



VILLAGE OF KIMBERLY

Comprehensive Outdoor Recreation Plan

AVRES

2024-2029
Kimberly, Wisconsin



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1 INTRODUCTION

This plan has been prepared to guide the Village of Kimberly in developing and maintaining public parks and outdoor recreation facilities. It also serves as a tool to encourage participation in grant programs through the Department of Natural Resources and other agencies.

1.1 Executive Summary

Parks are gateways to healthy, prosperous and connected communities. The National Recreation and Park Association names “Three Pillars” by which a healthy park system can benefit a community:

Conservation – Parks play an important role in the conservation of natural resources. These protected open spaces not only benefit the environment but also serve as an important indicator to potential outside investment in the community.

Health and Wellness – Parks are essential in combating important health issues such as nutrition, hunger, obesity and physical inactivity.

Social Equity – Universal access to public parks and recreation should be considered a right, not a privilege. A healthy park system will provide equal access throughout the community.

This Park and Open Space Plan sets forth the Village’s vision for the future growth and development of its outdoor recreation parks and facilities. The plan is intended to guide the community’s outdoor recreation facility development through the year 2028.

The existing park system in Kimberly includes 12 parks that contain approximately 103 acres. These facilities range from small, one-acre “mini-parks” to large, multi-use parks such as the 73-acre Sunset Park. The parks system serves approximately 7,526 residents.

1.1.1 Statement of Need

The purpose of this project is to develop a Comprehensive Outdoor Recreation Plan for the Village of Kimberly, assess the vitality and needs of the current Village park system and provide direction for maintenance, growth and programming for the next five years.

As a working tool, the plan will provide officials with a clear understanding of park land inventory and future recreational facility and open space needs. The plan also creates an orderly and prioritized strategy for making incremental improvements. The plan will qualify the Village to request DNR and other public funding for implementing proposed park improvements.

1.1.2 Parks & Recreation Mission Statement

The Village of Kimberly Parks and Recreation Department strives to offer a variety of well-maintained public spaces throughout the village and activities to enhance quality of life for all regardless of age, ability, or financial means.

1.2 Goals and Objectives

The 2018 Open Space and Recreation Plan for the Village of Kimberly established a series of goals and objectives that were updated with Village staff in the summer of 2023. The goals and objectives provide a basis for establishing Village policy regarding the planning, acquisition, and future development of park and recreation facilities.

Goal 1.2.1. To provide and maintain a community-wide system of quality park and recreation facilities.

Objectives

- Provide quality park and recreation facilities that serve all residential areas of the community.
- Provide recreational activities on a year-round basis.
- Improve existing park and recreation facilities to meet the changing desires of the community.

Goal 1.2.2. To ensure that open space and recreation facilities are designed to meet the special needs of all patrons, including the elderly and individuals with disabilities.

Objectives

- Work within the Americans with Disabilities guidelines to provide accessible recreation facilities for all age groups whenever possible.
- Design active and passive recreational areas which are accessible by elderly and/or individuals with disabilities.
- Develop a playground site specifically designed to meet the needs of individuals with disabilities, including poured in place sub-surface.



Goal 1.2.3. To conserve, protect, and improve the natural resources of the Village and the surrounding area.

Objectives

- Ensure that the environmental and aesthetic qualities of the community are considered when planning for park and recreation development.
- Manage existing wood lots, vegetative cover, natural drainage ways, and other natural resource areas in and around the community.
- Maintain and improve the quality of water resources in the Village.
- Preserve and enhance property along the Fox River for recreation opportunities.
- Maintain involvement with local, county, and state governmental agencies on development of network recreational opportunities.

Goal 1.2.4. To encourage the continued provision of open space and park facilities in newly developed areas of the Village.

Objectives

- Encourage land in new residential subdivisions to be set aside for park and recreational facilities.
- Maintain Park Impact Fees for new residential developments, to assist with funding for park land acquisition and development.
- Ensure that newly developed residential areas are provided with adequate and accessible park and recreation facilities.

Goal 1.2.5. To encourage cooperation with the Kimberly Area School District, Parochial Schools, the Heart of the Valley YMCA, and private facilities, in providing and utilizing appropriate facilities for open space and recreational needs.

Objectives

- Encourage cooperation and interaction with community/school to provide additional indoor & outdoor recreational facilities at the community's school sites.
- Encourage continued public use of the public and parochial school system's outdoor and indoor recreational facilities.
- Encourage cooperation and interaction with the Heart of the Valley YMCA.
- Encourage cooperation with and utilization of private recreation facilities whenever possible.



Goal 1.2.6. To encourage continued involvement of Kimberly residents when planning for park and recreation development.

Objectives

- Continue to prioritize community involvement in updates to and implementation of the Villages' Open Space and Recreation Plan.
- Conduct easily accessible public meetings to permit citizen involvement in developing the community's open space and recreation plan.
- Involve the various community/civic organizations in the planning process of the Open Space & Recreation Plan, as well as park and recreation developments in the community.
- Utilize tools such as online surveys and social media to reach out to people who can not attend traditional community meetings.

Goal 1.2.7. To create a unified image of Kimberly by coordinating the designs of park developments.

Objectives

- Maintain consistent design elements in future developments in landscaping, lighting, signage, park shelter buildings, play equipment, benches, colorful banner poles, pavement surface treatments, etc., in both the parks and downtown areas.
- Develop unique and exciting designs, which highlight the image of the Village by capturing features that stand out as "Kimberly".

Goal 1.2.8. To promote and encourage cooperation with the development of the Fox Cities Greenways Program.

Objectives

- Work with partners to ensure regional connections.
- Prioritize the maintenance and further development of trails and multi-modal connections to Village parks.

1.3 Review of Past Planning Documents

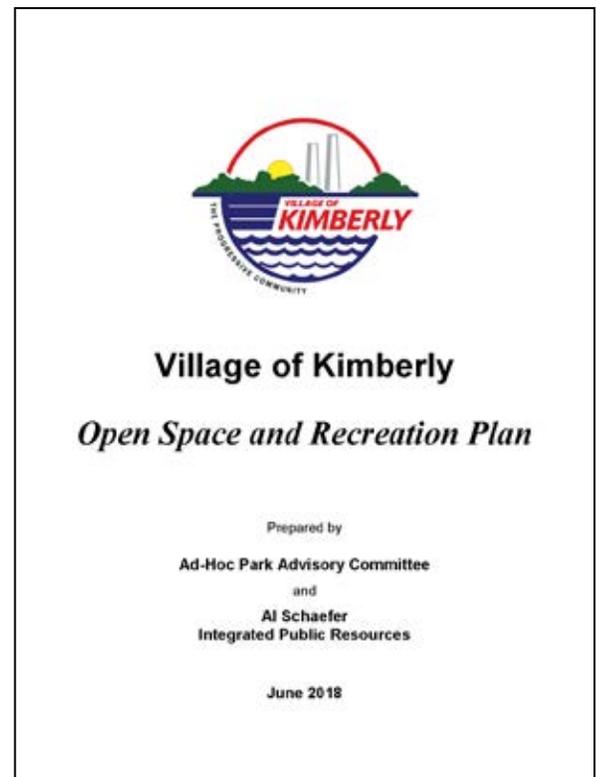
1.3.1 Village of Kimberly Open Space and Recreation Plan (2018) The Kimberly Open Space and Recreation Plan was prepared in 2018 to “serve as a guide for the most enjoyable park and recreation system for possible for community residents and visitors”. The plan included sections focused on “Goals and Objectives”, “Recreational Resources”, “Recreational Needs” and “Recommendations”. Estimated cost of implementing all recommendations of the plan was \$2.88 Million.

Goals outlined in the plan include the following:

- To provide and maintain a community-wide system of quality park and recreation facilities.
- To ensure that open space and recreation facilities are designed to meet the special needs of all patrons, including the elderly and individuals with disabilities.
- To conserve, protect, and improve the natural resources of the Village and the surrounding area.
- To encourage the continued provision of open space and park facilities in newly developed areas of the Village.
- To encourage cooperation with the Kimberly Area School District, Parochial Schools, the Heart of the Valley YMCA, and private facilities, in providing and utilizing appropriate facilities for open space and recreational needs.
- To encourage continued involvement of Kimberly residents when planning for park and recreation development.
- To create a unified image of Kimberly by coordinating the designs of park developments.
- To promote and encourage cooperation with the development of the Fox Cities Greenways Program.

In addition to specific park recommendations, the plan includes general recommendations as follows:

- The Village, through the Community Enrichment Director, should continue to maintain contact with its citizens, Kimberly School District, and community organizations about park needs.
- The Village should continue to investigate the potential of utilizing labor from the Wisconsin Conservation Corps (WCC), Wisconsin Correctional Institutions, and construction classes at Kimberly High School.
- The Village should continue to explore cooperative efforts in park & recreation opportunities and trails with other local municipalities, county, and state agencies; such as the Outagamie Greenways Committee.
- The Village should remain an active participant in the regional meetings pertaining to the control of the urban goose population and continue the Pooch Patrol and other eradication programs established to deter goose population and activities in park locations.
- The Village of Kimberly should continue to work with the Kimberly Area School District, Village of Combined Locks, Village of Little Chute, City of Kaukauna, Town of Buchanan, Village of Harrison, and the Heart of the Valley YMCA, plus private and business facilities on the utilization, planning, and development of Park & Recreation facilities and programs.
- Work to enhance and expand utilization of the Village of Kimberly’s website: www.vokimberly.org Facebook: @villageofkimberlywi and other evolving technology, as a method of promotion, information, and communication to citizens and program participants.
- Investigate dredging the area where Sunset Creek flows into the Fox River and in front of fishing pier.
- Maintain current grade and drainage plan for spectator area at the Amphitheater.
- Encourage continued support of the Phillip Fund at the Community Foundation for the Fox Valley Region for future repair, upgrades, and improvements at the Amphitheater.
- Development of Treaty Park and trail connecting Sunset Park with the community bridge.
- Continue to look at methods of improving park security with camera and other technology that may be available.



1.3.2 Village of Kimberly 2030 Comprehensive Plan (2010)

The Kimberly Comprehensive Plan was prepared by the East Central Wisconsin Regional Planning Commission to guide future growth within the Village through the year 2030.

The plan focused on seven main areas of growth including:

- Economic Development
- Housing
- Transportation
- Utilities/Community Facilities
- Agricultural, Cultural and Natural Resources
- Land Use
- Intergovernmental Cooperation

Recommendations of the plan in relation to parks and recreation included:

- Continue to provide financial support for and promote Sunset Park for expanded community-wide gatherings and events.
- Consider options for improved public access for any new development or redevelopment proposal which abuts the Fox River.
- Design improvements at the intersections of CTH CE with Eisenhower Drive and Railroad Street. Improvements should be made to accommodate autos, bicycles and pedestrians at these intersections as conditions change over time.
- Utilize the public ROW and a railroad owned abandoned railway corridor which parallels Railroad Street to provide a north south pedestrian/bicycle trail connection between community destinations to the north and the CE trail to the south. When Railroad Street is next proposed for reconstruction, develop a street profile that will better accommodate all modes of transportation including autos, bikes and pedestrians extending from Maes Avenue down to the existing CE trail.
- Construct a pedestrian/bicycle trail within the CTH CE and Creekview ROWs along the north and west edges of the new commercial/business park, in order to serve residents of the Emons Acres Subdivision.
- Construct a pedestrian/bicycle trail along the west lot line of the one remaining vacant commercial parcel connecting Truman Street through to the CE Trail which parallels CTH CE on its north side.
- Consider accommodating safer east-west bicycle connections for residents by providing striped off “bicycle only” lanes on Kennedy Avenue and either Maes Avenue or Kimberly Avenue to accommodate safe bicycle routes to schools, parks, shopping and workplace destinations.
- Study the feasibility of striping the existing pavement of Washington Street with one-way bike lanes on both sides to accommodate bicyclists going to the shopping center on Maes Avenue or to Roosevelt Park.
- Consider options for improved public access for any new development or redevelopment proposal which abuts the Fox River.

