VILLAGE OF KIMBERLY

VILLAGE BOARD AGENDA

Monday, December 22, 2025 at 5:00pm Rick J. Hermus Council Chambers 515 W. Kimberly Ave. Kimberly, WI 54136

- 1. Call to Order
- 2. Roll Call
- 3. Moment of Silent Reflection, Pledge of Allegiance
- 4. President's Remarks
- 5. Introduction of Outagamie County Sheriff Department Deputies Ludwig and Svitak
- 6. Approval of December 15, 2025 Meeting Minutes
- 7. Unfinished Business for Consideration or Action
 - a. None

8. New Business for Consideration or Action

- a. Appoint Gidget Peerenboom as Agent, Peerenbooms Bar LLC
- b. Site & Architectural Review Amendment Rebman Plumbing located at 700 W Kimberly Avenue
- c. Preliminary Plat Review- The Blues (Replat of the Condominium Plat- The Blues at the Trails)
- d. 2026 Comprehensive Plan- Consultant Selection Recommendation

9. Public Participation

10. Closed Session

The village board will meet pursuant to State Statute 19.85(1)(e) to conduct specific public business in which competitive or bargaining reasons require a closed session related to police services.

The board may reconvene into open session pursuant to section 19.85(2) of the Wisconsin Statutes for possible action on the closed session matters.

11. Action on Closed Session matters (if any)

a. Memorandum of Understanding Between the Village of Little Chute and the Village of Kimberly, Outagamie County, Wisconsin, for Cost-Sharing of Enhanced County Law Enforcement Services

12. Adjournment

Village Board Virtual Meeting Information

December 22, 2025 at 5:00 - 5:30 PM

Please join my meeting from your computer, tablet or smartphone.

https://meet.goto.com/720026805

You can also dial in using your phone.

Access Code: 720-026-805 United States (Toll Free): <u>1 866 899 4679</u> United States: <u>+1 (571) 317-3116</u>

Any person wishing to attend the meeting who because of their disability is unable to attend, is requested to contact the ADA Coordinator at 920-788-7500 at least 48 hours prior to the meeting so that reasonable accommodation may be made.

VILLAGE OF KIMBERLY BOARD MEETING MINUTES 12/15/2025

A meeting of the Kimberly Village Board was called to order on Monday, December 15, 2025 at 5:00pm in the Rick J. Hermus Council Chambers, 515 W. Kimberly Ave by President Kuen.

Board Present: President Chuck Kuen, Trustees Tom Gaffney, Dave Hietpas, Mike

Hruzek, Norb Karner, Lee Hammen, and Marcia Trentlage

Board Excused: None

Staff Present: Clerk-Treasurer Jennifer Weyenberg, Administrator/Director of Public

Works Danielle Block, Fire Chief Chad Smith, Library Director Holly Selwitschka, and Community Enrichment Director Holly Femal & Community Development Director Sam Schroeder via phone

Others Present: Judy Hebbe of the Times Villager

President's Remarks

President Kuen addressed some misinformation regarding police services that was shared on social media. He wanted to reiterate that the Village Board took action in open session on October 27, 2025 to approve the schedule and phasing in of Outagamie County. He stated that it was also mentioned in the winter addition of the KimTalk newsletter that two officers would start patrolling in January 2026 with more joining throughout the year.

Approval of Minutes from the 12-08-2025 Meeting

Trustee Hammen moved, Trustee Trentlage seconded the motion to approve. Motion carried by unanimous vote of the board.

Unfinished Business

None

New Business

Award bid for Sunset Park Master Plan

Trustee Hruzek moved, Trustee Hammen seconded the motion to approve the bid for the 2026 Sunset park master planning project with the proposal from Rettler Corp as the lowest qualified proposal provided for a total cost of \$11,600.00. The funding for this project will come from the Parks Improvement Trust Fund. Motion carried by a roll call vote of the board, 7-0.

Change Order #19 in the amount of \$4,937.47 for the Kimberly Street & Parks Dept. Building

Trustee Karner moved, Trustee Hammen seconded the motion to approve. Motion carried by unanimous vote of the board.

Change Order #20 in the amount of \$1,365.68 for the Kimberly Street & Parks Dept. Building

Trustee Gaffney moved, Trustee Karner seconded the motion to approve. Motion carried by unanimous vote of the board.

Certificate for Payment #15 to SMA Construction Services in the amount of \$352,765.18 for the Kimberly Street & Parks Dept. Building

Trustee Hammen moved, Trustee Trentlage seconded the motion to approve. Motion carried by unanimous vote of the board.

Accept Resignation of Municipal Judge Gerald Schumann effective February 9, 2026 Trustee Hammen moved, Trustee Karner seconded the motion to approve. Motion carried by unanimous vote of the board.

Approve Bills & Claims from 11/13/2025-12/11/2025 in the amount of \$253,259.79 Trustee Hammen moved, Trustee Karner seconded the motion to approve. Motion carried by unanimous vote of the board.

Receive Minutes of Boards and Commissions

Water Commission minutes from 11/04/25, Library Board minutes from 10/20/25, and Plan Commission minutes from 10/21/25. There was no discussion or action taken on this item, the minutes will be filed as presented.

Reports

The reports from the Interim Chief of Police, Fire Chief, Administrator-Director of Public Works, Community Development Director, Community Enrichment Director, Library Director, and Clerk-Treasurer were presented. The reports are on file with the Village Clerk's Office.

Public Participation

None

Closed Session

Trustee Hammen moved, Trustee Karner seconded the motion to enter closed session pursuant to State Statute 19.85(1)(e) to conduct specific public business in which competitive or bargaining reasons required a closed session related to properties located in TID No. 6. and police service as well as pursuant to State Statute 19.85(1)(c) regarding employment matters of the municipal court. Motion carried by unanimous vote of the board at 5:18pm.

Trustee Hammen moved, Trustee Karner seconded the motion to reconvene into open session. Motion carried by unanimous vote of the board at 5:34pm.

Action on Closed Session matters

Dissolution of Developers Agreement with Midwest Expansion

Trustee Trentlage moved, Trustee Gaffney seconded the motion to enter into an agreement for dissolution of a developer's agreement with Midwest Expansion. Motion carried by unanimous vote of the board.

Employment Matters of the Municipal Court

Trustee Trentlage moved, President Kuen seconded the motion to direct the Administrator to pursue candidates to fill the term of the Municipal Judge through April 30, 2027. Motion carried by unanimous vote of the board.

Adjournment

Trustee Hammen moved, Trustee Karner seconded the motion to adjourn. Motion carried by unanimous vote of the board at 5:38pm.

| | Jennifer Weyenberg |
|----------------------------|-------------------------|
| | Village Clerk-Treasurer |
| Dated 12/16/25 | |
| Drafted by: ELZ | |
| Approved by Village Board: | |



Village of Kimberly REQUEST FOR BOARD CONSIDERATION

| ITEM DESCRIPTION: Appoint Gidget Peerenboom as Agent | | | | |
|--|--|--|--|--|
| REPORT PREPARED BY: Jennifer Weyenberg, Clerk-Treasurer | | | | |
| REPORT DATE: December 22, 2025 | | | | |
| ADMINISTRATOR'S REVIEW / COMMENTS: | | | | |
| No additional comments to this report | | | | |
| See additional comments attached | | | | |
| EXPLANATION: | | | | |
| Peerenboom's has restructured its legal status and moved from a sole proprietorship to an LLC. An LLC requires that an Agent be on file and approved by the Village Board. | | | | |
| Gidget Peerenboom has completed and the necessary paperwork and a background check was conducted. This change does not affect their "Class B" license. | | | | |
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| RECOMMENDED ACTION: | | | | |
| Staff recommends approval of Gidget Peerenboom as Agent. | | | | |
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Village of Kimberly Request for Board Consideration

| ITEM DESCRIPTION: Site & Architectural Review Amendment – Rebman Plumbing located at 700 W | | | | |
|--|---|--|--|--|
| | Kimberly Avenue | | | |
| REPORT PREPARED BY: | Sam Schroeder, Community Development Director | | | |
| REPORT DATE: December | - 22, 2025 | | | |
| ADMINISTRATOR'S REVIEW/COMMENTS: | | | | |
| No additional comments to this reportSTS | | | | |
| See additional comme | nts attached | | | |
| | | | | |

EXPLANATION: Just about a year ago on December 17, 2024, the Village Plan Commission reviewed and approved the site and architectural submittal by Rebman Plumbing for a proposed building addition to their existing facility (former carwash) located at 700 W Kimberly Avenue. Since that time, the plans were modified without prior approval and construction has commenced. These changes are more detailed in the attached Plan Commission Staff report. Staff felt that these changes were significant enough to trigger a re-review by the Plan Commission and Board to confirm they are in compliance with the original approval.

Attached to this staff report includes:

- 1. Plan Commission Staff Report
- 2. Photos of the Construction Underway
- 3. Commercial Approved Building Plans Summarizing the Changes
- 4. Commercial Approved Building Plans
- 5. Original Plan Commission Memo
- 6. Original Drawings
- 7. Approved Drainage Plan

RECOMMENDED ACTION: Confirm the Plan Commission recommendation for the approval of the building as currently being constructed with no changes to the approved grading and drainage, the overall site plan, the landscaping, or any other conditions as originally approved and with added condition that the overhangs above the front entrances would be added.



Village of Kimberly Request for Plan Commission Recommendation

ITEM DESCRIPTION: Site & Architectural Review Amendment – Rebman Plumbing located at 700 W Kimberly Avenue

REPORT PREPARED BY: Sam Schroeder, Community Development Director

REPORT DATE: December 16, 2025

EXPLANATION: Just about a year ago on December 17, 2024, the Village Plan Commission reviewed and approved the site and architectural submittal by Rebman Plumbing for a proposed building addition to their existing facility (former carwash) located at 700 W Kimberly Avenue. These plans included a simple gable to gable structure added to the existing building with minor architectural elements added such as dormers on the southern roof, overhangs above the front entrance doors, and brick wainscotting along the front and return wall to complement the existing brick building.

Since that time, the plans did go through commercial plan review and construction has commenced. It was identified as the building took shape that the building currently under construction does not match the approved site and architectural drawings submitted in December of 2024. The Property Owner noted certain changes were made ahead of the commercial plan review which is reviewed by a third party. Those plans were further refined with neither being reviewed nor approved by zoning. Changes are summarized below.

Commercial approved plans changes:

- Parapet walls versus the gabled overhangs
- Pitched roof structure over the existing building
- Removed overhangs above front entrance doors

Under construction changes:

- Brick on the existing building was primarily covered with vinyl siding with the exception of brick wainscotting on the south facade
- Brick wainscotting on east side of new building back to old building was removed
- The window/door on the existing building was removed
- The overhangs above the front entrance doors will be added contrary to the plan per the Property Owner*

The Owner noted that with the plans being approved by the commercial plan review that they assumed these changes had sufficed. Staff noted that this review is for the structural and code elements of the code to be substantially in line with what was approved by the Village Plan Commission and Board and is not rereviewed.

The Property Owner identified that several of the changes were due to needing to meet code:

- The parapet wall and the removal of the door on the existing building were due to the fire separation requirements.
- The structure installed over the existing building was due to the concern of snow load and tying that into the new building to avoid future water and drainage issues.

The Owner further noted that contrary to the approved commercial building plans, the small architectural overhangs above the front entrance doorways will be installed.

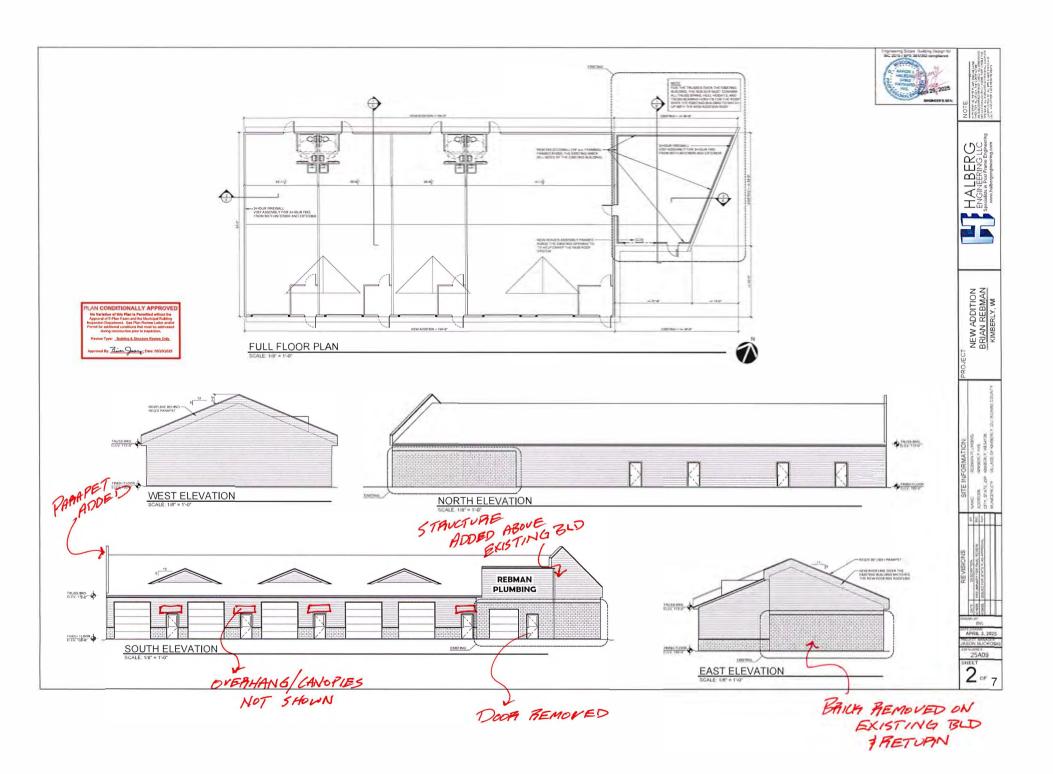
Attached to this staff report includes:

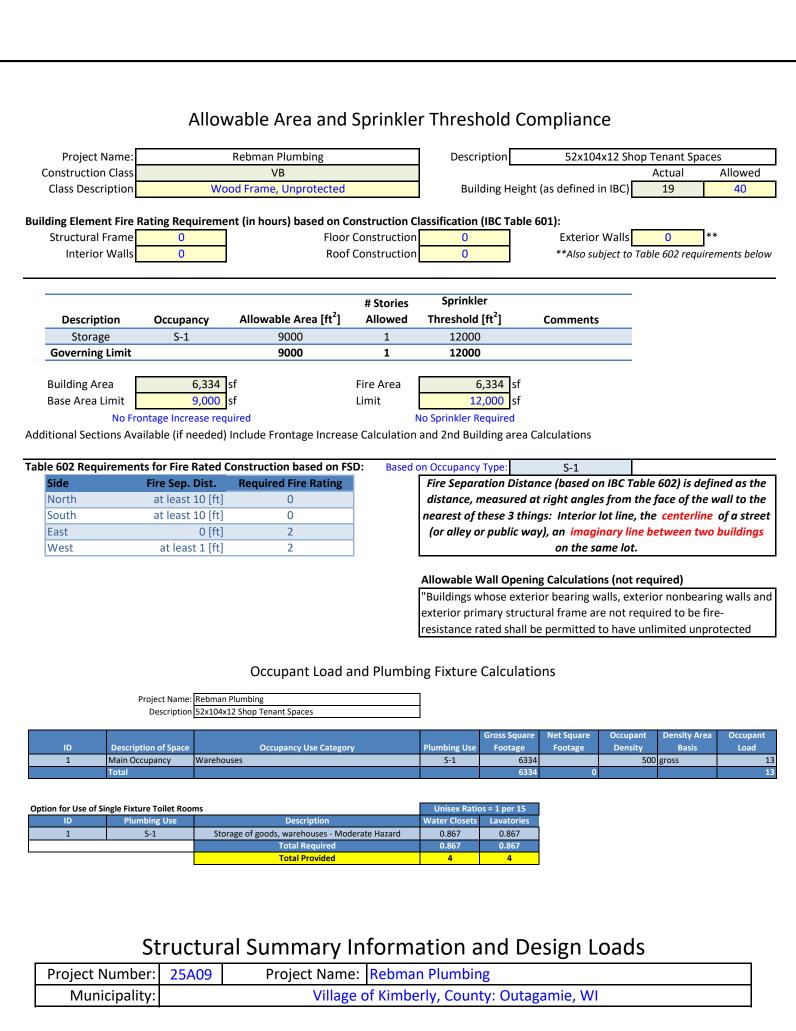
- 1. Photos of the Construction Underway
- 2. Commercial Approved Building Plans Summarizing the Changes
- 3. Commercial Approved Building Plans
- 4. Original Plan Commission Memo
- 5. Original Drawings
- 6. Approved Drainage Plan

RECOMMENDED ACTION: At this stage in the project, Staff would recommend approval of the building as currently being constructed with no changes to the approved grading and drainage, the overall site plan, the landscaping, or any other conditions as originally approved and with added condition that the overhangs above the front entrances would be added.

Should the Plan Commission desire, Staff believes there could be consideration to required added brick wainscotting on the east and west façade as well as the wall returned back to the existing building. All other approvals and conditions should remain.







| Project Number: 25A09 | Project Name: Rebman Plumbing | | | |
|------------------------------|---|-----------------------------------|----------------------------|--|
| Municipality: | Village of Kimberly, County: Out | .agamie, WI | | |
| Design Focus | Project-specific comment | ıts | Project Values | |
| General Information: | Risk Category = Normal Occupied Building | j | II | |
| Concrete Compr | pressive Strength (f_c ') = 28 day minimum strength | 1 | 3500 psi | |
| Roof Dead Loads: | TC _{Dead} Top Chord Dead Load | | 10.0 psf | |
| | BC _{Dead} Bottom Chord Dead Load | | 10.0 psf | |
| §1603.1.3 Roof Snow Load | l Data: | | | |
| | ound Snow Load (P _g) = Meets or exceeds ASCE 7 to | value | 40.0 psf | |
| | Exposure Factor (C _e) = | | 1.0 | |
| | mportance Factor (I _s) = Based on Risk Category ab | bove | 1.0 | |
| | Thermal Factor (C_t) = | | 1.1 | |
| | Roof Snow Load (P_f) = 0.7 x C_e x I_s x C_t x P_g | | 30.8 psf | |
| | oped Roof Factor (C_s) = Slippery assumption may in | he invalid | 1.00 | |
| · | Roof Snow Load (P_s) = $S_B = C_s \times P_f$ (or greater) | | 30.8 psf | |
| | ced Roof Snow Load = (Windward / Leeward) | | 0 / 40 psf | |
| | See Detailed Snow Load Si | | • | |
| §1603.1.4 Wind Design Dat | | - | | |
| | Basic Wind Speed = ASCE 7-16 speed is Strength | | 115 mph | |
| | Wind Exposure = Presumed to apply in All D | <i>Directions</i> | C | |
| | lding Enclosure Type = | | Enclosed | |
| | elocity Pressure at nominal roof height "h", q _h | | 25.0 psf | |
| | al Pressure based on Enclosure Type $(q_h *GC_{p,i})$ | | ±4.5 | |
| | m C&C Pressure in Roof Zones $1/2/3$ (q_hGC_p) | | • | |
| | mum C&C Pressure in Wall Zones 4 / 5 (q_hGC_p) | : | -27.5 / -35 psf | |
| §1603.1.5 Earthquake Desi | i <mark>ign Data:</mark> Importance Factor I _e = <i>Based on Risk Category al</i> | houp | 1.0 | |
| | response parameters: Max. Value for Zip Code | S _s = | | |
| mappos of zzz | esponse parameters. Mana Canady L. L., | $S_1 =$ | | |
| | Site Class = Presumed in absence of so | - | D. 470 | |
| Design | a Spectral Coefficients: $S_{ds} = (2/3) \times F_a \times S_s$ | $S_{ds} =$ | | |
| | $S_{d1} = (2/3) \times F_v \times S_1$ | S _{d1} = | | |
| Seisn | mic Design Category = | | Α | |
| | rce-Resisting System = A15 - L Response Coefficient = | Light-frame v C _S = | walls with shear pan 0.038 | nels (other) |
| | dification Coefficient = (6.5 might be OK for wood frame) | · · | | |
| • | ctive Seismic Weight = Dead Load x Area | W = | | |
| | Design Base Shear = $V = C_s \times W$ | V = | | |
| Anal | ysis Procedure Used = | Equivalent ! | Lateral Force Proced | dure |
| §1603.1.6 Geotechnical Info | | | | |
| | ass of Soil Materials = Presumed in absence of so | sils test | 5 | |
| Allo | owable Soil Pressure = | | 1500 psf | PLAN CONDITIONALLY APPROVED |
| §1603.1.7 Flood Hazard Info | formation: Not Considered | | | No Variation of this Plan is Permitted without the Approval of E-Plan Exam and the Municipal Building |
| §1603.1.8 Special Loads: | Not Applicable | | | Inspection Department. See Plan Review Letter and/or Permit for additional conditions that must be addressed |
| §1603.1.9 Special Seismic Ir | Inspections None Required | | | during construction prior to inspection. |
| | Pursuant t | .0 | | Review Type: _Building & Structure Review Only |
| | hlock wall | | | |

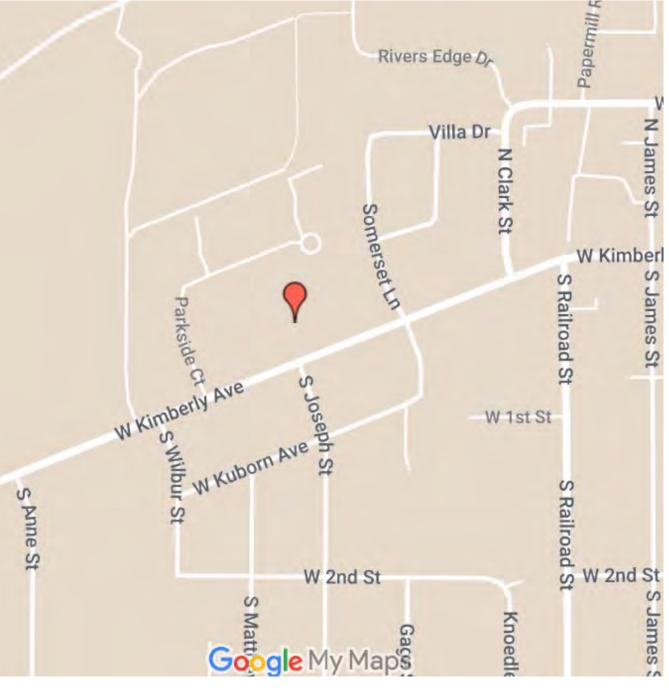
block wall

response sheet see addendum

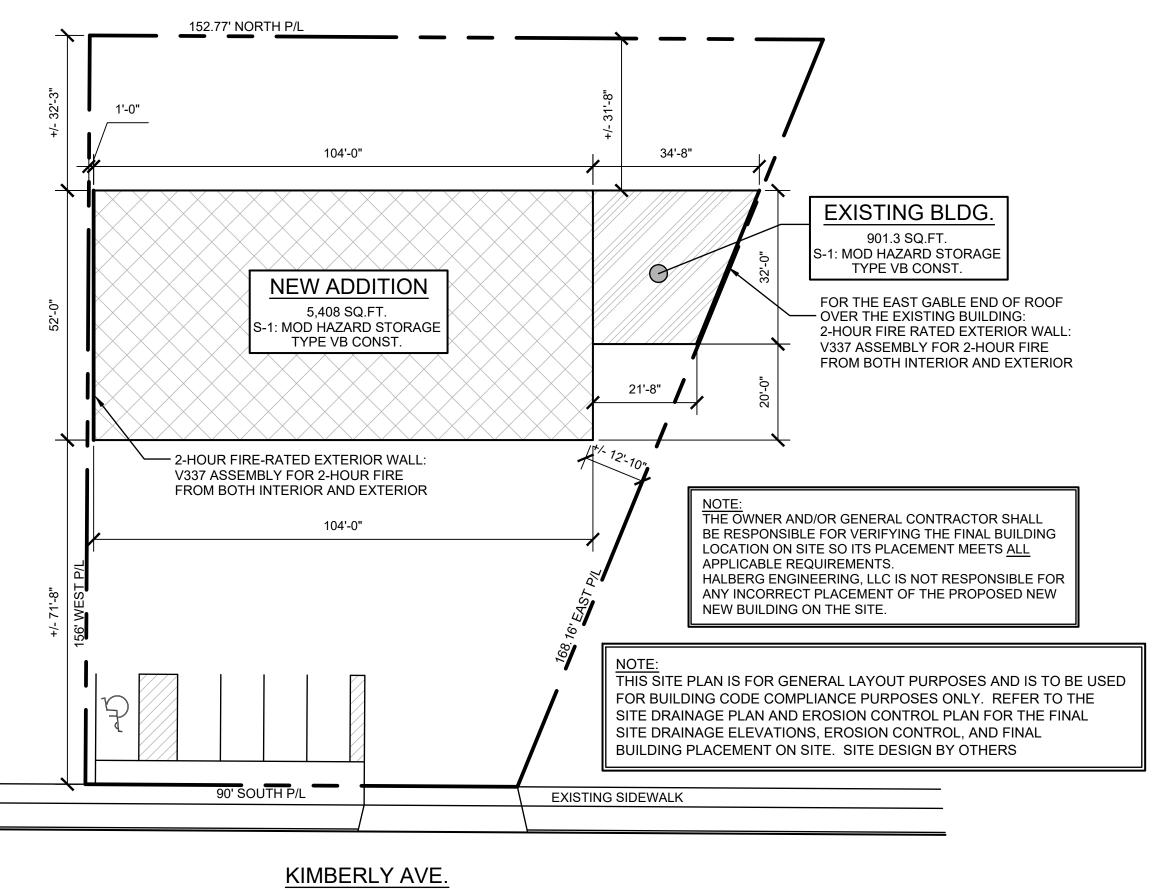
support

sheet.

REGIONAL VIEW (55) APPLE CREEK WHISPERING Locks Appleton DARBOY (441) Harrison Google My Maps



NEIGHBORHOOD VIEW



SITE LAYOUT



NEW BUILDING FOR: REBMAN PLUMBING

KIMBERLY, WI

DESIGN PROFESSIONAL:

SHEET INDEX



DATE

4/29/25 4/29/25

4/29/25

4/29/25

4/29/25 4/29/25

4/29/25

SHEET NO.

SHEET 1 OF 7

SHEET 2 OF 7

SHEET 3 OF 7

SHEET 4 OF 7

SHEET 5 OF 7

SHEET 6 OF 7

SHEET 7 OF 7



 $\mathbf{\Omega}^{\Pi}_{\mathcal{C}}$ CONTENTS - GENERAL BUILDING SPECS, SITE LAYOUT - BUILDING ELEVATIONS, FULL FLOOR PLAN - NEW ADDITION FLOOR PLAN - ROOF PLAN, CONCRETE PLAN - CONSTRUCTION DETAILS - CONSTRUCTION DETAILS - CONSTRUCTION DETAILS

GENERAL REQUIREMENTS

NOTES & DETAILS ON THE DRAWINGS SHALL TAKE PRECEDENCE OVER THESE GENERAL NOTES. ALL MATERIALS AND WORK PERFORMED SHALL CONFORM TO THE REQUIREMENTS OF THE LATEST EDITION OF THE STATE BUILDING CODE INCLUDING LOCAL ORDINANCES AND AMENDMENTS. ALL MATERIAL SHALL BE FURNISHED AS SHOWN HEREIN UNLESS THE OWNER OR ENGINEER APPROVES EQUAL

NO CHANGES ARE TO BE MADE TO THESE PLANS WITHOUT THE KNOWLEDGE AND WRITTEN CONSENT OF THE ENGINEER.

THE CONTRACT DRAWINGS AND SPECIFICATIONS REPRESENT THE FINISHED STRUCTURE AND DO NOT INDICATE THE METHOD OF CONSTRUCTION. THE CONTRACTOR SHALL SUPERVISE AND DIRECT THE WORK AND SHALL BE SOLELY RESPONSIBLE FOR CONSTRUCTION MEANS, METHODS, TECHNIQUES, SEQUENCES AND PROCEDURES, INCLUDING, BUT NOT LIMITED TO BRACING AND SHORING. OBSERVATION VISITS MADE TO THE SITE (IF ANY) BY THE ENGINEER AND/OR THE ENGINEER'S REPRESENTATIVE(S) SHALL NOT INCLUDE INSPECTION OF THE PROTECTIVE MEASURES OR THE CONSTRUCTION PROCEDURES.

THIS DRAWING AND ITS COPIES ARE THE COPYRIGHT OF THE DESIGN PROFESSIONAL, AND MAY NOT BE USED FOR PROJECTS OTHER THAN THE SPECIFICALLY DESIGNATED BUILDING PROJECT SHOWN (EVEN IF IDENTICAL) WITHOUT THE SPECIFIC WRITTEN CONSENT OF HALBERG ENGINEERING, LLC

PROVIDE FIRE EXTINGUISHERS PER IBC906.1 & 906.2. FIRE EXTINGUISHERS SHALL BE SELECTED, INSTALLED, AND MAINTAINED IN ACCORDANCE WITH IFC 906 AND NFPA 10. ANY QUESTIONS ABOUT HOW TO APPLY THESE REQUIREMENTS TO THE SPECIFIC PROJECT SHOULD BE RESOLVED IN CONSULTATION WITH THE FIRE INSPECTOR AND/OR THE PRIMARY RESPONSE FIRE DEPARTMENT FOR THE PROPERTY.

THERE SHALL BE A FLOOR OR LANDING PROVIDED ON EA. SIDE OF DOOR. SUCH FLOOR OR LANDING TO BE AT THE SAME ELEV. ON EA. SIDE OF DOOR

GENERAL TRUSS INSTALLATION NOTES:

TRUSSES REQUIRE EXTREME CARE IN FABRICATING, HANDLING, SHIPPING, INSTALLING, AND BRACING. REFER TO, AND FOLLOW, THE LATEST EDITION OF BCSI (BUILDING COMPONENT SAFETY INFORMATION, BY "TPI" AND "SBCA") FOR SAFETY PRACTICES PRIOR TO PERFORMING THESE FUNCTIONS. TRUSS INSTALLER OR THE GENERAL CONTRACTOR SHALL PROVIDE TEMPORARY AND PERMANENT BRACING OF THE TRUSS SYSTEM (INCLUDING CHORDS AND WEBS) IN ACCORDANCE WITH BCSI GUIDELINES (UNLESS THESE PLANS SHOW STRICTER REQUIREMENTS, IN WHICH CASE THE MORE STRICTER REQUIREMENTS SHALL BE USED). LOCATIONS SHOWN FOR PERMANENT LATERAL RESTRAINT OF TRUSSES ON THE TRUSS MANUFACTURER'S ENGINEERED TRUSS DESIGN DRAWINGS SHALL HAVE THE APPROPRIATE BRACING INSTALLED PER BCSI (SECTIONS B3, B7, OR B10, AS APPLICABLE)

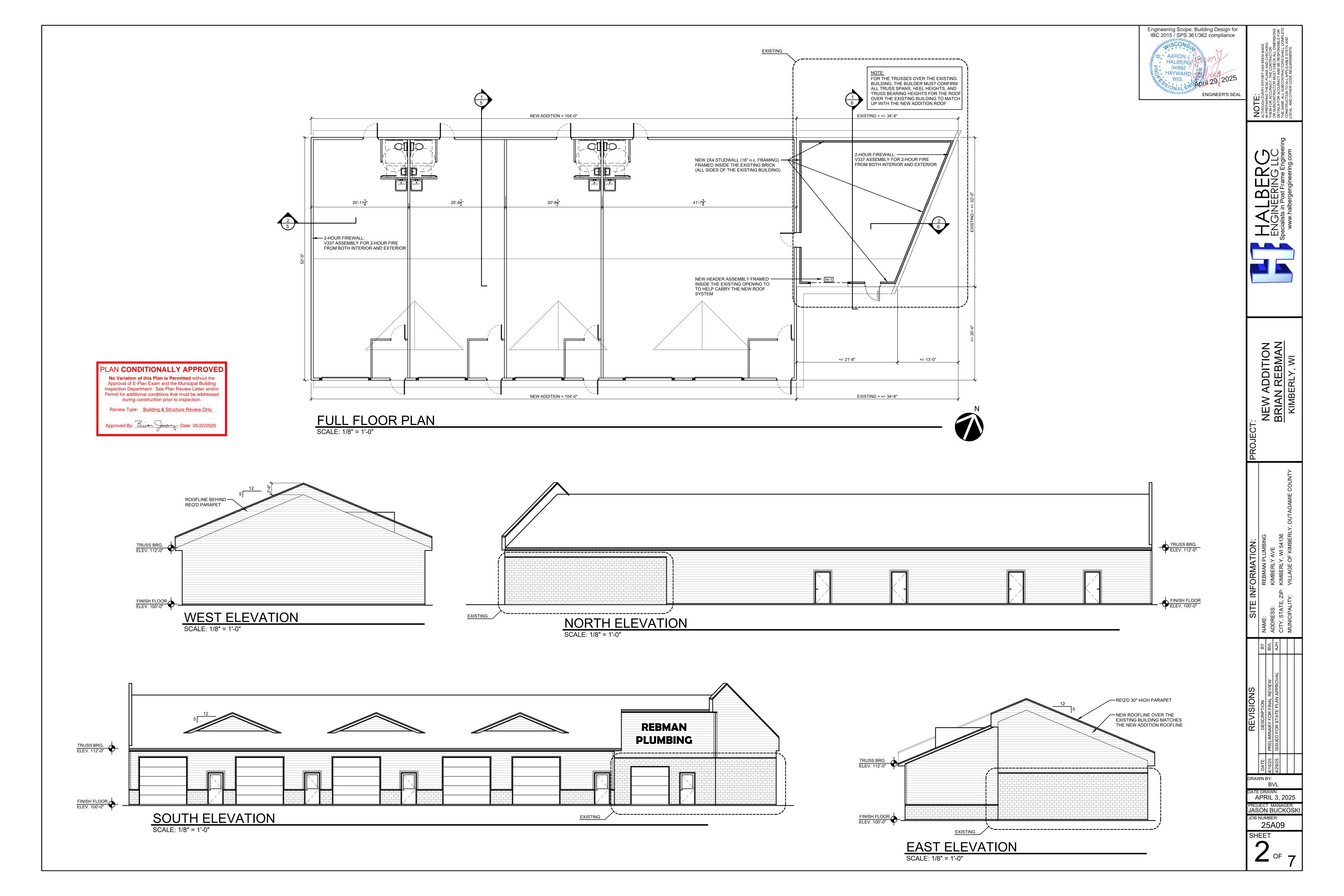
**A COPY OF THESE APPROVED PLANS AND APPROVAL LETTER SHALL BE ON-SITE DURING CONSTRUCTION AND OPEN TO INSPECTION BY AUTHORIZED REPRESENTATIVES OF THE DEPARTMENT, WHICH MAY INCLUDE LOCAL INSPECTORS. ALL PERMITS REQUIRED BY THE STATE OR LOCAL MUNICIPALITY SHALL BE OBTAINED PRIOR TO COMMENCEMENT OF CONSTRUCTION / INSTALLATION / OPERATION.

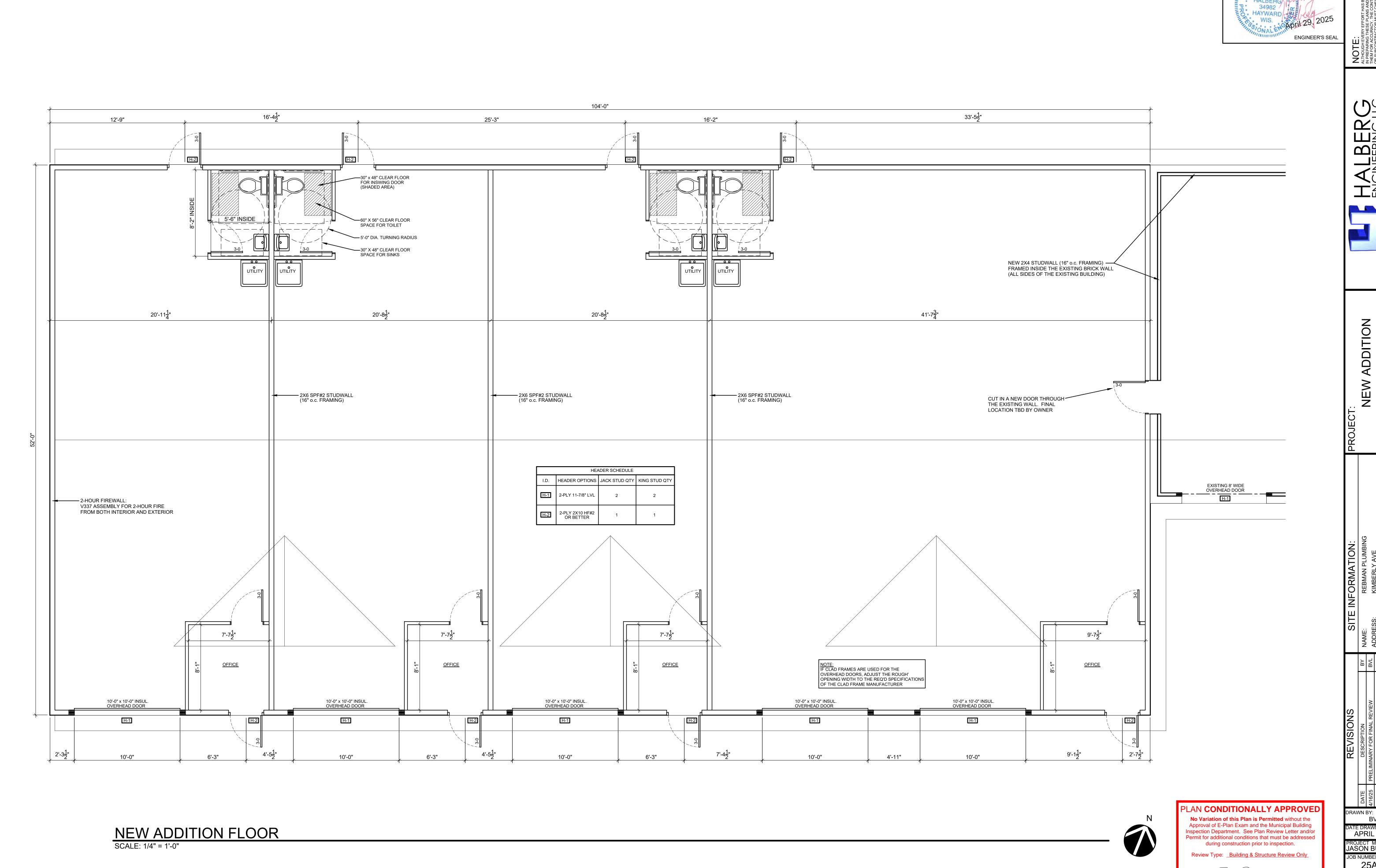
NEW ADDITION BRIAN REBMAN KIMBERLY, WI

DRAWN BY: BVL APRIL 3, 2025

JASON BUCKOSK 25A09

SHEET OF





Engineering Scope: Building Design for IBC 2015 / SPS 361/362 compliance

BVL DATE DRAWN: APRIL 3, 2025 PROJECT MANAGER: JASON BUCKOSKI

25A09 SHEET



Village of Kimberly Request for Plan Commission Recommendation

ITEM DESCRIPTION: Site & Architectural Review – Rebman Plumbing located at 700 W Kimberly Avenue

REPORT PREPARED BY: Sam Schroeder, Community Development Director

REPORT DATE: December 17, 2024

EXPLANATION: Robert E. Lee & Associates on behalf of Rebman Plumbing has submitted a site review application for a proposed building addition to the existing Rebman Plumbing facility at 700 W Kimberly Avenue. The building addition would include a large garage for Rebman Plumbing and three contractor shop/office spaces. The Plan Commission did approve a conditional use for the proposed development on May 6, 2024. The conditional use permit was not brought forward, however, to the Village Board for review. If the Site and Architectural Review is approved by the Plan Commission, the Village Board will review both the specific development details and the conditional use permit at a subsequent meeting.

The site being the former carwash property totals 0.44 acres, zoned B-1, general business district.

Attached to this staff report includes:

- 1. Site Plan Review Application
- 2. Project Description
- 3. Plan Drawings
- 4. Engineer Review Comments

Scope of Construction - Reference Project Description and Plans for additional insight.

- 1. 5,408 SF building addition to the western portion of the building primarily over the former carwash area
- 2. Addition includes three contractor shops/offices each totaling 1,022sf with the remaining 2,080sf being part of Rebman Plumbing operations. Each unit will have an overhead garage door facing Kimberly Avenue, a service door with an overhead canopy, a rear service door, an interior bathroom, and an interior office.
- 3. The primary exterior façade material will be vinyl siding with decorative brick along the southern and eastern portions of the addition tying it with the existing development.
- 4. The applicant has proposed a fence along the eastern property line to match the existing rear fence as well as providing a small landscape area between the parking area and the Kimberly Avenue right of way on staff's request.
- 5. The only lighting proposed for the site will be minor recessed lighting within the soffit over the front façade.
- 6. The site currently is impervious and is part of a regional stormwater basin so no on-site treatment is proposed or needed.

The staff zoning review identified the proposed project complies with applicable ordinances. Staff has completed a review of the site for compliance with the Kimberly Municipal Code whereas the proposed project substantially meets code and notes the following:

- 1. **Grading and Drainage.** The Village has received complaints and issues with stormwater runoff affecting properties to the north and east. The property to the east, Fringe at 650 W Kimberly Ave, has modified their yard which has minimized impacts. Staff and the Village Engineer are proposing roof drains be added to a private stormwater system to bring all of the roof drainage towards the stormwater main within W Kimberly Avenue.
- 2. **Lighting.** A photometric plan was not submitted. The proposed recessed lighting should be minimal with minimal impacts upon adjoining properties. The Village would reserve the right to review the lighting to ensure code is being met following the installation.
- 3. **Outside Storage.** The development is designed that storage of materials, equipment and work vehicles would be stored within the enclosed building and out of sight of the general public. Staff is recommending exterior storage be limited and noted as part of a condition of approval.
- 4. **Site development.** The applicant has implemented many of staff's preliminary recommendations including adding brick to the street facing façade, adding canopy's above the service door to soften the façade, identifying proposed lighting, adding fencing along the eastern property line north of the building to provide screening, adding rear service doors, adding office spaces to align with the business zoning classification, and adding a landscape strip along the W Kimberly Avenue right-of-way. The landscaping plan calls for 16 green mountain boxwoods. Staff is proposing some diversity and trees be planted.
- 5. Engineering Comments. Further recommendations and reviews are attached to this memo.
- 6. **Building Inspections and Approvals**. Building plan review and inspections will be completed by the State of Wisconsin, unless delegation authority is completed by the Village of Kimberly.

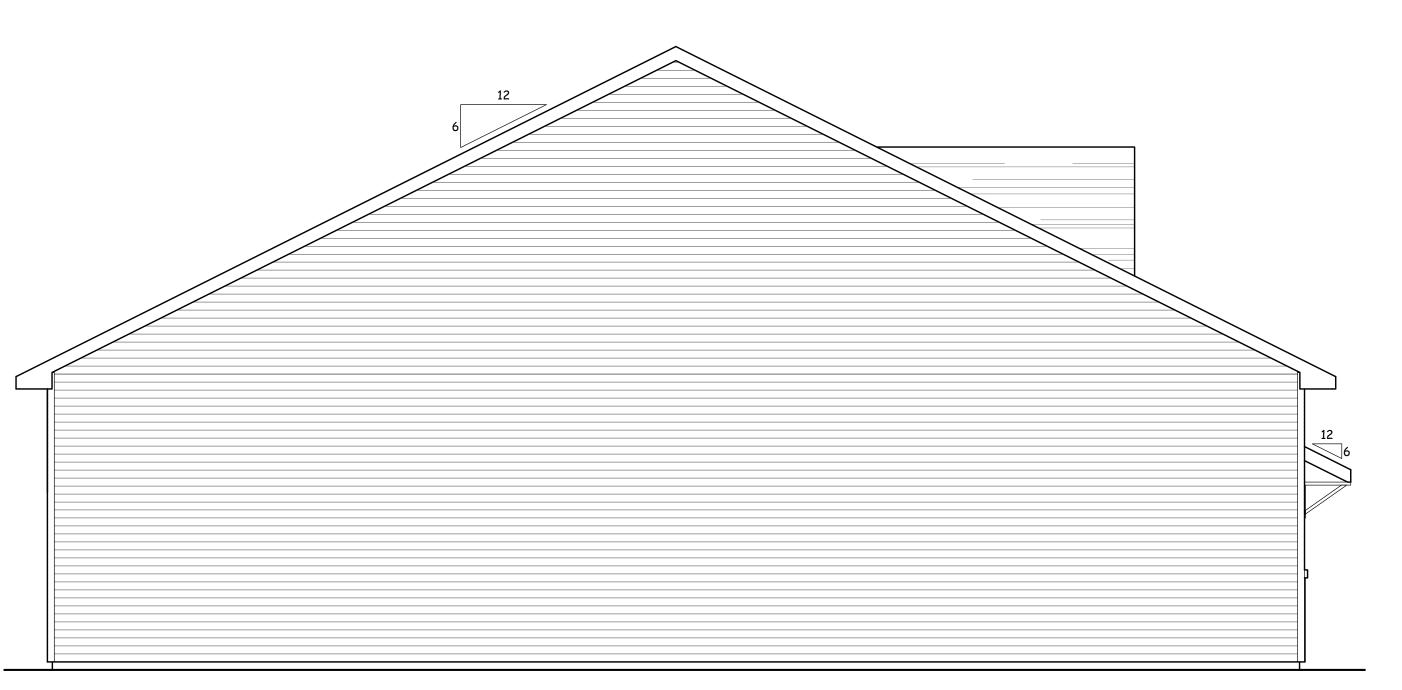
RECOMMENDED ACTION: Staff recommends approval of the site plan and architectural components of the Rebman Plumbing expansion as presented, contingent upon the following:

- 1. Roof drains into a private storm system shall be installed to reduce the runoff off-site.
- 2. Six of the proposed shrubs shall be replaced with two deciduous trees as well as all landscaping shall meet the vision control requirements.
- 3. The proposed brick shall complement the existing building and any changes to the existing building shall complement the proposed addition and shall require staff approval.
- 4. All storage of materials shall be held within the enclosed buildings.
- 5. All storage of work vehicles, trailers and other equipment shall be stored within the enclosed building or the rear of the building outside of the general public view.



FRONT ELEVATION

1/4" = 1'-0"



LEFT ELEVATION

1/4" = 1'-0"

BID PLAN - FOR BIDDING PURPOSES ONLY

STEEN 1'-0"

DESIGNER:

M.WESTEEN

SCALE:

1/4" = 1'-0"

SHEET NO:

A 1

Drey

SHOP

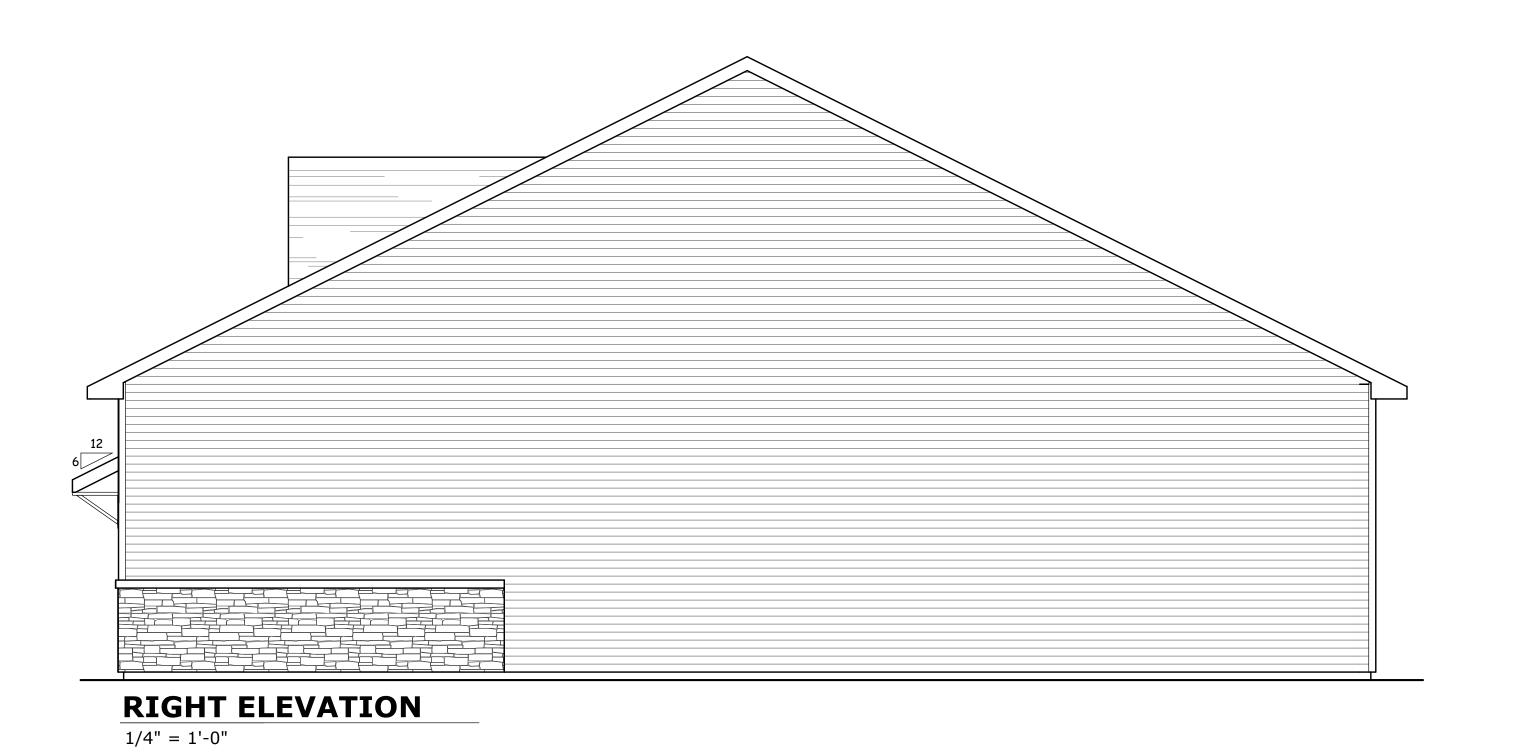
KIMBERLY

GARAGE AREA5408 SFTOTAL AREA5408 SF



REAR ELEVATION

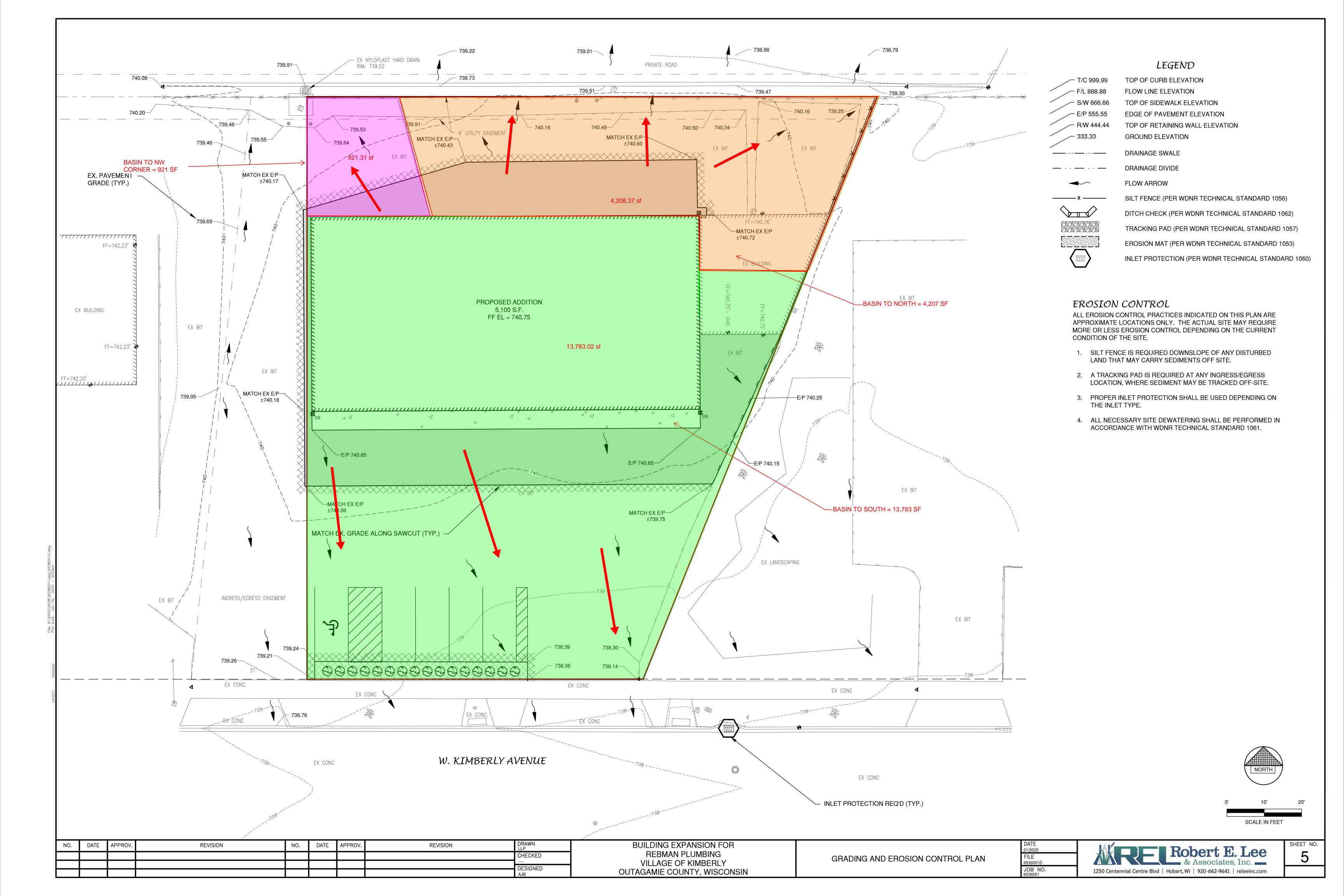
1/4" = 1'-0"

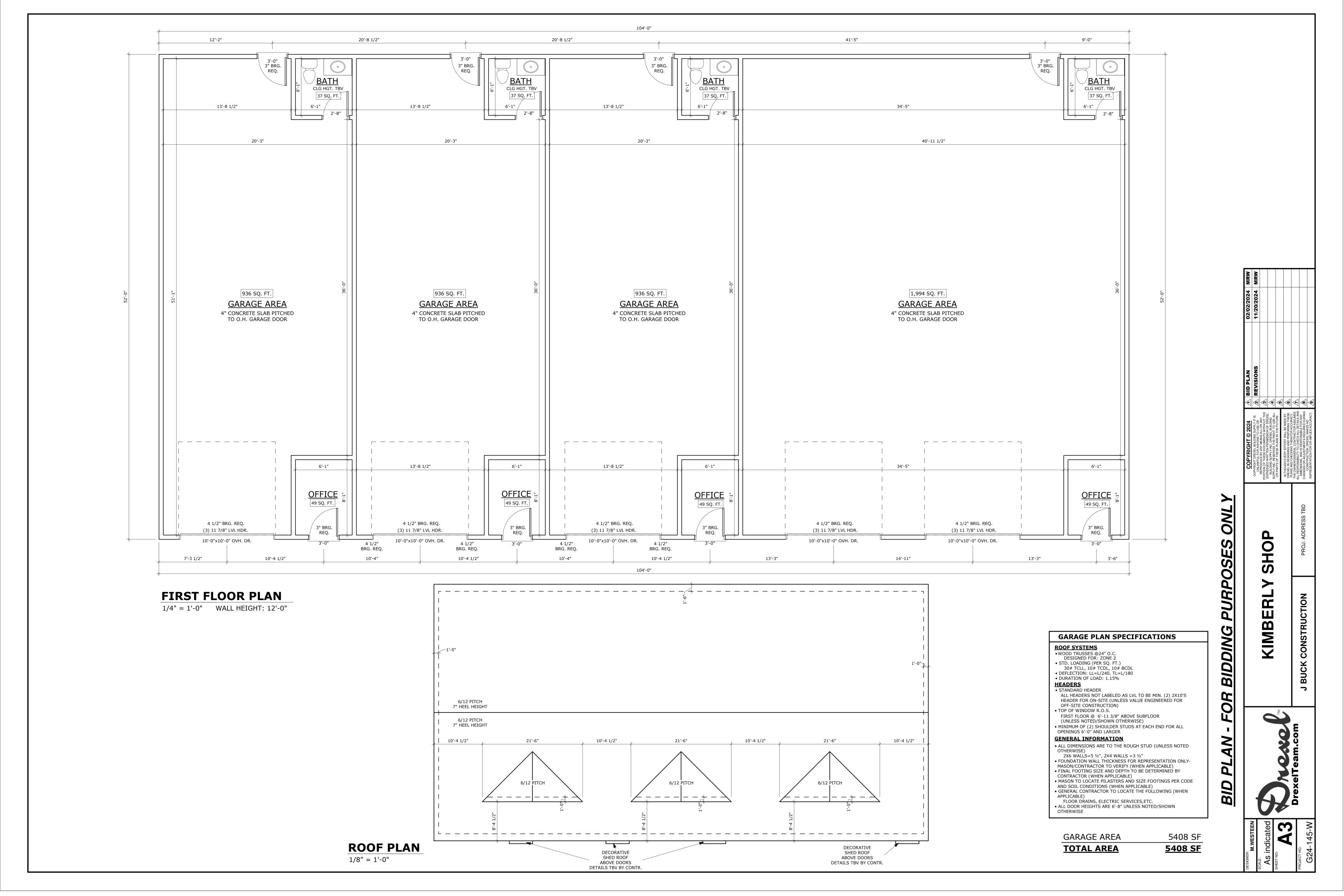


SHOP

KIMBERLY

5408 SF **5408 SF** GARAGE AREA







Village of Kimberly Request for Board Consideration

| ITEM DESCRIPTION: Preliminary Plat Review – The Blues (Replat of the Condominium Plat – The Blues at | | | | |
|--|--|--|--|--|
| the Trails) | | | | |
| REPORT PREPARED BY: Sam Schroeder, Community Development Director | | | | |
| REPORT DATE: December 22, 2025 | | | | |
| ADMINISTRATOR'S REVIEW / COMMENTS: | | | | |
| No additional comments to this reportSTS | | | | |
| See additional comments attached | | | | |

EXPLANATION: Wilson Place LLC has submitted an application for a preliminary plat review to replat the former Blues at the Trail Condominium Plat that was approved in 2022 and recorded in 2024. Said Condo Plat was approved in conjunction with a Planned Unit Development (PUD) zoning classification to allow greater flexibility in the design and land uses within the area. The current condo plat includes a mix of single family detached and attached units.

With this preliminary plat, the development group is looking to dissolve the condominium plat and associated declaration and move the development closer to a traditional single family development on the in fill lots and still allow for multifamily developments along the river (Lots 18 and 41) and possibly a commercial space at the trailhead along Papermill Run (Lot 17) just north of Pine and Wilson Street. This proposal would reduce the total number of single family infill lots, however, the developer believes this will open the door to a much more attractive and expedited development.

Following approval of the preliminary plat, the developer would look to approve a final plat as well as an amendment to the PUD to more closely fit with the proposed development. If all is well, the Developer believe they are positioned with set partners to commence and complete construction of the full development in short order. The Plan Commission did recommend approval of the preliminary plat as staff recommended, however, they did have lots of discussions to be further considered including screening, types of structures, transitioning, pedestrian accommodations, and the PUD approval. Many of these items will be further reviewed as part of the PUD and/or final plat submittal.

More details can be found in the Plan Commission staff report attached herein.

Attached to this staff report includes:

- 1. Plan Commission Staff Report
- 2. Original PUD Concept
- 3. Original Condo Plat
- 4. Draft Preliminary Plat
- 5. Staff Review Comments

RECOMMENDED ACTION: Confirm the Plan Commission recommendation to approve the Preliminary Plat for the Blues at the Trail with the following conditions:

- 1. The public trail easement north of Tanha Lane is removed.
- 2. The north line of Lots 33 and 40 are moved further south to allow for additional buffering between said Lots and future development within Lot 41.
- 3. All Lots shall be serviced by laterals connected to public utility mains at the developers costs.
- 4. Any duplicate service utility laterals shall be properly abandoned at the developers costs.
- 5. Additional investigation shall be completed prior to a final plat submittal to consider necessary pedestrian accommodations.



Village of Kimberly Request for Plan Commission Recommendation

ITEM DESCRIPTION: Preliminary Plat Review – The Blues (Replat of the Condominium Plat – The Blues at the Trails)

REPORT PREPARED BY: Sam Schroeder, Community Development Director

REPORT DATE: December 16, 2025

EXPLANATION: Wilson Place LLC has submitted an application for a preliminary plat review to replat the former Blues at the Trail Condominium Plat that was approved in 2022 and recorded in 2024. Said Condo Plat was approved in conjunction with a Planned Unit Development (PUD) zoning classification to allow greater flexibility in the design and land uses within the area. The current condo plat includes a mix of single family detached and attached units.

With this preliminary plat, the development group is looking to dissolve the condominium plat and associated declaration and move the development closer to a traditional single family development on the in fill lots and still allow for multifamily developments along the river (Lots 18 and 41) and possibly a commercial space at the trailhead along Papermill Run (Lot 17) just north of Pine and Wilson Street. This proposal would reduce the total number of single family infill lots, however, the developer believes this will open the door to a much more attractive and expedited development.

Following approval of the preliminary plat, the developer would look to approve a final plat as well as an amendment to the PUD to more closely fit with the proposed development. If all is well, the Developer believe they are positioned with set partners to commence and complete construction of the full development in short order.

Staff Review

The original condominium concept had shown a large amount of private amenities including playsets, interior trails in the back yards of the infill lots, landscape areas, a dog run, sitting areas and a basketball court. With the dissolution of this condo, these amenities would all be presumed to all go away. Furthermore, due to the private connectivity of the approved condo development, the final plans previously approved did not indicate any public sidewalks along Satori Trail or Tanha Lane. As currently approved, contrary to the visual of the PUD concept plan, there is only sidewalk planned or installed along the east side of Wilson Street, the north side of E Papermill Run, and the north side of Terra Blue Court.

In an attempt to add necessary pedestrian accommodations, as standard throughout the Village of Kimberly, Staff is recommending additional investigation be completed prior to a final plat submittal to consider additional pedestrian accommodations. There are many constraints including existing utilities, limited right-of-way width, street width and grades that need to be considered. Additionally, due to the lack of sidewalk, the low volume cul-de-sac street, the grades and the location, Staff at this time would not pursue the proposed public trail easement north of Tanha Lane and recommend that this be removed from the final plat.

In terms of utilities, specifically service laterals, due to the reduction in the number of units being proposed, many of the previously installed laterals will have to be properly and professionally abandoned at the developers cost. Likewise, any lot that is not serviced will require the necessary connections to the public service mains.

Lastly, due to the preliminary internal concepts seen for the development of Lot 41, Staff is also recommending that the north line of Lots 33 and 41 be moved further south, reducing their lot width to accommodate appropriate transitioning, landscaping and/or screening from the future multifamily developments.

Attached to this staff report includes:

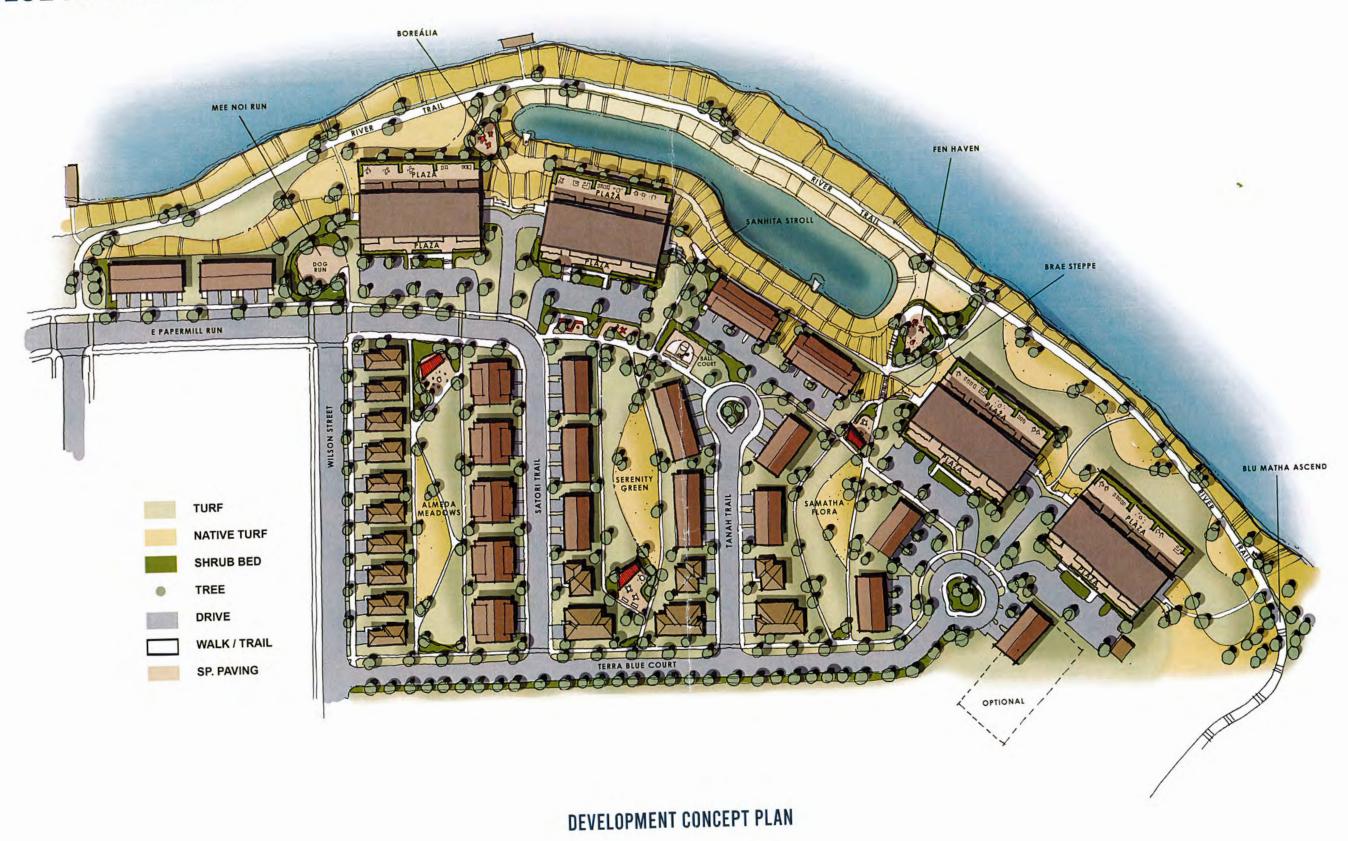
- 1. Original PUD Concept
- 2. Original Condo Plat
- 3. Draft Preliminary Plat
- 4. Staff Review Comments

RECOMMENDED ACTION: Staff recommends approval of the Preliminary Plat for the Blues at the Trail with the following conditions:

- 1. The public trail easement north of Tanha Lane is removed.
- 2. The north line of Lots 33 and 40 are moved further south to allow for additional buffering between said Lots and future development within Lot 41.
- 3. All Lots shall be serviced by laterals connected to public utility mains at the developers costs.
- 4. Any duplicate service utility laterals shall be properly abandoned at the developers costs.
- 5. Additional investigation shall be completed prior to a final plat submittal to consider necessary pedestrian accommodations.

BLUE AT THE TRAIL

CURRENT PUD CONCEPT



CURRENT CONDO PLAT

BLUE AT THE TRAIL CONDOMINIUM AN EXPANDABLE CONDOMINIUM ALL OF LOTS 1 AND 2 OF CERTIFIED SURVEY MAP NO. 8407 RECORDED AS DOCUMENT NO. 2280011, BEING PART OF GOVERNMENT LOTS 4, 5, 6, 7 AND 8 OF SECTION 26, TOWNSHIP 21 NORTH, RANGE 18 EAST, VILLAGE OF KIMBERLY, OUTAGAMIE COUNTY, WISCONSIN **EXPANSION AREA** 109-110-111-112 NBO'41'24"E UNLITY EASEMENT PER DOCUMENT-95,48" I NOS 2309042 & 2309043 23,761 S.F. 0.545 ACRES _S77'35'36"E- 214.89' 30' WISCONSIN ELECTRIC DISTRIBUTION PER DOCUMENT NO. 1407351 EASEMENT AS SHOWN CSM NO. 8407 N74'26'42'E 280.34 FOX RIVER DOCUMENT NO. 2309041 N73'37'24"E.219.2 **EXPANSION AREA EXPANSION AREA** -N89'43'57"W 90.57' 152-153-154-155 105-106-107-108 27,836 S.F. 15,375 S.F. N77'35'36"W OUTLOT 1 0.639 ACRES 0.353 ACRES DOCUMENT NOS. 2309042 & 2309043 CSM NO. 8407 **EXPANSION AREA** 25' STORM EASEMENT PER CSM NO. 8407 **EXPANSION AREA** 101 156-157-158-159 77.771 S.F. **EXPANSION AREA** 19,117 S.F. 1.785 ACRES 0.439 ACRES 20' STORM EASEMENT PER CSM NO. 8407 61,643 S.F. S47'03'09"E UTILITY EASEMENT PER CSM NO. 8407 1.415 ACRES -30' SANITARY SEWER, PUBLIC TRAIL & INGRESS-EGRESS EASEMENT PER CSM NO. 8407 147.547 LOT 1 S89"12'00"W._____400.56'.71 137 N81 30'00"W RUN E. PAPERMILL CSM NO. 8407 25' STORM EASEMENT-PER CSM NO. 8407 N-123.77 15 UTILITY EASEMENT PER DOCUMENT NOS. 2309042 & 2309043 -124.40 -30' STORM SEWER, SANITARY SEWER, PUBLIC TRAIL & INGRESS-EGRESS EASEMENT PER CSM NO. 8407 S83'34'17"E -N8912'00"E 2' UTILITY EASEMENT PER DOCUMENT NO. 2310438 -S86'37'23"E SOUTHWEST LEGEND 37.93 TOTAL AREA = 818,973 S.F.± 18.816 ACRES± 19.145 ₩ - CHISELED "X" FOUND EXPANSION AREA € - 3/4" STEEL REBAR FOUND DECLARED AREA = FOR CSM NO. 8407 RECORDED AS DOCUMENT NO. 2300906 441,372 S.F.± 10.13 ACRES± . - 1,315" O.D. IRON PIPE FOUND EXPANSION AREA = 103 - CERTIFIED LAND CORNER OUTAGAMIE COUNTY 377,601 S.F. 8.668 ACRES 84,547 S.F. S.F. - SQUARE FEET LOT 2 1.941 ACRES CSM NO. 8407 - DECLARED AREA CSM NO. 8407 DECLARED AREA **DECLARED AREA** BEARINGS ARE REFERENCED TO THE SOUTH LINE OF SECTION 26, WHICH BEARS N72"53"58"E PER THE 106,168 S.F. 2.437 ACRES 113,950 S.F. WISCONSIN COUNTY COORDINATE SYSTEM 2.616 ACRES AS PUBLISHED FOR OUTAGAMIE COUNTY S05'25'11"\ EXPANSION AREA DECLARED AREA 22.32 414.04 SCALE - FEET N80'52'13"E 67,551 S.F. NOTES: 1. THIS CONDO PLAT IS SUBJECT TO A CONDOMINIUM DECLARATION RECORDED IN A SEPARATE INSTRUMENT. 79,165 S.F. 22,08 1.551 ACRES 1.817 ACRES 12' UTILITY EASEMENT PER CSM NO. 8407 IF THERE ARE ANY CHANGES OR MODIFICATIONS TO THIS CONDOMINIUM PLAT AFTER IT IS RECORDED, AN ADDENDUM TO THE CONDOMINIUM PLAT MUST BE FILED. S42'09'10"W 24.16' S89'26'58"W -209.23' 3, ANY LAND BELOW THE ORDINARY HIGH WATER LINE OF A LAKE OR A NAVIGABLE STREAM IS SUBJECT TO THE PUBLIC TRUST IN NAVIGABLE WATERS THAT IS ESTABLISHED UNDER ARTICLE IX, SECTION 1, OF THE STATE CONSTITUTION. S89'26'58"W __242.02' N89'26'58"E __ 250.02" SI N89'26'58"E POINT B COURT TERRA 4. SEE SHEET 19 FOR CURVE DATA TABLE. N89'26'58" MCMAHON SCUTHERS CORNER FALL IN HOUSE, CALCULATED CORNER FALL IN HOUSE, CALCULATED CORNER FROM TIE POINTS HOUSE, CALCULATED IN THE FIELD 332.79 S89'26'58"W 20' STORM EASEMENT-S56"40"56"W MEANDER CORNER ON THE SOUTH LINE OF SEC. 26, T.21N., R.18E. BERNTSEN MON. FOUND **DECLARED AREA** 42.34 LOT 2 CSM NO. 791 McMAHON ASSOCIATES, INC. 1445 McMAHON DRIVE NEENAH, WI 54856 -WILSON PLACE, LLC THIS CONDOMINIUM PLAT IS ALL OF 142,089 S.F.± 3.26 ACRES± TAX PARCEL NUMBERS 250089207 AND 250089208. -AGENT BRYAN KASTER Mailing P.O.BOX 1025 NEENAH, WI 54957-1025 -745 ONTARIO ROAD, STE 1 PH 920.751.4200 FX 920.751.4284 MCMGRP.COM -GREEN BAY, WI 54311 psedlar, W:\PROJECTS\W1068\92300401\CADD\Civil30\Survey Documents\CONDOMINIUM\Blue at the Trail Condo.dwg Plot Date: 9/6/2024 11:31 AM THIS INSTRUMENT DRAFTED BY: AMY SEDLAR SHEET 1 OF 20

CURRENT CONDO PLAT UNITS

BLUE AT THE TRAIL CONDOMINIUM

AN EXPANDABLE CONDOMINIUM

ALL OF LOTS 1 AND 2 OF CERTIFIED SURVEY MAP NO. 8407 RECORDED AS DOCUMENT NO. 2280011, BEING PART OF GOVERNMENT
LOTS 4, 5, 6, 7 AND 8 OF SECTION 26, TOWNSHIP 21 NORTH, RANGE 18 EAST, VILLAGE OF KIMBERLY, OUTAGAMIE COUNTY, WISCONSIN OUTLOT 1 CSM NO. 8407 **EXPANSION AREA** 101 **EXPANSION AREA EXPANSION AREA** 102 EXPANSION AREA ,109-110-111-112 J. Henry 105-106-107-108 15 EXPANSION AREA PAPERMILL-152-153-154-155 157 SCALE - FEET EXPANSION AREA 156-157-158-159 UNIT 133 22.5' UNIT 128 NOTES:

1. ALL AREAS WITHIN THIS CONDOMINIUM PLAT WHICH ARE NOT DESIGNATED AS UNITS OR LIMITED COMMON ELEMENTS ARE TO BE COMMON ELEMENTS. ALL DRIVEWAYS, SIDEWALKS, PORCHES, PATIOS, VERANDAS, COVERED TERRACES, BALCONIES ARE TO BE LIMITED COMMON ELEMENTS TO THEIR RESPECTIVE UNIT. SEE **EXPANSION AREA** UNIT 127 = 27 DECLARATION FOR FURTHER CLARIFICATION. 2. BUILDING PLANS WERE PROVIDED BY THE CLIENT OR ARCHITECT AND DO NOT REPRESENT AS-BUILT CONDITIONS. 23.9 UNIT 125 (2) 3. ANY SIGNIFICANT CHANGES TO THE BUILDINGS FLOOR PLAN AND/OR CONFIGURATION WILL REQUIRE AN ADDENDUM TO THIS CONDOMINIUM PLAT. 23.9 UNIT 2 124 UNIT 118 **EXPANSION AREA** 25,0' UNIT 123 UNIT 144 UNIT 166 - CONCRETE DRIVEWAY, PATIO OR SIDEWALK, LIMITED COMMON ELEMENT TO THEIR RESPECTIVE UNIT UNIT 119 22.5" UNIT 122 p 21.0 - DECLARED AREA UNIT UNIT 142 UNIT 120 UNIT 121 = 2 TERRA COURT FUTURE 12'x20' MAINTENANCE BUILDING LOT 2 CSM NO. 791

F COUNTY, OUTAGAMIE PF

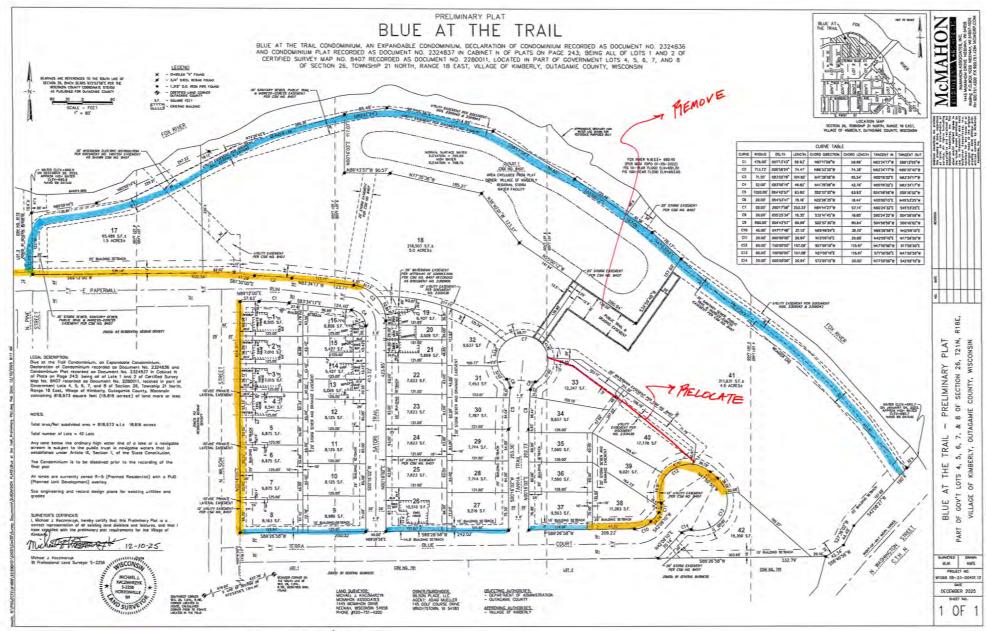
AMS

PROJECT NO 1068 09-23-00401.

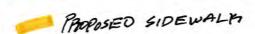
DECEMBER 2025 SHEET NO.

OF

STAFF COMMENTS









Village of Kimberly Request for Board Consideration

ITEM DESCRIPTION: 2026 Comprehensive Plan – Consultant Selection Recommendation

REPORT PREPARED BY: Sam Schroeder, Community Development Director

REPORT DATE: December 22, 2025

EXPLANATION: In conjunction with the approved 2026-2030 Village of Kimberly Capital Improvement Plan is a 2026 project to solicit a qualified planning consultant to assist in the complete rewrite of the Village of Kimberly Comprehensive Plan in accordance with Wisconsin State Statutes §66.1001. The amount budgeted was \$50,000.00. The updated plan will guide the Village's growth, development, and policy decisions over the next 20 years and will take a year plus to develop. A Request for Proposal (RFP) was released on October 29, 2025 with submission deadline of December 7, 2025. In total, six firms submitted a proposal. Those firms and costs of the proposed work were as follows:

- 1. East Central Wisconsin Regional Planning Commission (ECWRPC) \$43,731.49
- 2. Ayres Associates, Inc (Ayres) \$49,595.00
- 3. Foth Infrastructure & Environmental, LLC (Foth) \$48,500.00
- 4. Short Elliot Hendrickson Inc (SEH) \$58,039.00
- 5. MSA Professional Services, Inc. (MSA) \$48,275.00; optional add ons
- 6. Redevelopment Resources \$99,630.00; optional add ons

Upon review of the proposals, past experience and qualifications, staff is recommending the Village Board accept the proposal from Ayres. Above and beyond Ayres having a very qualified team, coming highly recommended and having worked on several transportation efforts in and around the Village, Ayres recently worked closely with the Parks Department to approve the 2024-2029 Comprehensive Outdoor Recreation Plan. We believe this will allow us to coordinate proactively with the Sunset Park Master Plan as well as allow us to quickly kick start this project in 2026.

Attached to this staff report includes:

- 1. Comprehensive Plan Request for Proposal Document
- 2. Full submission proposals from all six firms

RECOMMENDED ACTION: Staff recommends the Village Board accept the proposal from Ayres Associates for the total cost of \$49,595.00 and direct staff to execute the necessary documents, funding source identified as the \$25,000.00 Data Processing Trust Fund, \$10,000.00 Sanitary Sewer Utility 201 account, \$10,000.00 Storm Water Utility 205 account, and \$5,000.00 TIF #6 Project Fund.



Request for Proposals (RFP)

COMPREHENSIVE PLAN UPDATE
VILLAGE OF KIMBERLY, WI

Issue Date: October 29th, 2025 UPDATE: November 4th, 2025

Proposal Deadline: December 7th, 2025, at 4:00 p.m. CST

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Introduction

The Village of Kimberly, Wisconsin is soliciting proposals from qualified planning consultants to assist in the complete rewrite of its Comprehensive Plan, in accordance with Wisconsin State Statute §66.1001. The updated plan will guide the Village's growth, development, and policy decisions over the next 20 years.

Background

Kimberly is a vibrant community located in Outagamie County, part of the Fox Cities region. The current Comprehensive Plan was adopted in 2010 and further amended in 2012 and 2016. Since this time, the Village has seen a drastic shift in land use and development following the closure of the paper mill. This plan requires a full update to reflect current conditions, community priorities, and statutory requirements.

In 2026, the Village is also engaging a consultant to develop a full Sunset Park Master Plan. Consideration should be made to coordinate efforts and adopt the final park plan as part of this project.

Project Objectives

- The Consultant shall conduct a full rewrite of the Village's Comprehensive Plan.
- Ensure compliance with Wisconsin's Smart Growth Law (§66.1001).
- Engage the public and stakeholders through inclusive and innovative outreach.
- Provide actionable strategies for land use, housing, transportation, economic development, utilities, natural resources, and intergovernmental cooperation.

Scope of Work

The selected consultant will be expected to and is responsible for:

- Review and analyze existing plans, ordinances, and data.
- Facilitate public engagement (e.g., workshops, surveys, open houses).
- Complete all mapping shapefile and other data can be provided through Outagamie County.

- Managing the overall project and timeline to ensure compliance with statutory regulations and desires of the community.
- Printing and/or mailing any materials associated with development, public engagement or completion of the project.
- Hold regular engagement and progress check-in meetings with Village Staff said meetings can be virtual.
- Draft and revise plan elements including:
 - o Issues and Opportunities
 - Housing
 - Transportation
 - Utilities and Community Facilities
 - Agricultural, Natural, and Cultural Resources
 - o Economic Development
 - o Intergovernmental Cooperation
 - Land Use
 - Implementation
- Present drafts to Village staff, Plan Commission, and Village Board.
- Deliver a final plan document and digital files.
- Any and all submittals needed to officially file the document with the State of Wisconsin.