1.3.3 Outagamie County Comprehensive Outdoor Recreation Plan 2022-2026 (2021)

This plan was prepared in 2021 to serve as a guide for the maintenance and development of County owned parks and recreational facilities. Although no County parks are located within the Kimberly Village limits, the CE Trail is a county trail that runs along the north side of the highway from South Matthias Street in Appleton, through Kimberly, to Hillcrest Drive in Kaukauna.

The plan recommends exploring options to connect the CE Trail to proposed trails connecting to Hortonville to the west and the Fox River Trail the east. These connections would create a county-wide bicycle loop including the CE Trail, the Wiowash State Trail, the Newton Blackmour Trail and the Fox River Trail.

1.4 Summary of the Planning Process

1.4.1 Work Plan and Timeline

This plan was developed between May and November 2023. The process included an ongoing conversations with the Village Community Enrichment Director, a community meeting to discuss needs and priorities, and a community survey to gather opinions on park improvements from residents. All parks were audited by Ayres staff with findings identified on inventory sheets in Chapter 3.

1.4.2 Meetings and Field Work

Kick-Off Meeting and Field Work – May 11, 2023: Ayres staff meet with the Village Community Enrichment Director to discuss the parks needs and demands on the system. As a follow up that day, all sites were audited by Ayres staff and issues were photo documented.

Community Open House - June 21, 2023: Ayres and Village staff set up a booth at Sunset Park and gathered input from people attending a community concert and others enjoying the park. People were asked to mark concerns on maps and provided with surveys. Village staff used the presentation boards to gather additional input at other events.

Online Survey - June 21 - July 7, 2023: Ayres developed and the Village staff promoted an online survey that is detailed below.

Adoption: The plan was presented to the Plan Commission on December 19th and the Village Board on January 8, 2024.

1.4.3 Online Survey

During the development of this plan, an online survey was created to record public opinion concerning key issues and opportunities for enhanced use and enjoyment of parks. The survey was used to formulate the recommendations in Chapter 3. A link to the survey was posted on the Village's website on June 20th, 2023 and responses were collected through July 20th, 2023 when it was closed for tabulation of results. A total of 141 individuals responded to the survey, 88% of whom were Village of Kimberly residents. General findings of the survey are summarized on the following pages.

Some of the key potential areas of improvement reflected in the survey results include:

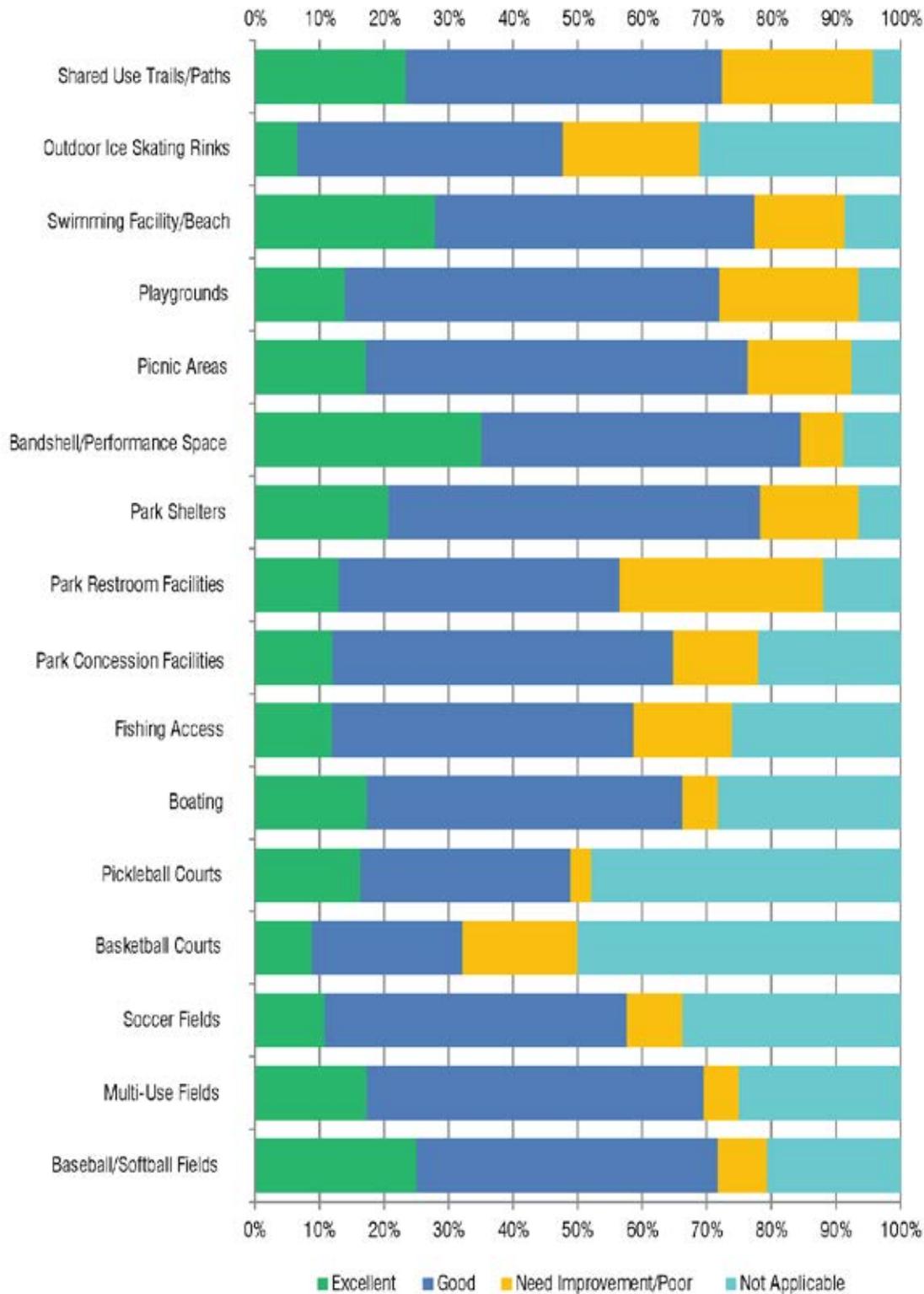
- A desire for the development of a splashpad in the Village.
- Establishment of new restrooms, and improvements to existing restrooms.
- Maintenance of existing facilities was chosen as the most important general improvement.
- Adolescent needs (13 to 18-year olds) are not being met.
- Sunset Beach is the most popular facility/amenity in the Village park system.

A more detailed analysis of survey results can be found on the following pages. The complete survey results can be found in **Appendix C**.



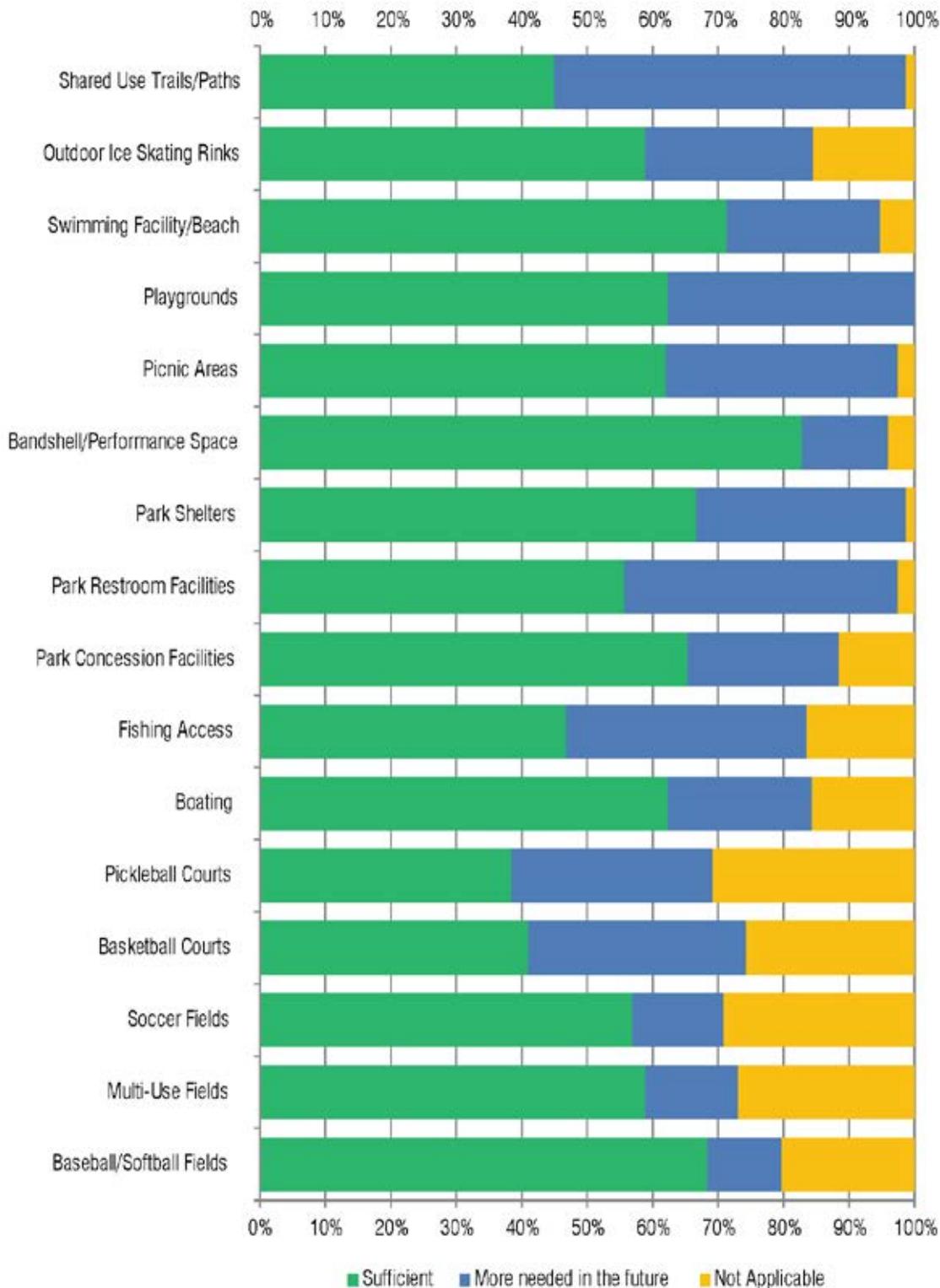
Survey participants were asked to rate the overall condition of recreational facilities in Kimberly parks. Bandshell/performance space, swimming facility/beach and baseball/softball fields were the facilities most commonly rated “excellent” by respondents. Facilities that were most commonly rated “need improvement” included park restroom facilities, shared-use trails and playgrounds. See **Chart 1** for complete results.

Chart 1 – Please indicate the overall condition of each type of recreational facility managed by the Village.