Support Resources

The following resources will be available to the selected firm:

- Village of Kimberly 2010 Comprehensive Plan and the 2012 and 2016 Plan Amendment.
- Tax Increment Districts 4, 5, and 6 Project Plans and Proformas.
- Fox Cities and Greater Outagamie County Regional Housing Strategy 2022.
- Village of Kimberly CORP 2024–2029.

- Outagamie County Regional Bicycle and Pedestrian Plan.
- East Central Wisconsin Regional Planning Commission Appleton Transportation Management Area and Oshkosh Metropolitan Planning Organization Bicycle and Pedestrian Plan.

Deliverables

The firm selected will be responsible for delivering the following:

- 1. Official Maps associated with the plan.
- 2. Draft plan for staff review.
- 3. Recommended Plan following comments by staff and/or Plan Commission.
- 4. Final Plan including 3 hard copies printed and bound.
- 5. Documents from any public engagement sessions.
- 6. All other documentation incidentally produced to compile the plan.

Timeline

- October 29th, 2025 RFP issuance date.
- **December 7**th, **2025**, at **4:00pm** CST Proposals due date.
- December 2025 Evaluation period, including possible interviews and/or proposal clarifications.
- **December 15th, 2025/January 5th, 2026** Firm selection and award at Village Board pending review period.
- January 6th January 30th, 2026 Draft and Execute contract initial draft from the Consultant.
- **January 12**th, **2026** Project kickoff meeting virtual.
- Winter/Spring 2027 Final plan review and approval.

Estimated timeline from Kickoff to Completion 12 to 16 months.

Proposal Requirements

Proposals must include the following sections.

- Cover Letter understanding of project, summary of scope and cost.
- Firm profile and qualifications
- Relevant project experience (especially in Wisconsin)
- Proposed approach including recommended public engagement and timeline
- Team members and roles
- Cost proposal (itemized)
- References (minimum of 3)

Submission Instructions

Proposals are due **no later than December 7th, 2025, at 4:00pm CST**. Late submissions will not be considered.

Submit official proposals via email to:

Sam Schroeder

Community Development Director

Email: sschroeder@vokimberlywi.gov

Phone: 920-788-7507 (for inquiries; email preferred for fastest response).

*Nine copies of the proposal should also be mailed or dropped off at Village Hall, Attn: Sam Schroeder, 515 W Kimberly Avenue, Kimberly, WI 54136 or dropped off timely, but may be received after the deadline.

Terms and Conditions

- All intellectual property developed through this project shall be owned solely by the Village of Kimberly.
- All mailings, publishing and print material including maps are the responsibility of the consultant.
- Elements or tasks a be added or deleted at the discretion of the Village pending negotiation of the scope of work and compensation.

- The contractor shall hold harmless the Village of Kimberly, its officers, agents, and employees from liability of any nature arising from copyrighted or patented materials used in connection with the project.
- The Village reserves the right to reject any or all proposals when deemed in its best interest.

Appendix A – Proposal Evaluation Criteria

All submitted proposals will be reviewed and evaluated by the Village of Kimberly.

Proposals will be scored using the following weighted criteria. The Village reserves the right to invite selected firms for interviews if needed.

Firm Experience and Qualifications (25 points): Assess the experience, skills and qualifications of the involved personnel and firm Focus on relevant project experience and educational background and other expertise.

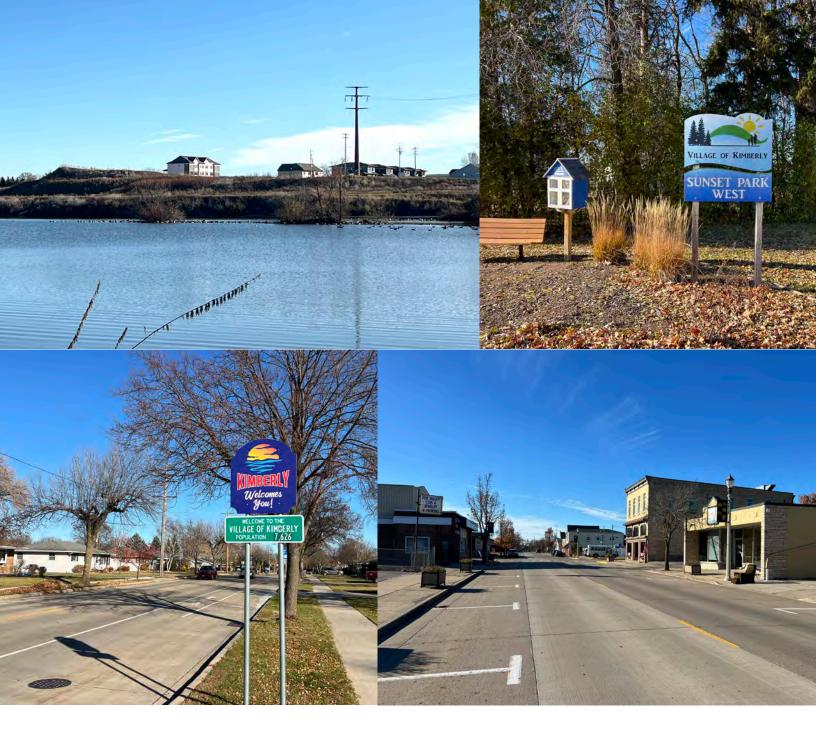
Project Understanding and Approach (25 points): Evaluate the depth of the proposal's understanding of the goals, objectives and challenges. Consider the knowledge and capacity to approach the problem.

Work Plan and Timeline (10 points): Assess ability to produce outcomes on schedule and an understanding of deliverables.

Deliverables and Implementation Tools (15 points): Evaluate the quality and clarity of proposed deliverables, strength of implementation tools, and examples of mapping, conceptual renderings, or past deliverables that demonstrate clarity and usability.

Budget Proposal and Value (25 points): Evaluate the proposal's ability to detail a cost-effective approach to bringing forward the deliverables.

Total Possible Points: 100



Comprehensive Plan Update



Village of Kimberly

December 7, 2025



December 7, 2025

Sam Schroeder, Community Development Director Village of Kimberly 515 W. Kimberly Avenue Kimberly, WI 54136

Email: sschroeder@vokimberlywi.gov

Re: Proposal - Comprehensive Plan Update

Dear Mr. Schroeder and Selection Committee:

Ayres is excited to submit our proposal to update the Village of Kimberly's Comprehensive Plan. Our team is passionate about helping communities like Kimberly develop practical, implementable plans that reflect local values and set the stage for long-term success. Here are a few quick highlights of why our team is unique in our industry and why we're the right partner for you.

- We craft practical plans. Our team's foundation lies in public sector planning. Most of our staff have worked for communities like yours. We intimately understand the importance of a good, implementable, plan. Our approach results in concise, action-oriented plans that are easy to understand and update.
- We know Kimberly and the region. We have completed successful plans for the Village of Kimberly, Outagamie County, and the East Central Wisconsin Regional Planning Commission.
- We have a truly multidisciplinary team. Our team is made up of planners, landscape architects, economic development specialists, and engineers. We will produce a plan that follows best planning practices, is grounded in economic reality, respects the natural environment, and responds to public infrastructure needs.
- We bring both local knowledge and national expertise. Ayres started in Eau Claire and has grown into a national firm including our nearby Green Bay location, which has served the area for over 50 years. Our project manager, Amanda Arnold, has 12 years of Wisconsin planning experience and will be supported by staff in Green Bay, Eau Claire, and Madison. She will rely on our experts from other offices to provide specialized knowledge and unique lessons from other places as well as our local team who work and play in the Kimberly community.

The following pages represent our understanding of your Comprehensive Plan Update project including scope and cost. We appreciate your consideration and look forward to the opportunity to support you in shaping a plan that reflects your community's vision. Please don't hesitate to reach out with any questions or to discuss our proposal further.

Sincerely,

Ayres Associates Inc.

Amanda Arnold, AICP Project Manager 608.441.3564

ArnoldA@AyresAssociates.com

Matthew J. Ashby, AICP CUD

Vice President - Development Services

970.797.3595

AshbyM@AyresAssociates.com











Project Understanding

Your RFP clearly outlines Kimberly's expectations for this Comprehensive Plan Update project and provides a strong foundation for a successful planning process focused on a full rewrite in accordance with Wisconsin State Statute §66.1001.

Our team is well-versed in delivering the professional services required for Kimberly's planning effort. We understand the unique challenges and opportunities that come with planning in close-knit communities like Kimberly, particularly given the shift in land use and development following the paper mill closure.

Our review of the RFP and previous work with Kimberly has provided valuable insight into Kimberly's development patterns, infrastructure, and community priorities. We recognize the importance of building upon the 2012 Comprehensive Plan foundation while reflecting the drastic changes following the paper mill closure and coordinating with the 2026 Sunset Park Master Plan. This understanding allows us to create a plan that is both visionary and implementable.

Our approach centers on close collaboration with your team, community members, and stakeholders.

We believe in meeting people where they are, whether that is at a public kickoff session, through a community-wide digital survey, or at Plan Commission meetings. Our plans are designed to be used, not shelved. They are concise, accessible, and focused on action, reflecting the Village's desire for a streamlined, readable, and value-added document.

We envision the plan will be structured around themes that emerge from community engagement and will integrate the key elements required by Wisconsin State Statute §66.1001, aligning with the Village's objectives including:

- **Issues and Opportunities:** Addressing key challenges for a community within a dense, interrelated region.
- Housing: Reflecting changes in land use, affordability, and aging.
- Transportation: Examining existing networks and future needs.
- Utilities and Community Facilities: Planning for necessary infrastructure and public services.
- Agricultural, Natural, and Cultural Resources: Preserving and managing important assets like local history and natural areas.
- Economic Development: Strategies to support the local economy.
- **Intergovernmental Cooperation:** Coordinating with near jurisdictions and agencies.
- **Land Use:** Guiding future development and zoning decisions.
- **Implementation:** Providing actionable steps for plan execution.

Committed to a hands-on, community-focused approach. We commit to actively engaging with stakeholders and putting boots on the ground to help provide a plan that reflects the aspirations of Kimberly's residents.



Building Lasting Relationships

Our team believes in building lasting relationships with our community partners. We invest in the strength and stability of our relationships. One thing you will hear from our partners time and time again is that we care about the community and the people. At Ayres, one of our core values is "Clients as Partners." That is why our partners know they can count on us, year after year.

66 YEARS IN BUSINESS NEARLY
400
EMPLOYEE
OWNERS

11 OFFICES 7 STATES

Firm Overview

Ayres is a multidisciplinary consulting firm founded on principles of honesty, innovation, and hard work. With over 66 years of experience and nearly 400 employee-owners, we've built a reputation for delivering practical, forward-thinking solutions that help communities thrive.

Our team brings extensive expertise across community planning, economic development and redevelopment, civil and transportation engineering, environmental services, and geospatial analysis. We specialize in translating complex obstacles into clear, actionable strategies, helping to ensure seamless coordination, stakeholder alignment, and project success.

At Ayres, we're more than consultants, we're trusted partners. Our dedication to innovation, client satisfaction, and community impact sets us apart and drives everything we do.



Planning + Development Services

At the heart of our team is a dedication to public service and community well-being. We specialize in a full range of planning and economic development services from long-range visioning to boots-on-the-ground implementation. We ensure every strategy is tailored to meet your local needs. We're more than just a project partner – we're the knowledgeable navigator, guiding you through every step of the process.

HIGHLIGHTED SERVICE AREAS:

Community & Land Use Planning

- Comprehensive Planning
- Code Analysis & Updates
- Housing Assessments
- Process Evaluation
- Downtown & Main Street
- Planning

Economic Development & Revitalization

- Economic Development
- Brownfield Assessments
- Redevelopment Roadmaps

Engagement & Support

- Outreach & Meeting
- Facilitation
- Staff & Official Training
- Grant & Program Assistance
- On-Call Technical Assistance

Design & Implementation Urban Design

- Branding & Wayfinding
- Transportation Planning
- Corridor Analysis & Design



Amanda and the Ayres
team provided a wonderful
service to the East Central
region through the small
community technical
assistance program. They
provided expert advice
and guidance to eight
communities throughout
our region and developed
unique strategies for each
community given their
needs and opportunities. I
highly recommend working
with their team.

Kevin Englebert

Former Assistant Director,
East Central Wisconsin
Regional Planning Commission
(ECWRPC)

Project Team Overview



Amanda Arnold will be the project manager/lead planner and provide urban planning expertise. Amanda has produced multiple small area/downtown plans. While with the City of Minneapolis she managed a small area plan for

Uptown, which focused on the balance between maintaining existing neighborhoods, while promoting growth in an active urban destination. In Wisconsin, Amanda has produced land use plans for Rib Mountain, Marinette, West Allis; facilities studies for Outagamie County and Sister Bay; and multiple Comprehensive Outdoor Recreation Plans. Today, Amanda focuses on brownfield redevelopment in addition to comprehensive planning. Amanda also served as Town Administrator for the Town of Verona, WI, where she oversaw their first comprehensive plan update in 20 years and managed multiple intergovernmental agreements related to public safety and growth.



Chris Silewski is a registered landscape architect with over 18 years of experience specializing in parks and recreation, community engagement, and place-specific design. He serves as a project manager and design lead within Ayres'

landscape architecture group, bringing creative and thoughtful input into the design process from conception to construction. Chris is recognized as a leader in human-centered design, prioritizing community outreach, user experience, local typology, art, ecology, and regional design in his approach. His commitment to creating destination-specific environments helps each project resonate with its intended audience, fostering meaningful connections between people and their environments that leave lasting impacts on communities. Chris has extensive experience with the **Village** of Kimberly, having worked on your Comprehensive Open Space and Recreation Plan (CORP) update for 2024-2029.



Andy Rowell is a traffic engineer with over two decades of experience in municipal and transportation project management. As a former county highway engineer and public works director, Andy brings unique insight to

municipal clients, understanding highway department budgets and funding constraints. His extensive experience includes traffic safety and operation improvements, traffic signal design, and public involvement and outreach.

Andy has worked on several significant projects in Kimberly including the Outagamie CTH "CE" and Railroad Street Intersection Improvements,

where he led the design of three new signals for a unique restricted crossing U-turn intersection. During his tenure with Outagamie County Highway Department, he managed over 20 traffic signals maintained by the County and led in-house design of new signal installations and monotube retrofit projects. His passion lies in providing cost-effective yet innovative engineering solutions that address the specific needs of Wisconsin communities.



Josh Olhava offers a breadth of practical, results-driven support and guidance to your project. Having shaped Ayres'
Western comprehensive planning

initiatives and contributed to **six major plans in the past five years**, Josh combines technical expertise with
a focus on practicality. He has managed multiple zoning
code updates and housing studies, and as a Process
Improvement Specialist and Prosci Certified Change
Practitioner, Josh applies proven methodologies to
deliver implementable workbook-style plans and
operational efficiencies that streamline implementation.



Mike Scholl is an Economic

Development Finance Professional. He served as the Economic Development

Manager for Loveland, Colorado, for more

than a decade. While there he **helped create new downtown investment** that propelled Loveland into a
destination city. Mike has worked directly with
developers, so he knows what is realistic and what is not.
He's also a housing specialist, having produced multiple
housing assessment studies.



Jay Molokwu is a community planner who has worked on several downtown plans in Florida; she will assist with the plan production. Jay has a passion for

historic preservation and community engagement.



Aaron O'Keefe is a GIS specialist and will lead all the mapping and data gathering analysis for the project. He has provided his expertise to **dozens of downtown**

plans, corridor plans, and parks plans.

"The first thing that pops into my head is confidence in the firm's ability to perform."

Brian Miller
Director of Public Works,
City of Marinette



The Ayres team did a masterful job in conducting public outreach and facilitating committee visioning and goal setting. Throughout the process there were many divergent opinions and desires expressed by the public and committee members, yet through a thoughtfully facilitated planning process, everyone involved felt like their voice was heard, and the plan reflected issues that were important to them. Our plan was adopted unanimously by our County Board.

Kara Homan

Former Director, Outagamie County Dept. of Development and Land Services

Relevant Experience

Though we have the capabilities of a large firm, Ayres approaches our projects as many small firms do, with the project manager involved throughout the whole process. We do not chase far-flung projects; we focus on working with communities we care about. One of the most important things we can do is learn what's important to you so we can collaborate on solutions that will make a difference to you. If it matters to you, it's important to us.

From the first handshake forward, we invest as much time into the strength and stability of our relationships as we do into the projects themselves. You can count on us to roll up our sleeves with you; provide clear, consistent communication; involve you in the decision-making process for the length of the project; and deliver a quick, intelligent resolution for any concern or challenge.

The following pages represent recent efforts related to your Comprehensive Plan Update project. Please feel free to reach out to any of the references for additional insights into how our team works and the quality of our partnerships.

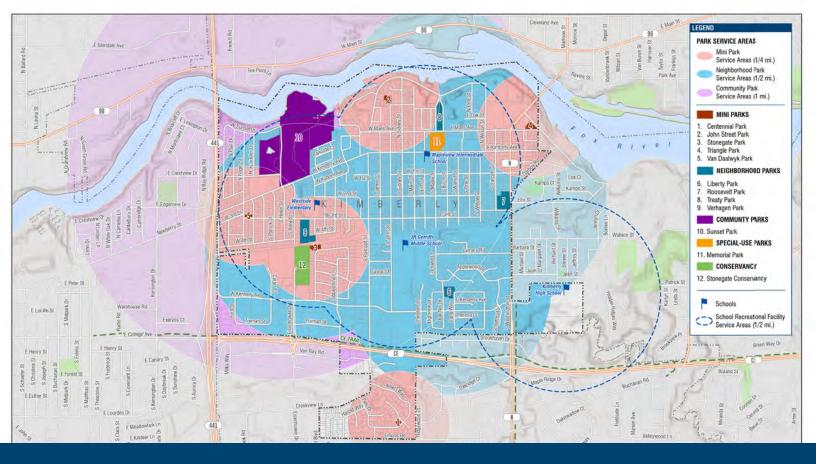
Strong Understanding of Kimberly

Ayres staff got to know the Village of Kimberly through the development of the Village's outdoor recreation plan in 2024.

Previously, Ayres had worked with Outagamie County on two plans that also explored resource allocation throughout the region, the County's Comprehensive Outdoor Recreation Plan adopted in 2021 and the County's Facilities Plan adopted in 2023.

In addition, Ayres has worked for many years with the East Central Regional Planning Commission to provide visioning for various communities in the region. Through an annual technical assistance program, Ayres has worked with New London, Hortonville, Kaukauna, Winneconne, Omro, Chilton, New Holstein, and more.

This experience has given Ayres a clear understanding of the dynamics of the area and the challenges faced by communities in an area that is both rural and urban. We understand that many communities in the area are linked by regional transportation, land use, recreation resources, and economics, and we can apply this to the Village's comprehensive plan update.



CORP 2024-2029

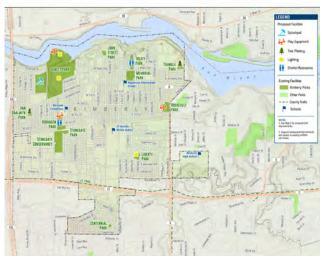
Kimberly

In 2024 Ayres worked closely with the Village of Kimberly staff to update their previous Comprehensive Parks and Recreation Plan into a concise, user-friendly document. The process involved a walk-through of the parks, and outdoor community meeting at a local event, and an online survey.

The plan contains a summary of the demographics and local preferences influencing the use of the parks. This information is combined with an assessment of each park, and the result is a detailed list of potential improvements that can enhance Kimberly's already diverse and attractive parks system. The plan provides a capital improvement plan to assist the Village in planning investments and maintenance.

Because Ayres also worked with Outagamie County to update their Comprehensive Outdoor Recreation Plan, the local plan fits well into the regional framework.

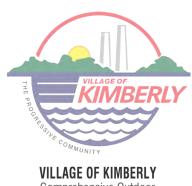




Information:

- Client: Village of Kimberly
- Contact: Holly Femal,
 Community Enrichment Director
 920.788.7507 | hfemal@vokimberlywi.gov





Comprehensive Outdoor Recreation Plan

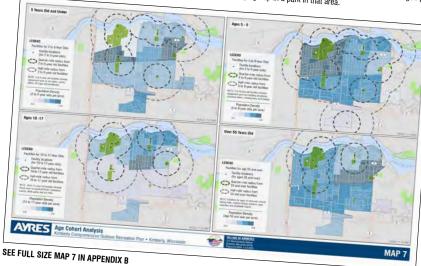


COMMUNITY PARKS

24 | CHAPTER 2: I Analysis of the Village of Kimberly Park and Open Space System

2.4 GIS Age Cohort Analysis

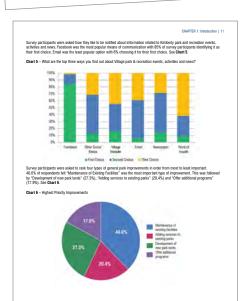
Age cohort analysis was developed to help prioritize improvements based on the distribution of residents by age and the availability of recreation facilities by appropriate location. The mathodology includes the layering of population density of a particular Age condition analysis was developed to help prioritize improvements based on the distribution of residents by age and the availability of recreation facilities by geographic location. The methodology includes the layering of population density of a particular control with facility locations that are available to available to the control of the cont ability of recreation racinities by geographic location. The methodology includes the layering of population density of a particular age group with facility locations that age group would be expected to use (See Map 7 in Appendix B). The map is used to identify age group with racility locations that age group with deep expected to use (See Map / In Appendix b). The map is used to identify areas where facilities containing certain amenities are not located in neighborhoods containing user groups best suited for those amenities. For example, if an area contains a high percentage of toddlers (age 2-5) but does not contain nearby toddler-aged play equipment, it would be worth considering adding equipment for that age group in a park in that area.



The analysis was used for four populations*:

- 1. Under 5 years of age: toddlers are best served by play equipment such as sandboxes, toddler swings, tot slides, spring
- Ages 5 to 9: this group can be expected to use play equipment such as swings, climbing structures, teeter totters, mer-
- Ages 10 to 17 years of age: this group can be served by a variety of park facilities. Amenities evaluated for this population include facilities related to beach a control of the population include facilities related to beach a control of the population include facilities. tion include facilities related to baseball, softball, soccer, basketball, skateboarding and ice skating.
- Age 55+: service to this group included facilities such as hiking trails, outdoor fitness stations, boat launches, pickle ball
- * The four age groups shown represent groups with specific recreational needs separate from the overall population. They were The rour age groups shown represent groups with specific recreational needs separate from the overall population. They were chosen to see if there is a lack in recreational amenities for those specific groups outside of the need for amenities for the overall







ECWRPC TECHNICAL ASSISTANCE

Various Locations, WI

Ayres has worked with the East Central Wisconsin Regional Planning Commission (ECWRPC) to provide downtown, park, and economic development technical assistance to multiple communities across east-central Wisconsin. The planning has been part of a technical assistance program originally developed in 2021.

Ayres worked with the ECWRPC staff to develop a program in which communities applied for help with a pressing community development issue. The assistance has typically taken the form of a one-day workshop in which Ayres staff would facilitate a visioning session with stakeholders, assess the site in need of planning assistance, and then develop plans and implementation strategies.

Award-Winning

The program has received awards from the Mid America Economic Development Council and the National Association of Development Organizations.





The program has been such a success that it was repeated in 2022, 2023, and 2025. Products have included downtown and waterfront plans, streetscape and park improvements, trail planning, alley designs, and organizational strategies.

To date, Ayres has provided assistance to **Scandinavia**, **Winneconne**, **Kaukauna**, **Ripon**, **Hortonville**, **Marquette County**, **Seymour**, **Omro**, **Berlin**, **Campbellsport**, **New London**, **Shawano**, **Brandon**, **Chilton**, **Fremont**, **New Holstein**, and **Waupaca**.

Information:

- Client: East Central Wisconsin Regional Planning Council
- Contact: Joe Stephenson,
 Economic Development Planner
 920.886.6832 | jstephenson@ecwrpc.org

2025

THE VISION

"A new streetscape is nice, but we need more placemaking. We want downtown to have night life, traffic, lights, music, placemaking, chatter... just more life."

New London is a welcoming riverside community where small-town charm meets vibrancy. By day, our shops and gathering places reflect our hometown spirit; by night, the heart of our city shines with energy, creativity, and connection.

PLACEMAKING

Placemaking enhances typical design by focusing on how public spaces can be more functional and vibrant. Typically placemaking focuses on fostering community connections, cultural significance, and a sense of place.

Placemaking Design Elements:

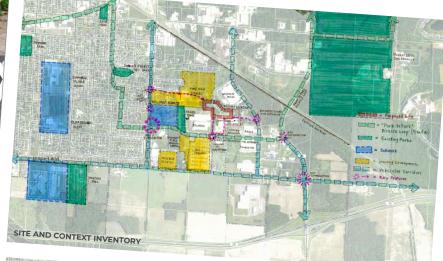
- . "Authentic to New London"
- . Downtown gateway / entry
- . Wall treatment
- · String lighting . Mix of seating
- Interpretive signage
- . Wayfinding / signage
- . Add bike racks
- · Plan the program reason for the space
- Placemaking Design Materials: . "Authentic to New London"
 - . Dark metal exists today
- . Warm wood Northwoods Wisconsin
- · Regionally specific stone Dolomite
- · Local art / murals

. Lines and geometry that brings a sense





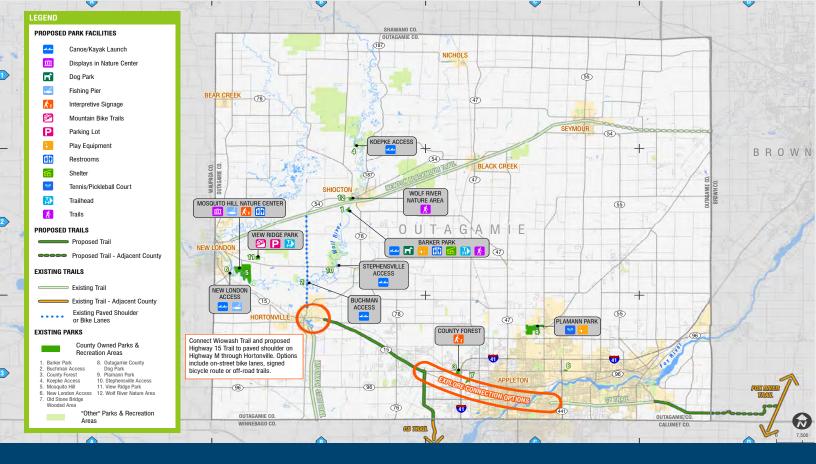




DOWNTOWN PLAN



SITE AND CONTEXT ANALYSIS



CORP 2022-2026

Outagamie County, WI

Completed in 2022, the Outagamie County Comprehensive Outdoor Recreation Plan (CORP) addressed the unique challenges of planning at a countywide scale—balancing diverse stakeholder input, expansive geography, and the competing demands of maintaining existing assets while planning for future recreation needs. Ayres worked alongside County staff and an ad hoc advisory committee to establish guiding principles and shape recommendations that reflect a shared vision for the future. The planning process emphasized robust engagement with user groups and community members, ensuring that the plan responded to both urban and rural recreational priorities.

The CORP included an intensive inventory and assessment of all county-managed recreational facilities—from major regional destinations like 257-acre Plamann Park to dog parks, boat launches, and natural areas. Using our park usability matrix, Ayres evaluated each facility's current condition, accessibility, and long-term value, helping identify opportunities for improved use, elimination of redundancies, and strategic reinvestment. The final plan outlined a clear funding and implementation strategy grounded in community goals, maintenance realities, and achievable system-wide improvements.





Outagamie County, Wisconsin



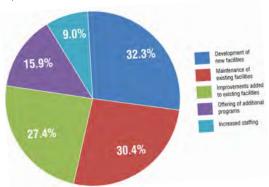
Information:

- Client: Outagamie County Parks
- Contact: Kara Homan, Former Director,
 920.832.6468 | kara.homan@appleton.org

12 | CHAPTER 1: INTRODUCTION

Survey participants were asked to rank five types of general park improvements in order from most to least important. 32.3% of respondents felt "Development of New Facilities" was the most important type of improvement. This was 32.3% of respondents felt "Development of New Facilities" was the most important type of improvement. This was followed by "Maintenance of Existing Facilities" (30.4%), "Improvements Added to Existing Facilities" (27.4%), "Offering facilities" (45.6%), and "Improvements Added to Existing Facilities" (27.4%), "Offering facilities" (45.6%), and "Improvements Added to Existing Facilities" (47.4%), "Offering faciliti Additional Programs" (15.9%), and "Increased Staffing" (9.0%).

Chart 5 - Highest Priority Improvements



The creation of a maintenance plan before any land purchase or acceptance is recommended.

As part of the process of developing this plan, Avres worked with County staff to identify two sites that were in need of a concept plan to guide future decision making. The two sites chose were a parcel along the Fox River in the Village of Little Chute, referred to as the Treaty of the Cedars Historical site, and the View Ridge Natural Area.

The Treaty of the Cedars site contains a roundabout driveway and informal river access. Suggested improvements include shoreline protection, a historic marker plaza, parking and fishing access. A concept plan with photographs has been and can be found in **Appendix C**.



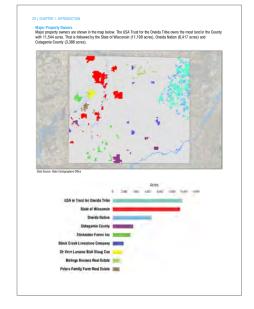


Also found in Appendix C is a concept plan for development of a mountain bike park at the existing undeveloped View Ridge Natural Area. Facilities proposed include beginner to advanced mountain bike trails, trailhead facilities and a parking lot. While not a new park location, the potential development of new facilities on this currently undeveloped parcel is the equivalent of adding a new

Other survey results:

- 88% of survey respondents live in Outagamie County
- Survey participants were asked what specific facilities were desired but not most frequent response was hiking/biking trails. Other common responses trails.
- Survey participants believe trail use for hiking and biking will gain popular Other activities predicted to gain popularity include pickleball, disc golf ar
- Survey participants were asked if there were any specific facilities in Co of the most common responses included versions of the following:
 - Update displays at Mosquito Hill Nature Cen
 - Plamann Park needs new playground equip Improve existing dog park and add addition
 - Improve trails at Plamann Park
 - Interior building renovations needed at the
 - Modernize the disc golf course at Plaman
 - Improve maintenance of the Wiowash Tra

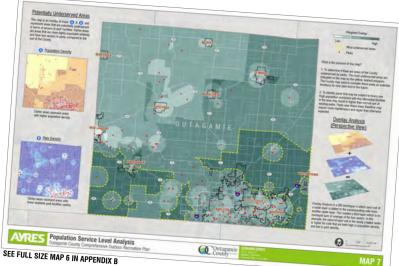
See Appendix D for the complete survey results.



CHAPTER 2: Analysis of the Outagamie County Park and Open Space System | 29

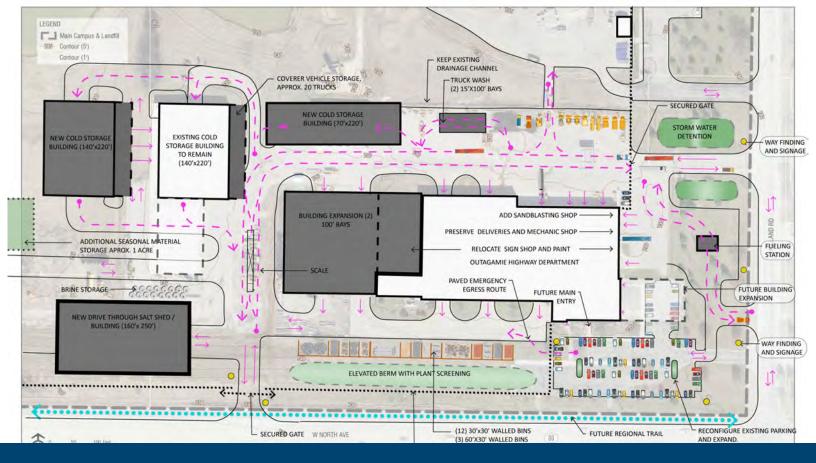
2.5 GIS Analysis – Population Service Level Analysis

GIS analysis can be used to help determine areas that may be in need of additional recreational facilities. Overlay analysis cis analysis can be used to neip determine aleas that may be in need of additional recreational racinities. Overlay analysis is a method of comparing two or more traits of a particular geographic area to answer questions. The question **Map 7** in Appendix B attempts to answer is what areas in Outagamie County are potentially underserved in terms of park access Appenux b autempts to answer is what areas in outagamile country are potentially universerved in terms of park decises compared to the rest of the County. This is done by overlaying layers representing population density and park density to compared to the rest of the county. This is done by overlaying layers representing population density and park density to identify areas that may be underserved. The process of overlay analysis involves adding the value from each cell of a raster layer to the corresponding cells from another raster layer. This creates a third layer which is an overlayed sum of the two rasters. In this example, the value of each cell in the newly created raster is higher for cells that are both high in population density and low in park density.



Areas identified as low in park density and higher than average in population density are likely not as well served in terms Areas identified as low in park density and higher man average in population density are likely not as well served in rein of access to recreational facilities as the rest of the county. The County may want to consider these areas as potential leading for local and online. of access to recreational racinities as the rest of the county. The county may want to consider these areas as potential locations for new park land in the future. However, at the County level consideration has to be made for local land policies. The less served area may be rural area with large lots and the local governments may not see the provision of parks as a priority. The County's role in supplying parks in relation to the local governments role needs to be considered as well.

Some areas may also contain parks that are subject to heavy use. High population combined with few alternative facilities Some areas may also contain parks that are subject to neavy use, riigh population combined with lew alternative facilities in the area may result in higher than normal use of existing parks. Existing parks near these areas therefore may require



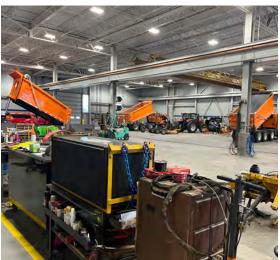
FACILITIES AND LAND USE PLAN



Outagamie County was experiencing a problem common to many municipalities. Growth and development put pressure on several of their public facilities. Over several months in 2022, Ayres assisted the County by assessing a 450-acre site shared by the Highway and Solid Waste and Recycling Departments to find a way for future needs to be balanced. In addition, Ayres produced concepts for three outlying Highway Department facilities and examined the advantages and disadvantages of relocating one site. Finally, the study also included recommendations on relocating a dog park and storage for the Sheriff's Office. The resulting study was designed to help elected officials and staff make a series of strategic capital budget decisions over the next 15 years.

The study involved examining regional growth and impacts of the land use surrounding each site. Staff were interviewed and past studies were examined to understand the needs of each department. The Ayres staff produced concept plans that accommodated elements such as new salt sheds, office expansion, fueling stations, and scales. We also met with local staff to understand any future construction or land-use related issues. Finally, costs were assigned to each concept to help the County prioritize next steps.





Information:

- Client: Outagamie County Department of Solid Waste
- Contact: Kara Homan, Former Director,
 920.832.6468 | kara.homan@appleton.org



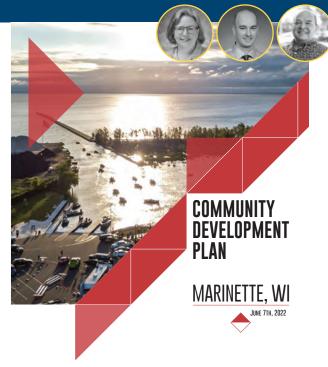


COMMUNITY DEVELOPMENT PLAN

Marinette, WI

In 2020, the City of Marinette identified an urgent need for a Community Development Plan that assessed current conditions posing a threat to the health and welfare of the community and sets clear and attainable objectives and policies for the next five years to improve the community's vitality and the economic well-being of its residents, especially those of low and moderate income.

The Plan, which was developed by Ayres, identified and assessed needs, assets, and priority investments of the community. The Plan will serve as the catalyst for improvements in key community indicators such as expanding employment and the size of the labor force, minimizing the unemployment rate, promoting improved workforce and low-income housing opportunities, and broadening and diversifying the City's tax base.



AYRES

• Client: City of Marinette

Information:

• **Contact:** Steve Genisot, Mayor 715.732.5139 | sgenisot@marinette.wi.us



Connection Small Town Pride

Events Memories

Recreation Support Atmosphere

Community

Partitipation Location

Seasonality Water Atmosphere

FIGURE C. WHAT DO YOU VALUE ABOUT MARINETTE SURVEY OUESTION

TRANSPORTATION ROUTES

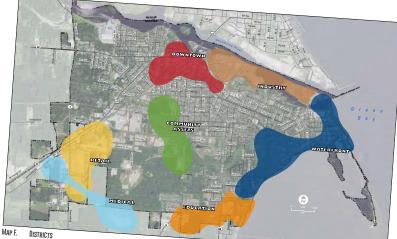
While it is difficult to know exactly which communities people are commuting from, it is apparent from the road maps and traffic counts

that many people are coming into Marinette from the south for jobs, rather than choosing to live in Marinette.

COMMUTING PATTERNS AND TRAFFIC COUNT

Conclusions

To respond to the challenges it faces, the City will need to continue to build off the bustling manufacturing sector to expand job opportunities and invite more young people to establish a life in Marinette. With updates to the housing market and future growth, Marinette will be able to position itself as a desirable place to live, work,



MISSION, VISION, GOALS

COMMUNITY DEVELOPMENT PLAN | CHALLENGES & OPPORTUNITIES



Top Strengths and Weakness

STRENGTHS

- Proximity to the Menominee River, Green Bay, and Lake Michigan provides an abundance of outdoor recreational opportunities. Fincantieri Marinette Marine is
- encouraging manufacturing job growth. Geographical location results in Marinette being a gateway to the Upper Peninsula of Michigan.
- Opportunities for post-secondary education at UW-Green Bay Marinette Campus and Northeast Wisconsin Technical College-Marinette.
- Access to quality healthcare in the community at Aurora Medical Center and Bellin Health Marinette.

WEAKNESSES

- 1. Continued population decline, down 3.9% since 2010.
- Aging population.
- Low percentage of population with bachelor's degree or higher.
- 4. Lack of appealing housing with many properties showing age.
- Low median household income.

COMMUNITY DEVELOPMENT PLAN | EXISTING CONDITIONS SUMMARY

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COMPREHENSIVE PLAN + STUDIES

Lamar, CO

Ayres partnered with the City to deliver an award-winning Plan. Supporting value-add elements include a Three-Mile Plan, Cooperative Planning Area and IGA with Prowers County, a Housing Needs Assessment, Economic Analysis, and a Zoning Code Assessment.

Through innovative engagement and technical expertise, we turned vision into actionable strategies.

KEY HIGHLIGHTS:

Community Immersion: Earned praise from staff, officials, and residents through energetic, hands-on engagement.

Inclusive Outreach: Hosted activities at local events (Lamar Days, Oktoberfest) and Parent Teacher Conferences; materials and the final Plan were provided in English and Spanish.

Momentum Building: Leveraged radio interviews, stakeholder meetings, and creative branding to generate enthusiasm.

Youth & Stakeholder Leadership: Committees were integral in creating a Plan for and by the community. County Collaboration: Worked closely with Prowers County to align regional priorities and strengthen cooperative planning.

Character Area Land Use Vision: Encourages infill investment and beautification while preserving open lands and agricultural areas.

Staff and Official Workbook: An internal how-to workbook offers guidance to implement the Plan's strategies and actions.

"We are grateful to the Colorado Department of Local Affairs for an EIAF grant that co-funded the development of the plan and to Ayres Associates for their hands-on, personal approach, which assisted City staff in achieving the best outcome possible – a well constructed and data-driven roadmap for our future."

Kirk Crespin, Mayor, City of Lamar



MASTER PLAN UPDATE + STUDIES

Lander, WY

Our multidisciplinary team of experts delivered a targeted Master Plan update for the City, complemented by a Parks and Recreation Master Plan, Economic and Housing Studies, and special project studies for the airport and cemetery.

These integrated efforts provided a comprehensive view of the community and actionable strategies for future growth.

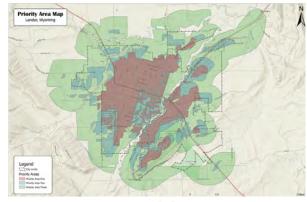
KEY HIGHLIGHTS:

Plan Themes: Built from a shared community vision.

Inclusive Engagement: Listening sessions, community events, and drop-in hours at local businesses.

Workbook-Style Design: Focused data and input inform realistic action steps.

Priority Areas Map: Guides growth based on topography, hazards, and infrastructure limits.



"I just wanted to also say that I've truly enjoyed working with your team over the past year. You really took an interest in our community and I appreciated the enthusiasm during the marathon of public input sessions last summer. Through each phase of the project, Ayres was professional and offered great insight and listened. A huge thank you!"

Anne Even,

Community Development Coordinator, City of Lander

Approach/Methods

We work across the state and the nation and are abreast of the current best practices; we also **constantly find new and innovative planning and design solutions.** We endeavor to bring this knowledge and understanding and work within the parameters of the Village of Kimberly's planning framework, context, and vision. A brief overview of our approach and methods to complete your project is shown below, with more details on the following pages.