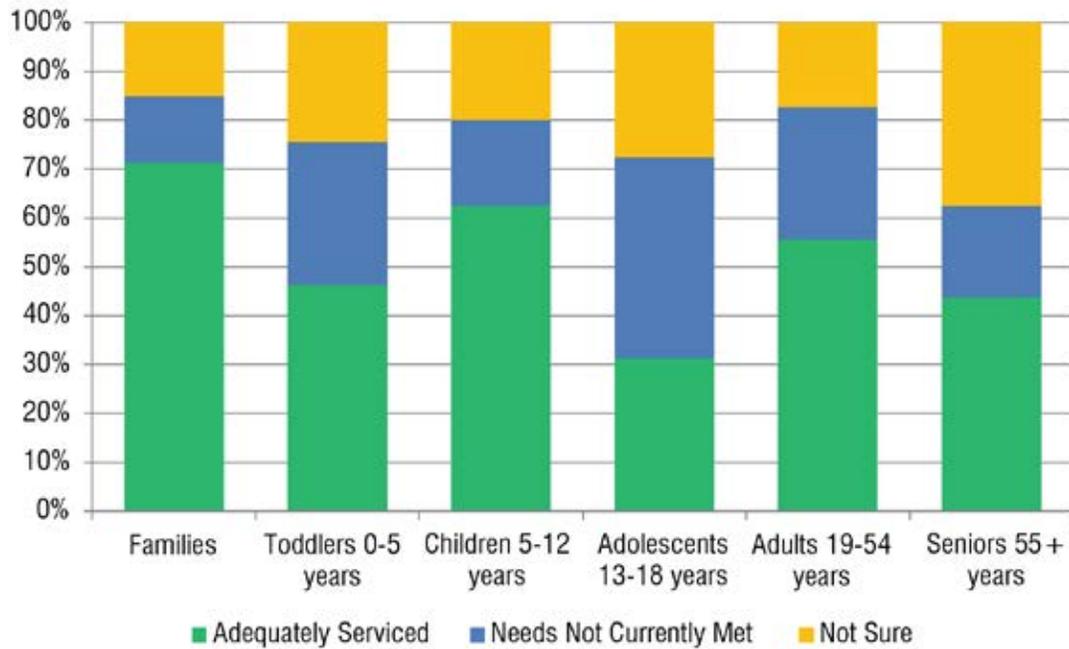
Survey participants were asked if the quantity of any facilities/amenities in Kimberly met the demands of the community. The most frequently chosen facilities that did not meet the demands of the community were shared-use trails, park restroom facilities and fishing access. Bandshell/performance space, swimming facilities and baseball/softball fields were most commonly chosen as being in sufficient quantity to meet demand.

Chart 2 – Please indicate whether Kimberly has sufficient quantities for each type to meet demand.



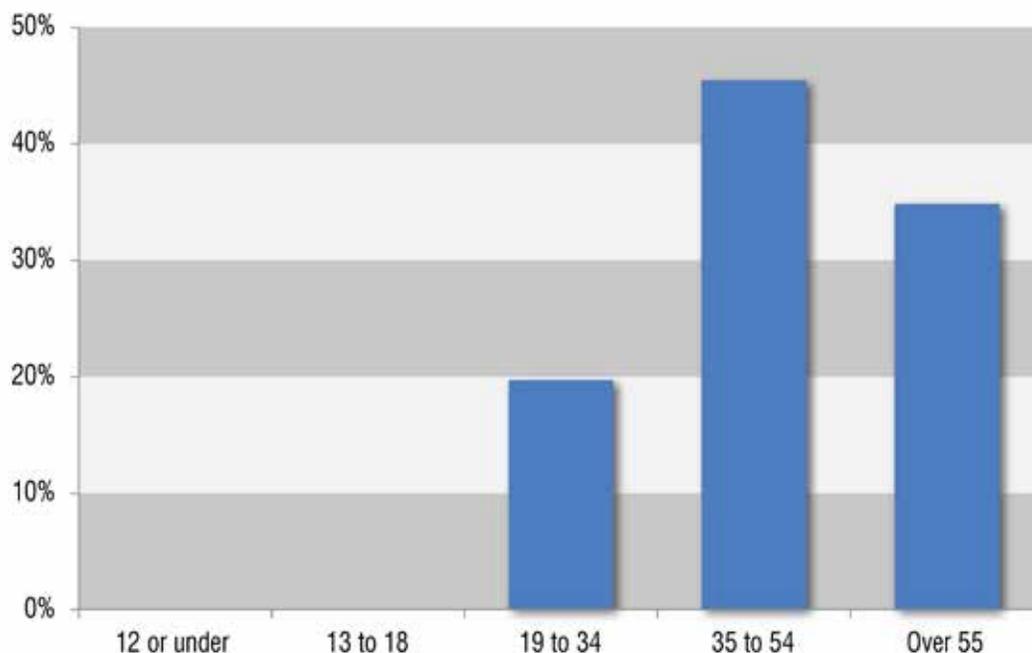
Survey participants were asked if the needs of any age group were not met by the existing facilities in Kimberly parks. Adolescents (ages 13-18) were the age group the most people (41%) felt were not adequately served by park facilities. See **Chart 3**.

Chart 3 - Considering the various age groups of people in Kimberly, please indicate whether the existing facilities adequately meet their needs.



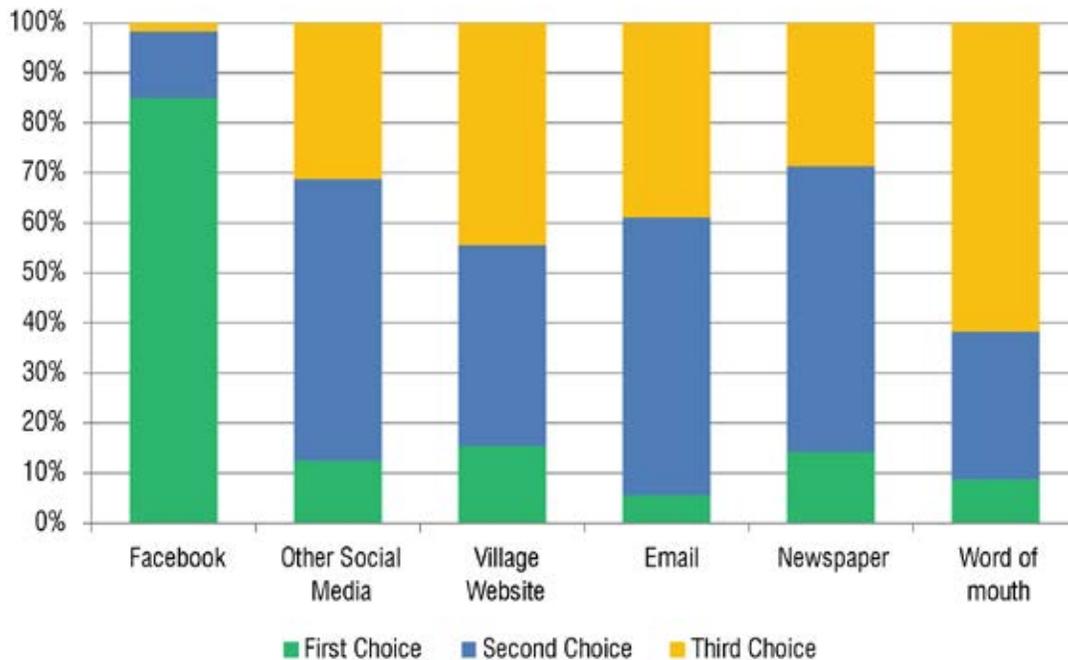
Survey participants were asked to identify the age group to which they belong. The majority of survey participants were in the “35 to 54” age group (45%), followed by “Over 55” (35%) and “19 to 34” (20%). See **Chart 4**.

Chart 4 – Please select the age group to which you belong.



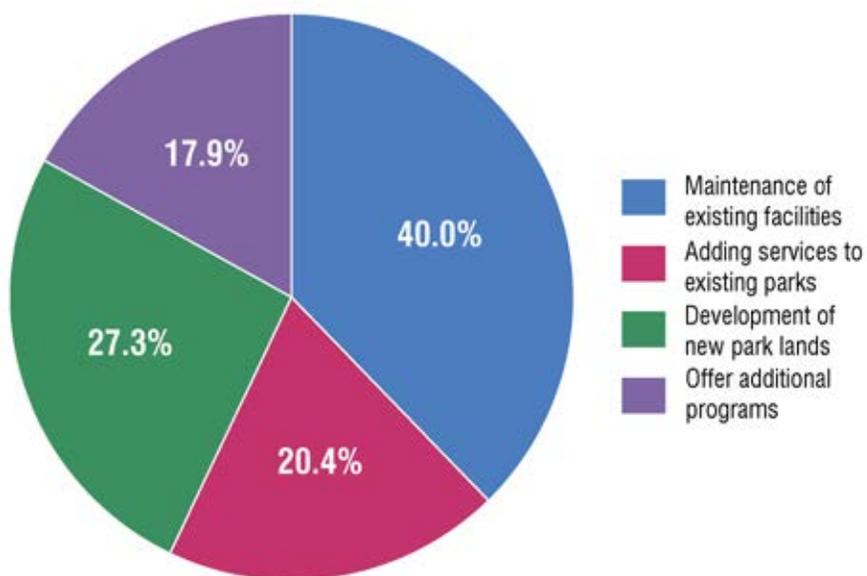
Survey participants were asked how they like to be notified about information related to Kimberly park and recreation events, activities and news. Facebook was the most popular means of communication with 85% of survey participants identifying it as their first choice. Email was the least popular option with 6% choosing it for their first choice. See **Chart 5**.

Chart 5 – What are the top three ways you find out about Village park & recreation events, activities and news?



Survey participants were asked to rank four types of general park improvements in order from most to least important. 40.0% of respondents felt “Maintenance of Existing Facilities” was the most important type of improvement. This was followed by “Development of new park lands” (27.3%), “Adding services to existing parks” (20.4%) and “Offer additional programs” (17.9%). See **Chart 6**.

Chart 6 – Highest Priority Improvements



The survey included some open-ended questions that allowed for more specific answers from survey participants. A summary of those responses is listed below:

- Survey participants were asked what specific facilities were desired but not provided in Kimberly. The most frequent response was a splashpad. Other common responses were dog parks, basketball courts and trails.
- Survey participants were asked what they believed was the most popular facility/amenity provided in the Village. The most common response was Sunset Beach, followed by the Sunset baseball field and amphitheater.
- Survey participants were asked if there were any facilities provided by the Village that they were not interested in using. Common responses included baseball fields, pickleball and soccer fields.
- Survey participants were asked if there were any specific facilities they would like added and in which park they should be located. The answers with multiple responses were restrooms at Treaty Park and pickleball at Treaty Park.

See **Appendix C** for the complete survey results.

1.5 Kimberly Demographics

1.5.1 Social Characteristics

This section presents social factors that are important to understanding the community and its recreation needs. Particularly important to planning for the adequate provision of parks and open spaces are population trends and projections over the five-year-planning period and the age characteristics of potential park users.

Population Trends and Projections

There is a direct relationship between population and the need for parks and recreational space. Predicting how the population might grow in the future provides important information about the amount of new parkland and recreational facilities that will be needed to serve the new populations.

The Village of Kimberly has had a stable population over the last 50 years. Since 1970, the population has grown by 1,395 people for a growth rate of 22.8%. The highest ten-year period of growth in that time frame was between the years of 1990 and 2000 when the population grew by 13.7%

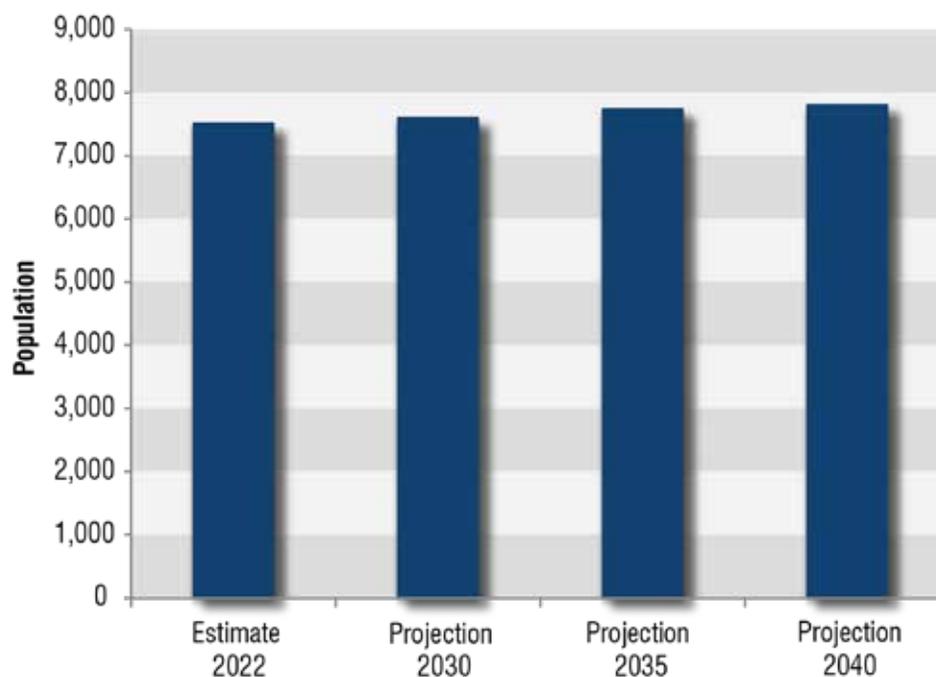
The Wisconsin Department of Administration (DOA) projects that the Village will experience a slight increase in population over the next 20 years with a predicted population gain of 4%. Population projection information for Kimberly and comparable communities is provided in **Table 1.1**. Current National Recreation and Park Association (NRPA) standards recommend a minimum of 10.5 acres of dedicated parkland per 1000 residents. Chapter 2 will discuss this standard as it applies to the current and future populations.

Table 1.1: Population Projections for Kimberly and Comparables (2040)

Municipality	Estimate 2022	Projection 2030	Projection 2035	Projection 2040	Percentage Change 2020-2040
Kimberly	7,526	7,610	7,760	7,815	4%
Hobart	10,486	10,810	11,750	12,480	19%
Rhineland	8,283	7,715	7,445	6,995	-16%
Mount Horeb	7,871	8,415	8,700	8,945	14%
New London	7,491	7,990	7,955	7,775	5%
Waupaca	6,422	6,735	6,730	6,595	3%

Source: Wisconsin Department of Administration Estimates and Projections

Kimberly Population Projections (2022 – 2040)



Source: US Census Bureau & Wisconsin Department of Administration Estimates and Projections

Employment/Unemployment

The May 2023 Wisconsin Department of Workforce Development (LAUS) estimate of the unemployment rate in the Appleton-Oshkosh-Neenah Statistical Area was 2.3%. The statewide unemployment rate during the same time period was 2.4%.

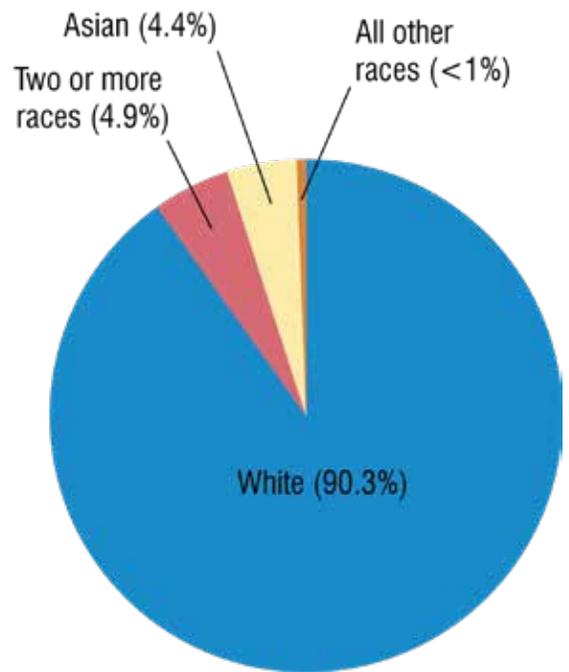
Ethnic Background

The 2021 American Community Survey 5-Year Estimates indicated the largest percentage of Kimberly residents (90.3%) were “White”. The second largest group was “Two or more races” (4.9%), followed by “Asian” (4.4%). All other races made up less than 1% of the population.

Age

Age distribution in Kimberly is shown in **Table 1.2**. Age cohorts are an important consideration in park and recreation planning because different age groups utilize different recreational facilities. For example, in 2010 there were an estimated 232 children between the ages of 5 and 9. That number had grown to 764 by 2021, a 229% increase in the population of that age group. The number of park facilities in the Kimberly designed for this age group should be reassessed as there are more people in this group using park facilities than there were in 2010. Facilities such as swings, climbing structures, slides and other playground equipment are used by this age group and may be needed in higher quantities now than they had in the past. It is also important to consider the facilities this group will be using as they age and require different types of recreation.

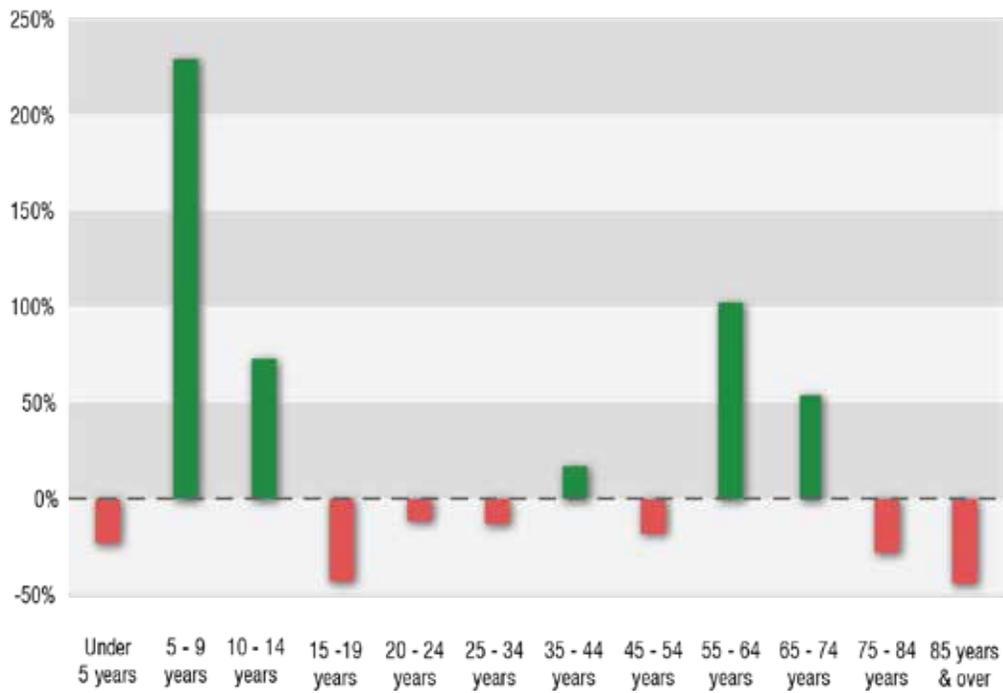
Ethnic Background (Kimberly)



**Table 1.2: Age Distribution, 2010-2021
Village of Kimberly, Wisconsin**

	2010		2021		Percent Change 2010-2021
	Number	Percent	Number	Percent	
Under 5 years	488	7.6	375	5.1	-23%
5 to 9 years	232	3.6	764	10.5	229%
10 to 14 years	350	5.4	606	8.3	73%
15 to 19 years	483	7.5	277	3.8	-43%
20 to 24 years	310	4.8	277	3.8	-10%
25 to 34 years	1,046	16.3	912	12.5	-13%
35 to 44 years	867	13.5	1,017	14.0	17%
45 to 54 years	957	14.9	781	10.7	-18%
55 to 64 years	591	9.2	1,193	16.4	102%
65 to 74 years	394	6.1	603	8.3	54%
75 to 84 years	507	7.9	363	5.0	-28%
85 years and over	210	3.3	118	1.6	-44%
Total Population	6,432		7,286		13%

Source: US Census Bureau

Population Change (2010-2021)



2 ANALYSIS OF THE KIMBERLY PARK AND OPEN SPACE SYSTEM

This chapter analyzes the existing park system in the Village of Kimberly. Parks are inventoried and classified based on standards established by the National Recreation and Park Association.

2.1 Kimberly Park and Open Space Facilities

The information for this section was gathered from site visits conducted by Ayres, discussion with Village staff and review of past planning documents. A Facility Matrix for the park system is located in **Appendix A**. See **Appendix B** for a map of park locations.

2.1.1 Mini Parks

Mini parks include specialized facilities that serve a concentrated population or specific group such as tots or senior citizens. Typical size is 1 acre or less but parks may be categorized as mini parks simply based on the type and quantity of facilities they offer. Complete park descriptions, inventories and recommendations for improvements for all parks can be found in Chapter 3.

- *Centennial Park*
- *John Street Park*
- *Stonegate Park*
- *Triangle Park*
- *Van Daalwyk Park*

2.1.2 Neighborhood Parks

Neighborhood parks are areas for multiple and sometimes intensive recreational activities. Facilities may include athletic fields, sports courts, playgrounds, skate parks, trails, picnic areas and splashpads. Typical size is between 3 to 10 acres.

- *Liberty Park*
- *Roosevelt Park*
- *Treaty Park*
- *Verhagen Park*

2.1.3 Community Parks

Community parks are areas of diverse recreational activity and may include amenities such as athletic complexes, trails and large swimming pools. Community parks are typically 10 acres or larger but may vary depending on facilities offered.

- *Sunset Park*





2.1.4 Special-Use Parks

Special-use parks are areas for specialized or single purpose recreational activities such as golf courses, campgrounds, nature centers and skate parks. They may also be used to designate areas that are primarily used as event space, general gathering areas, expanded trail corridors or plaza space.

- *Memorial Park*

2.1.5 Conservancy, Open Space and Natural Areas

Conservancy parks and natural areas are established for protection and management of the natural or cultural environment with recreational facilities as a secondary objective. Open spaces are areas that currently offer no recreational facilities but have been reserved as future active or passive park lands.

- *Stonegate Conservancy*

2.1.6 School Parks

Although not maintained by the Village, school facilities offer community residents with additional outdoor recreation activities. School parks often contain structured play equipment, open space and athletic fields. This plan will not offer recommendations for improvements in these school parks, but they should be considered when analyzing facilities available to the community. There are four schools within the Village with recreation facilities open for occasional public use. See **Map 1, Appendix B** for school locations.

2.1.7 Trail Corridors

A linear park or trail corridor is an area designated for one or more modes of recreational travel such as hiking, biking, snow-mobiling, etc. See **Map 5 in Appendix B** for existing and future trail locations. Existing multi-use paths within the Village are described below.

CE Trail

The CE Trail runs east-west through the Village along the north side of East College Avenue/CTH CE. The 5.8-mile trail runs along CTH CE from Appleton to Kaukauna, passing through the Town of Buchanan, the Village of Combined Locks and Kimberly. The County maintains a trailhead near the intersection of East College Avenue and Debruin Road with parking, a bicycle repair station and trail map.

Railroad Street/Papermill Run Trail

The Railroad Street/Papermill Run Trail was constructed in 2020 and 2021 along Railroad Street and Papermill Run from West 3rd Street to South Sidney Street north of John Street Park. It recently was expanded to connect to the Washington Street Bridge. The 10-foot wide, multi-use path is approximately 1-mile long and provides access to residential and commercial areas.

Sunset Park Trails

Sunset Park contains approximately two miles of multi-use trails within its 73 acres.

2.2 Parkland Classification Analysis

The number and type of parks and recreation facilities needed within a community are dependent on the demands of the local residents. Identifying the recreational needs and wants of community residents provides the justification for funding the acquisition and development of new facilities as well as for the maintenance of existing recreational facilities.

2.2.1 Parkland Classification

A parkland classification system is a useful tool to determine if an existing park system serves the needs of a community. The definitions in this document are adapted from the National Recreation and Park Association (NRPA) classification system. Total acreage alone does not guarantee that the community’s park needs are being met. A community should have a number of different types of parks to serve the various needs of the residents. They may have “met the standard” in acreage through the creation of one large park, but the community’s needs can best be met through a variety of recreational activities. **Table 2.1** explains the seven park classifications most commonly used in the NRPA system, their associated use, service areas, desirable size and desired acres per 1,000 population. A well-rounded park system offers at least one park in each classification.