PUBLIC ENGAGEMENT



Our approach includes public engagement throughout every phase of the project. Our goal is to make being engaged in the project fun, easy, and satisfying for residents and business owners. The following are key elements of our approach to public engagement

- A detailed Public Participation Plan
- A project website
- A clear and direct community survey
- Two multi-day workshops one to gather input, the other to vet results
- Open and transparent public review process
- Bi-weekly check-in meeting with staff

VISIONING



We believe that you should build on past efforts rather than reinventing the wheel. We will build on past plans, and research key important facts rather than just gathering data. In this phase of the project, we will:

- Review and summarize past efforts but also focus on what's still relevant and what's not.
- Talk extensively with staff from various Village departments to understand what challenges they face in providing services to residents.
- Meet with the Plan Commission and Village board to understand their vision of how the Village needs to evolve
- Drill down into the demographics and economic forces in Kimberly.
- Assess all current and planned infrastructure and service improvements.
- Produce maps that inventory the Village of Kimberly's resources.
- Host a community meeting and various drop-in sessions to gauge the priorities of residents and business owners.
- Host a follow-up online survey that will help prioritize the concerns of residents and business owners.

The result of these efforts will be vision statement and a set of goals and objectives that will guide the drafting of the plan.

PLAN DEVELOPMENT



While we have to follow the mandated elements, our plan for Kimberly will be unique to your community. Our approach to each element will be:

- **Issue and Opportunities** we will "gut check" past plans and build on the most relevant pieces.
- Housing this will be focused on the needs of various age groups.
- Transportation we will focus on multi-modal transportation and the nature of being a built-out community.
- Utilities and Community Facilities we believe this should focus on any needed future investments, not just catalog what you have.
- Agriculture, Natural Resources and Culture Resources – this will focus on open space and community culture.
- **Economic Development** this section will explore Kimberly's economy in the context of the greater region.
- Intergovernmental Cooperation as a built-out village in a metro area, this is key element for your plan
- Land Use we understand that future land use is linked to quality of life and strive to plan for that.
- Implementation we believe that plan should be a guide you revisit to over and over again to make decision. Thus, we'll leave you with clear next steps and even offer a progress check in a year after adoption.

PLAN FINALIZATION AND ADOPTION



The adoption process is important because this is the point where you can judge if people have been heard. Ayres is committed to a collaborative and interactive public review and adoption process. Our process will include:

- A community meeting to walk residents and business owners through the draft content
- Making the plan fully available and easy to comment on
- Tools to use during the adoption process and beyond to explain the roles and content of the plan
- Detailed presentations for the Plan Commission and Village Board
- A check-in one year after adoption to assist with implementation progress

The Village of Kimberly is unique because it has a strong industrial heritage built around the former mill, but it's now a smaller community in the region focused on providing a high quality of life to people who commute throughout the area. The average age of 41 is slightly older than average, but Kimberly is also home to many young families. Thus, balancing the needs of both young and old residents is likely a concern. Also providing resources for local residents while also being a partner in regional efforts is an important balance for the Village.

Our planners work closely in a multidisciplinary environment with designers, engineers, and other built-environment specialists. We thoroughly understand the nuances of preparing plans that are viable and implementable as program policies or designs for construction. Being a full-service company, we are experienced with project phases including studies and assessments, visioning and scenario planning, concept/preliminary design, detailed/final design, and tender packages for bidding.

Our approach to specific planning and design tasks focuses on the individual project and its context. In general, we employ a rigorous research and analysis process to generate a strong vision that translates into a robust plan with tangible actions. We also fundamentally believe that every plan and recommendation must align with your strategic outcomes and vision. Our knowledge of the processes and systems, including how projects are conceived and funded, will align the Village's larger comprehensive plan objectives.

We believe
in creating
sustainable,
resilient, and
viable plans and
designs that meet
your community's
aspirations in a
timely manner.

ENGAGEMENT

Our outreach strategy is centered around a series of workshops, which we propose aligning with local events to maximize participation and community input. This approach is designed to maintain momentum, reduce planning fatigue, and meet residents where they are.

First, we will plan an **interactive community kickoff event**. In the same visit we would like to host a **joint meeting of the Plan Commission to Village Board** to discuss their values, goals, and priorities.

We are planning for **two**, **multi-day series of workshops**. The first will be designed to get input into the comprehensive plan. The second will be designed to show people our findings and recommendations.

For each workshop we will meet with key groups and have:



STAFF DISCUSSIONS: Local staff provide valuable on-the-ground insights into current challenges and opportunities. We recommend an afternoon workshop with representatives from relevant village departments.

DROP-IN SESSIONS AND EVENT BOOTH: We will set up at local businesses and community spaces to engage residents through interactive activities like our MadLibs and 5-Minute Master Plan. These informal settings help capture the community's hopes and priorities. These sessions could take place at a coffee shop, park, sports event, or festival.

STAKEHOLDER MEETINGS: In collaboration with staff, we will identify key stakeholders and facilitate roundtable discussions to gain insights from community leaders. Groups may include school representatives, the Parks Board, or representatives from adjacent jurisdictions.

Community Outreach Examples

Our team is well known for our welcoming and engaging outreach activities. The following images and descriptions highlight some of our more recent efforts and activities that could be part of this effort



DROP-INS at local shops and businesses create accessible, informal opportunities for the community, meeting them where they are.



STAKEHOLDER AND EDUCATIONAL WORKSHOPS foster collaboration
and shared understanding, equipping
participants with the knowledge and
tools to actively contribute.



COMMUNITY EVENTS create meaningful opportunities to connect and hear from all residents.



FOCUS GROUPS allow for in-depth discussions with wide-ranging community voices.



ONE-ON-ONE CONVERSATIONS provide a personalized touch to build trust and gather unique perspectives.



YOUTH APPROACH helps to ensure future generations' voices are heard, fostering inclusive and fresh perspectives in shaping community priorities and approaches.

We will wrap up our process with an in-person workshop with the Plan Commission and Village Board to get input on the draft plans. In addition, we have budgeted for two virtual project updates with both bodies during the process.

These efforts will be supported by postings on a **project website** and **a community survey**.

Deliverables and Timeline:

→ January 2026

Project kickoff meeting (virtual)

→ **February 2026**Public Participation Plan

February 2026 upload (updated throughout project) Project website

-

→ **April 2026**Workshop #1

✓ Summary of input

→ April through May 2026

Community survey

✓ Summary results

September 2026

Workshop #2

✓ Summary of input

→ December 2026 through January 2027

Public review process

p→ Throughout project

Bi-weekly check-in meeting with staff



VISIONING

A plan is only implementable if it represents a shared vision for the future of a community. During this phase we will take on several tasks that will **shape a vision statement**, **goals**, **and objectives** that will drive the plan. These will then shape the content of each plan element (each element will become a chapter of the plan).

We will start the visioning process by reviewing and summarizing past efforts but also focus on what's still relevant and what's not. We want to build on the hard work that people have put into planning for Kimberly in the past. We'll then meet with representatives of the various village departments to understand the issues and challenges they face. We will also use that time to inventory all current and future projects that will affect the future of Kimberly. We also suggest a joint visioning meeting with the Plan Commission and Village Board.

As we host these meetings, we will build a demographic and economic snapshot and a series of existing conditions maps that will inform the conversations.

Our final piece to build the vision for the plan will be to host a multi-day workshop that will involve a community meeting, drop-in session, and information booths at community gathering spaces. At these events, we will have presentation boards and activities that will help residents and business owners articulate their priorities for the future of Kimberly. Because we know that not everyone can make a meeting or drop-in session, we will also build a community survey into our project website to gather additional input.

Deliverables and Timeline:

→ February 2026

Review of past and current plans

✓ Summary of relevant, related plans

→ March 2026

Conversations with Village staff

✓ Summaries that will be become part of each plan element

March 2026

Existing conditions analysis

- ✓ Demographic and economic snapshot
- ✓ Existing conditions maps

⊸ April 2026

Discussion with Plan Commission and Village Board

✓ Meeting summary

⊸ April 2026

Workshop #1

✓ Input summary

→ April through May 2026

Community survey

✓ Input summary

DATA ASSESSMENT AND VILLAGE POSITIONING PRESENTATION

This will be a compilation and presentation of the maps and data and narratives in a visual format to best convey the analysis, opportunities, and challenges in the Village of Kimberly areas.





PLAN DEVELOPMENT

After we have a good sense of where the community wants to go, we will build each chapter of the comprehensive plan. We propose drafting three chapters at a time for Village staff review. After staff members have had a chance to review the chapters, we will hold online meetings to discuss the content, and we will make revisions as needed. Basically, the Ayres team and the Village staff will become a work group. This will help assure a certain amount of "gut checking" before the drafts to public and capture the best thinking for effective policy making over the next 20 years.

Deliverables and Timeline:

June 2026

Drafts of Issues and Opportunities, Land Use, and Transportation Elements

✓ These will be bundled together because transportation and land use are so closely intertwined. Issues and opportunities will set the stage for the following elements

July 2026

Drafts of Utilities and Community Facilities; Agricultural, Natural and Cultural Resources Elements

These elements will focus on parks, open space, community assets, historic preservation and other features that provide resources to residents and shape the character of the Village.

Drafts of Economic Development, Intergovernmental Cooperation, and Implementation Elements

✓ The economic development section will focus on Kimberly, but also the economic dynamics of the region. Intergovernmental cooperation will focus on regional issues and public services, and the implementation plan will be a user-friendly guide.

→ October 2026

Draft Plan



PLAN FINALIZATION AND ADOPTION

We have outlined a plan that delivers a draft comprehensive plan built on community and staff input by December 2026. We would then embark on the formal adoption process, as outlined in state statute for the comprehensive plan. This would involve a public comment period, review by adjacent jurisdictions, and a public hearing. We will attend the public hearing, collect comments, and make revisions as necessary.

Deliverables and Timeline:

- September 2026

Workshop #2

✓ Draft recommendations presented to the public

→ November 2026

Final draft plan for Plan Commission review

→ December 2026

Final plan or public review

→ January 2027

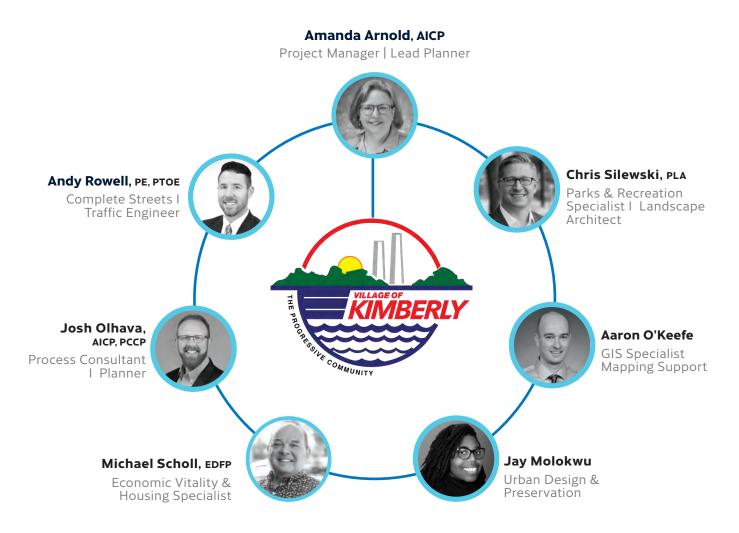
Public Hearing and adoption

✓ Final deliverables will include three (3) bound hard copies and an electronic version of the full plan including all maps, chapters, meeting summaries and other related documents.

Because we believe in following up on our work, we have included a check-in one year after adoption to assist with implementation progress in our scope.

Key Personnel

Ayres has assembled a team of certified planners, engineers, and technical experts with extensive experience, **all in-house**, to deliver a plan tailored to the Village's needs. The team strikes the right balance between planning and infrastructure professionals, bringing real value through a collaborative structure that supports the application of the right expertise at every stage of the project. Each team member offers a unique skill set that fits the project's scope, including community engagement, growth policy, GIS, infrastructure, and implementation expertise. With the capacity and resources to complete this project, **Ayres brings together the knowledge, talent, and abilities** to help support a successful project and a rewarding experience for everyone involved. Resumes for key team members, detailing education, achievements, and similar project experience, are provided on the following pages.







Total Experience
29 Years

Certifications

American Institute of Certified Planners

Education

MA, Urban and Regional Planning, University of New Orleans

BA, Landscape Architecture, Ball State University

Amanda Arnold, AICP Project Manager | Lead Planner

Amanda brings a unique blend of expertise in landscape architecture and urban and regional planning, allowing her to navigate various levels of land planning effectively. Her experience spans both public and private sectors, enhancing her versatility. Having worked in major urban centers like Minneapolis and the Raleigh-Durham area, as well as several smaller communities, Amanda is able to connect with all types of people. Her strong interpersonal skills and dedication to building great places make her a valuable asset in helping communities realize their visions.

Amanda joined Ayres in early 2020 and has produced comprehensive and downtown plans, municipal facilities plans, and parks an open space plans. Today, Amanda focuses on brownfield redevelopment in addition to long range planning. She oversees multiple brownfield redevelopment projects, focusing on grant management as well as redevelopment plans for individual properties.

Before coming to Ayres, Amanda served as the Town Administrator in Verona, WI, giving her a solid understanding of all municipal operations. She has worked extensively with community groups, capital improvement projects, intergovernmental agreements, grants, and municipal funding. She is a skilled project manager with a strong record of building consensus and facilitating change.

Select Experience:

- Comprehensive Outdoor Recreation Plan (CORP), Kimberly
- ECWRPC Small Business and Community Technical Assistance Program, Multi County, WI
- Outagamie County Master Plan Development
- Outagamie County CORP Update
- Marinette Community Development Plan, Marinette
- Foundry District Master Plan, West Allis
- Outdoor Recreation Plan, Wauwatosa
- Downtown Planning Services, Stoughton
- Echo Lake Master Planning, Burlington
- Rib Mountain Drive/Corridor Study/Master Plan, Rib Mountain
- Oregon School District Facilities Planning, Oregon
- Facilities Planning, Sister Bay
- Downtown Planning, Wildwood, FL
- Brillion Iron Works Redevelopment Project, Brillion
- Town of Verona Comprehensive Plan*
- Town/City of Verona Boundary Agreement*
- Town of Verona Subdivision Ordinance*
- City of Minneapolis Uptown Small Area Plan, Land Capacity Analysis,
 Plan for Sustainable Growth*

^{*} under previous employment





Total Experience 18 Years

Registrations

Professional Landscape Architect, WI, MN, FL

Education

BS, Environmental Design, North Dakota State University

BLA, Landscape Architecture, North Dakota State University

Chris Silewski, PLA Parks & Recreation Specialist | Landscape Architect

Chris is a seasoned landscape architect and project manager with extensive experience leading large-scale park master plans, recreation system planning, and community-driven public space projects across the Midwest. His work is grounded in Human-Centered Design, ensuring that every plan reflects how people actually use, move through, and experience parks. Chris excels at guiding multidisciplinary teams, facilitating stakeholder conversations, and translating community input into implementable design solutions. Known for his approachable communication style and strategic thinking, Chris has established himself as a trusted partner for municipalities seeking practical, resilient, and high-performing park designs.

Select Experience:

- Comprehensive Outdoor Recreation Plan, Kimberly
- Outagamie County Master Plan Development
- Downtown Hortonville Master Plan
- Echo Lake Park Master Planning, Burlington
- Prairie Springs and Ingram Park Master Plan, Prairie Springs
- Jones Park Development, Town of Algoma



Total Experience
23 Years

Registrations/Certifications

Registered Professional Engineer, WI

Professional Traffic Operations Engineer (PTOE)

Education

MA, Business Administration, Cardinal Stritch University

BS, Civil Engineering, UW-Milwaukee

Andy Rowell, PE, PTOE Complete Streets | Traffic Engineer

Andy applies his people skills and traffic and roadway engineering expertise to serve state, county, city, village, town, and private-sector clients. He has over two decades of public- and private-sector experience in municipal and transportation project management, from the scoping, planning, and design stages to project bidding and construction.

As a former county highway engineer and public works director, Andy can relate with municipal clients. He understands highway department and public works budgets and the funding constraints most communities face. His passion is providing cost-effective yet innovative engineering solutions.

Andy has extensive experience with public involvement and outreach, traffic safety and operation improvements, and traffic signal design and corridor timing. He is familiar with Wisconsin Department of Transportation (WisDOT) standards and procedures.

Select Experience

- Outagamie CTH "N" and Maes Avenue Intersection Improvements, Kimberly
- Outagamie County Master Plan Development
- Outagamie County 2023 Traffic Engineering Services





Total Experience

15 Years

Certifications

American Institute of Certified Planners; Prosci Certified Change Practitioner, Prosci; Certificate in Historic Preservation, University of Cincinnati

Education

MS, Community Planning, University of Cincinnati; BS, Community and Regional Planning, Iowa State University



Total Experience

32 Years

Certifications

Economic Development Finance Professional

Education

MS Urban Planning and Public Policy, University of Michigan

MA, Political Science, University of Michigan

Josh Olhava, AICP, PCCP Process Consultant | Planner

With a strong background in community and strategic planning, Josh is well versed in land use planning policies, procedures and regulations, including their impact on the built environment. His experience spans both public and private sectors including policy and plan development - implementation, regulatory analysis and updates, development review, and organizational process analysis and improvements. Josh is known for guiding creative and innovative planning initiatives with an eye on implementation. He enjoys bringing together community members and stakeholders to achieve common goals and objectives that embody community values.

Josh is a recognized industry expert in local government processes and process improvement efforts. His unique skillset as a certified planner, certified change practitioner, and trained processes improvement specialist enables him to develop effective strategies and solutions to community and organizational challenges.

Select Experience:

- Colorado Main Street Technical Support: Multiple Communities, CO
- Downtown/Main Street Planning: Multiple Communities, CO Douglas, Hudson, WY
- Comprehensive/Master Planning: Evans, Lamar, Windsor*, Wray, Yuma, CO-Chadron, NE - Douglas, Lander, Wright, WY * under previous employment

Mike Scholl, EDFP Economic Vitality & Housing Specialist

Mike has two decades of nationwide planning experience with consultants, community groups, and most recently as economic development manager for the City of Loveland. More than five years as a legislative assistant to U.S. congressmen adds to the depth of Mike's understanding of planning, from funding through community implementation.

Mike's responsibilities include research and evaluation of data related to social, housing, economic, population, environmental, and land use trends; developing planning studies and reports.

Select Experience:

- Marinette Community Development Plan, Marinette
- Rib Mountain Drive/Corridor Study/Master Plan, Rib Mountain
- Economic Development Manager (2008-2019): Loveland, CO
- Economic Development Analysis: Morgan County, Mancos, Lamar, CO and Lander, Douglas, Evanston, Cheyenne LEADS, Laramie, WY
- Urban Renewal, Special District and Plan of Developments: Berthoud, Fraser, Minturn, and Eaton, CO, Evanston WY, Cheyenne, WY and Laramie, WY
- Housing Needs Assessments: Big Horn County, MT, Berthoud, Craig, Milliken, Eaton, Kersey, Severance, CO





Total Experience
20 Years

Education

BA, Cartography/GIS, University of Wisconsin-Madison

AS, Civil Engineering Technology, Madison Area Technical College



Total Experience
3 Years

Education

MA, Urban Design, Florida International University

MArch, Architecture, Florida International University

AA, Architecture, Hillsborough Community College

Aaron O'Keefe

GIS Specialist Mapping Support

Aaron provides mapping and GIS support to our engineers and planners. His experience includes the coordination of mapping efforts for projects such as outdoor recreation plans, bicycle and pedestrian plans, wayfinding signage plans, and traffic studies. Aaron develops GIS maps and databases that enable clients to layer different types of data on a geographic area. He strives to develop compelling and concise visualizations that enable clients to quickly and effectively discern complex information. Aaron is proficient in ArcGIS with Spatial Analyst, AutoCAD, M-Color, and Adobe products. Aaron also has prior experience in civil engineering and surveying and is proficient at preparing engineering and survey drawings.

Select Experience:

- Comprehensive Outdoor Recreation Plan, Kimberly
- Outagamie County Master Plan Development
- ECWRPC Small Business and Community Technical Assistance Program, Various Locations, WI
- Marinette Community Development Plan, Marinette
- Prairie Springs & Ingram Park Master Plan, Pleasant Prairie
- Facilities Planning, Sister Bay
- Foundry District Master Plan, West Allis

Jay Molokwu Urban Design & Preservation

Jay is a graduate of Florida International University with master's degrees in architecture and urban design. Her passion lies in designing infrastructure that is available and welcoming to all by improving the quality of life and health of communities through sustainable approaches. Jay combines her design skills with her expertise in analyzing and visualizing complex data to create graphics and illustrations that communicate complex planning concepts and ideas in a visually engaging way.

As a member of the Ayres Development Services team, Jay assists with public engagement efforts, planning reports, and presentations.

Select Experience:

- Outdoor Recreation Plan, Wauwatosa
- Prairie Springs & Ingram Park Master Plan, Pleasant Prairie
- Williams Street Placemaking, Waukesha
- Foundry District Master Plan, West Allis
- Facility Location Plan, Sister Bay
- GM/JATCO Redevelopment Support, Janesville
- Brownfield Site Reuse Planning, Peshtigo

Cost Summary Proposal

Ayres' extensive experience with similar projects makes us an ideal fit for your Comprehensive Plan Update. The following table shows our costs broken down by phase. This includes direct labor costs and benefits, overhead, and profit. Expected direct expenses include mileage at the established federal rate, any hotel rooms that may be needed if meetings require overnight stays, and meals while traveling. This project would be billed monthly on a percentage completed basis, and we will detail the tasks completed with each invoice.

Ayres will depend on the Village to:

- Arrange meeting rooms and notices as needed
- Review Ayres drafts as needed

| Phase | Hours | Total |
|------------------------------|-------|----------------------|
| P1 - Public Engagement | 80 | ^{\$} 12,435 |
| P2 - Visioning | 50 | \$8,615 |
| P3 - Plan Development | 140 | \$22,065 |
| P4 - Adoption | 24 | \$4,490 |
| Travel | | \$1,990 |
| Not-to-Exceed Lump Sum TOTAL | | \$49,595 |

"We know we can count on Ayres to help our community. Whenever we have a need, they are the first group we contact. The team feels like an extension of our staff and knows our community!"

Clara Chaffin

Deputy City Manager/Community Development Director, Douglas, WY

VILLAGE OF KIMBERLY

COMPREHENSIVE PLAN UPDATE REQUEST FOR PROPOSAL







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- 09 Budget

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COVER LETTER

Director Schroeder,

On behalf of the East Central Wisconsin Regional Planning Commission (ECWRPC), I am pleased to submit our proposal to complete a full rewrite of the Village of Kimberly's Comprehensive Plan. Our team understands this effort as the Village continues to evolve following major land use changes, redevelopment activity, and ongoing community investments. This update is an opportunity to produce a clear, actionable plan that will guide Kimberly's growth and policy decisions for the future.

Our project approach aligns directly with the objectives outlined in the request for proposal. ECWRPC will lead a full rewrite of the plan, supported by robust public engagement, modernized mapping and data analysis. Our scope includes comprehensive mapping using current GIS datasets, inclusive and innovative engagement tools, and coordination recent planning effort. The Commission's GIS department, in-house drone capabilities, and long-standing expertise in local planning will ensure that Kimberly receives a visually clear, data-driven, and user-friendly final plan. We also utilize community engagement software, that has a myriad of online community engagement capabilities, including surveys, social maps, and other capabilities.

With a team that has recently completed Comprehensive Outdoor Recreation Plan updates for Shawano and Buchanan, and recent Comprehensive Plan Updates for the Town of Black Wolf and the City of Chilton, ECWRPC brings deep familiarity with regional trends, local priorities, and the Fox Cities planning landscape. Our decades of experience working with Outagamie County communities allow us to begin work immediately, maintain the timeline outlined in your request for proposal.

The Commission proposes a not-to-exceed cost of \$43,731.49, with actual billing based on staff hours and materials. This ensures transparency and cost-efficiency while delivering a complete, high-quality planning document. In addition, we provide grant coordination and implementation assistance with all of our plans, utilizing our inhouse grants coordinator.

We appreciate the opportunity to partner with the Village of Kimberly on this important project. Please feel free to reach out with any questions or requests for clarification. We look forward to the potential of working together to craft a plan that reflects the community's values and supports long-term success.

Sincerely,
Melissa Kraemer Badtke
Executive Director/MPO Director
East Central Wisconsin Regional Planning Commission
920-886-6828
mbadtke@ecwrpc.org

COMPREHENSIVE PLAN RFP

FIRM PROFILE AND QUALIFICATIONS

ORGANIZATIONAL OVERVIEW

The East Central Wisconsin Regional Planning Commission (ECWRPC) is the official comprehensive, areawide planning agency for a ten-county region of east-central Wisconsin. The Commission was established to provide coordinated planning services across jurisdictional boundaries and to address issues that transcend the financial, administrative, or geographic capabilities of individual local units of government.

ECWRPC serves the counties of Calumet, Fond du Lac, Green Lake, Marquette, Menominee, Outagamie, Shawano, Waupaca, Waushara, and Winnebago, representing a diverse region that includes urbanized metropolitan areas, growing suburbs, small towns, and rural communities. As a regional planning agency, ECWRPC has a statutory duty to prepare and adopt comprehensive plans for the physical development of the region, including land use, transportation, open space, economic development, and environmental management elements. The Commission also provides technical assistance to participating governments on planning and development issues specific to their jurisdiction.

STAFF QUALIFICATIONS AND EXPERTISE

ECWRPC employs a multidisciplinary team of approximately 20 planning and technical specialists, enabling the organization to deliver fully integrated, cross-disciplinary planning services. Areas of staff expertise include:



- Environmental planning
- Economic development
- Open space and outdoor recreation planning
- ► Land use planning
- Housing analysis and planning
- Community and neighborhood planning
- Transportation planning (including transit, bicycle, pedestrian, and freight)
- ▶ Water quality management and sewer service area planning
- Geographic Information Systems (GIS) mapping, analysis, and data visualization

Project teams are assembled based on the needs of each community and the complexity of the project. For the Village of Kimberly Comprehensive Plan, ECWRPC is providing senior planning leadership, GIS support, and technical planning expertise across all required plan elements, ensuring that the final product is both data-driven and actionable.

PLANNING EXPERIENCE AND REGIONAL COMPETENCY

ECWRPC has more than five decades of experience preparing comprehensive plans, regional plans, and specialized studies across the East Central region. The Commission's long-standing familiarity with local communities, combined with deep technical expertise, allows ECWRPC to quickly mobilize, accurately interpret local conditions, and produce plans that reflect both municipal priorities and regional context.

Recent local planning projects completed by the Commission include

Comprehensive Outdoor Recreation Plan updates for the Town of Buchanan, and City of Shawano in 2024 and a myriad of other plans that are being completed in 2025.

The Commission has also completed the Town of Black Wolf and the Village of Chilton's Comprehensive Plans.

In addition to ongoing transportation planning, ecnomic development and sewer service area work throughout the region. ECWRPC staff's knowledge of Outagamie County, the Fox Cities, and the broader regional development patterns ensures that the Village of Kimberly will receive a plan grounded in best practices, high-quality data, and local insights.

ORGANIZATIONAL CAPACITY AND APPROACH

With its multidisciplinary staff, robust GIS capability, and established planning processes, ECWRPC is well-equipped to manage complex planning projects from start to finish. The Commission brings:

- ► A regional perspective that supports cross-jurisdictional coordination
- Experienced planners capable of handling statutory compliance, mapping, public engagement, and detailed data analysis
- Access to regional datasets, GIS layers, drone imagery, and technical resources unavailable to most private firms
- Grants coordination and implementation experience
- Community engagement software with multiple ways to elicit feedback and garner community input.

This combined institutional capacity ensures that ECWRPC can deliver a comprehensive plan that is strategically focused, broadly supported, and fully aligned with state requirements.

COMPREHENSIVE PLAN RFP

RELEVANT PROJECTS AND EXPERIENCE



KTOWN OF BLACK WOLF: COMP PLAN

This plan serves as the long-range guiding document for the Town of Black Wolf through the year 2045, encompassing land use, housing, transportation, economic development, environmental protection, and community planning. Adopted under the region's areawide planning framework, it emphasizes preserving the rural character of the town while accommodating thoughtful, sustainable growth.



TOWN OF BUCHANAN: CORP

The Town of Buchanan CORP lays out a structured road map for parks, open space, and recreational improvements over the 2025–2029 time frame. It identifies needed amenities, potential green way and trail connections, and conservation areas, allowing the Town to plan strategically for recreation while preserving open space values.



CITY OF SHAWANO: CORP

The City of Shawano CORP provides a strategic vision for the city's parks, trails, and outdoor recreation areas over the short- to mid-term (generally a 5-year horizon). It assesses existing green-space and recreational amenities, identifies deficiencies and opportunities, incorporates public input, and lays out a prioritized program for improving access to recreation, enhancing quality of life, and supporting long-term city growth.



CITY OF CHILTON: COMP PLAN

This plan serves as Chilton's long-range guide through 2045, outlining goals for land use, housing, transportation, economic development, environmental resources, and community facilities. Building on the previous comprehensive plan and shaped by public input, it provides a unified framework for preserving Chilton's community character while supporting sustainable, well-planned growth.



PROPOSED APPROACH AND TIMELINE

The project timeline incorporates a structured and layered public engagement strategy that begins early in 2026 with development of the Public Participation Plan and creation of online tools and digital surveys, as shown in the timeline's outreach tasks during January–June. ECWRPC will pair in-person visioning sessions, designed to gather direct community perspectives and facilitate collaborative discussions, with online engagement tools, including surveys and an interactive mapping application that allows residents to identify issues and opportunities directly on a digital map. This dual-format approach ensures that

residents can participate conveniently, inclusively, and in ways that reflect both traditional and modern engagement preferences, ultimately generating a broader and more representative set of community insights to guide the Comprehensive Plan.



COMPREHENSIVE PLAN RFP 7

TEAM MEMBERS AND ROLES

PROJECT MANAGER - JOE STEPHENSON

Joe Stephenson will oversee all aspects of the Comprehensive Plan update, including public engagement, chapter development, and coordination with Village staff. He holds degrees in Urban and Regional Planning and Public Administration from UW–Oshkosh and brings nearly a decade of municipal planning experience. Joe recently managed the Shawano and Buchanan CORP updates and the Town of Black Wolf Comprehensive Plan.

GIS MANAGER - MIKE ZUEGE

Mike Zuege leads ECWRPC's GIS program and has over two decades of experience in mapping, geospatial analysis, and data visualization. He will ensure delivery of accurate, high-quality GIS data, maps, and spatial products throughout the project.

GIS ANALYST - RACHEL ROTH

Rachel Roth provides mapping, graphics, and GIS data support. She has been with ECWRPC since 2020 and contributed significantly to the Shawano and Buchanan CORP updates. She will prepare maps, update datasets, and support visualization and analysis tasks.

PROJECT PLANNER - NANCY MARING

Nancy Maring brings 10+ years of planning and community development experience, including work with neighborhood associations, downtown revitalization, sustainability, and CDBG programs. She will assist with engagement activities, chapter drafting, and plan layout.

GRANTS COORDINATOR - KARI HOPFENSPERGER

Kari Hopfensperger will help identify and align grant opportunities with plan recommendations, ensuring Kimberly is positioned for implementation funding post-adoption.

COST PROPOSAL

The total project cost for the Comprehensive Plan update is \$43,731.49, which includes all planning, GIS, engagement, and final production activities outlined in the scope. As shown in the budget table, the majority of project hours are dedicated to chapter development, mapping, and community engagement, supported by project management throughout the process.

Direct expenses such as mileage, meeting attendance, and final document production are included, along with a standard contingency to ensure full cost coverage. This not-to-exceed budget reflects actual anticipated labor and direct costs while maintaining transparency and efficiency for the Village.

| | Planning Staff | | | | GIS Staff | | | | | Direct Expenses | | | | | |
|---|--------------------|----------------|-----------|-------------|----------------|----------------|--------------|------------|-------|-----------------|--------------------|----------------|-------------------------|------------------|--|
| Village of Kimberly Comprehensive Plan Update | Project Mgr Hrs | Planner Hrs | Total Hrs | Total Cost | Manager Hrs | Analyst Hrs | Total Hrs | Total Cost | Miles | Mileage Cost | 10% Contingency | Other Costs | Total Other Expenses | Project Costs | |
| Task Description | | | | | | | | | | | | | | | |
| Task 1: Project Management | | | | | | | | | | | | | | | |
| Task 1.1 Project Management Meetings with City Staff | 3 | 6 | 9 | \$819.94 | 0 | 2 | 2 | \$158.87 | 20 | \$ 14.00 | | | \$14.00 | \$992.81 | |
| Task 1.2 Progress Reports and Invoicing | 3 | 16 | 19 | \$1,687.92 | 0 | 3 | 3 | \$238.31 | | \$ - | | | \$0.00 | \$1,926.23 | |
| Task 1.3 Project Team Management | 10 | 10 | 20 | \$1,865.14 | 3 | 5 | 8 | \$702.12 | | \$ - | | | \$0.00 | \$2,567.26 | |
| Task 2: Public Outreach and Stakeholder Coordination | | | | | | | | | | | | | | | |
| Task 2.1 Public Participation Plan | 0 | 5 | 5 | \$433.99 | 0 | 2 | 2 | \$158.87 | | \$ - | | | \$0.00 | \$592.86 | |
| Task 2.2 Community Engagement | 8 | 18 | 26 | \$2,360.09 | 1 | 8 | 9 | \$737.13 | 40 | \$ 26.20 | | | \$26.20 | \$3,123.42 | |
| Task 2.3 Analysis of Feedback from Community Engagement | 2 | 22 | 24 | \$2,109.00 | 1 | 4 | 5 | \$419.39 | | \$ - | | | \$0.00 | \$2,528.39 | |
| Task 2.4 Plan Commission or Town Board Meetings | 10 | 10 | 20 | \$1,865.14 | 0 | 3 | 3 | \$238.31 | 120 | \$ 84.00 | | \$45.00 | \$129.00 | \$2,232.44 | |
| Task 3: Chapter Development and Mapping | | | | | | | | | | | | | | | |
| Task 3.1 - Commission Staff will develop the chapters and create associated maps according to the nine (9) elements | 28 | 100 | 128 | \$11,471.87 | 7 | 47 | 54 | \$4,445.00 | | \$ - | | | \$0.00 | \$15,916.87 | |
| Task 3.2 – Develop Goals, Objectives, Policies, and Programs | 7 | 30 | 37 | \$3,301.96 | 0 | 0 | 0 | \$0.00 | | \$ - | | | \$0.00 | \$3,301.96 | |
| Task 4: Final Plan Development | | | | | | | | | | | | | | | |
| Task 4.1 – Final Draft Development | 9 | 32 | 41 | \$3,674.99 | 2 | 25 | 27 | \$2,189.18 | | \$ - | | | \$0.00 | \$5,864.16 | |
| Task 4.2 – Community Presentations and Adoption | 0 | 4 | 4 | \$347.19 | 0 | 0 | 0 | \$0.00 | 20 | \$ 14.00 | | | \$14.00 | \$361.19 | |
| Task 4.3 – Finalize and Distribute to the City | 1 | 2 | 3 | \$273.31 | 0 | 0 | 0 | \$0.00 | | \$ - | \$3,975.59 | \$75.00 | \$4,050.59 | \$4,323.90 | |
| Total Project Costs | 81 | 255 | 336 | \$30,210.52 | 14 | 99 | 113 | \$9,287.18 | 200 | \$138.20 | \$3,975.59 | \$120.00 | \$4,233.79 | \$43,731.49 | |

COMPREHENSIVE PLAN RFP

REFERENCES

MATT HENDRICKS:

City of Shawano Director of Parks, Recreation, & Special Projects mhendricks@villageofshawano.com 715-526-6171

MICHAEL BROWN:

Town of Buchanan Administrator MichaelB@villageofbuchanan.wi.gov 920-257-5845

FRANK FRASSETTO:

Town of Black Wolf Chairman frank@villageofblackwolf.com 920-918-8000

DAVID DETROYE

city of Chilton Administrator ddetroye@chiltonwi.gov 920-849-2451





Village of Kimberly 515 W Kimberly Avenue, Kimberly WI









7044 S Ballpark Dr, Suite 200 Franklin, WI 53132 (414) 336-7900 www.foth.com

Sam Schroeder, Community Development Director Village of Kimberly 515 W Kimberly Ave Kimberly, WI 54136

Re: Village of Kimberly Comprehensive Plan Proposal

Dear Mr. Schroeder:

Thank you for the opportunity to submit our qualifications for the Village of Kimberly's Comprehensive Plan update. Our extensive experience in comprehensive planning, combined with our familiarity with Kimberly and the surrounding region, and our innovative, technology-driven approach, uniquely position us to partner with the Village on this Plan. Kimberly is a vibrant community with a small-town character located in Outagamie County, at the heart of Wisconsin's Fox Cities region. We recognize that the Village's current Comprehensive Plan—adopted in 2012 and updated in 2016—no longer fully reflects today's realities, priorities, and goals. Over the past decade, Kimberly has experienced significant changes in land use and development patterns, largely influenced by economic and physical shifts following the closure of its paper mill. These changes have created new redevelopment opportunities, shifted community priorities, and introduced challenges related to housing, infrastructure, and economic diversification.

To effectively guide future growth, the Comprehensive Plan requires a full update that aligns with current conditions, incorporates the community's vision, and meets all statutory requirements. This update is critical not only to maintain Kimberly's quality of life but also to ensure its competitiveness within the Fox Cities region. A modernized plan will help attract investment, support workforce needs, and promote sustainable development practices that strengthen long-term resilience. By addressing housing diversity, transportation connectivity, environmental stewardship, and fiscal responsibility, the updated plan will serve as a strategic roadmap for balanced growth and regional vitality in the years ahead.

The new plan will reflect the Village's growth aspirations and provide clear guidance for decision-making and development over the next 20 years. Foth will work closely with the Village to engage a broad range of stakeholders—including residents, Village Board and Committee members, business leaders, School District representatives, Village staff, and other key groups. Our process emphasizes meaningful input and collaboration to produce a concise, user-friendly plan that is practical and actionable, ensuring the Village's long-term vision is achieved.

We would be honored to partner with the Village of Kimberly on this exciting project. Foth is committed to delivering a tailored, successful outcome that meets the community's goals. I live in the Town of Harrison, which gives me deep understanding of the community and surrounding area, and will make meeting attendence very convenient. If you have any questions or need additional information to assist in your decision-making, please contact me directly at (920) 454-0149.

Sincerely,

Foth Infrastructure & Environment, LLC

Mark Lyons, Project Manager





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| SECTION 3 | Project Team | 12 |
| SECTION 4 | Project Schedule & Budget | 15 |



EXPERIENCE & REFERENCES

Please find our references and experience directly with Comprehensive Planning in Wisconsin. We encourage you call our references to discuss this recent comprehensive planning experience!

References

Village of Windsor

Jamie Rybarczyk, Community Development Director/Deputy Administrator (608-888-0066, jamie@windsorwi.gov) Foth completed the new Windsor Comprehensive Plan in 2024

City of Reedsburg

Brian Duvalle, Planning/Zoning Administrator (608-768-3354, bduvalle@reedsburgwi.gov) Foth completed the new Reedsburg Comprehensive Plan in 2023

Village of Raymond

Douglas White, Village President (773-458-5121 president@raymondwi.com) Foth completed the I-94 Corridor Land Use Plan in 2024

Experience

Windsor Comprehensive Plan 2050 - Village of Windsor, WI

The Comprehensive Plan was developed in close collaboration with the Windsor Plan Commission, which served as the Steering Committee, and with additional input from stakeholder groups and residents. Public engagement efforts included an online platform for collecting comments and suggestions throughout the process, which were reviewed at each Steering Committee meeting, as well as an in-depth housing survey conducted in coordination with the Village of DeForest. The process also featured a public kick-off meeting and an open house prior to the public hearing and adoption by the Village Board.

Windsor's vision of "Growing Forward" reflects its commitment to honoring the community's agricultural heritage, preserving cultural and natural resources, promoting both passive and active recreational opportunities, and fostering diverse economic development to create an inviting and livable community. While substantial population growth is projected over the planning period, the Plan emphasizes preserving one of Wisconsin's first Agricultural Enterprise Areas, with careful consideration given to balancing future residential density, housing diversity, and development in other areas.

Additionally, the Comprehensive Plan includes a subarea plan for the CTH CV/Lake Road Corridor, a major gateway into the Village of Windsor. This corridor is a priority for continued improvement, including redevelopment of underutilized properties, advancement of preferred land uses, and beautification efforts.

Project Reference: Jamie Rybarczyk - ComDev Director/Deputy Administrator (608-888-0066, jamie@windsorwi.gov) Plan Link: https://www.windsorwi.gov/vertical/Sites/%7BC1679B38-6BAE-4E0D-942E-C7A84C964C87%7D/uploads/DOC-VW-Village_of_Windsor_Comprehensive_Plan_2050(1)(1).pdf

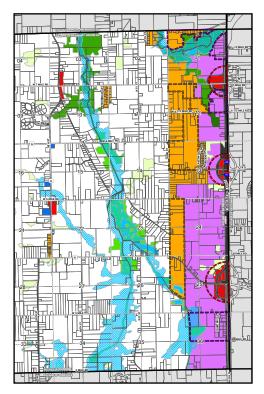


I-94 Comprehensive Land Use Plan - Village of Raymond, WI

The Village of Raymond is experiencing significant development pressures along the I-94 interstate corridor as growth continues to expand between Milwaukee and Chicago. In addition, future water and sewer utility extensions are under review to support this area. These emerging trends necessitated extensive updates to the existing Comprehensive Plan.