Table 2.1 National Recreation and Park Association Parkland Classification System

Component	Use	Service Area	Desirable Size	Acres/1,000 Population
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A. Local/Close-to-Home Space

Mini Park	Specialized facilities that serve a concentrated or limited population or specific group such as tots or senior citizens.	Less than ¼ mile radius	1 acre or less	0.25 to 0.5
Neighborhood Park	Areas for intense recreational activities, such as field games, court games, crafts, play equipment area, skating, picnicking, wading pools, etc.	¼ to ½ mile radius to serve a population up to 5,000 (a neighborhood)	3-10 acres	1.0 to 2.0
Community Park	Areas of diverse recreational activity. May include areas suited for facilities such as athletic complexes and large aquatic facilities. May have areas of natural quality for outdoor recreation, such as walking, viewing, sitting, picnicking. May be any combination of the above.	Several neighborhoods. 1 to 2-mile radius	10+ acres	5.0 to 8.0

Total Local Space = 6.25 to 10.5 AC/1,000

Table 2.1 (Continued) NRPA Parkland Classification System

Component	Use	Service Area	Desirable Size	Acres/1,000 Population
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B. Regional Space

Regional/Metropolitan Park	Areas of natural or ornamental quality for outdoor recreation, such as picnicking, boating, fishing, swimming, camping, and trail uses; may include play areas.	Several communities. 1-hour driving time	200+ acres	5.0 to 10.0
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C. Space that may be Local or Regional and is Unique to Each Community

Linear Park	Area developed for one or more varying modes of recreational travel, such as hiking, biking, snowmobiling, horseback riding, cross-country skiing, canoeing and pleasure driving. May include active play areas.	No applicable standard	Sufficient width to protect the resource and provide maximum use	Variable
Special Use	Areas for specialized or single purpose recreational activities, such as golf courses, nature centers, skateparks, marinas, zoos, conservatories, arboreta, display gardens, arenas, outdoor theaters, gun ranges, or downhill ski areas, or areas that preserve, maintain, and interpret buildings, sites, and objects of archeological significance. Also, plazas or squares in or near commercial centers, boulevards, parkways.	No applicable standard	Variable	Variable
Conservancy	Protection and management of the natural/cultural environment with recreational use as a secondary objective.	No applicable standard	Sufficient to protect the resource	Variable

2.2.2 Level of Service Standards

Once a community’s existing parks have been classified, a comparison can be made between the national standard for each park type and existing park acreage. While there is no formally established method to determine the level of service provided by the existing facilities, the following parameters should be considered.

Indicators	Social Environmental Economic
Acreage/Miles	Population standards (Acres/1000 population) Benchmarking
Facilities, Activities, Capacity	Population standards Demographic Analysis Neighborhood area activities Supply/Demand
Access	Walking/Bicycling/Driving, Transit Parks/Facilities
Quality	Evaluation Mapping/Distribution
Programs	Relevancy, quality, and variety Scheduling

The widely accepted NRPA standard for park acreage per 1,000 population is 10.5 acres. It is recommended that this acreage be distributed among park types as follows:

Table 2.2 NRPA Recommended Park Standards	
Mini Parks	0.5 acres/1,000 population
Neighborhood Parks	2 acres/1,000 population
Community Parks	8 acres/1,000 population
Total	10.5 acres/1,000 population

Existing park acreage totals in Kimberly compared to NRPA standards are shown in **Chart 2.1**. Applying the ratios from **Table 2.2** to the Village’s estimated 2022 population of 7,526, the park acreage standards (shown as the green bars in **Chart 2.1**) are established. The Village exceeds the national standard in terms of total park and community park areas. Kimberly is only slightly below the total acreage in terms of neighborhood and mini park but neither of these deficits are of a significant margin. It should be noted that only Village owned, active use parks are used in this calculation. Conservancy parks, special-use parks, County parks and school parks are not counted toward the NRPA standard.

Chart 2.2 uses the 2040 population projection (Wisconsin Department of Administration) of 7,815 residents and compares current acreage figures to future standards. The results using the future population are similar to those calculated for the existing population. Kimberly is well positioned in terms of the national standard to serve existing and future populations based on existing park area.

The NRPA acreage standards should be seen as only one tool by which to measure a community’s overall park level of service. Several other factors contribute to the value of parks in addition to overall acreage. The number of amenities in parks, the type of amenities in parks and the age makeup of the community are just a few other factors that must be considered when estimating the service level of a park system.

Chart 2.1 – Kimberly park acreage compared to the recommended national standard

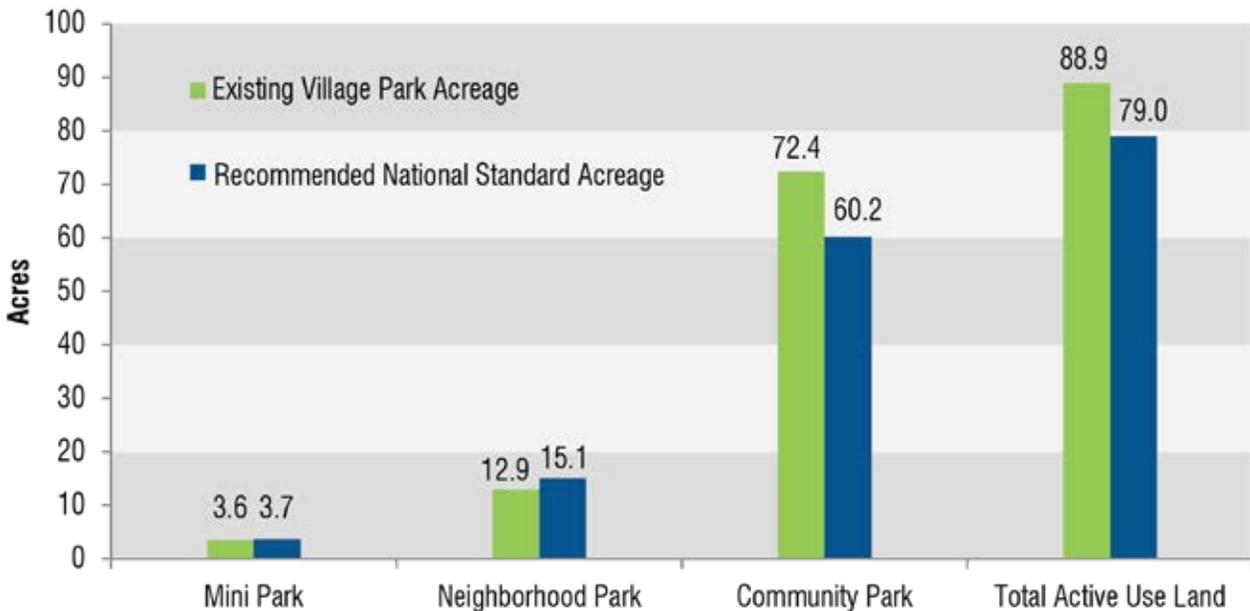
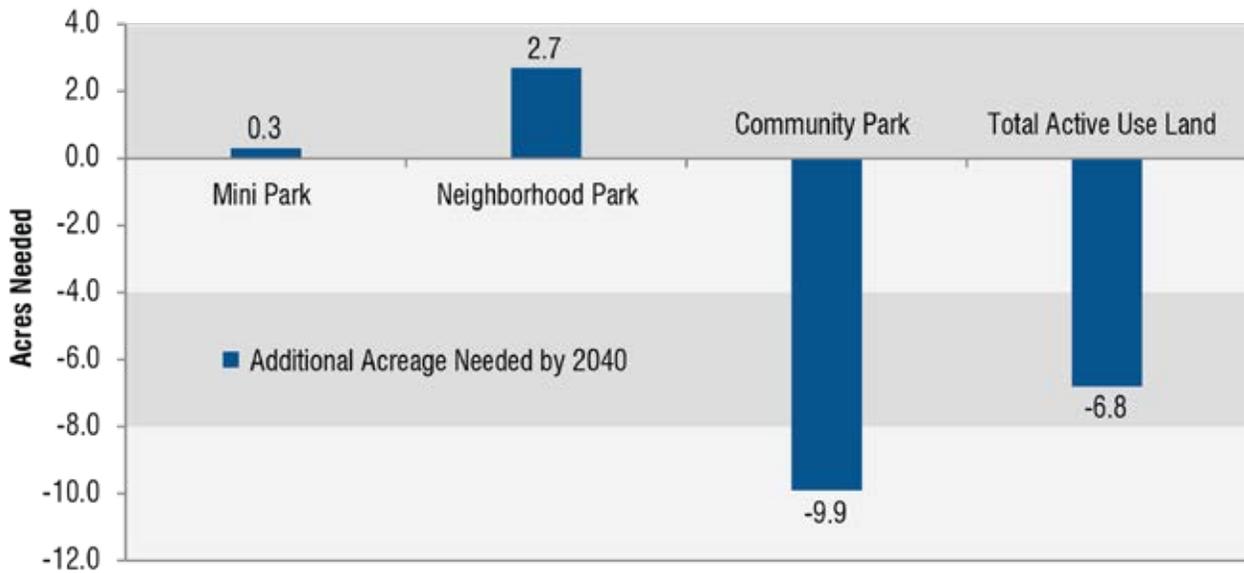


Chart 2.2 – Kimberly park acreage compared to the 2040 population projection

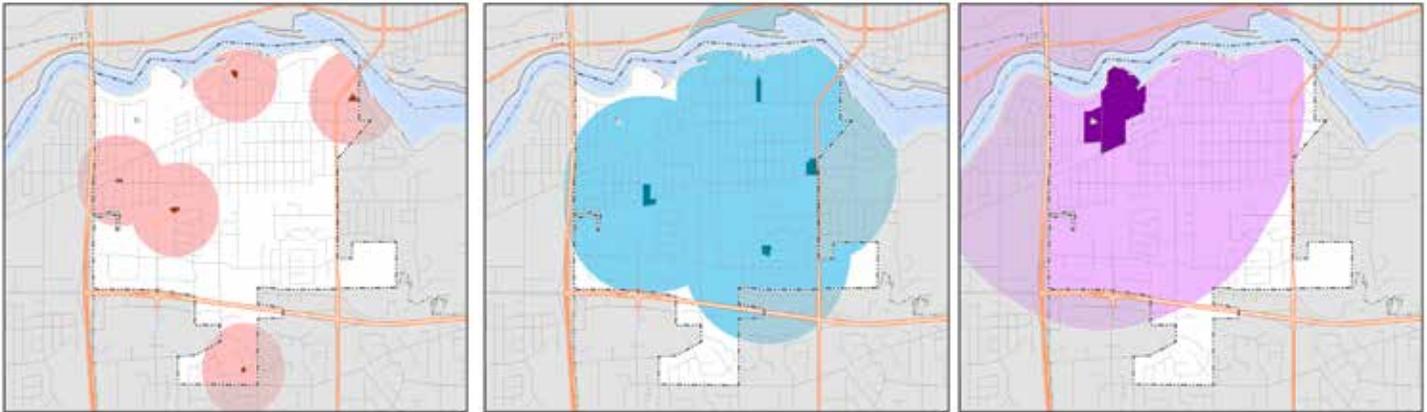


Chart 2.3 – Additional park acreage needed to serve forecasted the 2040 Village population



2.3 Park Service Area Requirements

This method of evaluating a community’s parkland needs and adequacy of service includes plotting park service areas on a base map to identify areas that are underserved. Utilizing the park service radii criteria established by the NRPA, park service areas were mapped for Village owned mini, neighborhood and community parks. The three maps below show park service radii isolated by park type.