Foth led a full comprehensive planning effort focused on the I-94 corridor properties for the Village. The process included guidance from a dedicated subcommittee and robust community engagement initiatives. As a result, a future land use map for the corridor was adopted and integrated into the existing Comprehensive Plan. This map establishes specific goals and recommendations for how proposed land uses will shape the region over the next 25 years. These recommendations reinforce the Village's vision at the time of adoption and will serve as a critical decisionmaking tool for elected officials in areas such as utilities, zoning, recreation, community beautification, and business development for decades to come.

Project Reference: Douglas White, Village President (773-458-5121 president@raymondwi.com Excerpt Link: https://raymondwi.com/wp-content/uploads/2024/01/Comprehensive-Future-Land-Use-Map-and-Supporting-Vision-Text-01232024-FINAL.pdf



2042 Comprehensive Plan City of Reedsburg, WI

The Foth team completed a comprehensive plan update that included a vision section synthesizing the key findings and recommendations from the entire plan. This approach allows readers to guickly understand the plan's overarching themes without reviewing the full document. The vision section features a bulleted list of key takeaways from previous plan versions and other relevant documents, along with easy-to-read charts and graphs, and visually engaging text, photos, and graphics. Designed to function as both a planning tool and a marketing piece, the document highlights what's ahead for the Reedsburg community.





Our public engagement strategy utilized multiple channels to gather input. These included a Foth-hosted website that centralized all opportunities for community participation, social media posts on the City's platforms, and the online engagement tool MindMixer. Additional outreach efforts included fourteen stakeholder interviews, an information booth at a major annual festival, and survey promotion through utility bill inserts. Targeted mailings were sent to an independent living community, and hard copies of surveys were made available at public locations.

We also hosted an interactive public workshop where attendees shared their preferences, which informed the language and recommendations presented to the steering committee for final deliberation and inclusion in the plan. Finally, the plan incorporated several sub-area land use revitalization strategies focused on "mixed-use," "neighborhood corner store," and "commercial" development opportunities.

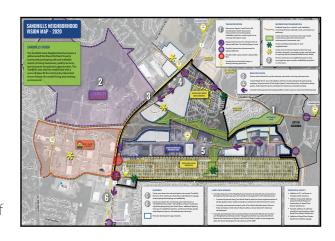
Project Reference: Brian Duvalle, Planning/Zoning Administrator (608-768-3354, bduvalle@reedsburgwi.gov)

Plan Link: https://www.reedsburgwi.gov/index.asp?SEC=E675FDA9-0594-49B6-9283-2E450A4CE182&DE=5764015F-8679-4AA



ReDiscover Sandhills Neighborhood Plan Richland County, SC

The Foth Planning Team completed a robust neighborhood revitalization plan within Richland County, South Carolina. This planning effort is actually a full comprehensive planning effort directed to revitalize a local community. The Plan explores issues and opportunities while providing full analyses on housing, economic development, land use, zoning, transportation, recreation, infrastructure, and conservation. The Sandhills Plan culminates with an overall Vision Plan that includes a robust set of recommendations to revitalize the area.



The exciting part of this effort is that the comprehensive planning implementation opportunities are a direct result of an immense amount of public engagement. At the beginning of the planning effort a Community Engagement Plan (CEP) was adopted in concurrence with the client. The community engagement efforts have included all the opportunities below providing the public in-person and online techniques to let their voice be heard.

Plan Link: https://www.richlandcountvsc.gov/files/assets/countv/v/1/neighborhood-improvement/part1-rediscover-sandhills-plan 042721 final reduced-size.pdf

Community Engagement Plan



Social Media



Dot Mapping Exercise



Charrette Invites (english/spanish)



Visual Preference Survey



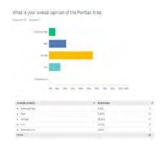
Interactive Preference Material



Conceptual Planning



Online Survey



360-Degree Videos https://www.youtube.com/

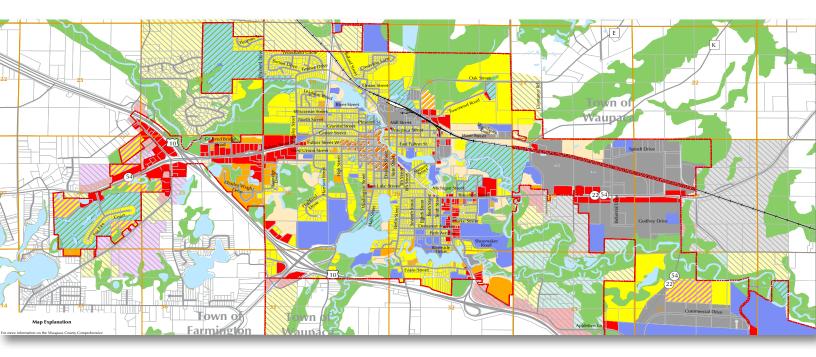




Overall Comprehensive Planning Experience

Foth is proud to have a wide range of Comprehensive Planning experience in the State of Wisconsin including towns, villages, cities, and county plans. Our plans not only meet the State "Smart Growth" legislation requirements, but are also innovative and customized to each community's values, vision and needs including:

- · Illustrated growth scenarios
- Farmland preservation strategies
- Redevelopment and catalyst projects
- · Before and after development imaging
- Land use border strategies
- Overlapping jurisdictions analyses
- · Susceptibility to change analyses
- · Sustainability goals and practices



Plans thru the past two decades:

Cities

- City of Muskego, WI
- City of Franklin, WI
- · City of Reedsburg, WI

Villages

- Village of Windsor, WI
- Village of Walworth, WI
- Village of Coleman/Town of Pound Marinette Co., WI
- Village of Egg Harbor Door Co., WI
- Towns of Amberg/Athelstane/Silver Cliff Marinette Co., WI

Counties

- Waupaca Co., WI
- · Vilas Co., WI
- · Burnett Co., WI
- · Calumet Co., WI
- · Clark Co., WI
- Dodge Co., WI

Towns

- Town of Lisbon, WI
- Town of Vernon, WI
- Town of Waukesha, WI
- Town of Calumus Dodge Co., WI
- Town of Clayton Polk Co., WI
- Town of Delta Bayfield Co., WI
- Town of Emmet Dodge Co., WI
- Town of Hazelhurst Oneida Co., WI
- Town of Holland, Sheboygan Co., WI
- Town of Manitowoc Rapids Manitowoc Co., WI
- Town of Milltown Polk Co., WI
- Town of Nasewaupee Door Co., WI
- Town of Newbold Oneida Co., WI
- Town of Newton Manitowoc Co., WI
- Town of Oxford Marquette Co., WI
- Town of Pine Lake Oneida Co., WI
- Town of Sumner Jefferson Co., WI
- Town of Tainter Dunn Co., WI





Understanding & APPROACH

PROJECT UNDERSTANDING

The Village of Kimberly is a mature, built-out community focused on revitalization and economic diversification to ensure long-term sustainability and growth. Central to this vision is the redevelopment of underutilized sites—such as the former paper mill property and Tax Incremental District (TID) 6—while maintaining and enhancing existing commercial and industrial areas. The Village prioritizes infrastructure improvements and fostering "new economy" jobs to attract innovative businesses and strengthen its economic foundation.

Kimberly faces challenges related to an aging housing stock and evolving demographics, creating demand for a broader range of housing options, including affordable and senior housing. The Village is committed to preserving and improving neighborhoods through infill development, rehabilitation of deteriorating homes, and proactive maintenance of rental properties.

With limited greenfield development opportunities, Kimberly's growth strategy emphasizes redevelopment and increased density, particularly along the riverfront and commercial corridors. The Comprehensive Plan should promote mixed-use development, downtown revitalization. and preservation of attractive residential neighborhoods to enhance community character and livability.

Transportation and connectivity remain critical concerns, especially congestion near Kimberly High School and major intersections. The Plan should address these issues through roadway and intersection improvements, expanded pedestrian and bicycle networks, and safe crossings and trail connections. Sustainability principles will guide land use and development decisions, ensuring environmentally responsible growth that balances economic vitality with quality of life.

PROJECT APPROACH

1. Project Orientation and Kickoff

Our team will conduct a virtual or in-person orientation meeting with Village staff and stakeholders to:

- · Confirm project goals and expectations.
- Review the timeline.
- · Identify specific objectives, and
- Discuss the Public Participation Plan.





Foth will also tour the community with Village staff to deepen our understanding of current land uses, transportation patterns, and development trends early in the planning process.

Foth's project manager will communicate regularly with Village staff via virtual meetings throughout the project to ensure alignment with the timeline and allow timely resolution of any issues.

2. Public Participation Plan

Foth will prepare a Public Participation Plan in compliance with Wis. Stats. §66.1001(4)(a), to be adopted by the Village Board, upon recommendation of the Plan Commission, early in the process. The plan will:

- Ensure public involvement at all stages through meetings and communication tools.
- Require distribution and availability of the draft plan.
- Provide opportunities for public input and written comments.
- Hold a public hearing with a Class 1 notice published 30+ days in advance.

The following is Foth's recommended community engagement strategy:

- *Plan Commission Meetings*: Foth will facilitate monthly meetings with the Plan Commission to review progress and guide the process. These meetings will be open to the public and should also provide an opportunity for public input during each meeting.
- Social Media & Website Content: Foth will provide content for Village-managed platforms throughout the project.
- Stakeholder Interviews: Foth will conduct confidential interviews with key individuals and organizations to inform goals and policies. Thes may include elected officials, business owner, school district representatives, committee or community group representatives, Village staff and other.
- Online Survey: Foth will prepare and administer an online survey with input from Village staff and the Plan Commission to gather public input on priorities and preferences, and inform the planning process.
- Public Open House: Foth will present the draft plan and engage in informal discussions with the public. Village staff and Plan Commission members should also be available to discuss the plan. Feedback from the Open House will inform any additional revisions for the Recommended Plan.

3. Background Review and Base Mapping

At the beginning of the planning process, Foth will:

- Review and summarize previously adopted planning documents and implementation status as supplied by the Village.
- Analyze current demographic, economic, transportation, and land use data using US Census, ESRI, and other sources as available.
- Prepare GIS base maps using data from the Village, Outagamie County, WDNR, WDOT, FEMA, and other agencies as pertinent.

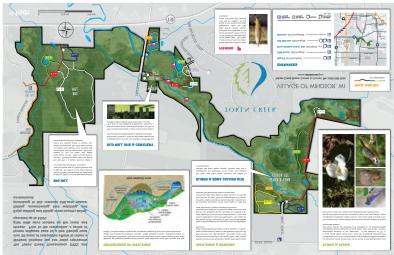
4. Draft Plan & Mapping

The Comprehensive Plan will comply with Wisconsin's Smart Growth law and address all nine required elements. Key focus areas will include continued redevelopment in TID 6 and surrounding areas, limited development parcels, multi-modal transportation improvements, economic development strategies, housing diversity, recreation, environmental stewardship, and balanced land use. The Plan will include:

- A clear vision statement.
- Goals, objectives, policies/recommendations for each plan element.
- Data analysis including well-organzied tables and charts where pertinent throughout the plan.
- Concise and colorful GIS maps detailing existing and future conditions, and
- Clear implementation steps and processes to capitalize on the plan.

The Plan will include the vision statement, key recommendations, and the future land use/ vision map upfront in a stand alone chapter. This creates a consise executive summary where staff, officials, residents and developers can gain a quick understanding of Kimberly's vision for the future.











5. Recommended Plan

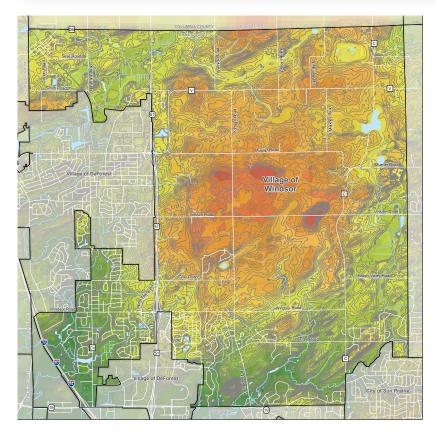
Foth will refine the draft based on feedback and present it at a public hearing for Plan Commission recommendation and Village Board adoption.

6. Final Plan

Upon adoption, Foth will deliver:

- Three (3) bound hard copies
- A complete PDF of all plan materials
- Digital files of text, tables, and maps as requested.











YOUR PROJECT **TEAM**

The Foth Team has a wealth of planning experience in the municipal realm. Our team has worked on the public and private sides of municipal government planning with over eighty (80) years of experience collectively. The project will be led by Mark Lyons with aid from our team of professional planners throughout the process.



Village Board

Village Plan Commission

Community Development Director | Sam Schroeder

Stakeholders

Residents/Businesses Local Organizations





Mark Lyons

Project Manager Smart Growth Elements Community Engagement



Orrin Sumwalt, AICP

Smart Growth Elements Community Engagement



Shaun Mularkey

GIS/Graphics Smart Growth Elements Community Engagement



Jeff Muenkel, AICP CEcD

Economic Development Community Engagement





Mark Lyons Project Manager

Mark has 20 years community planning experience in local government most recently serving as the Planning Services Manager for the City of Oshkosh, WI. Mark has exceptional public facing communication skills leading community engagement efforts and guiding elected officials through planning and economic development initiatives. Mark's service with a large Wisconsin City brings an exceptional professional background on the elements of housing, land use, and economic development. Mark has help created multiple tax increment districts and has provided effective affordable housing initiatives.

Education

B.S., Geography | University of Wisconsin-Stevens Point

Related Project Experience

2018 Comprehensive Plan, Oshkosh, WI A Place in Oshkosh - A Housing Needs Assessment and Strategy Plan Planning and Zoning Administrator, Multiple Communities including the Village of Pewaukee and the Village of Slinger



Shaun Mularkey Lead Planner

Shaun has 26 years community planning experience including a proven history of comprehensive plan development for Wisconsin Cities, Villages and Towns. Shaun provides ongoing planning efforts to a variety of communities including ordinance creation/revision, design guidelines, comprehensive plans, neighborhood/revitalization/corridor plans, urban design (2D/3D), streetscaping, site development, public participation, development review, and geographical information systems (GIS) analysis and mapping.

Education

Masters of Urban Planning | University of Wisconsin-Milwaukee B.S., Architectural Studies | University of Wisconsin-Milwaukee

Related Project Experience

Comprehensive Plan, Windsor, WI Sandhills Neighborhood Plan, Richland County, SC I-94 Comprehensive Corridor Study, Caledonia, WI Planning and Zoning Administrator, Multiple Communities including the Village of Vernon, Village of Waukesha, Village of Windsor, and the Village of Walworth





Orrin Sumwalt, AICP **Planner**

Orrin has 16 years of experience serving municipal governments as a planner and project manager in both the public and private realms. Orrin provides ongoing planning services to several communities including comprehensive plans, outdoor recreation plans, streetscaping enhancement plans, neighborhood plans, zoning administration, ordinance creation/revision, and development review. Orrin has successfully applied National Charrette Institute (NCI) Tools and Techniques to community planning to achieve transformative collaboration.

Certifications

American Institute of Certified Planners (AICP)

Education

B.A., Land Use Planning | University of Wisconsin-Stevens Point

Related Project Experience

Reedsburg Comprehensive Plan, Reedsburg, WI Windsor Comprehensive Plan, Windsor, WI Sandhills Neighborhood Plan, Richland County, SC Streetscaping & Wayfinding Signage Master Plan, Mukwonago, WI Comprehensive Plan, Franklin, WI

Planning and Zoning Administrator, Multiple Communities including the Village of Slinger, Village of East Troy, and the Village of Lisbon



Jeff Muenkel, AICP CEcD EDFP **National Service Lead - Planning**

Jeff has 25 years of experience in a wide range of community and economic planning initiatives and is Foth's national planning lead. He has a passion for leading new economic development tasks for Wisconsin communities and has had the pleasure of leading comprehensive, neighborhood, and corridor planning efforts. Jeff excels at creating unique, innovative public engagement efforts, including interactive planning charrettes and digital technology, that bring a true understanding of the plan to stakeholders.

Certifications

American Institute of Certified Planners (AICP) Certified Economic Developer (CEcD) Economic Development Finance Professional (EDFP)

Education

B.A., Urban Planning | University of Wisconsin-Green Bay

Related Project Experience

Reedsburg Comprehensive Plan, Reedsburg, WI Windsor Comprehensive Plan, Windsor, WI Sandhills Neighborhood Plan, Richland County, SC Business Park Creation/Certification, Multiple Alliant Energy Foth National Planning Lead, Senior Client Manager for all Foth Represented Communities Foth Site Development Lead



PROJECT SCHEDULE & BUDGET

SCHEDULE

Foth anticipates a start date of January 12, 2026 with completion by Spring 2027 based on the RFP. The general timeline below can be modified based on discussion with the Village during preparation of the contract.

| | 2026 | | | | | | | | | | |
|---------------------------------|------|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|
| Project Tasks | Jan | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |
| Project Orientation and Kickoff | | | | | | | | | | | |
| Public Participation Plan | | | | | | | | | | | |
| Plan Commission Meetings | | | | | | | | | | | |
| Stakeholder Interviews | | | | | | | | | | | |
| Online Survey | | | | | | | | | | | |
| Public Open House | | | | | | | | | | | |
| Background Review | | | | | | | | | | | |
| Draft Plan & Mapping | | | | | | | | | | | |
| Recommended Plan | | | | | | | | | | | |
| Final Plan | | | | | | | | | | | |



BUDGET

Foth proposes a lump sum fee amount of \$48,500 to complete the tasks identified in the Scope of Work presented herein. Foth will hold to this fee regardless of additional hours required to perform the work unless tasks are negotiated with the Village that are outside the original scope. This cost includes all reimbursable expenses, travel, and mileage.





Comprehensive Plan Update

VILLAGE OF KIMBERLY, WISCONSIN | DECEMBER 5, 2025









December 5, 2025

Sam Schroeder Community Development Director 515 W Kimberly Avenue Kimberly, WI 54136



RE: Comprehensive Plan Update

Dear Members of the Selection Committee.

The Village of Kimberly is preparing for a transformative update to its Comprehensive Plan – a plan that will guide growth, land use, and economic development for decades to come. This effort comes at a pivotal time, as Kimberly addresses shifts in development patterns, explores opportunities for revitalization, and seeks to integrate ongoing initiatives like the Sunset Park Master Plan. Short Elliott Hendrickson Inc. (SEH®) is eager to serve as a project partner for the creation of this important planning document. In this capacity, we are prepared to provide the following advantages on your behalf:



Driving Economic Development. Kimberly's future depends on strategies that spark growth and attract investment. Our team brings experience in structuring Tax Increment Financing (TIF) projects and creating frameworks that support sustainable economic development. We will incorporate tools and policies that help the Village leverage its assets and position itself competitively within the Fox Cities region.



Addressing Land Use and Community Needs. We understand the complexity of balancing single-family neighborhoods with higher-density developments and responding to changes such as the departure of major employers. SEH will provide clear land use strategies that respect existing character while accommodating future housing and commercial needs. Our approach will integrate regional housing trends and transportation connectivity to create a plan that works for residents and businesses alike.



Coordinating with the Sunset Park Effort. The Comprehensive Plan update offers an opportunity to align with the upcoming Sunset Park Master Plan. SEH will make these efforts complement each other, enhancing amenities and creating a cohesive vision for recreation and community spaces.



Designing to Your Budget. We recognize the importance of fiscal responsibility. SEH will design to your budget and provide a transparent cost structure with an itemized fee placeholder and optional add-ons for your consideration. See p. 16 for more detail about the options we are prepared to provide you on this project.

We are committed to delivering a plan that reflects Kimberly's priorities and provides practical steps for implementation. If you have any questions or would like additional information, please contact Nate at 608.620.6185 or nday@sehinc.com

Respectfully submitted,



"Our goal is to deliver a plan that reflects

Kimberly's priorities and drives real,

lasting progress."

NATE DAY AICP, NCI PROJECT MANAGER



CONTENTS

| FIRM PROFILE AND QUALIFICATIONS | 1 |
|---------------------------------|----------|
| RELEVANT PROJECT EXPERIENCE | 3 |
| PROPOSED APPROACH | 7 |
| TEAM MEMBERS | 12 |
| | 16 |
| COST PROPOSAL | 39 17 |
| REFERENCES | |

The specific licenses and credentials of the team members are described in the personnel and/or resume section of this document.

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The information contained in this Proposal was prepared specifically for you and contains proprietary information. We would appreciate your discretion in its reproduction and distribution. This information has been tailored to your specific project based on our understanding of your needs. Its aim is to demonstrate our ideas and approach to your project compared to our competition. We respectfully request that distribution be limited to individuals involved in your selection process.

SEH is a registered trademark of Short Elliott Hendrickson Inc.

KIMBV 188401

Firm Profile and Qualifications

As an employee-owned collective of engineers, architects, planners, and scientists, SEH is driven to provide technically advanced, sustainable solutions for government, commercial, and industrial partners nationwide. Our Core Purpose: Building a Better World for All of Us®

At SEH, our 900+ dedicated employee-owners are united by a shared vision to create positive, lasting change. We are deeply committed to fostering an equitable environment and building safer, more sustainable infrastructure for governments, industries, and businesses across the nation.

BUILDING BETTER COMMUNITIES

For more than three decades, SEH has combined tried-and-true strategies with innovative approaches to help link each community's new developments with the best characteristics of its built heritage. Highly collaborative, we believe in a participatory process where consultants team with clients and community members. Our goal: create places of lasting beauty and value that transform the landscape and benefit your community and people.

OUR WORK IN PLANNING

SEH's multidisciplined planning approach helps communities shape their future. Our team includes planners, engineers, urban designers, and graphics specialists who analyze issues and develop plans that support both short- and long-term goals. We bring a broad perspective, drawing on experience in local government at village, city, county, and town levels. This allows us to orient plans to the needs of leaders making decisions for the benefit of citizens. Our plans include strategic actions and timeless policy statements, grounded in sound development principles and focused on community impact.

ECONOMIC DEVELOPMENT

SEH partners with communities to drive inclusive and sustainable growth. Our team collaborates with stakeholders across public, private, and nonprofit sectors to align efforts and catalyze investment. The approach emphasizes innovation, equity, and resilience, supporting entrepreneurship, workforce development, and investment attraction. By fostering strategic partnerships and engaging with local leaders, SEH helps create vibrant economies positioned for long-term success.

FUNDING ASSISTANCE

SEH helps clients identify grants, low-interest loans, and tax incentives to turn great ideas into successful projects. The team stays current on funding opportunities at local, state, and federal levels, uncovering solutions that align with project needs. SEH works with a wide range of clients, including counties, municipalities, development corporations, businesses, agriculture operations, sanitary districts, and more to secure resources that move projects forward.

THE SEH ADVANTAGE



Multidisciplined Expertise:

Benefit from integrated solutions that consider all aspects of community development – planning, engineering, design, economic growth, and parks – resulting in more cohesive, effective, and future-ready projects.



Collaborative Approach: Receive a partner who listens, engages, and works seamlessly with municipal staff, stakeholders, and other consultants, making sure that all voices are heard.



Proven Funding Success: Gain access to SEH's knowledge and experience in identifying and securing grants, loans, and incentives, helping maximize available resources.



Flexible On-Call Planning
Services: Rely on timely,
responsive support that address
challenges quickly and efficiently.



Sustainable Solutions:

Create long-term value for current and future generations with SEH's environmentally responsible plans.



Park and Recreation

Collaboration: Shape vibrant, accessible park environments that foster community connection and long-term value.



Ongoing Community Support:

Receive continued guidance to help adapt to changing needs, implement new initiatives, and achieve long-term goals.

PARKS AND LAND DEVELOPMENT

SEH brings decades of experience supporting communities in the planning and design of parkland spaces and land development projects. This includes recreation-focused environments, natural resource stewardship, and amenities such as drainage, lighting, parking, access, restroom facilities, pavilions, trails, and neighborhood compatibility. SEH's experience will be an asset in collaborating with the firm selected for the Sunset Park Master Plan, contributing valuable insights and technical support to help achieve the Village's vision for its parks and open spaces. Our approach incorporates unique design strategies and proven materials to enhance both active and passive recreational amenities, always with a focus on community interaction and long-term value.

LEVERAGING GIS DATA

SEH's planning team brings specialized experience in GIS for comprehensive planning efforts. We assist communities with GIS work for utilities and are prepared to build on that foundation by further leveraging our capabilities. Our approach includes compiling U.S. Census data, traffic data, recent housing trends, and more to create a detailed picture of community needs and strengths. By integrating advanced GIS analysis, SEH delivers actionable insights that inform planning and support future decision-making.

COLLABORATION

SEH is committed to effective collaboration with partner firms to achieve project goals. Our team has extensive experience working alongside other consultants, helping to ensure open communication, coordinated planning, and seamless integration of deliverables. We prioritize transparency and a cooperative approach that supports the client's vision. For the Sunset Park Master Plan, SEH will actively engage with the selected firm to align strategies, share information, and deliver a unified, high-quality outcome for the Village.

HANDS-ON PUBLIC ENGAGEMENT

A comprehensive plan cannot be truly comprehensive without widespread community participation. SEH's approach to public engagement centers on making every community group feel comfortable and empowered to share their goals, concerns, and vision for the future. We accomplish this through a wide range of in-person and online engagement methods that encourage people of all age groups to get involved, give voice to previously underserved community members, and build consensus for the direction of the plan and the Village moving forward.

SEH looks forward to working with the Village to define the right activities and events that will engage residents, business owners, and visitors.

BEYOND THE COMPREHENSIVE PLAN

SEH's support extends well beyond the comprehensive plan. Our team is equipped to assist the Village of Kimberly with a wide variety of future initiatives, from infrastructure improvements and park master planning to economic development strategies and land use projects. We offer ongoing guidance to help implement adopted plans, secure funding, and adapt to evolving community needs.

In addition, SEH offers on-call planning services, providing the Village with flexible, as-needed access to our multidisciplinary team. Whether responding to urgent questions, assisting with regulatory changes, or supporting new initiatives, our specialists are available to deliver timely solutions and guidance whenever needs arise.

Whether it's facilitating public engagement, providing technical guidance, or supporting grant applications, SEH remains a committed partner throughout the development process and into future phases. Our multidisciplinary capabilities allow us to collaborate on projects of any scale, helping Kimberly achieve its vision for growth and resilience.



LOCAL EXPERIENCE AND ONGOING COMMITMENT

Our team recently designed the new Municipal Services Building for the Village, giving us firsthand insight into Kimberly's infrastructure, operations, and community priorities. This experience allows us to tailor our planning services to the Village's unique needs and helps ensure that our recommendations are grounded in a deep understanding of local context.



Relevant Project Experience

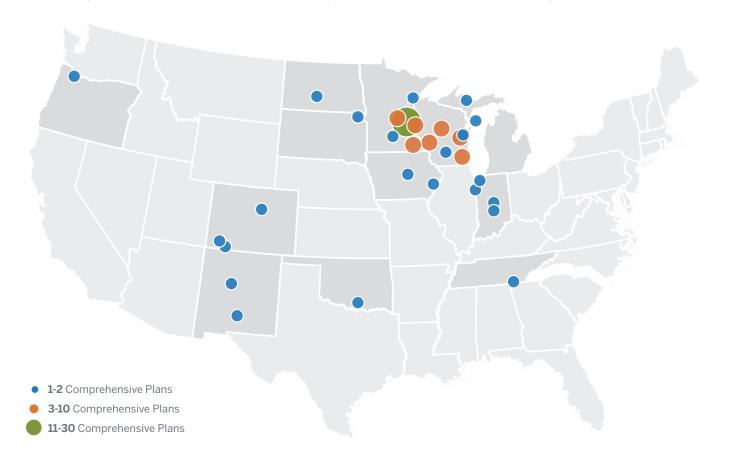
SEH has delivered planning services for communities across the region, including nationally recognized and award-winning projects. We partner with elected and appointed officials, businesses, and citizens to explore opportunities for renewing existing assets and creating new development. Our team includes former municipal planners who have implemented comprehensive plan recommendations, bringing practical experience to every project.

Over the past 10 years, SEH has completed more than 100 comprehensive plans. Below is a brief overview of plans currently in progress or recently completed:

- o Austin, MN
- o Baraboo, WI
- Bayport, MN
- o Brookfield (Town), WI
- o Dakota County, MN
- Delafield, WI
- o Gem Lake, MN
- o Glencoe, MN
- Hamburg, MN
- Hudson, WI

- o Lac La Belle (Village), WI
- o Marshalltown, IA
- o Marshfield (City), WI
- o Marquette (Town), MI
- o Medford, WI
- o Mower County, MN
- o New Ulm, MN
- o Olivia, MN
- o Onalaska, WI
- o Rice Lake, WI

- Richardton, ND
- o Rochester, MN
- Rochester (Village), WI
- o Sauk Rapids, MN
- Stevens Point, WI
- Stewartville, MN
- Summit (Village), WI
- o Trempealeau, WI
- Waite Park, MN
- o Yorkville, WI



COMPREHENSIVE PLAN

CITY OF BARABOO, WI



Our team approached the recent Comprehensive Plan for the City of Baraboo with a commitment to both community engagement and data-driven strategy. We initiated the planning process by connecting with residents, business owners, and key stakeholders through workshops, online surveys, and public meetings. This extensive outreach allowed us to gather a wide range of insights, helping to ensure that the plan truly reflected the needs and aspirations of the Baraboo community. By listening closely to community feedback, we identified core goals for Baraboo's future, focusing on sustainable growth, economic development, and enhanced quality of life.

To deliver actionable and forward-thinking solutions, we leveraged our experience in urban planning and local knowledge of Baraboo's unique assets and challenges. Our team conducted thorough data analyses on population trends, economic indicators, and landuse patterns, enabling us to craft a comprehensive plan grounded in evidence and best practices. Our multidisciplinary approach helped to ensure that we addressed diverse aspects of Baraboo's development, from infrastructure and transportation to parks and open spaces. The result was a strategic, community-centered plan designed to guide Baraboo's growth for years to come, helping the City achieve a vibrant, resilient future.

COMPREHENSIVE PLAN UPDATE

VILLAGE OF TREMPEALEAU, WI



The Village of Trempealeau hired SEH to update their comprehensive plan, which was last updated in 2002. This planning process involved multiple public engagement sessions, including a pop-up workshop at Catfish Days, an online website and surveys, plan commission workshops, and an open house that will occur prior to approval. Engaging with the community was instrumental in gathering input, identifying community values, and forming a vision for Trempealeau in the next 20 years. This comprehensive plan focuses on preserving and enhancing the downtown, identifying future residential and commercial growth areas, and promoting sustainability and preservation of Trempealeau's natural features and parks.

This plan will be used by both elected officials and Village staff to assist and provide a rational basis for local land use decisions within the community. A steering committee was formed to provide valuable feedback and guidance on the creation of this plan.

COMPREHENSIVE PLAN

TOWN OF BROOKFIELD, WI



The Town of Brookfield, known for its suburban charm and well-maintained residential areas, has experienced significant commercial and residential growth over the last decade. To manage this growth while preserving the community's picturesque and family-friendly environment, the Town hired SEH to develop its first comprehensive plan. SEH helped create strategies to maintain the community's character while allowing for higher-density growth along the main commercial corridor, Bluemound Road.

The planning process involved a robust public engagement effort, helping to ensure diverse voices were heard through equitable and inclusive activities. Community members worked closely with the SEH team to identify opportunities for growth, reimagine redevelopment sites, and enhance recreational amenities and unique places that define Brookfield.

The comprehensive plan and its planning process were touted as a success. The community is currently working with SEH to update their zoning code to make sure that the legal framework is in place to manage growth, protect resources, and guide development in a way that reflects the community's long-term vision and goals.

COMPREHENSIVE PLAN

CITY OF AUSTIN AND MOWER COUNTY, MN



The City of Austin and Mower County selected SEH to update their comprehensive plans, creating two distinct but interconnected plans that address shared goals and challenges. This partnership aims to foster multijurisdictional collaboration and develop a cohesive, resilient future for local residents.

The plans were built upon demographic and market research and extensive community input, involving the engagement of 3,500+ people virtually and in-person. The SEH team facilitated engagement in Spanish and English, as well as with a local Karenni community.

The City's plan focuses on establishing Austin as a Food City, promoting a vibrant food culture. The County's plan emphasizes strengthening the food system economy, culture, environmental stewardship, and agriculture in Mower County.

SEH formed Communities of Practice groups to make the plans actionable. These groups, centered around common concerns, focused on the Food City/Food System Strategy and Austin's Downtown. The Food City/Food System Strategy includes seven components: Access and Equity, Production, Distribution, Activation and Engagement, Brand and Story, Arts and Culture, and Education.

2020-2040 COMPREHENSIVE PLAN

HUDSON, WI



The City of Hudson hired SEH to perform a 10-year update to its Comprehensive Plan as required by the State of Wisconsin. SEH's multidisciplined team of specialists spans community and land use, market analysis and economic development, civil engineering, transportation, GIS, and innovative public engagement. Through rigorous public engagement strategies that include in-person meetings, community forums, and interactive online tools, SEH helped the City create a living document that bridges generations with an eye to the future and an ear to the City's rich, historic past.

The plan identifies community issues, opportunities, and needs in a way that facilitates land use decisions and effective use of community resources in achieving the community's long-term vision. Working alongside the community, we looked for solutions regarding multimodal transportation, infrastructure demands, funding and regulations, affordable housing, and future land use tax implications.

UW PLATTEVILLE RICHLAND CAMPUS REDEVELOPMENT

RICHLAND COUNTY, WI



SEH is currently assisting Richland County with the redevelopment of the former UW Platteville Richland campus. SEH was selected for our ability to deliver a comprehensive, phased planning process that includes:

- Site and building assessments to determine reuse potential
- Market and feasibility analysis to identify viable redevelopment paths
- Stakeholder engagement to maintain alignment with community and institutional goals
- Implementation strategies that balance vision with fiscal and operational realities

Proposed Approach

UNDERSTANDING AND VISION

The Village of Kimberly stands at an exciting juncture in its growth story. Following significant transformation since the closure of the paper mill, the community has emerged as a dynamic and desirable location in the Fox Cities region. The Comprehensive Plan update presents an opportunity to position Kimberly for the next 20 years of sustainable growth, balancing redevelopment, housing choice, mobility, and the preservation of local character.

Our approach centers on three guiding principles:



Action-Oriented Outcomes: Craft a plan that directly supports implementation and day-to-day decision-making.



Community-Centered Engagement: Enable residents, businesses, and stakeholders to shape their vision through inclusive and creative outreach.



Integrated Planning: Coordinate the Comprehensive Plan with the forthcoming Sunset Park Master Plan and other regional efforts to create a cohesive community framework.

We understand that Kimberly's plan must go beyond compliance with Wisconsin State Statutes (§66.1001). It should reflect the community's aspirations for growth, quality of life, and resilience.

PROJECT APPROACH

Our process is designed to be efficient, transparent, and interactive, making sure that the Village and its partners are engaged from start to finish. The effort will be structured in five phases:

PHASE 1 DISCOVERY AND EXISTING CONDITIONS

We begin by reviewing existing documents, data, and mapping resources provided by the Village and Outagamie County. We'll assess demographic trends, development patterns, zoning ordinances, infrastructure, and regional and specific area plans (including ECWRPC and TID project plans).

Deliverables include:

- o Baseline Conditions Summary
- GIS-based land use and development inventory
- Initial "Issues and Opportunities" discussion

The SEH team will work with the public, stakeholders, and municipal officials to identify key issues and opportunities that, when evaluated and incorporated into an action plan, will give the Village of Kimberly the momentum to manage future growth in a way that is sustainable and consistent with the community's vision. We have outlined a few issues and opportunities on the following page that we will look to address in the Comprehensive Plan.

This phase aligns the project team and Village on existing challenges and opportunities before visioning begins.



PROJECT CONSIDERATIONS | KIMBERLY COMPREHENSIVE PLAN UPDATE





The Cedars of Kimberly

OPPORTUNITY: This redevelopment area presents an exciting opportunity for transformation.

CONSIDERATION: It will be important to strengthen the community identity and set the community up to thrive for the long-term by holding to the vision for the project. It will also be important to be intentional about connectivity to this area.



Existing Commercial Lots

OPPORTUNITY: There are a few existing commercial lots available within the Village that present an opportunity for small business growth.

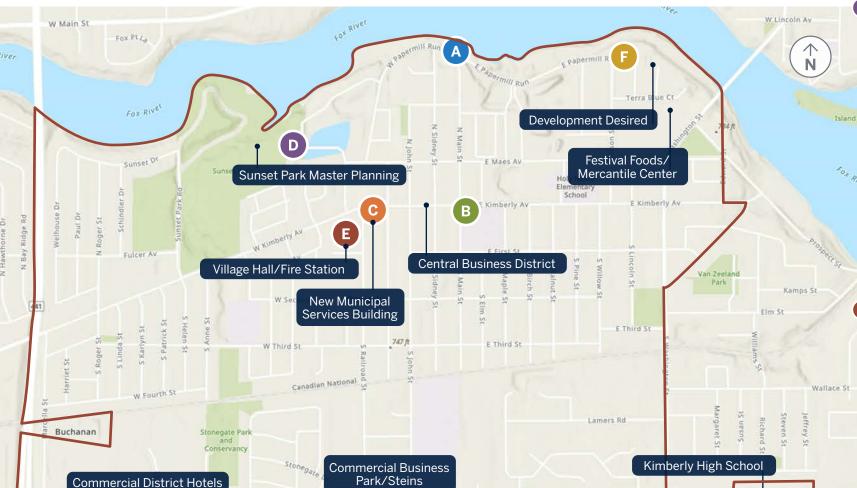
CONSIDERATION: The plan should support small business growth. Strong partnerships could support entrepreneurial infrastructure with potential incentives for small businesses.



Regional Collaboration

OPPORTUNITY: The Fox Cities region offers great opportunities for regional collaboration around shared services, transportation initiatives, and economic and workforce development.

CONSIDERATION: The plan should work to strengthen intergovernmental cooperation, explore shared infrastructure and public safety services, and align transportation planning with regional mobility goals.







Van Roy Rd

DONATED BY THE HIETPAS FAMILY

Limited Land Availability

CHALLENGE: Kimberly is landlocked by the Fox River and neighboring municipalities, leaving little room for expansion.

CONSIDERATION: The plan should consider policies that promote higher-density housing, mixeduse redevelopment, and adaptive reuse of underutilized properties.



Aging Infrastructure & Reliance on TIF

CHALLENGE: The Village faces challenges with aging infrastructure, which will put a strain on municipal budgets.

CONSIDERATION: The community must manage resources to prioritize infrastructure upgrades, pursue funding, and address TIF management.



Housing Affordability

CHALLENGE: While new riverfront condos aim to fill a niche, housing affordability remains a concern, and workforce housing options are limited.

CONSIDERATION: The plan should encourage a mix of housing types and explore inclusionary zoning or incentives for affordable units. Consider partnerships with regional housing authorities and affordable housing developers.

US Venture Campus

E Kennedy Av

PHASE 2 COMMUNITY VISION AND ENGAGEMENT

Public participation will drive the plan. Our engagement strategy will be refined with your input and may include:

- Interactive public workshop/open house
 - At the beginning of the planning process, this Public Involvement Workshop will provide residents with an opportunity to help shape a vision for Kimberly. Our team will document feedback from the public about future opportunities and strengths of Kimberly, as well as suggestions for future changes to improve the community.
- o Pop-up booths at community events or library locations
 - Sometimes spur-of-the-moment meetings need to happen to help ensure a smooth project. The plan will include two additional meetings that could be used for special groups or to build upon concepts found throughout the Comprehensive Plan. This time may also be used to create a second survey or to have a booth at an event like Paperfest or the Fox Cities Marathon to meet people where they are.
- Online engagement hub with surveys, maps, and idea boards

Optional: We'll also work closely with a Steering Committee, if formed, to guide plan development and make sure community perspectives remain central throughout the process. A short, visual summary of public feedback will be shared after each event to maintain transparency.



Our engagement strategy emphasizes fun, accessibility, and inclusivity. Beyond traditional public meetings, we'll use:

- Community "idea wall" boards placed in hightraffic locations
- QR code surveys linked to mobilefriendly questions
- Visual preference polls to guide design and redevelopment discussions
- Short video recaps summarizing key findings at each milestone

Engagement will be designed to meet people where they are, making sure that the voices of long-term residents, new families, and business owners alike are heard.

PHASE 3 PLAN ELEMENT DEVELOPMENT

Using Wisconsin's Smart Growth framework, we'll develop all required plan elements:

- Issues and Opportunities: Vision statement, goals, and measurable objectives
- Housing: Strategies for affordability, reinvestment, and diversity in housing types
- Transportation: Multi-modal recommendations aligned with county and regional mobility plans
- Utilities and Community Facilities: Coordination with infrastructure and sustainability goals
- Agricultural, Natural, and Cultural Resources:
 Preservation strategies that enhance identity
- Economic Development: Business retention, redevelopment readiness, and corridor strategies
- Intergovernmental Cooperation: Collaboration with neighboring jurisdictions and agencies
- Land Use: Future land use map supported by detailed descriptions and density ranges
- Implementation: Prioritized action plan with responsible parties, funding options, and timeframes

Each element will include implementation tools and graphics such as land use diagrams, infographics, and map-based recommendations to enhance clarity and usability.

PHASE 4 DRAFT PLAN AND REVIEW

We will prepare a full draft for staff review, followed by presentation of the recommended plan to the Plan Commission and Village Board. Each iteration will be refined based on feedback. The draft will be formatted for digital and print use, helping ensure ease of navigation and professional design consistent with Village branding.

PHASE 5 ADOPTION AND DELIVERY

Following public hearings and adoption, we will prepare the final Comprehensive Plan, deliver required printed copies, and provide all shapefiles, digital assets, and engagement materials. We will also prepare an Adoption Toolkit, including presentation slides, public notice templates, and a concise implementation checklist to assist with annual updates.

COORDINATION AND MANAGEMENT

Project management will be proactive and collaborative. Nate Day will serve as the Village's single point of contact and will:

- Lead progress check-ins (virtual)
- Maintain a shared project timeline for transparency
- o Provide concise monthly progress summaries
- Maintain alignment with the Sunset Park Master Plan schedule to avoid duplication and maximize community participation

We will leverage digital tools such as GIS and collaborative platforms to streamline feedback and documentation. The team's familiarity with Wisconsin municipal planning helps maintain statutory compliance and consistency with DNR, WisDOT, and regional frameworks.

DELIVERABLES

Deliverables include:

- Existing Conditions Report and Summary Maps
- o Public Engagement Reports (for each phase)
- Full Draft Plan (digital PDF)
- Recommended Plan (Plan Commission and Board review)
- Final Plan (3 printed and bound copies + all digital files)
- Implementation Toolkit

SCHEDULE

We propose a 15-month schedule from kickoff to adoption, aligning with the Village's target completion of **Spring 2027:**

- January 2026: Kickoff and discovery
- Spring-Summer 2026: Visioning and engagement
- o Fall 2026: Draft plan and review
- o Winter 2026-Spring 2027: Adoption and final deliverables

SEH, THE RIGHT CHOICE

SEH brings significant experience in urban planning, land use, and community development. We have a proven track record of successfully completing similar projects and understand what it takes to coordinate with diverse stakeholders and navigate complex regulatory frameworks. Our commitment to innovation and staying current with the latest trends and best practices in planning is uniquely important when crafting a forward-looking planning document.

Our team values collaboration and community engagement – qualities essential for working with stakeholders to develop a plan that reflects the needs and aspirations of the community. These team members exhibit strong communication skills, including the ability to convey complex information in a clear and understandable way.

The Comprehensive Plan update will serve as a living guide to action, investment, and identity for the Village of Kimberly. Through a process grounded in collaboration, creativity, and practicality, we will deliver a plan that:

- o Reflects the Village's unique character and opportunities
- Provides clear and implementable actions
- Builds community consensus around a shared vision for the next generation

Our team is excited by the opportunity to partner with Kimberly to shape a plan that is both visionary and doable. This Plan will be rooted in today's realities and ready for tomorrow's opportunities.



| CHEDULE 2026 | | | | | | | | 2027 | | | | | | | |
|--|---|---|---|---|---|---|---|------|---|---|---|---|---|---|---|
| | J | F | М | Α | М | J | J | Α | S | 0 | N | D | J | F | M |
| Project Management | | | | | | | | | | | | | | | |
| Kickoff Meeting | | | | | | | | | | | | | | | |
| Team Meetings (1x per month, 15 months, from January 2026 to March 2027) | | | | | | | | | | | | | | | |
| Development of Comprehensive Plan Update | | | | | | | | | | | | | | | |
| Review Existing Conditions | | | | | | | | | | | | | | | |
| Demographics and Housing | | | | | | | | | | | | | | | |
| Existing and Future Land Use | | | | | | | | | | | | | | | |
| Parks and Recreation | | | | | | | | | | | | | | | |
| Transportation | | | | | | | | | | | | | | | |
| Economic Development | | | | | | | | | | | | | | | |
| Public Infrastructure and Utilities | | | | | | | | | | | | | | | |
| Community Facilities and Character | | | | | | | | | | | | | | | |
| Implementation | | | | | | | | | | | | | | | |
| GIS Mapping | | | | | | | | | | | | | | | |
| Draft Plan Revisions (3) | | | | | | | | | | | | | | | |
| Final Plan Revisions | | | | | | | | | | | | | | | |
| Comprehensive Plan Adoption | | | | | | | | | | | | | | | |
| Public Hearing Coordination and Support | | | | | | | | | | | | | | | |
| Adoption Resolution | | | | | | | | | | | | | | | |
| Adoption Meetings | | | | | | | | | | | | | | | |
| Final Plan Revisions – Council Deliverable | | | | | | | | | | | | | | | |
| Public Involvement | | | | | | | | | | | | | | | |
| Public Participation Plan | | | | | | | | | | | | | | | |
| Public Hearing (1) | | | | | | | | | | | | | | | |
| Workshop/Open House (1) | | | | | | | | | | | | | | | |
| Village Board Meeting (4) | | | | | | | | | | | | | | | |
| Plan Commission Meetings (3) | | | | | | | | | | | | | | | |
| Online Survey (2) | | | | | | | | | | | | | | | |
| Pop-Up Meetings (2) | | | | | | | | | | | | | | | |



Our team has extensive experience assisting counties similar in size, demographics, natural settings, and economic environment as the Village of Kimberly. We have the capacity and drive to deliver a comprehensive plan that creates opportunities for years to come.

> Village of Kimberly Sam Schroeder

MANAGEMENT

Nate Day AICP, NCI

Project Manager

Brian Fukuda

Trevor Frank AIA, LEED AP®, NCARB, PMP

Client Service Manager, QA/QC

Economic Development/Plan

Writer

Molly Wagner PLA, CLARB

Landscape Architect

Bryce Hembrook AICP

Plan Writer

Mary Falk AICP

GIS/Public Engagement

PROJECT TEAM

Kenton Brose PE

Civil Engineer

The specific licenses and credentials of the team members are described in the following pages.

NATE DAY AICP, NCI PROJECT MANAGER

Nate will lead the development of the Comprehensive Plan for the Village, overseeing project activities to deliver this project on time and within budget.

Nate is an experienced planner specializing in land use, transportation, and environmental planning. Over his career, Nate has successfully delivered comprehensive plans, land use studies, bike and pedestrian recommendations, recreation plans, project environmental documentation, and transportation plans. His significant public engagement experience helps to ensure effective community participation is achieved on all projects he is involved in. He also brings extensive experience identifying and leveraging funding sources to assist communities with obtaining financial assistance for projects.

EXPERIENCE

- City of Austin/Mower County Comprehensive Planning (Austin Community) Charitable Fund) - Austin and Mower County, MN
- o Comprehensive Plan Baraboo, WI
- Comprehensive Plan Update Trempealeau, WI
- o Comprehensive Plan Update Olivia, MN
- Comprehensive Plan Hudson, WI





EDUCATION

Master of Science, Urban Planning University of Wisconsin-Milwaukee

Bachelor of Arts, Communications University of Wisconsin-Milwaukee



REGISTRATIONS/CERTIFICATIONS

NCI Charrette Management and Facilitation Certificate, National Charrette Institute

Certified Planner, American Institute of Certified Planners

TREVOR FRANK AIA, LEED AP®, NCARB, PMP CLIENT SERVICE MANAGER. QA/QC

Trevor will lead the quality management process and serve as the Village's trusted advisor to create a superior client experience.

Trevor is a senior architect and project manager with extensive experience across diverse building types, including municipal, educational, industrial, commercial, and renovation/restoration projects. He oversees project budgets, schedules, and marketing initiatives. Trevor manages architectural projects for both new construction and facility renovations in public and private sectors, including experience on state and federal projects.

EXPERIENCE

- o New Municipal Services Building Kimberly, WI
- o Facility Needs Assessment Kimberly, WI
- Campus Master Planning and 1655 Building Facility Plan (Winnebago County) – Menasha, WI
- Central Park North Campus Master Plan (Carmel Clay Parks and Recreation)
 Carmel, IN
- o Parks Master Planning Combined Locks, WI
- o Waterfront Revitalization Initiative East Chicago, IN



33
YEARS OF



EDUCATION

Master of Science, Architecture University of Wisconsin-Milwaukee

Bachelor of Science, Architecture University of Wisconsin-Milwaukee



REGISTRATIONS/CERTIFICATIONS

Architect in WI, AZ, FL, GA, IA, IL, IN, KY, MI, MN, NC, ND, NE, OH, RI, SD, TN, and VA

Project Management Professional (PMP), Project Management Institute

LEED AP, U.S. Green Building Council

Architect, National Council of Architectural Registration Boards

BRIAN FUKUDA

ECONOMIC DEVELOPMENT/PLAN WRITER

Brian will guide the development of economic development strategies in the Comprehensive Plan.

Brian is a dedicated professional with a passion for community impact. He has extensive experience in managing economic development projects and programs, including the redevelopment and adaptive reuse of the La Crosse County campus. He has been successful with promoting P5 collaboration (public, private, non-profit, philanthropic, people partnerships) by developing and maintaining relationships with key community partners. He has guided numerous development projects through zoning and permitting processes. Brian has also managed the development of a business park and the related TIF district.

EXPERIENCE

- UW Platteville Richland Redevelopment Project (Richland County) Richland Center, WI
- o La Crosse County Campus Redevelopment La Crosse, WI*
- Lakeview Business Park West Salem, WI*
- o Meadow Park Estates Development Rockland, WI*
- Led funding, implementation, and development of a \$15M "Workforce Readiness Center" for the Boys & Girls Clubs of Greater La Crosse, along with related programming*



22 YEARS OF



EDUCATION

Master of Science, Business – Real Estate and Urban Economics University of Wisconsin-Madison

Bachelor of Science, Consumer Science University of Wisconsin-Madison



REGISTRATIONS/CERTIFICATIONS

Certificate, Economic Development Finance

Certificate, Non-Profit Leadership

*Prior to joining SEH

BRYCE HEMBROOK AICP

PLAN WRITER

Bryce will work with the project team to develop the Comprehensive Plan.

Bryce is a planning professional with significant municipal experience. As a previous city planner, he is well-versed in zoning, new development and redevelopment, comprehensive planning, master planning, bike and pedestrian planning, and permitting. Bryce works with residents and stakeholders to deliver community-minded results, and he has experience with compiling reports, collecting data, analyzing information, implementing recommended policies and programs, and reporting findings to the public.

EXPERIENCE

- o Comprehensive Plan Town of Brookfield, WI
- o Comprehensive Plan Update Trempealeau, WI
- o Comprehensive Plan Baraboo, WI
- Downtown Master Plan Waterloo, WI
- Master Planning Summit, WI
- Municipal Planning Services Town of Brookfield, Town of Burlington, and City of Marshfield, WI
- City of Austin/Mower County Comprehensive Planning (Austin Community Charitable Fund) – Austin and Mower County, MN







EDUCATION

Bachelor of Science, Urban Planning University of Wisconsin-Oshkosh

Bachelor of Science, Geography University of Wisconsin-Oshkosh



REGISTRATIONS/CERTIFICATIONS

Certified Planner, American Institute of Certified Planners



Marty will guide public engagement and use GIS analysis to inform land use policies and community development.

Marty is a planner specializing in transportation, environmental planning, and GIS. His work has focused primarily on corridor and land use studies, transportation infrastructure improvement, and regional transportation plans. Marty has experience with environmental documentation and successfully managing sensitive resources and issues including Section 4(f) and Section 6(f) resources, Environmental Justice populations, wetlands, threatened and endangered species, traffic noise, hazardous materials, agricultural preservation, and archaeological and historic resources. He also has experience with agency, local official and tribal coordination, and has successfully managed public involvement efforts ranging from public involvement meetings to specialized focus groups.

EXPERIENCE

- Comprehensive Plan Baraboo, WI
- o Comprehensive Plan Update Trempealeau, WI
- o Comprehensive Plan Update Stewartville, MN
- o 2020-2040 Comprehensive Plan Hudson, WI
- I-94 Corridor and 2050 Comprehensive Plan (Town of Yorkville Sewer/Water Commission) – Yorkville, WI



YEARS OF EXPERIENCE



EDUCATION

Master of Urban Planning University of Wisconsin-Milwaukee

Bachelor of Science, Geography (Concentration: Environmental Science) (Minors: Spanish, Environmental Studies) University of Wisconsin-La Crosse



REGISTRATIONS/CERTIFICATIONS

Certified Planner, American Institute of Certified Planners

MOLLY WAGNER PLA, CLARB

LANDSCAPE ARCHITECT

Molly will lead landscape architecture planning for this project.

Molly is a landscape architect and project designer with experience in educational, medical, cultural, residential, municipal, international, and master planning projects. She provides effective communication with clients and contractors from concept to construction, leveraging the use of graphics such as rendered plans, sections, elevations, plant and material boards as well as construction documents to convey design intent. Her time spent working in the Pacific Northwest instilled in her a passion for stormwater and creating sustainable landscapes. Molly is proficient in AutoCAD and the Adobe Creative Suite.

EXPERIENCE

- o New Municipal Services Building Kimberly, WI
- o Comprehensive Plan Wales, WI
- o King Street Greenway La Crosse, WI
- Cantonment-Wide Stormwater Master Plan (US Army Fort McCoy) Fort McCoy, WI
- Comprehensive Safety Action Plan Development (Kenosha County Highway Department) – Kenosha County, WI
- o CORP and Downtown Parks Master Plan Baldwin, WI



YEARS OF



EDUCATION

Master of Landscape Architecture University of Minnesota-Twin Cities

Bachelor of Arts, Biology Gustavus Adolphus College



REGISTRATIONS/CERTIFICATIONS

Landscape Architect in WI, CO, IN, and OR

KENTON BROSE PE

CIVIL ENGINEER

Kenton will plan and design infrastructure solutions that support the Village's long-term plans.

Kenton is a project engineer with experience overseeing design for public and private projects. He has successfully coordinated with agencies, including WDNR, WisDOT, U.S. Army Corps of Engineers (USACE), Regional Plan Districts, and Utility Districts, as well as county and local municipalities. Kenton has developed construction documents for commercial, industrial, and land development projects, including grading, erosion control, and utility design. He has also developed Stormwater Management Plans and Traffic Impact Analysis reports. Kenton is proficient in HydroCAD, WinSLAMM, AutoCAD Civil 3D, and Recarga.



16
YEARS OF



EDUCATION

Bachelor of Science, Civil Engineering University of Wisconsin-Madison



REGISTRATIONS/CERTIFICATIONS

Professional Engineer in WI

*Prior to joining SEH

EXPERIENCE

- o Caleb's Creek General Engineering Kernersville, NC
- o Heartland Park Concept Master Plan St. John, IN
- o Grandview Commons (DSI Real Estate) Madison, WI*
- Vista West Senior Living Community (Capri Senior Communities) Madison, WI*



The SEH team is prepared to deliver the services required for this project in accordance with the Village's budget and preferred timeline. We have provided a breakdown of our staff's anticipated hours on this project and the costs associated for each task.

Team Meetings (Monthly 1-hour meetings, June 2025 to

Development of Comprehensive Plan Update

PHASE/ACTIVITY
Project Management
Kickoff Meeting

Review Existing Conditions
Demographics and Housing
Existing and Future Land Use
Parks and Recreation
Transportation

Economic Development

Implementation
GIS Mapping

Draft Plan Revisions (2) Final Plan Revisions (1)

Adoption Resolution
Adoption Meetings
Final Plan Revisions
Public Involvement
Public Participation Plan
Public Hearing (1)

Workshop/Open House (1)
Village Board Meeting (4)
Project Website and Social Media

Online Survey (2) Pop-Up Meetings (2)

Comprehensive Plan Adoption

Public Hearing Coordination and Support

Public Infrastructure and Utilities
Intergovernmental Coordination
Community Facilities and Character
Intergovernmental Coordination

June 2026) Administration QA/QC

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| | Nate Day Project Manager | Brian Fukuda Economic Development/Plan Writer | Bryce Hembrook Plan Writer | Marty Falk GIS/Public Engagement | Molly Wagner Landscape Architect | Kim Stanek Administrative Assistant | Trevor Frank Client Service Manager | EXPENSES Travel, reproductions, meeting supplies |
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| | | | \$56, | 559 | | | | \$1,500 |

TOTAL

Subtotal

\$58,039



As a 100% employee-owned company, our success at SEH is grounded in the satisfaction of our client partners, as well as our ability to meet our clients' goals.

CLIENT City of Baraboo

PROJECT Comprehensive Plan

CONTACT Thomas Pinion, Public Works/City Engineer Director

608.355.2730

tpinion@baraboowi.gov

CLIENT Village of Trempealeau

PROJECT Comprehensive Plan Update

CONTACT Isaac Pooler, Administrator/Finance Director

608.534.3104

ipooler@trempealeauwi.com

CLIENT Town of Brookfield **PROJECT** Comprehensive Plan

CONTACT Tom Hagie, Town Administrator

262.796.3788

administrator@townofbrookfield.com

CLIENT City of Austin and Mower County, MN

PROJECT Comprehensive Plan

CONTACT Valerie Sheedy, Deputy County Administrator

507.434.2639

valeries@co.mower.mn.us

CLIENT City of Hudson

PROJECT 2020-2040 Comprehensive PlanCONTACT Tiffany Weiss, Associate City Planner

715.386.4776, ext 161 tweiss@hudsonwi.gov

CLIENT Richland County

PROJECT UW Platteville Richland Campus Redevelopment

CONTACT Tricia Clements, County Administrator

608.649.3823

tricia.clements@co.richland.wi.us



We encourage you to contact each reference to verify the tireless commitment SEH makes to each client

partner and, ultimately, to further explore how the proposed SEH team may best serve on your behalf.



PROPOSAL TO PROVIDE

Comprehensive Plan Update

Prepared for:

Village of Kimberly December 7, 2025



Proposal to Provide: COMPREHENSIVE PLAN UPDATE

December 7, 2025

Sam Schroeder, Community
Development Director
Village of Kimberly
515 W Kimberly Avenue
Kimberly, WI 54136

MSA Professional Services, Inc. 2901 E Enterprise Avenue Appleton, WI 54913 Dear Sam,

MSA Professional Services, Inc. (MSA) is excited to submit our proposal for the Village of Kimberly's Comprehensive Plan Update. Our team understands the importance of this project in shaping the Village's growth and policy decisions for the next 20 years. This plan will reflect current conditions, community priorities, and statutory requirements under Wisconsin's Smart Growth Law (§66.1001), while providing actionable strategies to achieve and reaffirm the Village's established vision for the future.

Why MSA is the Right Partner for the Village of Kimberly:

Local Knowledge & Regional Experience. MSA has worked in neighboring communities, including staff who live and work in the region. We've supported communities facing similar growth dynamics and land use challenges, and we bring an understanding of Kimberly's development and planning context.

Multidisciplinary Expertise. As Wisconsin's largest engineering and planning firm, MSA offers a full-service team—planners, architects, engineers, surveyors, and funding experts—allowing us to integrate infrastructure, environmental, and mobility planning into a unified vision.

Lean, Action-Oriented Planning. Our goal is to deliver a clear, usable plan that supports decision-making, guides development, and aligns with other Village initiatives. We'll include a phased schedule, relevant visuals, and metrics to track progress.

Coordination with Sunset Park Master Plan. Our Landscape Architecture team submitted a proposal to develop a forward-looking master plan for Sunset Park and we see a great opportunity to coordinate both planning process with a unified consultant team. Our Planners and Landscape Architects have extensive experience working together on parks and recreation projects and collaborate on a daily basis. Our team can ensure both projects are developed to support and reinforce one another, particularly through coordinated community engagement and communication with Village staff.

We appreciate the opportunity to be considered for this important project. Please feel free to contact us with any questions or clarifications.

Sincerely,

MSA Professional Services, Inc.

Stephen Tremlett, AICP, CNU-A

Principal in Charge

stremlett@msa-ps.com | (608) 242-6621













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FIRM PROFILE

MSA Professional Services, Inc. (MSA) specializes in the sustainable development of communities. We achieve this by building honest, open relationships that go beyond the project to become a trusted source of expertise and support for immediate challenges and long-term goals. Big or small, we do whatever it takes to meet each need, working to make communities stronger in the process. It's more than a project. It's a commitment.

MSA's roots reach back to 1919. Our firm is over 500 employees strong, including engineers, architects, landscape architects, planners, funding experts, surveyors, GIS specialists, environmental scientists, and other specialists who serve clients nationally. MSA excels at helping clients identify grant and funding sources and then delivering high-quality, cost-effective solutions.

WE'RE PROUD TO BE 100% **EMPLOYEE-OWNED**







INDUSTRY AWARDS EARNED SINCE 2017





\$625+ MILLION

GRANTS & LOW-INTEREST LOANS We've helped our clients secure to help offset the cost of infrastructure projects

CLIENT EXPERIENCE

As part of our ongoing quality assurance program, we periodically request feedback from clients and project stakeholders to create better project outcomes for you.

These easy-to-complete surveys offer you the opportunity to comment on several areas of our performance throughout the duration of your project, which in turn helps us adapt our processes to your unique needs. Your feedback is specific to your project, and is returned directly to the people working with you. We pledge to respond to any issues you identify as the project proceeds.

To the right, you'll find the percentage of clients who say MSA met or exceeded their expectations based on the following categories.

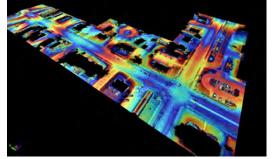
RESPONSIVENESS

HELPFULNESS

SCHEDULE









PLANNING & LANDSCAPE ARCHITECTURE

MSA has specialists in all areas of community planning, urban design and economic development. Our awardwinning planners and landscape architects work to understand the challenges our clients face and help them develop sustainable, implementable plans to provide guidance in overcoming those hurdles.

- Comprehensive Planning
- Neighborhood and Corridor Planning
- Park and Recreation Planning
- Downtown Revitalization
- Housing
- **Economic Development**
- Capital Improvement and Strategic Planning
- **Public Administration**
- Urban Design
- Transportation Planning

FUNDING

Our funding experts excel at coordinating grant and loan applications, and fulfilling the requirements of various agencies to help our clients turn project ideas to reality.

- Tax Increment Financing (TIF)
- **Grant Writing**
- **Grant Administration**
- **Project Financing**
- Stormwater Utility Studies and Creation

ENGINEERING

We know the key to strong communities is the happiness of their residents and the health of their economies. MSA focuses on working alongside public and private clients to achieve both these ends by designing and constructing projects that solve age-old problems and encourage new development.

- Street and Utility Design and Reconstruction
- Potable Water Supply, Treatment and Distribution
- Wastewater Collection and Treatment Systems
- Stormwater Management
- Park and Recreational Space Design
- Site and Land Development Civil Design
- Airport Planning and Design
- Agricultural Engineering
- Bridge Design and Construction
- Traffic Planning and Engineering
- Real Estate Acquisition

ARCHITECTURE

From intricate historical restorative projects to high-rise programming and design, our team aspires to design buildings that enrich the lives of our clients and enhance their futures.

- Architectural Design
- Mechanical, Electrical, Plumbing and Fire Protection Design
- Building Planning and Feasibility Studies
- Programming and Space Planning
- Site/Building Evaluation
- LEED® and Sustainable Design

SURVEYING & ASSET MANAGEMENT

MSA's surveyors have the resources and expertise to efficiently and accurately complete fieldwork and to provide high-quality survey documents.

- Land Surveys (Boundary Location or Establishment)
- Subdivision Surveys
- Topographical Surveys for Development Projects
- Redevelopment/Streetscape Surveys
- Infrastructure/Facility Design Surveys
- **Utility Surveys**
- Flood Elevation Surveys
- Construction Staking
- Control Surveys for Environmental Assessments
- ALTA/NSPS Land Title Surveys
- Mobile and Web-Based GIS Development

ENVIRONMENTAL SERVICES

MSA's environmental scientists and technicians help communities identify and clean up contamination. We understand regulatory requirements and have built critical relationships with regulatory agencies.

- Phase I and II Environmental Site Assessments
- Wetland Design, Delineation, Restoration and Permitting
- Brownfield Site Development
- Asbestos, Lead and Mold Inspection/Remediation
- Spill Investigation and Remediation
- Solid and Hazardous Waste Management
- Permitting and Planning
- NPDES Compliance, Adaptive Management Plans, and Nutrient Trading



PLANNING + DESIGN STUDIO

At MSA, we know that every project starts with a plan - a clear and consensus-driven vision for the future that can be realistically implemented. Our Planning + Design Studio is 29 strong consisting of:

- 13 American Institute of Certified Planners (AICP)
- 7 Planning & Economic Development Specialists
- 4 Professional Landscape Architects (PLA)
- 2 Landscape/Urban Designers
- 3 Housing Specialists

Members of our Studio regularly give presentations on various planning topics at state and national conferences. The professional planners that comprise the Studio have helped hundreds of communities and private organizations define their vision, obtain funding, and implement the improvements they seek. And, because our planners are part of a multidisciplinary firm, they are able to engage our professional engineers and architects in the planning processes to aid our clients in developing sustainable, implementable plans.

CORE SERVICES

Below is a sample of the services that MSA's Planning + Design Studio can offer.

- Capital Improvement and Strategic Plans
- Comprehensive Plans
- Zoning: Ordinance Creation, Code Rewrites, **Development Regulations and Zoning** Administration
- Community Blight Studies
- Cooperative Boundary Agreements
- Economic Development: Market Analysis, Tax Increment Financing, Feasibility Studies
- Funding: Grant Writing, Grant Administration, Fundraising
- Housing Studies: Analysis of Impediments to Fair Housing, Market Analysis

- Impact Fee Studies
- Landscape Architecture
- Park and Recreation Planning: Park Master Plans, Comprehensive Outdoor Recreation Plans. ADA Studies
- **Public Engagement**
- Redevelopment Studies: Downtown, Neighborhood, Corridor, and Site Planning
- Transportation Planning: Bicycle + Pedestrian Plans, Safe Routes to Schools Plans, Access Management Studies
- Urban Design: Wayfinding, Streetscaping, and Design Standards

PUBLIC ENGAGEMENT EXPERTISE

At MSA, we believe that when planning a public project, it must be done with the public's advice and input. Decisions made by local governments affect the future of all those who live and work in the community. We are committed to helping governments and organizations understand the diverse needs and concerns of the public, non-profit organizations, business interests and local governments. Aside from community support, this process also lends itself to ensuring the final project reflects the community's ethos and vision for its future.

AN INTEGRATED SOLUTION

We specialize in working alongside our clients and selecting the best available methods to hear the voices of many citizens through the process. The type and combinations of methods selected will ensure a balance of informing, consulting, involving, collaborating and empowering the public. Therefore, engagement can and should be accomplished by tapping into a variety of sources, including community and non-profit organizations, public officials, youth, individuals with disabilities, mature citizens and those that have been traditionally underserved. Listed below are a few techniques we use to strengthen public involvement for your community.

- Neighborhood advisory committees
- Open houses
- StoryMaps
- **POLCO** experience experts
- Pop-up booths at community events
- Community surveys
- Media relations
- Project websites

- Project newsletters/direct mailers
- Neighborhood office hours
- Stakeholder interviews/ focus groups
- Interactive community mapping tools
- Door hangers/leave behinds
- Translation of materials into other languages



ENGAGING THE COMMUNITY



STORYMAPS

One of the ways our teams engage the community is through the use of Esri ArcGIS StoryMaps. Click the link below to view the Final Master Plan StoryMap for San Damiano.



San Damiano StoryMap

CONSENSUS BUILDING | COMMUNITY RELATIONS | STAKEHOLDER ENGAGEMENT

Our ability to create and implement effective, comprehensive public participation plans is one of the many reasons communities turn to MSA for their public engagement needs.



PROJECT EXAMPLES

MSA's Planning + Design Studio is an award-winning team with expertise in market analysis, stakeholder engagement and urban design. We help our clients identify opportunities and resolve barriers to positive change—this includes large to small communities and private developers. Below is a listing of Wisconsin clients to whom we've provided similar planning services, with detailed project examples included on the following pages.

COMPREHENSIVE PLANNING

- City of Altoona
- City of Amery
- City of Antigo
- City of Augusta
- City of Beaver Dam
- · City of Brodhead
- · City of Columbus
- City of Eagle River
- City of Fond du Lac
- 0.1., 0.1. 0.1. a.a. _a.a
- City of Hillsboro
- City of Hurley
- City of Kiel
- City of La Crosse
- · City of Mayville
- City of Menasha
- City of Montreal
- · City of Pittsville

- City of Reedsburg
- City of Ripon
- City of Sparta
- · City of Sun Prairie
- City of Tomah
- City of Waupun
- Village of Arlington
- Village of Bangor
- Village of Belleville
- Village of Blue Mounds
- Village of Cambridge
- Village of Cross Plains
- Village of Dallas
- Village of Dane
- Village of Deerfield
- Village of Dresser
-9- -- ----
- Village of Eden
- Village of Fairchild
- Village of Fall Creek

- Village of Fox Crossing
- Village of Holmen
- Village of Hortonville
- Village of Howard
- Village of La Valle
- Village of Lake Delton
- Village of Lime Ridge
- Village of Lomira
- Village of Luck
- Village of Merrimac
- Village of North Freedom
- Village of Oakdale
- Village of Palmyra
- Village of Pardeeville
- Village of Plainfield
- village of Filalifile a
- Village of Randolph
- Village of Rio
- Village of Rosendale
- Village of Sharon

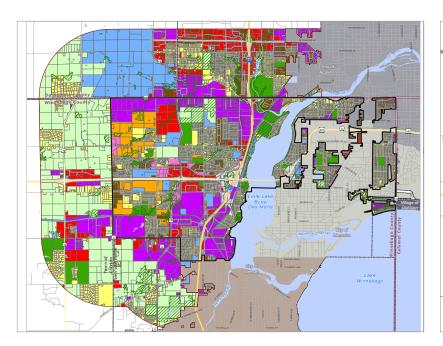
- Village of Shorewood Hills
- Village of SirenVillage of Somerset
- Village of Warrens
-
- Village of Waunakee
- Village of West Baraboo
- Village of Wilton

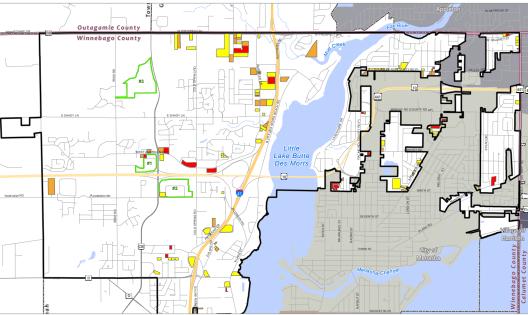
AREA PLANS/CONCEPTS

- City of Abbotsford
- Village of Pardeeville
- Village of Somerset
- Village of Cross Plains

NEIGHBORHOOD/ CORRIDOR PLANNING

- City of Baraboo
- City of Fitchburg
- · City of Middleton
- City of River Falls
- · City of Sun Prairie
- City of Verona
- Village of Cross Plains
- Village of Holmen
- Village of McFarland
- Village of Rothschild





FOX CROSSING, WI

COMPREHENSIVE PLAN UPDATE

Formerly the Town of Menasha, the incorporated Village of Fox Crossing is one of the fastest growing communities in the Fox Valley. This community of 20,000 residents located between the cities of Neenah and Appleton has experienced substantial gains in service sector employment and emerged as a retail hub for Northeast and East Central Wisconsin. The Village sought to update its 2003 Comprehensive Plan to guide land use and growth patterns and navigate development limitations both natural (Little Lake Butte des Mort) and man-made (U.S. Highway 41 and State Highway 10).

The planning process identified opportunity corridors for commercial and industrial redevelopment on the east side of the lake; lands west of the lake provided opportunities for greenfield development to support residential, commercial, and industrial growth. These new development opportunities will uplift the village's strongest industries and continue to attract large-scale manufacturing offices (such as the recent development of a \$70 million Secura Insurance headquarter campus).

MSA's work with the Village created a modern comprehensive plan to address the increasing complexities of a growing community. The plan provided the Village with actionable recommendations to balance reinvestment into existing neighborhoods with plans for sustainable future expansion. Fox Crossing's 2038 Comprehensive Plan establishes a clear twenty-year guide and the necessary steps to achieve the community's vision for the future.

LINK TO DOCUMENT:

https://issuu.com/msaprofessionalservices/docs/10967004 fox crossing comprehensive plan





WRIGHTSTOWN, WI

COMPREHENSIVE PLAN AND ZONING UPDATE

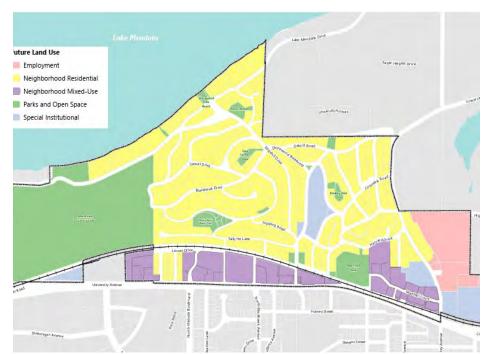
The Village of Wrightstown is taking bold steps to shape its future through two active planning initiatives: updating its Comprehensive Plan and rewriting the Village's Zoning Ordinance. From their previous 2016 plan, the Village will move forward with a streamlined 2045 Comprehensive Plan update that focuses on actionable goals and community priorities. This new plan (to be completed in Summer 2026) will provide a clear, concise framework for guiding future development, land uses, growth patterns, and investments in public infrastructure and services.

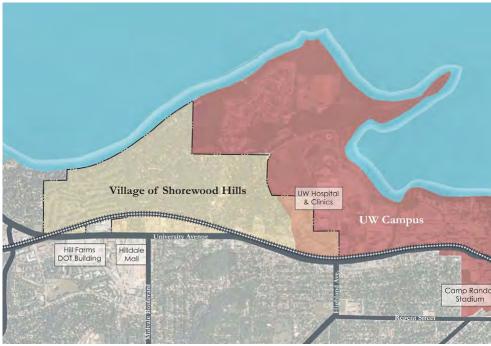
Alongside the plan update, Wrightstown is replacing its outdated zoning code with a flexible, forward-thinking regulatory framework. The new code will align with the Village's long-term vision, support thoughtful growth, and respond to modern challenges with practical, intuitive solutions. On track for completion in Fall 2026, this rewrite will create a cohesive roadmap for development that reflects the needs and values of Wrightstown's residents.

MSA is leading this joint planning process with robust public engagement, fostering communication and input from residents, officials, and stakeholders. Engagement activities completed in 2025 included two online community surveys, interactive story-mapping and feedback tools, stakeholder interviews, focus groups, and public meetings designed to capture input from across the Village. Paired with in-depth data analysis and collaboration with Village staff, these updates will ensure Wrightstown is well-positioned for a vibrant and sustainable future.

LINK TO ACTIVE PROJECT STORYMAP:

https://tinyurl.com/Wrightstown2045





SHOREWOOD HILLS, WI

COMPREHENSIVE PLAN

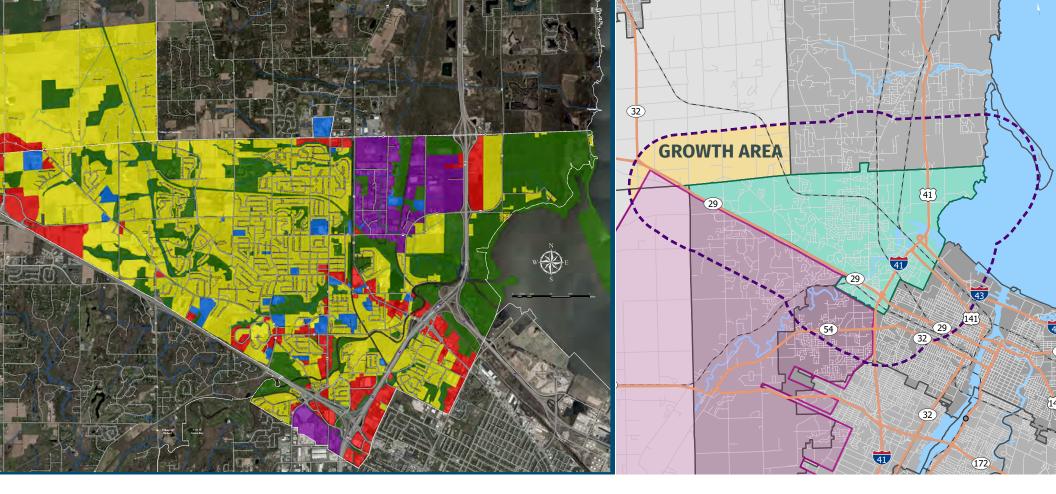
Shorewood Hills is a community of approximately 2,200 people located in Dane County along the southern shore of Lake Mendota. In close proximity to the City of Madison, major commercial corridors, a regional mall, and the UW-Madison campus, the Village has experienced rapid growth and development pressures over the last decade. From 2010-2020, the Village approved and incorporated over 300 apartments into the community's housing stock; this significant, progressive change indicated a need to review the Village's existing 2009 Comprehensive Plan and ensure that the plan's update would address changing needs and novel concerns.

The Village of Shorewood Hills approached their Comprehensive Plan 2021 update process as "an opportunity to take a snapshot of the community through a variety of lenses ... to consider comments from residents and take a look forward, trying to anticipate issues the Village will encounter over the next decade." The Village's partnership with MSA fostered substantial community engagement, even while adapting to the 2020 health crisis and public gathering limitations.

MSA helped guide the planning process to address the Village's major concerns, especially how best to approach future redevelopment proposals and county-wide development pressures. The final 2021 plan update provided a path forward to manage growth and promote infill development while preserving Shorewood Hill's community values and unique historic character.

LINK TO DOCUMENT:

https://issuu.com/msaprofessionalservices/docs/village of shorewood hills 2021comprehensive plan



HOWARD, WI

COMPREHENSIVE PLAN

The Village of Howard abuts three miles of shoreline on the Bay of Green Bay, neighboring the City of Green Bay, the Village of Hobart, and the Village of Suamico. With over 20,000 Brown County residents, Howard has a well-deserved reputation as a family-friendly community with a quality school district, several corporate employment opportunities, and over twenty parks and natural areas.

For Howard's 2042 Comprehensive Plan, the Village sought a minor update to its existing 2012 plan which would carry forward the extensive stakeholder engagement and allow the resulting update to prioritize essential data, critical policy decisions, and conversations with key stakeholders. Using a 'lean' approach to comprehensive planning, MSA partnered with Howard to produce a streamlined plan, formatted to be clear and easy to understand for Village staff, interested developers, and community residents alike. Howard's vision statement, drawn from the Village's 2020-2025 Strategic Plan, aligns the vision and priorities of both documents: "Delivering extraordinary results for a vibrant, thriving, and growing community."

LINK TO DOCUMENT:

https://issuu.com/msaprofessionalservices/docs/village of howard comp plan

PROJECT APPROACH

OUR 'LEAN' COMPREHENSIVE PLAN APPROACH

Over the past decade, comprehensive plans have evolved into more visual, concise, and accessible documents, shaped by public input and informed by data trends. At MSA, we believe in the power of lean planning, an approach we've successfully implemented with dozens of communities and presented at conferences across the Midwest. Our approach results in a final document formatted as a magazine-style plan, with two-page spreads that can be viewed side-by-side both digitally and in print. Each section integrates key public input and relevant data to reinforce the plan's goals, strategies, and actions.

FOCUS ON IMPLEMENTATION

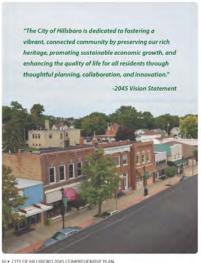
Good plans have specific and achievable implementation strategies, and our format elevates these strategies front and center. Each plan element will provide actionable strategies, which we will assemble in a separate chapter devoted to implementation. This section will compile all the elements' goals, strategies, and actions in tabular format, identifying who needs to be involved, approximately when the action should occur, and any viable funding sources beyond general revenue, if available. Most importantly, we will work with Village staff to establish policies and practices to help integrate the Comprehensive Plan into Kimberly's annual goal setting, budgeting, and capital improvement planning processes.

At MSA, we take pride in crafting user-friendly plans that serve both decision-makers and the broader community. By integrating compelling visuals and graphics, we deliver a final product that is fresh, creative, and engaging in both digital and print formats.

COORDINATION WITH SUNSET PARK MASTER PLAN

MSA is also pursuing the creation of a Master Plan for Sunset Park, a key regional outdoor recreation destination, and we see many advantages to coordinating these projects together, especially for public engagement and communication with Village staff. The online survey and community meetings could be combined to address both projects, and MSA's planners, landscape architects, and project managers would collaborate to lead them. This not only maximizes Village resources, it also maximizes community members' time, creating streamlined opportunities to provide essential input for community planning efforts. Additionally, working with MSA on both projects would enable greater efficiency between staff and the consultant team, as virtual check-ins and other correspondence could be coordinated jointly. This will help align the outcomes and priorities of each project from kick-off through adoption.

Plan Layout Example



1. INTRODUCTION

WELCOME TO THE CITY OF HILLSBORO'S COMPREHENSIVE PLAN!

The City of Millsboro 2045 Comprehensive Plant (henceforth referred to as the PRIn) is intended to guide decisions and actions affecting. City budgets, ordinances, and growth. The Plan looks 20 years into the future, identifying strategies and plants to implementation to realize the community's long-term vision. As a broad-based plan, it commetimes relies on other more detailed plans or obudget processes. to determine when or how implementation will occur.

The Plan's recommendations are intended to:

- · Create a collective and consistent vision for Hillsboro's future. Establish priorities for public investment, including the City's Capital and Operating Budgets.
- · Provide or inform policies that guide City-wide decision-making. Align the work of City staff around the issues that matter most to
- Create a framework for topic-specific plans and initiatives that will expand on the Comprehensive Plan's recommendations.
- Guide private development through the Future Land Use map and corresponding policies.
- · Foster partnerships with other entities to address shared goals.



NOVEMBER 2025 * 1

5. ECONOMIC DEVELOPMENT

The Economic Development chapter focuses on fostering a vibran local economy. It outlines strategies to support entrepreneurship, attract investments, and create a favorable business environment. The City aims to stimulate economic growth, job creation, and enhance residents' well-being through targeted initiatives and collaboration with stale-holders.