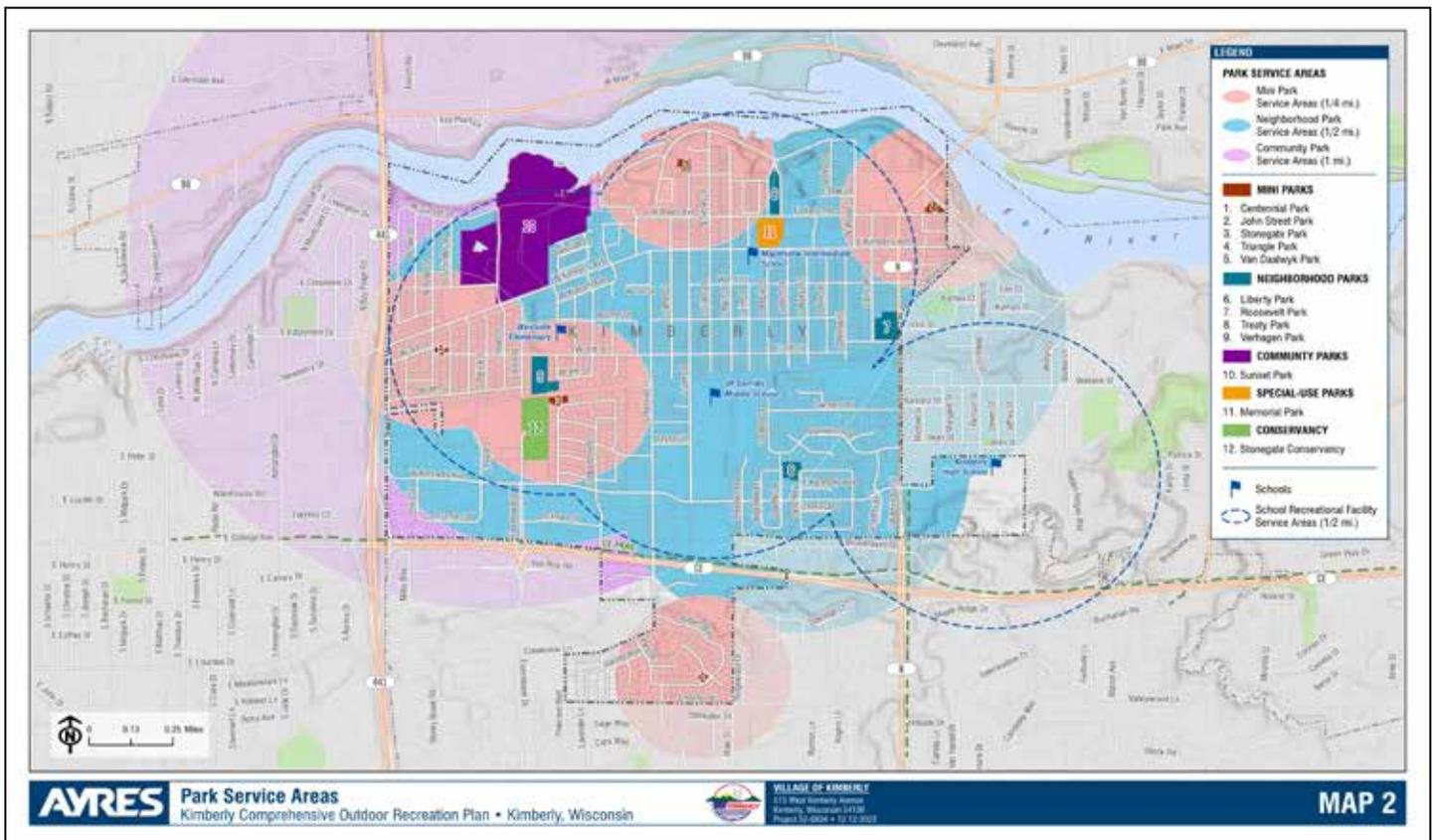


Mini Park Service Areas

Neighborhood Park Service Areas

Community Park Service Areas

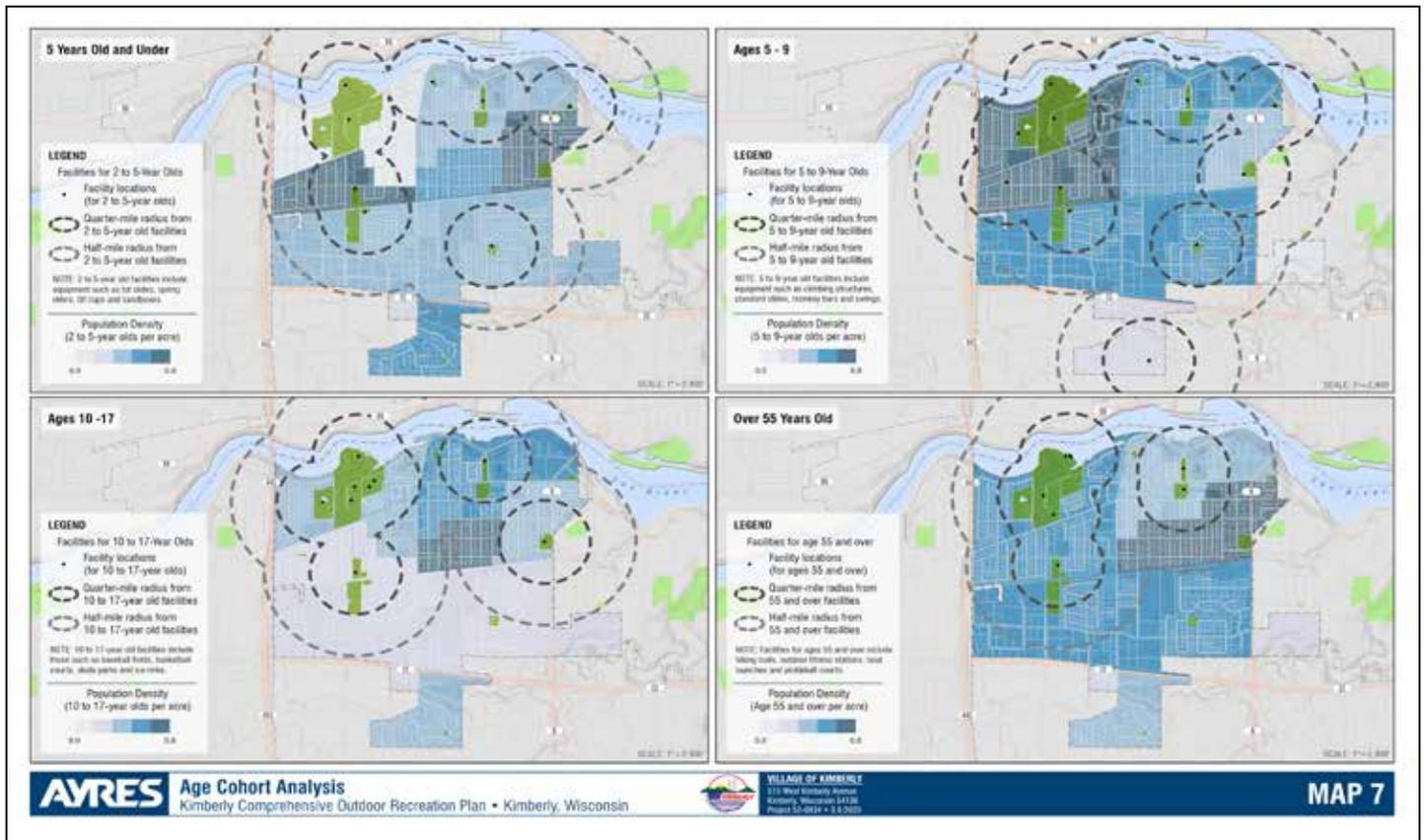
The park service area buffers were combined into a single map that can be found in **Appendix B, Map 2**. Park service area analysis reveals nearly complete coverage within the Village limits. Based on this coverage, and service level analysis in the previous Section, new park land should not be needed in Kimberly in the near future.



SEE FULL SIZE MAP 2 IN APPENDIX B

2.4 GIS Age Cohort Analysis

Age cohort analysis was developed to help prioritize improvements based on the distribution of residents by age and the availability of recreation facilities by geographic location. The methodology includes the layering of population density of a particular age group with facility locations that age group would be expected to use (See **Map 7** in **Appendix B**). The map is used to identify areas where facilities containing certain amenities are not located in neighborhoods containing user groups best suited for those amenities. For example, if an area contains a high percentage of toddlers (age 2-5) but does not contain nearby toddler-aged play equipment, it would be worth considering adding equipment for that age group in a park in that area.



SEE FULL SIZE MAP 7 IN APPENDIX B

The analysis was used for four populations*:

- 1. Under 5 years of age:** toddlers are best served by play equipment such as sandboxes, toddler swings, tot slides, spring riders, and tilt cups.
- 2. Ages 5 to 9:** this group can be expected to use play equipment such as swings, climbing structures, teeter totters, merry-go-rounds and monkey bars.
- 3. Ages 10 to 17 years of age:** this group can be served by a variety of park facilities. Amenities evaluated for this population include facilities related to baseball, softball, soccer, basketball, skateboarding and ice skating.
- 4. Age 55+:** service to this group included facilities such as hiking trails, outdoor fitness stations, boat launches, pickle ball and tennis.

* The four age groups shown represent groups with specific recreational needs separate from the overall population. They were chosen to see if there is a lack in recreational amenities for those specific groups outside of the need for amenities for the overall population.

2.5 Bicycle and Pedestrian Connections

Park inventories revealed a lack of ADA access to some park facilities and playgrounds. This is an important consideration for residents who have mobility limitations and require additional accommodation. Barrier-free access to many of the facilities can be accommodated by solutions such as constructing paths linking parking lots to facilities or installing curb cuts to allow easy access for pedestrians from the street to the park. This is discussed further in Chapter 3.

Existing trails in the village include the CE Trail, the Railroad Street/Papermill Run trail and the Sunset Park trail network as discussed in Section 2.1.7. Shorter, multi-use trail segments also exist within the Village along Eisenhower Drive and South Washington Street. A new 10-foot wide, concrete trail segment is planned for 2024 that will run along the south side of West Kennedy Avenue from South Railroad Street to Marcella Street. This trail will connect to the CE Trail via the Eisenhower Drive segment and will allow for access to essential services including groceries, professional services and home supply stores.

Other future connections have been proposed in previous planning documents and are shown on **Map 5** as dashed purple lines. Additional routes are recommended in this plan and shown as blue dashed lines on **Map 5**. Completion of these proposed routes (through construction of trails, bike lanes or sharrows) would connect to existing trails and provide excellent coverage throughout the Village as well as providing recreational loops with access to parks such as Sunset Park, Treaty Park and Roosevelt Park.



SEE FULL SIZE MAP 5 IN APPENDIX B



3 RECOMMENDATIONS

This chapter includes a variety of recommendations specifically developed to meet the needs of the community over the next five to ten years. The recommendations incorporate local citizen input and have been developed as a result of analysis and participation by Village staff as presented in the preceding chapters.

General recommendations are provided for direction on policy and design considerations while considering operational and maintenance procedures. This chapter also includes a detailed park inventory sheet for each Village park including general issues, possible improvement options and costs. This chapter is divided into the following sections:

3.1 General Recommendations: System-wide policies and procedures

3.2 Individual Park Recommendations: an inventory sheet has been provided for each Village park (includes inventory and park improvement options)



3.1 General Recommendations

3.1.1 Park Facility Recommendations

Several common issues were noted during the planning process resulting from observations made during site visits, meetings with Village staff and community input. Those issues and recommendations for improvements related to those issues are listed below:

1. ADA Accessibility

Site visits revealed that some parks did not provide ADA accessibility to park facilities such as playground equipment, picnic shelters and sports courts. It was also observed that some of the support components at Village parks (picnic tables, drinking fountains, etc.) were not ADA approved models.

Recommendations:

- Continue with ADA audits system-wide and develop a prioritized action plan to address documented issues.
- Retrofit all parks and park facilities to be disabled accessible (when possible). This includes assuring barrier-free access to all play areas, shelters, river access points, seating areas and restrooms.
- Where possible with existing infrastructure, assure that all parks are improved with ADA approved drinking fountains, picnic tables and other park components.



Examples of an ADA approved picnic table and drinking fountain.

2. Play Equipment Upgrades

Park inventories revealed that some of the Village’s playground equipment is showing signs of age and will need to be replaced in the near future. Playground surfacing should be replaced with poured-in-place surfacing in conjunction with replacement of play features.