ISSUES & OPPORTUNITIES

- Existing Businesses: As the City grows, it will be important to retain existing businesses. The City has a number of restaurants, a grocery store, and a hotel.
- grocery store, and a hotel.

 Presimity to May Readways Businesses in Hillsboro benefit from high visibility on State Highways 31, 80, and 40.

 Community Development Authority. The HCDA facilitates funding and programs for decent alfordable housing conceivable and programs for decent alfordable housing development activities in the Cry of Hillsboro. Current programs include Sizable incorporation (development activities in the Cry of Hillsboro. Current programs include Sizable insportment, full disting Preservation, Signage, and Economic Charlesgorement full disting Preservation, Signage, and Economic Charlesgorement full distingence of the Communic Charlesgorement full distingence of the Communic Charlesgorement full distingence of the Charlesgorement ful
- Industrial Lots There are vacant lots in the northeast areas of the City that are ideal for industrial or commercial uses. The City has struggled to attract hipping/manufacturing industry due to Hillsboro's distance from Interstate 90.
- Development-Friendly City Staff, the HCDA, and the Chamber of Commerce contribute to Hillsboro's efforts to thoughtfully
- attract and work with developers.

 Employment Employers including the Hillsboro School District
 and Gunderson St. Joseph's Hospital are in significant need of
 more employees; lack of workforce housing has contributed to
 this issue.

VOICES FROM THE

There is an interest in supporting local entrepreneurs, including young adults and home-hand hardnesses

ECONOMIC DEVELOPMENT GOALS, STRATEGIES, & ACTIONS

GOAL 1 Revitalization of the Downtown/Central Business District (CBD) to provide a predestrian-friendly business/municipal center that is attractive and supports the needs of residents and visitors.

STRATEGIES

- Encourage pedestrian-oriented development in the downtown, including considerations for bike parking.
- Take steps to improve the performance ar appearance of businesses in the CBD and direct new commercial development to Downtown.
- Maintain an adequate amount of public parking in the downtown area. Support locally owned businesses, small businesses and start-up businesses that
- are ideal for downtown locations, such as retail and restaurants which encourage for
- entities to promote economic development especially including these organizations:
- L Hillsboro Community Development Authority (CDA)
 Hillsboro Chamber of Commerce
- III. Couleecap Business Development in. 7 Disers Alliance



- increase diversity of both businesses and housing stock, such as providing live-work
- Maintain existing infrastructure to support

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28 · CITY OF HILLSBORO 2045 COMPREHENSIVE PLAN

SCOPE OF WORK

1. CORRESPONDENCE & MEETINGS

We understand the need for quality and frequent communication to make the process run smoothly. As such, we propose the following approach for communication between MSA and the Village regarding materials, draft documents, and meetings.

Staff Meetings

Per the RFP, we will hold a virtual kickoff meeting with key Village staff to review the scope and schedule and finalize the community engagement plan. After this meeting, we will hold monthly check-in meetings with Village staff to discuss the project's progression. These monthly meetings will be held virtually via Microsoft Teams, and MSA will follow up each call via email with meeting minutes summarizing the discussion and any identified "to-do" items. Additionally, we will communicate with staff via email and phone as needed over the course of the project's lifespan.

Comprehensive Plan Steering Committee Meetings

We propose holding four (4) in-person Steering Committee meetings over the course of the project to provide updates and solicit input on draft plan content. We understand that the Village may be interested in forming a Steering Committee (SC) comprised of Plan Commissioners, Board Members, and other key staff or community members. Otherwise, it is typical for the Village Plan Commission to serve as the Steering Committee for Comprehensive planning processes.

Draft materials will be sent to Village staff to be included in the Committee's agenda packet no later than a week before the meeting.

We propose providing initial drafts in Microsoft Word to allow for easier commenting and editing between Village and MSA staff. Once these comments and edits are addressed in the Word drafts, the final product will be developed in Adobe InDesign to create an appealing graphic document.

SC Mtg #1—Kickoff Meeting

- Review project scope and schedule, issues and opportunities discussion
- Review survey, discuss key stakeholders/focus group, and other engagement strategies
- Discuss current ELU map and FLU categories

SC Mtg #2—First Round of Elements Review

- Introduction section vision statement
- Utilities and Communities Facilities, Housing and Economic Development

SC Mtg #3—Second Round of Elements Review

- Natural, Agricultural and Cultural Resources, Intergovernmental Cooperation and Land Use
- Final draft of First Round of Elements (in Adobe InDesign)

SC Mtg #4—Full Draft Plan Review and Public Input Meeting

Present the full plan, inclusive of Implementation, in its final graphic design format to the public and solicit one final round of review and comment

Public Hearing & Village Board Meetings

After a 30-day public comment period, MSA will attend in-person a Village of Kimberly Plan Commission meeting to present the final draft of the updated Comprehensive Plan; the Commission will vote on a resolution to recommend the plan for adoption following the statutorily required public hearing. MSA will also be present at the Village Board Meeting where the Comprehensive Plan is adopted by ordinance.



Neighborhood Meeting | Fitchburg, WI

REVIEW OF RELEVANT PLANS & EXISTING CONDITIONS DATA

Our team will complete a review and summary of relevant local and regional plans to inform the plan's goals, recommendations, and help provide cohesion across planning jurisdictions. We propose including the existing plan review summary as an Appendix of the document. These plans and policy documents will include:

- Village of Kimberly 2012 Comprehensive Plan and 2016 Plan Amendment
- The Cedars Riverfront Redevelopment and Subdivision Plans and Progress
- Tax Increment Districts 4, 5, and 6 Project Plans and Proformas
- Fox Cities and Greater Outagamie County Regional Housing Strategy 2022
- Village of Kimberly CORP 2024–2029
- Outagamie County Regional Bicycle and Pedestrian Plan
- Appleton Transportation Management Area
- Oshkosh Metropolitan Planning Organization Bicycle and Pedestrian Plan

As part of our lean comprehensive plan approach, we believe in providing only the most relevant and concise data organized in visually appealing figures and graphics. Key data and figures will be located in the 'Community Snapshot' section of each element, in addition to a broad overview of community data located in the introduction chapter. Expected demographic and economic data will include, but are not limited to: population projections; age, sex, and race/ethnicity; household and median income; housing tenure and housing costs; major employers and industries; etc. Data sources will include the U.S. Census Bureau, WI Department of Administration (DOA), U.S. Bureau of Labor Statistics (BLS), U.S. Department of Housing and Urban Development (HUD), and CoStar.

COMMUNITY ENGAGEMENT

Promotional Methods

The success of our participation methods relies on knowledge of the opportunities for involvement. The project team proposes the following methods to inform people about the comprehensive plan update, which we can review with staff to provide comments and suggestions:

- Project Branding: We prefer to use a consistent title, theme, and project logo for projects with extensive public involvement over a long period of time. We will create this logo and theme to be vetted by Village staff prior to its use.
- Project Website: We will work with Village staff to populate a dedicated page on the Village's website with draft documents and information about upcoming events.
- Village Mailer/Billing Notice: Open houses and online feedback tools (such as surveys) can be promoted through the Village's mailers or (utility) billings. MSA can support this effort by providing draft language/images to include in the notice(s).

- Flyers/Posters: Physical flyers or posters can be used to help reach people who are otherwise relatively hard to reach, such as renters and minority residents. We suggest the posting of flyers, with permission, at churches, laundromats, and large multi-unit complexes.
- Emails: Email announcements can help to promote events and provide input opportunities. We will also work with Village staff to request and encourage the promotional assistance of various community organizations and neighborhood associations to share our participation invitations with their members. The project team has found school districts and chambers of commerce to be effective partners in community outreach.
- Social Media: We will support Village staff in promoting public engagement events and project milestones. We will work with the Village Enrichment Director to tap into existing social media networks that have proven successful for getting the word out to community members.

Public Participation Plan

The Public Participation Plan (PPP) is required by statute and must be approved by the Village Board. It is also essential to the success of the planning process. The components described below are included within our base fee and will be the starting point for the PPP; any additional engagement opportunities (as described below) can be negotiated during the contracting process. We will submit a final version of the PPP to Village staff within a week of the Kickoff Meeting. Staff will be responsible for bringing it to the Village Board for approval by resolution.

Online Survey

Surveys are an essential component of any multifaceted planning project - they are a convenient participation method for stakeholders and result in measurable data. We have had great success and broad reach using online surveys, especially when promoted with a mailed postcard and/or through social media ads. Our project team will work with Village staff and community organizations to help ensure a quality communications strategy to promote and distribute the survey throughout the community. Paper copies of the survey can be provided to those who prefer them. We propose the online survey, hosted via SurveyMonkey, to collect opinions before drafting goals, strategies, and actions for the elements. This survey can also be coordinated to solicit specific feedback for the Sunset Park Master Plan; this has the benefit of streamlining the number of surveys available to the public, which can reduce confusion.

Community Event Pop-up Booths

One of the best ways to get public input is to meet people where they are. At a local event, there is an opportunity to engage residents who may not attend traditional public meetings and facilitate fun, family-friendly activities to gather feedback on community priorities. It's also a great way to advertise the online survey. This could include events like the forthcoming Cedars Historic Overlook ribbon-cutting ceremony, or the summertime Sunday at the Amphitheater concert series. This is another opportunity that could be leveraged to promote both the Comprehensive Plan and Sunset Park Master Plan.

Within our base cost, Village staff will be responsible for staffing the pop-up booths; MSA will support staff by designing specific engagement materials and activities for staff to utilize (i.e. interactive poster boards and maps, jar voting activities, and flyers). For an additional cost, MSA staff can facilitate the pop-up booths; please see our cost proposal for more information.

Public Input Meetings

We propose two (2) community meetings, one near the beginning of the planning process that could be held in conjunction with the Sunset Park Master Plan, and one near the end of the planning process to solicit feedback on the full draft plan. The latter meeting would be held in conjunction with the 4th Comprehensive Plan Steering Committee Meeting.



Event Pop-Up Booth | Waverly, IA

We have found that bringing meetings to where the residents have already congregated can increase attendance. We would look for an opportunity to host the open house in conjunction with an existing community event or at a gathering space. We propose several strategies to boost overall attendance:

- Youth Activities: We want people with kids to attend. We will promote and host a "Planning College" youth activity for any school-age kids in attendance, concurrent with the rest of the meeting. The activity will engage kids in discussion about how planning works and their own ideas about things they like, focused on maps of the Village.
- On a Weekend: Lives are busy, and there is an opportunity to increase turnout if the meeting is held during a Saturday morning or Sunday afternoon, potentially tied to another local event.
- Food: We could eliminate conflicts with lunch/dinner by holding the event in conjunction with another event that provides food.

Stakeholder Interviews & Focus Group

Our team will facilitate four (4) virtual one-on-one interviews and one (1) virtual focus group near the beginning of the planning process. We are primarily interested in speaking with community leaders, community organizations, business leaders, and other key stakeholders from across the community who can provide subject matter expertise and insight into the issues and opportunities facing Kimberly. MSA will consult with Village staff to identify the right mix of stakeholders, but generally, they could include:

- Village department heads
- **Developers and Realtors**
- Chamber of Commerce
- Local business owners
- Renters
- High school students
- Residents at local senior facilities

Village staff will be responsible for providing a list of stakeholders with contact information and assisting with meeting scheduling and coordination.

Community Input Mapping (Additional Cost)

This interactive, online tool allows for engagement at the fingertips of the public and at their leisure. We can provide a shareable link to an online map with opportunities to identify strengths and weaknesses spatially within the planning area. The online tool is simple: 1) pick a topic and identify it as an issue or opportunity; 2) select a location on the map to place the point; 3) snap or select a picture to include (optional); and 4) leave your thoughts for the plan. The application allows anyone, anywhere, to conveniently contribute to an Issues and Opportunities Map using a computer or mobile device.

4. PLAN CREATION

MSA's lean comprehensive plans incorporate pertinent data/trends in each element (branded as a "2026 Snapshot"). It is generally limited to one or two highly illustrative pages and reinforces the goals, strategies, and actions.

Plan Outline

Chapter 1: Introduction. This section will outline the purpose of the Kimberly 2026-2046 Comprehensive Plan, its planning process, and provide guidance on how to read and use the document. This section will also identify explicit policies and procedures for amending the plan from time to time, both on a routine basis and to accommodate opportunities not anticipated in the plan at the time of adoption.

Chapter 2: Public Engagement. A comprehensive summary of each community engagement activity and key takeaways.

Chapter 3: Issues and Opportunities. This chapter can be structured as a standalone chapter, or issues and opportunities specific to each plan element can be incorporated into each chapter. The latter is MSA's preferred structure, per our lean comprehensive plan approach. We work with staff to determine the right approach for Kimberly.

Chapters 4 - 10: Goals, Strategies, and Actions

- Housing
- Land Use
- Transportation (or alternatively called 'Mobility')
- **Utilities and Community Facilities**
- Agricultural, Natural, and Cultural Resources
- **Economic Development**
- Intergovernmental Cooperation

Each section will feature the core goals, strategies, and actions that will guide Village decision-making and policy making in the years ahead. We will highlight salient statistics, public input, and the top issues and opportunities in each element to provide context for the goals and policies.

Chapter 11 - Implementation

The implementation section will present actions (or strategies) in tabular format and call out who needs to be involved in the action, approximately when it should occur, and any viable funding sources (other than general revenue funds), if available. Most importantly, we will work with you to establish policies and practices to help integrate the Comprehensive Plan into the Village's annual goal setting, budgeting, and capital improvement planning efforts.

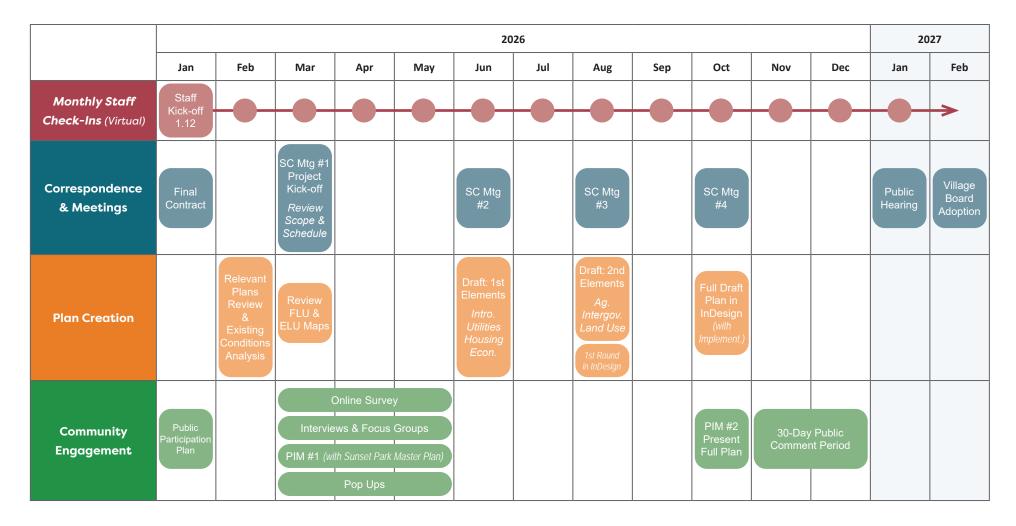
Appendices:

- Appendix A: This appendix will include the Public Participation Plan resolution, adoption ordinance, and future amendments.
- Appendix B: Existing Plan Review.
- Appendix C: Public Engagement Full Results.
- Appendix D: Maps.
 - In the plan will be sized to fit the spreads in the 8.5" by 11" format. This appendix will provide all plan maps in the full 11" by 17" format to allow for fullscale review and printing of the maps, which will include:
 - 1. Planning Jurisdiction (this includes community, 1.5-mile planning area, and neighboring communities/towns)
 - Development Limitations Map (inclusive of floodplain, wetlands, slopes 20%) or greater)
 - 3. Community Facilities
 - 4. Existing Transportation Network
 - 5. Existing Land Use (Planning Jurisdiction only)
 - 6. Future Land Use Map (Village Limits)
 - 7. Future Land Use Map (Planning Jurisdiction)
 - 8. Economic Development (TID districts, undeveloped lots zoned commercial/ industrial)

SUMMARY OF DELIVERABLES

- 1. All maps associated with the plan (eight (8) total), including ESRI ArcGIS map data package
- 2. Draft Plan for staff review; provided on a chapter-by-chapter basis in Word and a compiled version in InDesign (PDF)
- 3. Recommended Plan following comments by staff and Steering Committee
- Digital copy of the Final Plan, including Adobe InDesign package, and three (3) printed and bound hard copies
- Documents from any public engagement sessions (Appendix C)

TIMELINE





ORGANIZATIONAL CHART

Our proposed project team includes experienced planners and technical service leads who bring an efficient blend of skills that will assist the Village of Kimberly with the upcoming project. What you may not see, however, is that this team is backed by more than 500 other specialists who are accustomed to working together on similar projects. Rest assured, you will always have the support necessary to achieve a successful project.

PROJECT MANAGEMENT: Laurie will serve as the Village's main point of contact throughout the project. Steve will provide overall project quality assurance and quality control, with the remaining members supporting Laurie in facilitating public engagement activities and drafting content development. Specific roles are described under each person on the right.

AVAILABILITY: Based on our honest commitment to our clients, we immediately establish accountability of all personnel involved in a project's completion. When our team starts a project, we analyze the proposed schedule and compare it to each team member's potential workload. We then obtain commitments from all individuals on the project team to complete the work as identified within the proposed schedule. This approach fosters a team mentality and results in personal accountability of all team members involved.



Stephen Tremlett, AICP, CNU-A Principal in Charge Stephen will oversee overall project quality assurance and client satisfaction.



Project Manager Laurie will be responsible for overseeing the project and managing the team's work flow. She will also be the Village's main point of contact.



Morgan Shapiro, AICP Planner Morgan will lead the public engagement process, facilitate Steering Committee Meetings, and lead the production of the plan's content and final document.



Diane Rowe, AICP, ICMA-CM Community Development Specialist

Diane will support facilitation of project meetings, community engagement and support drafting and implementation of plan strategies.



Sarah Morrison GIS Analyst Sarah will lead all GIS and mapping work for the project.



Stephen Tremlett, AICP, CNU-A

PRINCIPAL IN CHARGE

With more than 17 years of consulting experience, Stephen has taken on primary roles in downtown planning and design projects, commercial/residential development concept plans, bike/pedestrian plans, and the development of comprehensive plans and design standards. His architectural and planning background includes emphasis in site planning, urban redevelopment, zoning administration, and urban design using a variety of applications.

EDUCATION

M.S., Architecture and Urban Planning University of Wisconsin-Milwaukee

B.S., Architecture University of Wisconsin-Milwaukee

CERTIFICATIONS

American Institute of Certified Planners Congress of New Urbanism-Accredited

AFFILIATIONS

Congress of New Urbanism

American Planning Association

AREAS OF EXPERTISE

- Urban Design and Redevelopment
- Comprehensive Planning
- Park Planning
- Streetscape Planning
- Private Development

SELECTED PROJECT EXPERIENCE

Comprehensive Plan, Fond du Lac, WI

Led the project from start to finish, as well as crafted the content, designed the plan layout, and facilitated the public engagement process. This process had to be altered as it began before and ended during the pandemic. The draft plan review and adoption processes were facilitated through hybrid meetings with recordings available during the 30-day public comment period.

Comprehensive Plan, Sun Prairie, WI

Developed the plan (content and plan layout) and facilitated portions of the public engagement process. Involved in all staff meetings to review and consider edits to the draft plan.

Anton Drive Redevelopment Plan, Fitchburg, WI

The purpose of this study was to create a redevelopment plan and implementation strategy for lands in the northwest quadrant of the US 18/151 and CTH PD intersection. The primary improvements impacted the planning area include two new grade-separated interchanges, a roundabout intersection conversion, and the extension of a major collector street through a large undeveloped portion of the study area. The Plan's overall vision guided land use, urban design, transportation, utilities and stormwater decisions during and after the US 18/151 reconstruction project in 2020.

Additional Comprehensive Planning Projects:

- Amery, WI
- Brodhead, WI
- Burlington, IA
- Blue Mounds, WI
- Durant, IA
- Eagle River, WI
- Fairchild, WI
- Fitchburg, WI
- Fox Crossing, WI
- · Holmen, WI
- Howard, WI
- Keota, IA

- La Crescent, MN
- Le Roy, IL
- Lodi, WI
- Gilbert, MN
- McFarland, WI
- Menomonee Falls, WI
- Rapids City, IL
- Rio, WI
- Sparta, WI
- Tomah, WI
- Tuscola, IL

Additional Neighborhood/Corridor Plans:

Cross Plains, WI; Holmen, WI; Middleton, WI; Fitchburg, WI; Rothschild, WI; Sun Prairie, WI; Verona, WI; Rock Island, IL

Downtown Plans:

Over 20 communities across the Upper Midwest

Private Development:

Cambridge, WI; DeForest, WI; Lodi, WI; Madison, WI; Merrimac, WI; Richfield, WI; Stoughton, WI; Sun Prairie, WI; Sussex, WI



Laurie Miller Project Manager

Laurie has extensive experience assisting municipal and state clients in their planning, zoning, and funding pursuits. Her expertise in land use and transportation planning empowers her to take the lead and readily contribute to the preparation of various community plans, including comprehensive plans, zoning codes, park and open space plans, redevelopment plans, as well as transit system plans and NEPA documentation. Due to her previous career experiences being a Zoning Administrator and Planning Manager, Laurie is a trusted administrator of municipal ordinances, evaluating applications for rezoning, land division, ordinance amendments, site plan review, conditional use permits, and other proposals for many of our municipal clients.

Education

B.S., Geography, University of Wisconsin-Milwaukee

Selected Project Experience

- Medford Comprehensive Plan, Medford, WI*
- Comprehensive Plan and Zoning Ordinance Updates, Yorkville, WI*
- Turtle Lake Creamery Redevelopment Plan, Turtle Lake, WI*
- Epione Pavilion Redevelopment Plan, Cuba City, WI*
- LaPorte County's Housing Analysis & Action Agenda 2025, LaPorte, IN*

Additional Comp Plans

Completed more than 20 other comp plans in Wisconsin and Indiana.*



Morgan Shapiro, AICP Planner

Morgan graduated from UW-Milwaukee's Master of Urban Planning program, during which she served as the Long-Range Planning Intern for the City of Milwaukee's Planning Department, in addition to a graduate assistant position with UW-Milwaukee's Office of Sustainability. While with the City of Milwaukee, Morgan was an integral part of several major planning efforts, including the updated Downtown Plan and the City's Comprehensive Outdoor Recreation Plan. Morgan has a diverse range of experience in the long-range planning field, from economic development to city-wide food system planning, and is passionate about community resilience and sustainable development.

Education

M.S., Urban Planning, University of Wisconsin-Milwaukee B.A., Geoscience, Studio Art, Lawrence University

Certifications/Affiliations

American Institute of Certified Planners (AICP) American Planning Association

Selected Project Experience

COMPREHENSIVE PLANS

- Menomonee Falls, WI
- Deerfield, WI
- Hortonville, WI
- Osceola, WI

CORPS

- CORP & Master Plan, Winnebago County, WI
- CORP Update, Hartford, WI
- CORP Update, Stoughton, WI



Diane Rowe, AICP, ICMA-CM

Community Development Specialist

Diane is committed to building communities that are equitable, healthy, sustainable, and resilient. With 25 years of experience in Wisconsin local government, she brings deep expertise and a proven track record of success. As a county planner, Diane managed complex planning projects and fostered strong intergovernmental partnerships. Her dual perspective as both a planner and public administration professional gives her a unique understanding of the built environment and the operational needs of local governments. This insight enables her to anticipate future challenges and align community needs with available funding sources. Diane's strong work ethic, extensive local government experience, exceptional communication skills, and ability to plan, prioritize, and collaborate make her an invaluable member of any multidisciplinary project team.

Education

MPA, Master of Public Administration, University of Wisconsin-Oshkosh B.S., Forest Management, University of Wisconsin-Stevens Point

Certifications

American Institute of Certified Planners (AICP)
International City County Administrators (ICMA) - Credentialed Manager (CM)

Selected Project Experience

- Grant Identification and Management, De Pere and Oak Creek, WI
- Interim Local Government Administrator: Village of Sister Bay, WI; Town of Freedom, WI; Village of Shorewood, WI; and City of Omro, WI
- Reconnecting Communities Pilot Grant Program Application (USDOT) Shafer, MN and Wrightstown, WI
- Comprehensive Plan, Town of Morrison, WI
- Comprehensive Plan, Village of Wrightstown, WI
- Zoning Code Update, Sherwood, WI



Sarah Morrison GIS Analyst

Sarah's experience includes field collection and observation, GPS post-processing, and assisting with design, plans, reports, maps, schedules, and various documents. Sarah is also familiar with GIS and creating maps and exhibits for both internal and external clients. She also has experience coordinating with utilities and municipalities, assisting with public involvement meetings and discussing projects with both project staff, officials, and members of the public, completing wetland delineation field work and reports, Phase I and II reporting and inspections, and NEPA reports.

Education

B.S., Geography, University of Wisconsin-La Crosse

Selected Project Experience

COMPREHENSIVE PLANS

- Menomonee Falls, WI
- Fond du Lac, WI
- Shorewood Hills, WI
- Lake Delton, WI

CORPS

- Middleton, WI
- Wisconsin Dells, WI
- Beaver Dam, WI
- Fox Lake, WI
- Waunakee/Westport, WI
- Wausau, WI
- Fort Atkinson, WI
- Mukwonago, WI

COST PROPOSAL

| FEE BREAKDOWN | |
|--|----------|
| 1) Correspondence & Meetings | \$12,680 |
| 2) Review of Relevant Plans & Existing Conditions Data | \$2,776 |
| 3) Community Engagement | \$7,424 |
| 4) Plan Creation | \$20,904 |
| Project Administration & QA/QC | \$3,676 |
| Expenses (mileage, printing, etc.) | \$815 |
| TOTAL | \$48,275 |

| ADDITIONAL SERVICES (OPTIONAL) | |
|--------------------------------------|---------|
| MSA Staffs Pop-Up Booths (per event) | \$2,075 |
| Community Input Map | \$2,560 |

WHAT OUR CLIENTS ARE SAYING

Below is contact information for three clients who have worked with members on this project team on similar projects. We encourage you reach out to them directly for more information about the services we provide and their experience working with our proposed project team – the same team we offer to assist the Village of Kimberly.

VILLAGE OF MENOMONEE FALLS, WI

Amy Bennett

Planning Manager/Zoning Administrator

P: (262) 532-4408

E: abennett@menomonee-falls.org

VILLAGE OF DEERFIELD, WI

Todd Willis

Former Village Administrator (Village of Caledonia)

P: (262) 835-6422

E: twillis@caledonia-wi.gov

VILLAGE OF WRIGHTSTOWN, WI

Travis Coenen Village Administrator

P: (920) 532-5567 ext. 13

E: tcoenen@wrightstown.us

IT'S MORE THAN A PROJECT. IT'S A COMMITMENT.

COMPREHENSIVE PLAN UPDATE | KIMBERLY, WI | DECEMBER 7, 2025





COMPREHENSIVE PLAN UPDATE PROPOSAL



Submitted: December 7, 2025

Valid for 120 days upon submission.

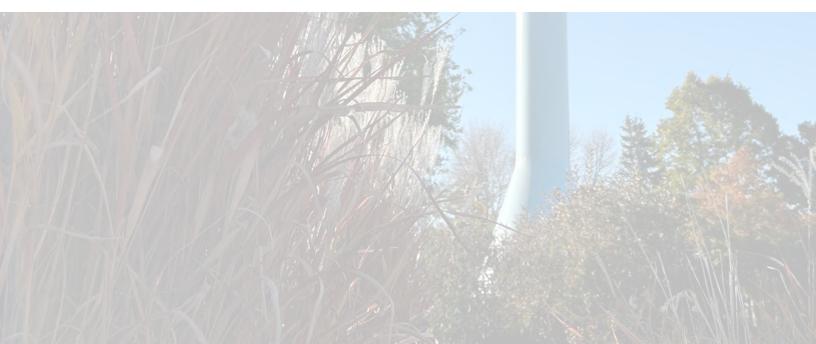


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Village of Kimberly Attn: Sam Schroeder, Community **Development Director** 515 W. Kimberly Avenue Kimberly, WI 54136

December 7, 2025

RE: Response to RFP for Consulting Services to Prepare a Comprehensive Plan

Dear Sam,

Redevelopment Resources and Studio GWA enthusiastically submit the following consulting services proposal to partner with the Village of Kimberly, Wisconsin in preparing the village's Comprehensive Plan Update. This project is an exciting opportunity to create a dynamic and forward-thinking plan, one that reflects the village's unique character and history, captures the voice of the community, and guides the village's planning efforts sustainably for years to come.

Redevelopment Resources is a community impact consulting firm that has conducted a wide range of plans, analyses, and implementation strategies for communities throughout the Midwest since 2009. Our partner in this project, **Studio GWA**, provides a wide range of services in land use planning, urban design, architecture, and development finance. We have teamed with Studio GWA on a number of plans and studies, and we are currently working together on comprehensive plan updates in Viroqua and Milton, Wisconsin. Together, we understand the complex layers of the built environment—individual buildings, blocks, districts, and village-wide— we work with stakeholders to develop plans that are more authentic, sustainable, and implementable.

Should we be selected, the Village of Kimberly will be partnering with a consultant team that brings the following strengths:

- **Dynamic public engagement:** Web-based and in-person opportunities, tailored to your community and designed to facilitate authentic dialogue between community members.
- Compelling and user-friendly plans: Using concise language, accessible color palettes, and meaningful data visualization, we design plans that are intuitive for multiple audiences.
- Proven expertise in development and redevelopment **strategies:** Our team of planners, architects, and economic development professionals create development concepts that are equal parts feasible and implementable.
- **Results-driven implementation:** Together, our team has a successful history of actionable, results-oriented strategy implementation and positive results.

This project presents a unique opportunity for us to immerse ourselves in your vibrant community, learn about its strengths and challenges, and create a guide for continued growth and vitality over the next two decades.

Thank you for the opportunity to submit our team proposal. To schedule an interview, please contact me at 715-581-1452 (cell) or email kristen@redevelopment-resources.com.

Sincerely,

Kristen Fish-Peterson, CEcD, EDFP

Sisten Fige Peterson

Principal and CEO, Redevelopment Resources



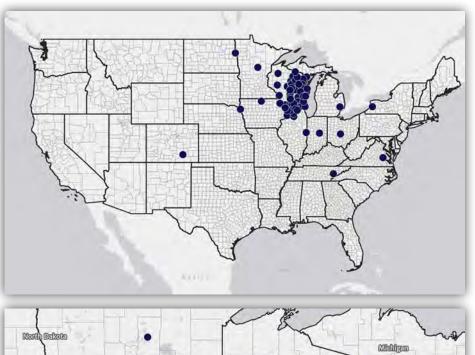
CORPORATE OFFICE:

Redevelopment Resources 722 Traveler Lane Madison, WI 53718 (715) 581-1452 (c) www.redevelopment-resources.com

Established in Wausau, WI in 2009, Redevelopment Resources is a community impact consulting firm providing economic, community and re/ development solutions and research services to municipalities, businesses and organizations. We encourage all our clients to dream a bigger dream for their community and work under a motto of "every challenge deserves a unique solution".

We are passionate about what we do. Relationship building is critical to our work and our ability to assist communities transform their local economies for the better is what drives us. We work tirelessly to ensure the quality of our work and strive to produce nothing but the best product for our clients. Exceeding your expectations with a well-thought out and well-presented product is our top priority. We understand that there is a history to every community, and the leadership of each one has taken great care to craft the present day and future circumstances that exist.

Our track record:



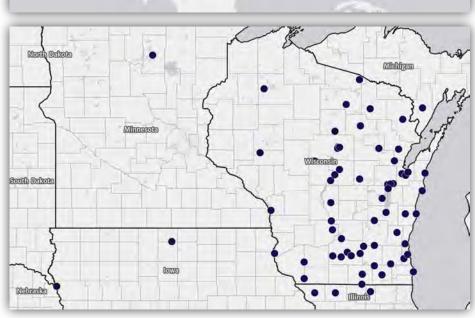


States & Provinces with Communities Positively Impacted by Our Firm



80+

In-depth Market Studies for Communities & **Businesses**





Sites Analyzed for Development or Redevelopment

165+

Combined Years of Experience







LOCATIONS

Rockford:

200 Prairie Street, Suite 201 Rockford, Illinois 61107

Monroe:

1107 16th Avenue Monroe, Wisconsin 53566

COMPANY INFORMATION

Full Legal Name: Gary W. Anderson and Associates, Inc. Date Established: 1982 Number of FTEs: 14

Actively designing versatile, livable, and sustainable places for people.



We have earned a reputation for revitalizing existing spaces in a way that emphasizes their character and reinforces their unique context within a community. Some of the best places are those that played a core role in a community's development. We help people tell that story to bring it back to life for future generations, not only through the engagement process but also through design.

Since 1982, Studio GWA has contributed to focused community change by taking an on-the-ground approach. We continue to partner with individuals, organizations, and communities to develop a shared ownership and appreciation of history, one that creates a legacy for future generations.



CONTACT INFORMATION

Ashley Saver, AICP Principal asarver@studiogwa.com P. 815-963-1900 www.studiogwa.com

OUR STRENGTHS



MASTER PLANNING



FINANCIAL FEASIBILITY

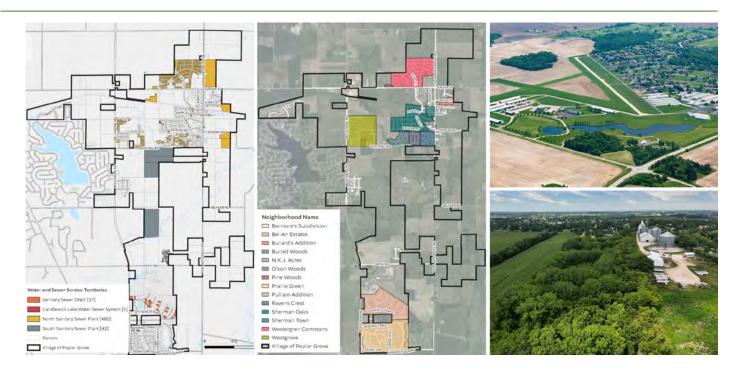


PRESERVATION AND REUSE



Poplar Grove Comprehensive Plan

Plan Development · Land Use Analysis · Community Engagement



a roadmap for growth while maintaining the community's rural character

 $\bullet \Psi \bullet$

The small, rural community of Poplar Grove sought to update their Comprehensive Plan to guide the next ten years of community planning. The Plan focuses on housing, economic development, infrastructure, and park space incorporating primary and secondary data. Community engagement sessions sparked additional conversation about maintaining the rural character of the community while accommodating additional development. With new jobs coming to the adjacent community, Poplar Grove is well-positioned to encourage additional housing and absorb some additional commercial impact.

Unique elements to the community that influenced the team's approach and recommendations included: a vibrant fly-in airport and residential community, a popular rail-to-trail path connecting multiple communities, limited utility capacity at the north plant, and abundant agricultural land within and surrounding the community.

Studio GWA and Redevelopment Resources partnered to produce a Plan that incorporates standard plan elements like a community profile, existing and future land use maps, and zoning maps. The team expanded on this data and the community input to develop an implementation matrix, identifying priorities for the next ten years.

Project Information



Katie Jaster

Deputy Clerk Phone: 815-765-3201 Email: kjaster@villageofpoplargrove.com



October 2023 - October 2024



Studio GWA Role:
Plan Document Creation
Community Engagement
Zoning/Land Use
Infrastructure and Utilities
Transportation
Recreation
Agriculture
Implementation Plan



Project Team: Ashley Sarver Aaron Holverson Kristen Fish-Peterson, RR Dayna Sarver, RR



Introduction

In the context of municipal planning, the term "Land Use" refers to the different purposes for which land may be used. While these purposes are functional in their individual classification—residential, commercial, industrial, civic, and conservation uses, for example—their collective form plays a significant role in creating the community the village aspires to become.

Long-range land use plans provide a framework for municipalities to identify future land use needs in general, guide future preservation and development for public and private uses in particular, and spatially arrange said uses in an orderly, compatible manner. At their best, long-range land use plans help municipalities accomplish multiple objectives, including:

- Encouraging orderly, cohesive development patterns;
- Cultivating community character and a unique sense of place;
- Minimizing land use conflicts;
- · Protecting natural environments; and
- Providing efficient municipal service delivery.

The Land Use element of the plan includes information on existing land use, development patterns, and zoning classifications within the Village of Poplar Grove. It references relevant content from previously adopted plans and studies and incorporates data from other elements within this plan related to issues, trends, and opportunities. Put together, these items inform a Future Land Use Plan that identifies a preferred physical development for the village.

Upon adoption by the Village Board, the Land Use element of the plan becomes a guide for the village's official zoning map and for making decisions related to a variety of matters, including development phasing, associating developments with public improvements, and zoning and subdivision decisions. It should be stressed that this element is a guide.

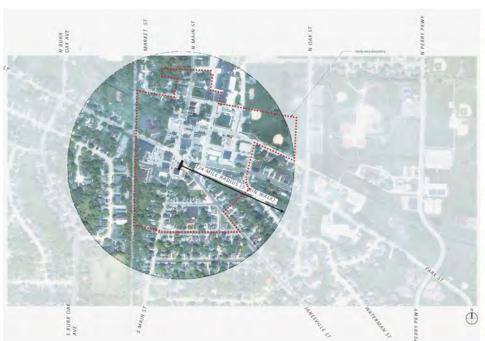
Zoning is the legal mechanism by which the village controls how land is used. The village's zoning map is linked to the Unified Development Ordinance (UDO), and together they regulate land use. Working in tandem with village staff, the Village Board as well as the Planning & Zoning Commission is responsible for interpreting the land use plan and enforcing the zoning ordinance.





Village of Oregon, WI Downtown Master Plan

Community Engagement · Urban Design · Architectural Strategy







Community meets possibility in Downtown Oregon.



Studio GWA collaborated with Redevelopment Resources and the Village of Oregon to develop a visionary Downtown Oregon Master Plan that honors the community's small-town charm while preparing for a vibrant and sustainable future. The plan is the result of extensive public engagement, including surveys, walking tours, and local events, which revealed a strong desire to preserve Oregon's historic character while enhancing its livability, economic vitality, and walkability.

The plan identifies ten key opportunity sites for redevelopment, ranging from adaptive reuse of historic buildings like the former Village Hall to new mixeduse infill projects that introduce housing, retail, and public amenities. Waterman Triangle Park is reimagined as a central gathering space with improved visibility, interactive features, and flexible event infrastructure. The plan also proposes enhancements to streetscapes, pedestrian safety, and accessibility, creating a more connected and welcoming downtown experience.

In addition to physical improvements, the plan outlines a series of programmatic and policy recommendations to support small businesses, activate public spaces, and foster cultural programming. These include initiatives such as pop-up shops, public art installations, downtown ambassadors, and expanded community events. The plan is aligned with Oregon's sustainability goals, integrating green infrastructure, energy efficiency, and climate resilience into its recommendations.

With a clear implementation roadmap and strong community support, the Downtown Oregon Master Plan positions the Village for thoughtful growth and transformation over the next two decades—ensuring that downtown remains a dynamic destination for residents and visitors alike.

Project Information



Elise Cruz, AICP

Director of Community Development ecruz@vil.oregon.wi.us 608-835-6291



2024 - 2025



Studio GWA Role: Master Planning Redevelopment Planning Redevelopment Resources Role: Market Analysis Stakeholder Engagement



Project Team: Ashley Sarver, AICP Aaron Holverson, AIA Kristen Fish-Peterson, CEcD, EDFP Dayna Sarver, CEcD, HDFP

































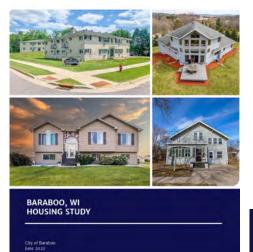


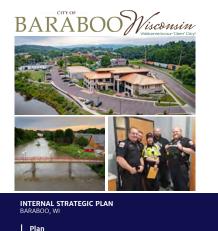




Baraboo, WI STRATEGIC PLANS & HOUSING STUDY







The City of Baraboo selected Redevelopment Resources and Studio GWA to develop Resilient Baraboo, an economic resiliency plan designed to help the community prepare, withstand, and recover from shocks to their economic system. The plan was data-informed from start to finish, with quantitative and qualitative data informing our strategies for communication protocols, risk mitigation, industry diversification, and much more. While the plan was city-wide in scope, our work focused on planning and redevelopment efforts in two Study Areas: Downtown Baraboo, and the South Boulevard corridor. Our work included site analysis, concept renderings, and public space

Beyond downtown, our team led a corridor study for South Boulevard that included multimodal transportation improvements, design and aesthetic guidelines, redevelopment scenarios, and much more. We also worked on a robust community engagement strategy including focus groups, interviews, open houses, and online surveys that gathered feedback from nearly 700 people.

improvements that visitors and locals alike would enjoy.

Concurrently, Redevelopment Resources was contracted to conduct a housing study for the City. The housing study showed the City that there was significant demand for multi-family to rent (902 units) and for sale (135 units), as well as owner-occupied single family (1,275 units) over the next five years. The City used this housing study to plan for two new fire stations. They have also received commitments for over 700 units of housing to be built in the next two years and used the study to inform their incentive decisions.

Also concurrently, the city asked us to conduct Strategic Planning for elected officials and staff, so they could envision growth and plan for the time beyond each election cycle and/or budget cycle. Our team guided the staff and elected officials through a process that evaluated current and future needs in the areas of technology in local government, succession planning for staff and volunteer roles, police service delivery, pending budget shortfall and managing growth. Our plan set the City up to manage these issues and more over the next five to 10 years.