Recommendations:

- This plan recommends the replacement of play equipment in three Village parks during the five-year period after its adoption. After that period, another set of parks will likely need to have playground equipment replaced. This staggered approach to replacing playground equipment may avoid the situation in which all playgrounds begin to have equipment fail at the same time.

3. Commonly Requested Facilities from the Community Survey

The community survey developed for this plan was completed by 141 individuals and some common desires for improvements to Village parks were discovered (See Chapter 1.4.3). Items high demand from survey participants included restroom improvements, trail improvements, and the development of a splashpad.

Recommendations:

- **Trail Improvements:** Improvements to the Sunset Park trail network are endorsed as part of this plan and are included in the Village CIP for 2025. A trail is also planned for construction along Kennedy Avenue in 2024 that will expand the Village trail network. Additional bike/ped connections are also recommended that will provide access to residents throughout the Village. See **Chapter 2.5** and **Map 5** in **Appendix B** for more detail.
- **Restroom improvements:** Improvements were recently made to the upper shelter at Sunset Park. Additional restroom improvements are recommended and included in the Village CIP at the Cedars Historic Overlook and Verhagen Park.
- **Splashpad:** Development of a splashpad within the Village was a common desire of survey participants. A splashpad is currently being planned for Sunset Park in 2024.

4. Park Lighting

Lighting upgrades are needed in some Village parks to upgrade aging equipment or to establish lighting in needed areas. It is recommended that these upgrade utilize LED fixtures to minimize long-term costs.

Recommendations:

- Replacement of failing ballfield lighting is recommended at Sunset Park and scheduled for replacement between 2024 and 2026. Path lighting is also recommended for Liberty Park within the 5-year improvement period of this plan.

5. Missing Support Components

Some parks did not have support components such as drinking fountains, trash/recycling receptacles and bicycle parking.

Recommendations:

- All parks “Neighborhood Park” size or larger should have trash receptacles, recycling receptacles, drinking fountains and bike racks. These components should be installed on a hardscape surface such as concrete or asphalt.

3.1.2 Promotion/Education

- Develop a park location map on the Village website to include interactive content and links to site maps for each park illustrating site layout and amenities.
- Continue to communicate with user groups over facility updates and promote donations and formalized use agreements for maintenance. Invite private partner groups to participate in periodic park update meetings to keep participation and awareness high for ongoing project endeavors.
- Utilize electronic marquee signs and other displays to announce and promote special events, prices or programs. For example, facilities such as Sunset Beach could benefit from variable message signs to promote future events and available programming. This plan recommends coordinating with user groups and/or advertisers to offset costs and install marquees when budgets, grants, or fundraising allow for purchase and installation.

3.1.3 Environmentally Sustainable Practices

- Trash and recycling receptacles should be evenly distributed throughout Village parks. The method of collection should also be used to determine receptacle locations. Placement of trash receptacles near sitting benches, for example is not preferred since it may discourage use of the benches or the trash receptacle.
- Manage potential Emerald Ash Borer infestations in ash trees in Village parks with replacement of removed trees, treatment of trees in key locations and preemptive removals.
- Consider integrating rain gardens and bio-retention facilities, rain barrels and other stormwater best management practices into existing facilities and proposed improvements.
- Consider adopting a “grow not mow” policy in Village parks to limit how often (and what portions of) parks are mowed. Adding a day or more to the mowing cycle and preserving natural grasslands in parks can reduce the amount of fossil fuels consumed in Village operations. These new grasslands can also function as natural buffers around shoreland areas, help reduce soil erosion and act as a geese deterrent.
- There are a variety of operational and maintenance activities that often can be accomplished for less cost. Fuel is a big expense, prompting some communities to have strict idling policies that restrict how long a municipal vehicle can remain running before it is turned off. Similarly, warming up vehicles should be limited – an example would be restricting warm up to no more than five minutes.

- When replacing and/or installing new lighting in Village parks, consider fixtures that utilize solar regeneration and LED illumination to reduce long-term maintenance costs and minimize non-renewable energy use.

3.2 Individual Park Recommendations

The following section discusses more detailed recommendations for each park. These recommended improvements are based on issues identified in site visits and comments from residents and local officials. Improvement options identified for each park are included in the 5-Year Capital Improvements Table in Chapter 4.

Each park’s inventory sheets contain the location of the park, existing facilities, observed issues and recommendations for improvements. Not all improvements can be made in the next five years and many require substantial investment in the form of time, money or human capital to implement. Improvement recommendations should be viewed as options that could occur to mitigate, improve or promote aspects of the park site.

A sample inventory sheet (shown below) illustrates how information is presented on each park sheet. Park sheets are presented by parkland classifications devised by the National Recreation and Park Association as identified in Chapter 2.

40 | CHAPTER 3 | Recommendations

Liberty Park

Liberty Park is a 1.9-acre neighborhood park north East Kennedy Avenue between Doerfler Drive and Lang Way. The park includes a playground, gazebo and open space.

Existing Facilities:

- Play structure (2-12 year old)
- Swings (2 standard, 1 tot, 1 seat)
- Gazebo
- Spring rider
- Open space/drainage area
- Concrete path
- Benches (2)
- Picnic table
- Trash receptacle
- Park sign

Issues:

- Needs lighting
- No ADA access to some facilities
- Picnic table is not a ADA approved model
- No safety mats in play equipment landing zones
- No bike racks
- No drinking fountain

Programs, Events & Revenue Generators:

- None

Maintenance Program:

- Mowing
- Trash collection

Improvement Options & Estimate:

- Install trail lighting\$40,000
- Install ADA approved drinking fountain on a concrete pad adjacent to path\$10,000
- Install concrete path connection to play surfacing\$5,000
- Replace picnic table with an ADA approved model\$1,500
- Install blue rack on concrete pad adjacent to path\$1,500

TOTAL \$68,000

LIBERTY PARK

NEIGHBORHOOD PARK

Community Park

Minor Park

LIBERTY PARK

PLAY STRUCTURE

SWINGS

GAZEBO

DOERFLER DR

LANG WAY

CALLOUTS:

- PARK NAME** (points to Liberty Park title)
- PARK SITE IMAGE** (points to photo of park)
- PARK DESCRIPTION & LOCATION** (points to text description)
- PARK CLASSIFICATION** (points to Neighborhood Park classification)
- INVENTORY OF EXISTING FACILITIES** (points to Existing Facilities list)
- PROGRAMS, EVENTS & REVENUE GENERATORS** (points to Programs, Events & Revenue Generators list)
- MAINTENANCE PROGRAM** (points to Maintenance Program list)
- OBSERVED ISSUES** (points to Issues list)
- IMPROVEMENT OPTIONS** (points to Improvement Options list)
- PARK AERIAL** (points to aerial map of park)



MINI PARKS





Centennial Park

Centennial Park is a 0.4-acre mini park at the corner of Albert Way and Bobby Court. The park consists of a gazebo and play equipment.

Existing Facilities:

- Play structure (2-12 year old)
- Swings (2 standard, 2 tot)
- Gazebo
- Picnic table
- Park sign
- Little Free Library
- Bench

Issues:

- No ADA access to some facilities
- No trash/recycling receptacles
- Picnic table is not an ADA approved model
- No safety mats in play equipment landing zones



Programs, Events & Revenue Generators:

- None

Maintenance Program:

- Mowing
- Play surface monitoring/replacement
- Tree planting/trimming

Improvement Options & Estimate:

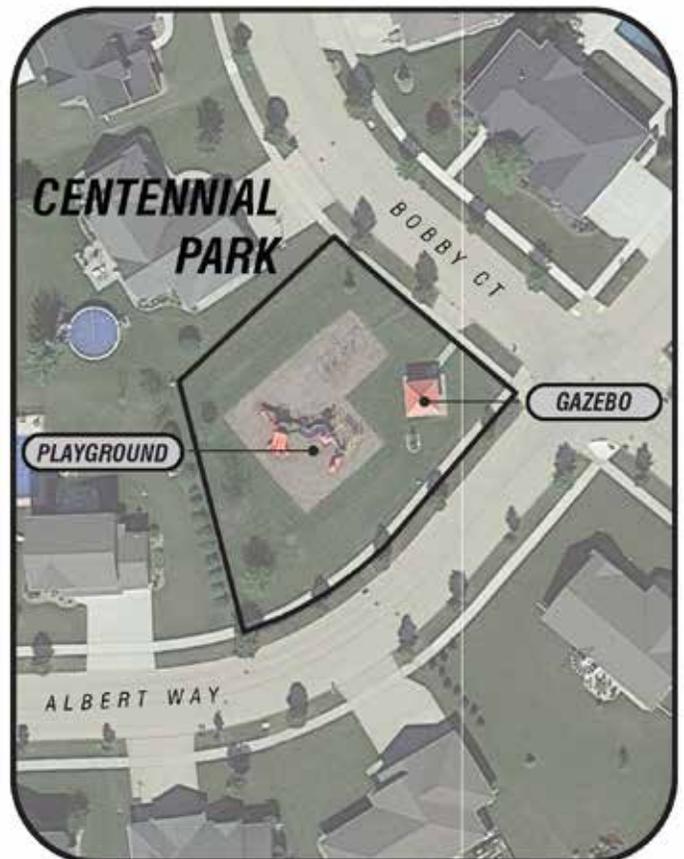
2024-2028

- Install ADA approved picnic table \$1,500
- Install trash and recycling receptacles \$1,000

TOTAL \$2,500

2029-2033

- New play equipment with poured in place surfacing
- ADA access to play equipment



Centennial Park

Site Photos:



Play Structure



Swings



Balance Steps



Gazebo



Little Free Library



Tube Slide



John Street Park

John Street Park is a 0.9-acre mini park north of the West Charles Street and North John Street intersection. This park includes a playground and open space.

Existing Facilities:

- Play structure (2-12 year old)
- Swings (2 standard, 2 tot)
- Open space
- Picnic table
- Bench
- Park Sign

Issues:

- No ADA access to park facilities
- Some wear on play structure
- Tree growing over playground may be a hazard
- No trash/recycling receptacles
- No safety mats in play equipment landing zones



Programs, Events & Revenue Generators:

- None

Maintenance Program:

- Mowing
- Play surface monitoring/replacement
- Tree planting/trimming

Improvement Options & Estimate:

2024 - 2028

- Remove hazard tree.....\$1,000
- Install trash and recycling receptacles\$1,000

TOTAL \$2,000

2029-2033

- New play equipment with poured in place surfacing
- ADA access to play equipment



John Street Park

Site Photos:



Park Sign



Swings



Bench



Play Structure



Hazard Tree



2-5 Slide



Stonegate Park

Stonegate Park is a 1.0-acre mini park adjacent to the Stonegate Conservancy. The park consists of a playground and open space.