Project Information

Pat Cannon, Executive Director Baraboo Community Development Authority 101 South Blvd. Baraboo, WI 53913 608-356-4822

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Kristen Fish-Peterson, Redevelopment Resources

> Dayna Sarver, Redevelopment Resources

Ashley Sarver, Studio GWA

Michael Smith, Studio GWA

Allyson Brunette, Allyson Brunette Consulting

January 2022 - June 2023

Summary of Public Input

Several stakeholder groups were interviewed, either individually or in focus groups (virtually and in person). Questions were asked related to economic resilience and how the community fared through the pandemic, South Boulevard and how to improve the aesthetics of that entrance to the community, downtown and what would be beneficial to include in the future of downtown, and transportation for pedestrians and bicyclists. Also asked of interviewees was how the community could improve visibility of downtown to visitors to Devils Lake State Park.

Comments from interviews and focus groups are summarized by focus area throughout the remainder of the report. A summary of the public engagement reach is shown in Figure 2.1, below.



SWOT Analysis

A SWOT Analysis is a planning technique that is used to help an organization understand four components impacting organizational effectiveness: Strengths, weaknesses, opportunities, and threats (sometimes referred to as 'challenges'). Strengths and weaknesses are considered internal factors that are more easily controllable from within; opportunities and threats are considered external factors that an organization cannot easily control and for which they must plan and prepare.

The project team considered the SWOT Analysis to be an important exercise for both economic resiliency planning in particular. SWOT Analyses are typically used not only to ascertain the effectiveness of an organization but also to ensure that they remain competitive and responsive, traits of which are essential for withstanding systemic economic shocks.

A SWOT Analysis for this project was conducted in May and June of 2022. The SWOT was segmented into three geographic areas: The City of Baraboo as a whole, downtown, and South Boulevard. As such, Chapters 3-5 include an excerpt from the SWOT of the respective geographic area. The community input gathered from focus groups, interviews, and open houses significantly influenced the SWOT analysis, as was secondary data pulled from ESRI and other sources. The SWOT Analysis was presented to the Baraboo Economic Development Commission on June 2, 2022 as well as the Baraboo City Council on June 28, 2022. To ensure accuracy and gain consensus, members provided input which helped shape the final SWOT as presented in this report.

FIGURE 2.1: PUBLIC ENGAGEMENT RESULTS



Project Understanding

Kimberly is a village of approximately 7,320 residents located in southeastern Outagamie County, positioned just east of Appleton within the Fox Valley region of Wisconsin. The village is home to key destinations including Sunset Park, the Kimberly Amphitheater, and the Richeson School of Art & Gallery, which exhibits regional works and offers community classes. These destinations, among others, give Kimberly a distinct small-town identity while contributing to the broader recreational and cultural offerings of Outagamie County and the Fox Valley metropolitan area.

The Village of Kimberly has demonstrated its ability to be a collaborative partner by investing in strategic projects that improve the quality of life throughout the city. The Cedars Development, for example, illustrates the village's commitment to riverfront revitalization and economic development. Recent improvements such as the Municipal Services Center Project provide a much-needed modern facility for staff and community members alike. Many of these projects are the result of recommendations that were detailed in previous planning efforts, including the 2010 Comprehensive Plan. This demonstrates that the village values planning efforts that are action-oriented and implementable. Therefore, it is important for the project team to develop a comprehensive plan that not only has robust recommendations but also integrates with existing adopted plans.

Kimberly is a different place than it was when the existing comprehensive plan was adopted in 2010. The village is currently navigating public safety transitions, including its recent withdrawal from the Fox Valley Metro Police Department after many years of shared services. The economic development landscape has shifted, with major employers such as Kimberly-Clark reducing its local footprint. These challenges, among others, underscore the importance of developing a robust plan that showcases the Village's strengths and is resilient enough to thoroughly respond to each of the challenges it may face in the years to come.

Project Scope of Work

The following scope of work demonstrates our ability to thoroughly document each element of the Comprehensive Plan while ensuring the plan achieves the following goals:

- Preparing a multi-faceted plan that promotes orderly growth and development in a cohesive manner.
- Encouraging inclusive, meaningful public engagement to ensure the plan accurately captures the needs and priorities of the community.
- Establishing a long-term vision for sustainable, responsible development
- Enhancing livability and quality of life through strategic planning for infrastructure, amenities, and economic opportunities.

- Promoting balanced land use planning that supports smart growth and long-term sustainability.
- Providing a clear framework for zoning and regulatory updates that align with the Village's vision.
- Coordinating plan efforts with the consultants of the forthcoming Sunset Park Master Plan project.

Project Management

Project Management Team (PMT)

Effective project management includes regular and consistent communication between us as the consultant team and the village as the client. We value this communication to ensure we are on the same page with village staff and elected officials throughout our many months of working together. Outlined below is our Project Management Team and our strategy for regular check-ins throughout the project.

The PMT will include:

- Village Staff, including a primary Point of Contact and other staff members as appropriate
- Consultant Team, including:
 - Project Manager (PM) Kristen Fish Peterson, CEcD, EDFP, Principal and CEO of Redevelopment Resources, will be the primary Point of Contact (POC) between the Village point-of-contact and the consultant team, coordinate the scheduling of meetings, submit documents and invoices, and represent the consultant team at public meetings. The primary method of communication will be via email.
 - Deputy Project Manager (DPM) Ashley Sarver, AICP, Principal of Studio GWA, will be the secondary POC assuming the responsibilities of the project manager during those times when the project manager is out of the office and unable to respond to client inquiries and requests.
 - Chief Data Geek Dayna Sarver, CEcD, HDFP with Redevelopment Resources
 - Associate Planner Michael Smith, AICP Candidate with Studio GWA

PMT meetings

PMT meetings are an opportunity for the team to provide guidance and input on plan deliverables. The schedule proposes virtual PMT meetings occurring monthly. We will provide meeting agendas at least two business days prior to an upcoming PMT meeting and meeting summaries two business days after the last PMT meeting.

Deliverables

Agendas and Meeting Notes

We will develop an agenda for every planned meeting with staff and maintain running meeting notes that reflect the content of the conversation. This will assist us in conducting efficient meetings as well as assist the PMT in referencing back to decisions made. These can be shared regularly to ensure accurate record-keeping.

Progress Reports and Invoices to Village POC

The Project Manager, on behalf of the whole team, will submit progress reports with invoices to the village POC regarding the project progress. These will be submitted at the conclusion of the following project phases:

- Secondary Data Gathering and Document Review (25% of project completed)
- Stakeholder Engagement and Primary Data Gathering (50% of project completed)
- Draft Document Review and Revisions (75% of project completed)
- Final Document Presentation and Approval (100% of project completion)

Any deviations from the scope of service agreed upon in an executed contract that could result in a change order would be identified immediately and discussed with the client prior to any invoicing for said changes occurring.



Image: Kristen presenting to City of Whitewater Common Council on TIF assistance.



Image: Consultant team work session.

Task 1: Community Assessment

This phase includes a thorough review and documentation of the Village of Kimberly: its form, function, defining features, and its many physical, natural, economic, and cultural assets.

1.1: Project Kickoff Meeting and Community Tour

The PMT will organize and facilitate an in-person kickoff meeting with village staff. Key items for discussion include:

- Project purpose, goals, and objectives
- Project scope, deliverables, and timeline
- Project Management Team (PMT) composition and meeting cadence
- Plan Commission and Village Board meeting cadence
- Data and available resources
- Protocol for document sharing between the Project Team and Village (e.g. Box, Dropbox, Teams)
- Draft Public Participation Plan, in accordance with Wisconsin planning law and statutory requirements (Wis. Stat. §66.1001)
- A draft list of contacts to begin the Public Participation Plan
- · Recent plans, developments, and other community initiatives

Following the kickoff meeting, we will take a community tour with Village staff and finalize the work plan. The community tour gives us the opportunity to better understand the current state of each related plan element within the jurisdictional boundaries. Our team will capture high-quality imagery that will be incorporated into the final plan and supporting materials.



Image: Walking tour with downtown business and property owners in Oregon, WI.

1.2: Data Collection and Project Preparation

We will begin this task by submitting a data request memo to the Village. The memo will include a list of GIS layers, database files, and adopted plans and studies that will be useful for our upcoming tasks and will distinguish between what public or open–source data we have already collected and what municipal data the Village, Outagamie County, Appleton Metropolitan Planning Organization (MPO), East Central Wisconsin Regional Planning Commission (ECWRPC), and other governmental entities may have. The team will collect and analyze data in order to project trends through 2047.

1.3: Plan Commission (PC) and /or Village Board (VB) Meetings

The consultant team will appear before the Plan Commission and the Village Board over the course of the project to review and approve the following action items:

Meeting 1 - Project Orientation and Public Participation Engagement Plan Approval

The first Plan Commission meeting will be attended by our team in person early in the project. We will review the project purpose, goals, and objectives and share the project scope and timeline. We will also present a draft public participation plan (Task 2.1), concepts for the project website and community survey (Task 2.2) for approval by the Plan Commission or Village Board. Additionally, our team will foster a discussion on the issues and opportunities facing Kimberly from the Plan Commission's perspective. This will help our team better understand community sentiment, aspirations, and challenges. We may use this opportunity to serve as a form of focus group discussion with the Plan Commission.

Meeting 2 - Existing Conditions Report Review

This meeting will give Plan Commission members the opportunity to review the Existing Conditions Report. This will be a draft report that has been reviewed by Village staff, with any staff edits addressed by our team and incorporated into the revised report. From there, we can present the report to the Village Board and incorporate proposed revisions.

Meeting 3 - Joint Village Board and Plan Commission Meeting, Vision, Goals, and Objectives Session

We will facilitate a session with the Village Board and Plan Commission on the Draft Vision, Goals and Objectives memo submitted one week prior to the meeting. The purpose of this session is to begin consensus-building: Refining the draft Vision, Goals, and Objectives reviewed by Village staff, and preparing them for the community at large to review during the engagement tasks listed below. Additionally, we will discuss planning policies and land use strategies that will shape the Preliminary Land Use Framework in Task 4.2. This session may be in-person or virtual to accommodate schedules.

| | | Project Management Team | Plan Commission | Village Board |
|---|--|-------------------------------|--------------------|---------------|
| 1 | Public Participation Plan | X | X | |
| 2 | Project Website Review | X | | |
| 3 | Digital Community Survey | X | X | X |
| 4 | Existing Conditions Report | X | X | X |
| 5 | Vision, Goals, and Objectives | X | X | X |
| 6 | Implementation Strategy | X | | |
| 7 | The final presentation to the PC for recommendation to approve of the final plan document(s) by the Village Board. | | X | |
| 8 | Final Comprehensive Plan | X | | X |

1.4: Plan, Policy, and Code Review

We will conduct a review of existing adopted plans, policies, and ordinances, including but not limited to:

- Village of Kimberly Comprehensive Plan and Plan Amendments (2010, 2012, 2016)
- Village of Kimberly TID 4, 5, and 6 Documents, including Annual Reports, Project Plans, and **Proformas**
- Village of Kimberly Comprehensive Open Space and Recreation Plan (2024)
- Fox Cities and Greater Outagamie County Regional Housing Strategy (2022)
- Outagamie County Comprehensive Plan (2020)
- Outagamie County Regional Bicycle and Pedestrian Plan (2023)
- Appleton (Fox Cities) Transportation Management Area and Oshkosh Metropolitan Planning Organization Bicycle and Pedestrian Plan (2021)

This review will determine whether significant additions, deletions, or modifications are needed since the 2010 Comprehensive Plan and will ensure the updated plan is internally consistent and externally aligned with



complementary plans. The findings will uncover objectives, opportunities, and recommendations that together form a single, cohesive strategy.

1.5: Land Use Inventory and Field Work

We will conduct a review of previous land use inventories detailed in the Comprehensive Plan and verify land uses, using both field work, GIS analysis, and satellite imagery to do so. This will help us understand land use patterns, existing conditions, and opportunities for improvement.

1.6: Interviews and Focus Groups

The project team will conduct up to six 30-minute interviews and up to three one-hour focus groups. Representatives of various stakeholder groups will include:

- Elected officials and village staff
- Kimberly Area School District staff, parents and/or guardians
- Business owners and managers
- Property owners and managers
- Business-related organizations (e.g., Fox Cities Chamber of Commerce)
- Community-based organizations (e.g., nonprofits, churches)
- Real estate brokers, developers, and bankers
- Regional collaboration will be sought from the City of Appleton, Village of Little Chute, Village of Combined Locks, Appleton Metropolitan Planning Organization (MPO), and East Central Wisconsin Regional Planning Commission (ECWRPC)

The purpose of this task is to gain local perspectives on community issues and on-the-ground preliminary findings for the Existing Conditions Report (Task 4.1). In keeping with Task 2.1 (Public Participation Plan), we will work with village staff to identify and contact stakeholders, prepare discussion agendas, and coordinate scheduling and logistics. We will prioritize in-person focus groups and stakeholder interviews during a one-day visit but are prepared to conduct virtual or hybrid meetings to accommodate schedules.

Task 1 Deliverable:

Summary of stakeholder interviews and focus groups.

Task 2: Public Engagement

Public engagement is critical to developing unique, relevant plans, so the team will lead several community input efforts to understand what is important to those who live and work in Kimberly.

2.1: Public Participation Plan

Shortly after the project kick-off meeting (Task 1.1), we will develop a Public Participation Plan. In addition to meeting the minimum requirements outlined in Wis. Stat. § 66.1001(4)(a), the Public Participation Plan will serve as the starting point for creative, engaging, and productive public engagement activities. These activities will enable the project team to not only assess village-wide issues and opportunities but also to translate that information into customized implementation steps. Additionally, the plan will:

- Outline all engagement-specific tasks and deliverables
- Describe their importance in relation to other project tasks
- Determine target audiences for each task
- List potential communication methods available to effectively reach each audience
- Inform the public of the process for gathering and utilizing public input

The Project Team will leverage existing village relationships and community organizations to reach a wide range of participants and will work to include additional voices not represented through traditional channels. Rather than stale public engagement efforts, we will design targeted engagement experiences for multiple audiences. The specific activities used to gather public input will evolve throughout the process as the team continually assesses the effectiveness of each stage. All activities will follow a set of Guiding Principles and will fit into one of several engagement categories.

Guiding Principles

The following should be considered when designing and implementing each phase of public engagement:

- As many people as possible should be reached. Communication of engagement activities or publicizing information about the project will include email blasts, announcements at public meetings, bulletin board postings, social media postings, and newspaper notices.
- Engagement activities, both online and in person, should be accessible to all users and be held in locations and at times to facilitate engagement.
- All participants should feel safe sharing their ideas and concerns.
- Discussion questions should aim to assess values and priorities and should not focus on specific solutions. Rather, solutions should be developed to align with values and priorities.
- Engagement activities should be fun!



Recreation Plan.

2.2: Web-Based Engagement

The scope includes building and hosting each engagement platform below. However, we are happy to work with platforms that the village is already using and can incorporate all relevant content to ensure an optimal end-user experience.

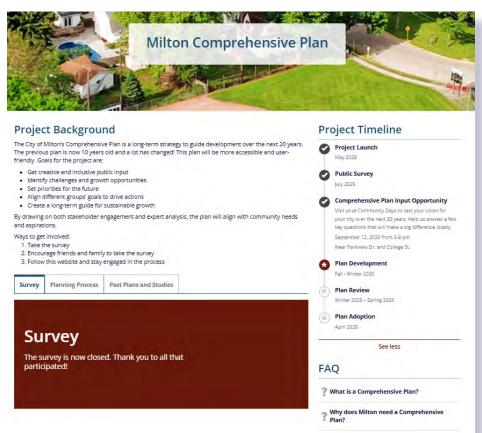
Project Website

Our team will build a project website that allows visitors to get the latest information on plan progress, send comments or questions, reply to a community survey, and pinpoint community assets and opportunities. The website will go live at the end of April and remain active throughout the project period.

Digital Community Survey

We will develop and administer a web-based survey to gather input on community issues, opportunities, and priorities. The survey will be disseminated through the village's social media and notification systems, newspaper, and any other applicable method available. We will create a toolbox of branded resources for the village to use in their newsletters and social media postings.







The survey will go live at the end of April following approval by the Plan Commission and Village Board. During the Joint Village Board and Plan Commission Meeting (Task 1.3) we will bring the survey questions before board and commission members for final approval of the survey questions and design. This will ensure that the questions are not misleading and that the responses are actionable. The survey will be available for four weeks. Based on the village's population, we anticipate a representative sample of more than 363 completed surveys. Ideally, more than 50 of those responses would be from renter–occupied housing units. If after four weeks the response rate is insufficient, the timeline may be extended and marketing efforts redoubled.



Image: Studio GWA Principal and architect discusses downtown design preferences with Village of Oregon resident.

2.3: In-Person Engagement

The tasks below illustrate the most impactful means of gathering public input for this project. Prior to these on-site activities, we will conduct one PMT meeting to confirm objectives, review materials, and discuss in-person engagement opportunities. The results of all stakeholder engagement activities will be summarized in the Existing Conditions Report and the final Comprehensive Plan.

Stakeholder Workshop

We will continue the consensus-building process by re-engaging the stakeholders from Task 1 to further refine the draft Vision, Goals, and Objectives. Stakeholder input will be especially helpful here, resulting in a vision and a set of goals and objectives that reflect local perspectives and are rooted in findings from the *Existing Conditions Report (Task 4.1)*. Following this workshop, the project team will be ready for deliverables to be presented to the general public.

Community Open House

We will conduct one open house to get input on the Draft Vision, Goals, and Objectives (Task 3), present findings from the Existing Conditions Report (4.1), and discuss policies and strategies that will shape the Preliminary Land Use Framework (4.2). These tasks will be conveyed in stations, with materials that describe the planning process in plain language with compelling graphics.

Task 2 Deliverables:

- Public Engagement Plan
- Project website
- Community Survey and analysis of representative sample
- Workshop materials and summary
- Community Open House materials and summary

Task 3: Goal Setting

This task centers on robust public engagement and collaborative goal setting, ensuring the 2047 Comprehensive Plan is rooted in community values and aspirations. Through a multi-platform approach including a dedicated project website, a digital community survey, and in-person events like a stakeholder workshop and community open house, we will gather diverse input on local issues, opportunities, and priorities. Insights from village staff, appointed officials, stakeholders, and community members will be



synthesized into a draft Vision, Goals, and Objectives document that reflects Kimberly's unique character and challenges. This will be a draft set of aspirational statements that not only address the issues and opportunities identified in the Existing Conditions Report (Task 4.1) but also lay the foundation for the Preliminary Land Use Framework in Task 4.2. This document will then be refined in a stakeholder workshop to ensure they are locally grounded, forward-looking, and ready to guide the land use framework and recommendations.

Task 3 Deliverables:

- Draft Vision, Goals, and Objectives
- Revised Vision, Goals, and Objectives

Task 4: Plan Preparation, Implementation, and Finalization

This task outlines the process for documenting and assembling the Comprehensive Plan. The draft document will include deliverables from the previous tasks. These deliverables provide a solid foundation upon which we will build the draft plan components:

- **Issues and Opportunities**
- Housing
- Transportation
- **Utilities and Community Facilities**
- Agricultural, Natural, and Cultural Resources
- **Economic Development**
- Intergovernmental Cooperation
- Land Use
- Implementation

Each of these elements will be prepared in accordance with Wis. Stat. §66.1001.

Our proposed workflow for Task 4 is as follows:

4.1: Existing Conditions Analysis & Report

Based on the data collected in the previous tasks, we will analyze information that characterizes the existing conditions of the community. This includes:

- · Local and regional demographic data
- Land use and development patterns
- Zoning classifications
- Land cover
- Watershed and floodplain
- Transportation networks
- · Public facilities and utilities
- · Housing data
- · Industry and employment data

If the village has engaged a private firm to assist with services that would be in the purview of the comprehensive plan (e.g., engineering), we will coordinate to ensure our analysis and work efforts are complementary.

Themes, trends, and key findings will emerge during this analysis, all of which will be highlighted in the Existing

Conditions Report (ECR) and discussed in upcoming meetings. The ECR will include baseline information related to the comprehensive plan elements outlined in Wis. Stat. §66.1001.

Undeveloped
12%

Industrial
12%

Institutional
3%

Other
17%
37%

Other
17%
37%

S. The ECR

The findings of the existing conditions analysis will be delivered in a preliminary layout form, with revised maps and meaningful data visualization that illustrate insights, trends, and projections. The report will also integrate a summary and key takeaways from the Plan, Policy, and Code Review (Task 1.3) as well. This task includes revisions proposed by village staff.

4.2: Preliminary Land Use Framework and Recommendations

Building on the Existing Conditions Report and informed by the input received, we will develop a Preliminary Land Use Framework. The purpose of this task is to take quantitative and qualitative information gathered thus far and chart a course for the orderly, cohesive, and responsible use of land in Kimberly. This includes land use scenarios and strategies, planning policies, and a Draft Future Land Use Map.

4.3: Complete Narrative Document

We will produce a draft narrative document for the PMT and village staff to review and revise. This narrative document will include the text from the Existing Conditions Report, Goals, and Preliminary Land Use Framework and Recommendations.

4.4: Layout Document

We will produce a graphically rich document, complete with narrative, figures, maps, and compelling images for the PMT, village Staff, and Plan Commission to review and revise. This task includes revisions, ideally with the PMT coordinating and synthesizing all comments.

4.5: Plan Commission, Meeting #4: Implementation Strategy Session

We will facilitate a session with the Plan Commission on the Draft Implementation Strategy. The purpose of this session is for staff and commission members to identify specific tasks, cost estimates, timelines, and other key variables to ensure the strategy is feasible and achievable.

4.6: Draft **Implementation Strategy**

Following the Plan Commission meeting, we will prepare a Draft Implementation Strategy, which outlines specific tasks that are tied to the plan recommendations. Key variables for the Implementation Plan will include:

- Goals, objectives and recommendations
- Cost estimates and funding sources
- Timelines and responsible parties

Coordination and Programming Recommendations

| | Action | Timeline | Cost Estimate | Lead Agent | Partners | Priority |
|-----|--|-----------|------------------|---------------|---|----------|
| 1.1 | Initiate city-led discussion with property owners to discuss next steps and implications for parcel redevelopment. | 1-3 years | Staff Time | DMI | DPD, PO | High |
| 1.2 | Hold annual property owner coordination and discussion meetings. | 3-5 years | Staff Time | DMI | DPD, PO | Medium |
| 1.3 | Host semi-annual meetings with Downtown Stakeholders and Discovery Campus project leaders as they proceed with their development. | 3-5 years | Staff Time | DMI | HPC, LCCHS, DPD, DNA, RED, BO, PO | Medium |
| 1.4 | Coordinate with Oktoberfest for opportunities to expand their brand and business within the study area, via a museum, bar, or office presence. | 3-5 years | Staff Time | во | BO, PO, DMI, DNA | Medium |
| 1.5 | Review the study area boundaries, integrate into the downtown district, then formalize. | 1-3 years | Staff Time | DPD | DMI, DNA | Low |
| 1.6 | Create a brand identity for the study area. The identity should encompass the downtown, representing an expanded yet cohesive district. | 3-5 years | \$ | DMI | DNA, PO, BO | Low |
| 1.7 | Incorporate the study area assets into downtown-specific wayfinding materials, maps, apps, and more. | 3-5 years | \$ | DPD | DMI, DNA | Medium |
| 1.8 | Work with Oktoberfest and adjacent property owners to ensure maximum flexibility for programming, activities, and furnishings. | 1-3 years | Staff Time | DPD | РО | Medium |
| 1.9 | Work with Downtown Mainstreet to 'test' events (existing or new) that expand from downtown into the study area. | Ongoing | Staff Time | DPD | DMI | Medium |

Image: Example of implementation matrix.

One PMT meeting will be reserved to review the Implementation strategy. We anticipate one round of edits to be incorporated at the end of this task.

4.7: Final Draft

We will produce a Final Draft of the 2047 Comprehensive Plan that will be distributed to the plan commission and village well as published to the project website. The Final Draft will be a clear, concise, graphically rich, and well-defined final document that is easy to navigate by elected village officials, staff and the public.

4.8: Presentations to Plan Commission and Village Board

We will present the 2047 Comprehensive Plan draft at a public hearing held in March 2027 during a Plan Commission meeting. Thirty (30) days after the public hearing or later, we will present the final draft of the 2047 Comprehensive Plan to the village board for adoption.

4.9: Plan Finalization and Project Close-out

Once adopted, the Village of Kimberly will receive a print and electronic version of the Final 2047 Comprehensive Plan along with supportive data, illustrations, and other files generated during the planning process.

Task 4 Deliverables:

- Existing Conditions Report, including narrative and graphic assets (e.g., Existing Land Use Map) for each Plan Element, shaped by comments from village staff and plan commission.
- Digital, high-resolution, graphic-rich, final document with maps, data visualizations, images, and links for crossreferencing across plan elements. This document will be provided in formats acceptable for print and web-based
- Digital, executive summary of key plan updates for print and web-based use.
- GIS Data: Shape files and layers at the individual parcel level for future use by the village staff.
- Presentations associated with plan creation for use in public communications.

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Task 1: Community Assessment

Task 1.1: Project Kickoff and Community Tour

Task 1.2: Data Collection and Project Preparation

Task 1.3: Plan Commission and/or Village Board Meetings

Meeting 1- Project Orientation, Public Engagement Plan, and Web-based Engagement Discussion and Approval

Meeting 2- Existing Conditions Report Review

Meeting 3 – Vision, Goals, and Objectives SessionJoint Village Board and Plan Commission Meeting

Task 1.4: Plan, Policy, and Code Review

Task 1.5: Land Use Inventory and Field Work

Task 1.6: Interviews & Focus Groups

Task 2: Public Engagement Plan

Task 2.1: Public Participation Plan

Task 2.2: Web-based Engagement

Project Website

Project Timeline

Digital Community Survey

Task 2.3: In-person Engagement

Stakeholder Workshop

Community Open House

Task 3: Goal Setting

Task 3.1: Draft Vision, Goals, and Objectives

Task 3.2: Revised Vision, Goals, and Objectives

Task 4: Plan Preparation, Implementation, and Finalization

Task4.1: Existing Conditions Analysis & Report

Task 4.2: Preliminary Land Use Framework + Recommendations

Task 4.3: Complete Narrative Document

Task 4.4: Layout Document

Task 4.5: Plan Commission, Meeting #4

Task 4.6: Draft Implementation Strategy

Task 4.7: Final Draft

Task 4.8: Presentation, Plan Commission

Task 4.8: Presentation, Village Board

Task 4.9: Plan Finalization and Project Close-out

*





Schedule indicates estimated duration of each task. An asterisk (*) has been placed in weeks where a project milestone will be achieved.

May June July Aug. Sept. Oct. Nov. Dec.

Redevelopment Resources



Kristen Fish Peterson, CEcD, EDFP, Principal and CEO

Kristen has over 30 years of experience in redevelopment, market analysis, and strategic planning. She founded Redevelopment Resources in 2009 and has led complex projects involving adaptive reuse, funding strategies, and public-private partnerships. Her expertise includes grant writing, tax increment financing, and housing studies across the Midwest. As the Project Manager (PM), she will be the primary point of contact (POC) between the Village and the consultant team, coordinate the scheduling of meetings, submit documents and invoices, and represent the consultant team at public meetings. Primary method of communication will be via email.



Dayna Sarver, CEcD, HDFP

Dayna brings more than a decade of experience in economic development and redevelopment strategy. She has managed housing studies, tax increment district planning, and market analyses for multiple communities. Affectionately referred to as the "Chief Data Geek", Dayna will lead data analysis and market research, providing insights to guide land use strategies and redevelopment feasibility while supporting engagement efforts.

Studio GWA



Ashley Sarver, AICP, Principal

Ashley is a Principal and urban planner with extensive experience in downtown revitalization, corridor planning, and community engagement. She specializes in creating actionable redevelopment strategies that integrate market realities with community priorities. Ashley's work includes master planning, economic development, and placemaking initiatives that strengthen local identity and attract investment. Ashley will lead planning and engagement efforts, ensuring the redevelopment plan reflects community input and supports a cohesive, market-driven vision. As the Deputy Project Manager (DPM), Ashley will be the secondary POC assuming the responsibilities of the project manager during those times when the project manager is out of the office and unable to respond to client inquiries and requests.



Michael Smith, AICP Candidate

Michael is an urban planner with expertise in master planning, corridor studies, and transportation planning. His experience includes stakeholder engagement and development feasibility studies, with a focus on creating inclusive, consensus-driven plans. He also provides historic tax credit consulting and geospatial analysis to support redevelopment efforts. Michael will manage planning tasks and community engagement, ensuring the redevelopment plan reflects market realities and community priorities while coordinating technical analyses.

| | | | K. Fish- Peterson | D. Sarver | A. Sarver | M. Smith |
|---|--|----------|----------------------|--------------|--------------|-------------|
| | Task | Cost | Hours | Hours | Hours | Hours |
| | 1.1: Project Kickoff Meeting and Community Tour | \$3,390 | 4 | 5 | 4 | 5 |
| _ | 1.2: Data Collection and Project Preparation | \$700 | 0 | 2 | О | 2 |
| VEN_ | 1.3: Plan Commission Meetings | | | | | |
| SSESSA | Meeting 1: Project Orientation, Public Participation Plan, Web-Based Engagement Discussion/Approval | \$1,110 | 1 | 2 | 1 | 2 |
| ≻ | Meeting 2: Existing Conditions Report Review | \$1,110 | 1 | 2 | 1 | 2 |
| Task 1: COMMUNITY ASSESSMENT | Meeting 3: Joint Village Board and Plan Commission Meeting, Vision, Goals, and Objectives Session | \$1,110 | 1 | 2 | 1 | 2 |
| WO | 1.4: Plan, Policy, and Code Review | \$2,220 | 2 | 4 | 2 | 4 |
| :: | 1.5: Land Use Inventory and Field Work | \$4,700 | 0 | 16 | О | 10 |
| 「ask | 1.6: Interviews and Focus Groups | \$3,040 | 8 | 0 | 4 | 4 |
| | Travel | \$3,760 | 4 | 4 | 6 | 6 |
| | Task 1 Subtotal | \$21,140 | | | | |
| — | 2.1: Public Participation Plan | \$760 | 1 | 1 | 1 | 1 |
| Task 2: PUBLIC ENGAGEMENT | 2.3: Web-based Engagement | \$o | О | О | 0 | 0 |
| \GE/ | Project Website | \$1,400 | О | 4 | 0 | 4 |
| NG/ | Digital Community Survey | \$4,500 | 2 | 16 | 0 | 6 |
|). E | 2.4: In-Person Engagement | \$o | 0 | 0 | 0 | 0 |
|)UBI | Stakeholder Workshop | \$6,260 | 4 | 0 | 16 | 14 |
| 2: F | Community Open House | \$2,520 | 2 | 4 | 2 | 6 |
| Гask | Travel | \$3,760 | 4 | 4 | 6 | 6 |
| | Task 2 Subtotal | \$19,200 | , | | | |
| | Task 3: GOAL-SETTING | \$3,320 | 8 | 2 | 2 | 6 |
| 7 | 4.1: Existing Conditions Analysis and Report | \$12,120 | 8 | 28 | 2 | 30 |
| TION | 4.2: Preliminary Land Use Framework and Recommendations | \$4,420 | 2 | 12 | 2 | 8 |
| ON, | 4.3: Narrative Document | \$13,780 | 14 | 30 | 8 | 22 |
| 8ATI INAI | 4.4: Layout Document | \$5,510 | 1 | 12 | 1 | 18 |
| Task 4: PLAN PREPARATION, IMPLEMENTATION, AND FINALIZATION | 4.5: Plan Commission Meeting #4: Implementation Strategy Session | \$1,520 | 2 | 2 | 2 | 2 |
| AN P | 4.6: Draft Implementation Strategy | \$5,120 | 12 | 4 | 2 | 10 |
| : PL/ | 4.7: Final Draft | \$700 | 0 | 2 | 0 | 2 |
| Sk 4 ENT | 4.8: Presentations, Plan Commission & Village Board | \$2,280 | 3 | 3 | 3 | 3 |
| Ta | 4.9: Plan Finalization and Project Close-out | \$760 | 1 | 1 | 1 | 1 |
| IMP | Travel | \$3,760 | 4 | 4 | 6 | 6 |
| | Task 4 Subtotal | \$49,970 | | | | |
| | Total Hours Allocated | | 89 | 166 | 73 | 182 |
| | Subtotal | \$93,630 | | | | |
| | Project Website Platform Hosting | \$6,000 | | | · | |
| | Total | \$99,630 | | | | |

Cost Proposal 27



Katie Jaster, Deputy Clerk

Village of Poplar Grove, IL

Phone: 815-765-3201

Email: <u>kjaster@villageofpoplargrove.com</u>

Elise Cruz, AICP

Director of Community Development

Village of Oregon, WI

ecruz@vil.oregon.wi.us

608-835-6291



Pat Cannon, Executive Director

Baraboo Community Development Authority

101 South Blvd.

Baraboo, WI 53913

608-356-4822

pcannon@cityofbaraboo.com



Casey Bradley, Former City of Baraboo City Administrator

Current City of Sheboygan City Administrator

Office: 920-459-3287

Casey.Bradley@sheboyganwi.gov







Kristen Fish-Peterson, CEcD | EDFP Principal & CEO

PROFESSIONAL DEVELOPMENT

Certified Economic Developer

International Economic Development Council (IEDC)

Economic Development Finance Professional

National Development Council (NDC)

IEDC Board Member, 2006-2018

WEDA Executive Director, 2011-2014

WEDA President, 2008

EDUCATION

Master of Business Administra-

University of Wisconsin, Oshkosh

Bachelor of Business Admin., Marketing

University of North Dakota

Ms. Peterson has over 30 years of direct experience in redevelopment, market analysis, planning, implementation, grant writing, brokerage, business development, media, manufacturing, and marketing. In 2009, she and two colleagues started Redevelopment Resources, a community impact consulting firm which operates throughout the Midwest. She has managed all aspects of market analysis projects, strategic planning processes, business development and adaptive reuse programs including business recruitment, retention, entrepreneurial programming, loan fund management, deal structuring, blight elimination and policy/ program development.

EXPERIENCE

Market Analysis, Fiscal and Economic Impact Analysis

- Conducted dozens of market analyses for redevelopment, commercial corridors, downtowns, business districts, municipalities and counties using a variety of data sources and primary research methods.
- Calculated fiscal and economic impact analysis for redevelopment of commercial corridors, industrial parks, multi-family residential complexes and public/private redevelopment projects.

Strategy Development and Implementation

- Developed strategy and carried out implementation activities for numerous communities.
- Created redevelopment strategies for dozens of other clients throughout the central U.S.
- Implementation activities have included writing State Approved Relocation Plan, securing appraisals and acquiring properties through negotiations with multiple property owners; securing and overseeing design services for public spaces; hiring and overseeing environmental studies, engineering contractors and architects.
- Created unique policies, programs, and organizational structures for implementing strategies developed for clients.

Project Funding

- Written and implemented several Tax Increment Financing plans.
- Utilized multiple funding sources for complete projects.
- Successful grant writing at local, state, and federal level.

Housing Redevelopment

- Redeveloped a former hospital in Forest City, IA into eight, unique market-rate units
- Currently in redevelopment process of a former elementary school in Pleasantville, IA

Housing Study Projects Managed

- Crow Wing County, MN
- Blackhawk Hills Regional Council
- City of Baraboo, WI

City of Rockford, IL

- City of Sheboygan, WI
- City of Plymouth, WI

Federal Funding Programs Administered

- CDBG Programs administered in Racine, Sheboygan, Appleton, Fond du Lac, and Oshkosh, Wisconsin
- Supported CDBG program (drafting of Consolidated Plan and CAPER) in Shawnee, OK
- Other federal and state tax credit and grant programs administered





Dayna Sarver, CECD, HDFP Chief Data Geek

PROFESSIONAL DEVELOPMENT

Certified Economic Developer International Economic Development Council (IEDC)

CURRICULUM VITA

Ryan, Bill, Dayna Sarver, Amy Greil, Errin Welty, Joe Lawniczak. (2014). An Analysis of Storefront Improvements: A Selection of Wisconsin Case Studies. University of Wisconsin-Extension. PDF available at: http://learningstore. uwex.edu/Assets/pdfs/G3914.pdf

EDUCATION

Master of Science, Urban **Planning**

University of Wisconsin-Madison

Bachelor of Arts, Economics Central College

Dayna brings more than ten years of professional experience in economic development and real estate redevelopment to the Redevelopment Resources team. Prior to joining Redevelopment Resources, she was the Economic Development Manager for the City of Verona and the Economic Development Coordinator for the City of Janesville. She was also a project assistant for Bill Ryan at University of Wisconsin-Extension's Division of Community Economic Development focusing on downtown redevelopment. Dayna desires to help others reach their full capacity and enjoys engaging with local and state stakeholders with a multi-disciplinary approach to the development of the community's natural, social and fixed assets.

EXPERIENCE

Market Analysis

- Analyzed the housing stock for communities in WI and IL.
- Conducted market analysis for several communities in WI, OH, and VA.

Redevelopment Strategy and Implementation

- Assisted with the creation of a downtown redevelopment strategies in WI, IL and OH.
- Developed an RFP for a redevelopment project near downtown Verona which included a historic property.
- Implementation activities have included, securing appraisals and negotiating the sale of City-owned property; hiring and overseeing environmental studies, and finding funding sources for redevelopment projects.

Project Funding

- Written and implemented several Tax Increment District plans
- Utilized multiple funding sources for complete projects
- Successful grant writing at state level

Stakeholder & Public Engagement

- Designed and administered online surveys and organized stakeholder engagement meetings for downtown redevelopment activities, workforce development, and housing studies.
- Organized stakeholder engagement meetings for the redevelopment of a prominent property in Verona as well as for business owners impacted by road improvements.

Housing Study Projects:

- 2015 Housing Needs Assessment for Dane County and Municipalities
- 2019 Veriona Housing Fee Report and Housing Affordability Analysis
- Blackhawk Hills Regional Council
- City of Baraboo, WI
- City of Rockford, IL
- City of Sheboygan, WI
- City of Plymouth, WI





Ashley Sarver

AICP, Principal

Ashley is a Principal and urban planner at Studio GWA with a background in municipal economic development. With a passion for community and neighborhood development, she mixes her knowledge of development tools with community outreach to develop a pathway to achieving community goals. Her interest in connectivity and biking has led her to be involved in community conversations around interim improvements, infrastructure projects, bike plans, and helping lead the bike organization "I Bike Rockford".

AREAS OF FOCUS

Economic Development Community Engagement **Development Feasibility Studies** Historic Tax Credits Consulting **Corridor Planning** Local, State, and Federal Incentives

EDUCATION

University of Illinois, Urbana-Champaign Bachelor of Arts in International Studies, Minor in Spanish, 2010

University of Illinois, Chicago Master of Urban Planning and Policy, 2013

National Trust for Historic Preservation Training in Historic Real Estate Finance

AWARDS

- » 2019 '40 under 40' nominee, Rockford Chamber of Commerce
- » Named one of Rockford Register Star's "People to Watch in 2017"

AFFILIATIONS

- » American Planning Association
- » American Planning Association, IL Chapter
- » I Bike Rockford, President
- » Natural Land Institute, Board Member
- » Patroit's Gateway Community Center, Secretary

SELECTED EXPERIENCE

Master Planning/Feasibility Studies

- » Sterling Riverfront Redevelopment Planning Rockford, IL
- » Madison Street Corridor Planning and Financial Feasibility · Rockford, IL
- » Mount Morris Streetscape Planning Mount Morris, IL
- » Property Valuation Study Rockford, IL
- » Financial Scenario Planning for Woodstock Courthouse Woodstock, IL
- » Fordam Forward/Purpose Built Communities Planning Rockford, IL
- » Keith Creek Greenway Planning and Community Outreach · Rockford, IL

Transportation

- » City of Rockford 10 year bike plan, volunteer
- » Mel Anderson Slow Roll Event, volunteer
- Multiple Bike Rodeos
- » Cycle on Second
- » Ad Hoc Committees for Transportation plans, including R1 Planning Council and City of Rockford

Historic Renovation/Adaptive Reuse

- » Middle Avenue Historic District Nomination Aurora, IL
- » North River Development, Multi-Family & Commercial• Aurora, IL

studiogwa



Michael Smith

AICP Candidate

Michael is an urban planner whose work at Studio GWA includes master planning, corridor planning, transportation planning, and stakeholder engagement. With over ten years of experience in the nonprofit sector, he understands how critical stakeholders are in co-developing work products that are authentic and inclusive. Michael recognizes the interwoven relationship between each place and space and works with stakeholders to ensure that redevelopment plans are cohesive, balanced, valuesdriven, and consensus-based.

AREAS OF FOCUS

Transportation Planning Community Engagement **Development Feasibility Studies** Historic Tax Credits Consulting **Corridor Planning**

EDUCATION

University of Illinois, Chicago Master of Urban Planning and Policy, 2018

Northern Illinois University Certificate in Public Administration, 2017

Judson University Bachelor of Arts in Religious Studies, 2005

AFFILIATIONS

» I Bike Rockford

SELECTED EXPERIENCE

Master Planning and Corridor Studies

- » Danville Downtown Revitalization Plan Danville, IL
- » Sterling Riverfront Redevelopment Planning Sterling, IL
- » Economic Resiliency Planning and Corridor Study Baraboo, WI
- » Keith Creek Corridor Study Rockford, IL

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THANK YOU



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