Existing Facilities:

- Park sign
- Picnic table
- Little Free Library
- Bench
- Trash receptacle
- Spring riders (2)
- Play structure (2-12 year old)
- Swings (2 standard, 2 tot)

Issues:

- No ADA access to park facilities
- Some wear on play structure
- No safety mats in play equipment landing zones
- Damage to Little Free Library

Programs, Events & Revenue Generators:

- None

Maintenance Program:

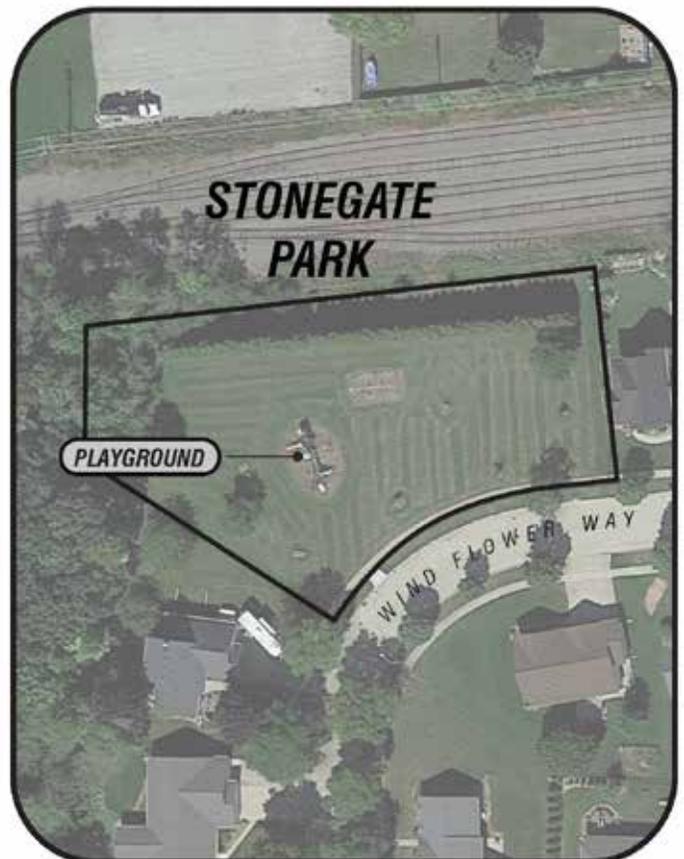
- Mowing
- Play surface monitoring/replacement
- Trash collection
- Tree planting/trimming

Improvement Options & Estimate:

2024-2028	
• Repair "Little Free Library"	\$100
	TOTAL \$100

2029-2033

- New play equipment with poured in place surfacing
- ADA access to play equipment and picnic table
- Replace picnic table with ADA approved model and place on concrete pad. Connect to proposed path



Stonegate Park

Site Photos:



Swings



Play Structure



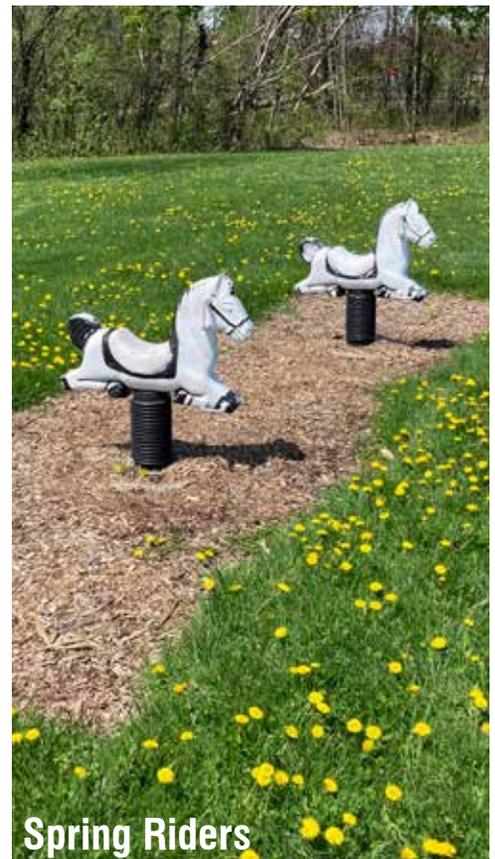
Bridge on Play Structure



Wear on Play Structure



Park Sign



Spring Riders



Triangle Park

Triangle Park is a 1.0-acre mini park at the intersection of East Maes Avenue and North Edwards Street. The park consists of a playground, gazebo and open space.

Existing Facilities:

- Play structure (5-12 year old)
- Gazebo
- Spring riders
- Concrete path
- Picnic table
- Trash receptacle
- Bench
- Park sign
- Open space

Issues:

- No ADA access to some park facilities
- Crack in play structure slide
- No safety mats in play equipment landing zones
- Potential pinch points on play structure bridge
- Picnic table is not an ADA approved model
- Concrete footings for spring riders are above grade
- Graffiti on gazebo

Programs, Events & Revenue Generators:

- None

Maintenance Program:

- Mowing
- Play surface monitoring/replacement
- Trash collection
- Tree planting/trimming

Improvement Options & Estimate:

2024-2028

- Increase shade canopy with tree planting \$3,000
- Replace picnic table with an ADA approved model.....\$1,500
- Repair or replace cracked slide on play structure \$1,500
- Remove graffiti from gazebo \$500

TOTAL \$6,500

2029-2033

- New play equipment with poured in place surfacing
- ADA access to play equipment



Triangle Park

Site Photos:





Van Daalwyk Park

Van Daalwyk Park is a 0.4-acre mini park on West 3rd Avenue between South Roger Street and South Linda Street. The park consists primarily of play equipment including a recently installed play structure with safety surfacing.

Existing Facilities:

- Play structure (2-12 year old)
- Swings (2 standard, 2 tot)
- Picnic table
- Bench
- Trash receptacle
- Park sign
- Little Free Pantry

Issues:

- No ADA access to some park facilities
- Picnic table not an ADA approved model
- Additional mulch or safety mats needed under swings
- No trees



Programs, Events & Revenue Generators:

- None

Maintenance Program:

- Mowing
- Mulch play surface monitoring/replacement at swings
- Trash collection
- Tree planting/trimming

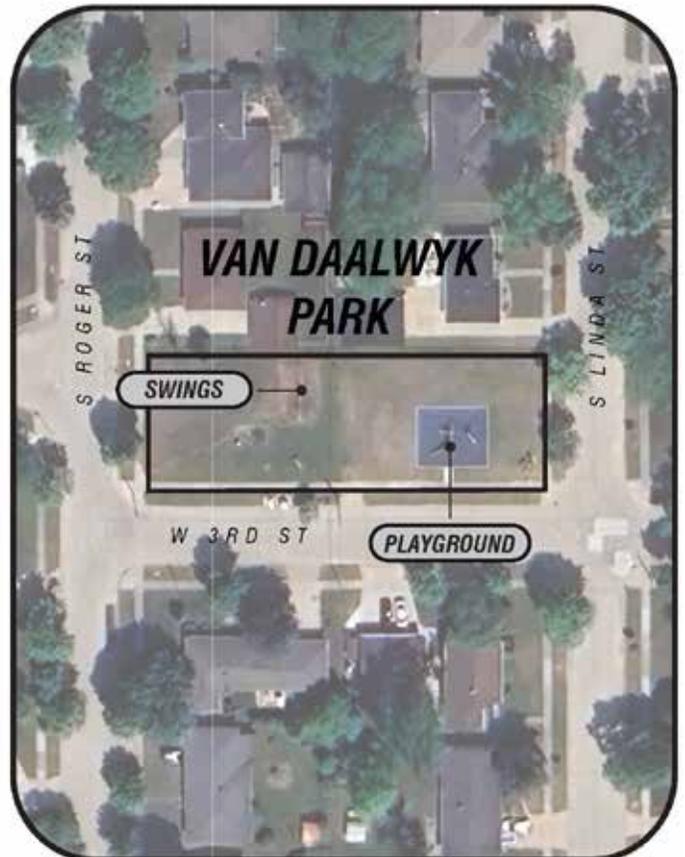
Improvement Options & Estimate:

- 2024-2028
- Install benches at play structure \$3,000
 - Plant trees \$3,000

TOTAL \$6,000

2029-2033

- Install ADA picnic table on concrete pad adjacent to play structure



Van Daalwyk Park

Site Photos:



Swings



Park Sign and Little Free Pantry



Poured-in-Place Play Surfacing



Play Structure



Slide



ADA Connection to Play Area



NEIGHBORHOOD PARKS





Liberty Park

Liberty Park is a 1.9-acre neighborhood park north East Kennedy Avenue between Doerfler Drive and Lang Way. The park includes a playground, gazebo and open space.

Existing Facilities:

- Play structure (2-12 year old)
- Swings (2 standard, 1 tot, 1 seat)
- Gazebo
- Spring riders
- Open space/drainage area
- Concrete path
- Benches (2)
- Picnic table
- Trash receptacle
- Park sign

Issues:

- Needs lighting
- No ADA access to some facilities
- Picnic table is not an ADA approved model
- No safety mats in play equipment landing zones
- No bike racks
- No drinking fountain



Programs, Events & Revenue Generators:

- None

Maintenance Program:

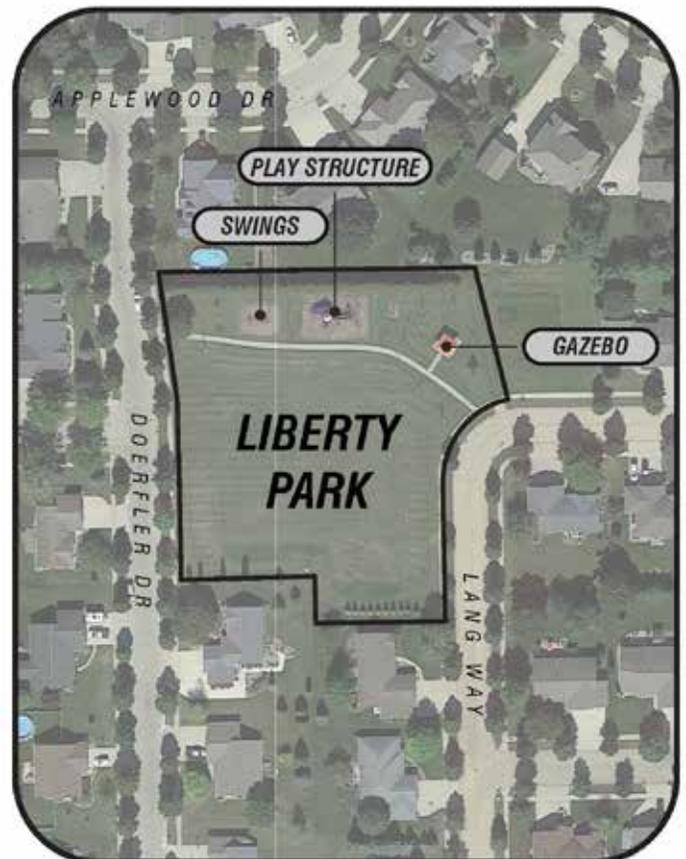
- Mowing
- Play surface monitoring/replacement
- Trash collection
- Tree planting/trimming

Improvement Options & Estimate:

2024-2028	
• Install trail lighting	\$40,000
• Install ADA approved drinking fountain on a concrete pad adjacent to path	\$10,000
• Install bike rack on concrete pad adjacent to path	\$1,500
TOTAL \$51,500	

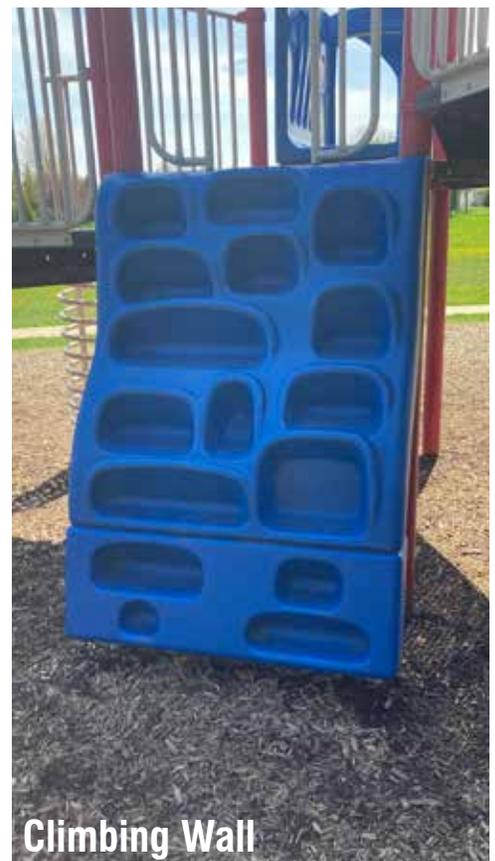
2029-2033

- New play equipment with poured in place surfacing
- ADA access to play equipment
- Replace picnic table with an ADA approved model



Liberty Park

Site Photos:





Roosevelt Park

Roosevelt Park is a 4.0-acre neighborhood park at the intersection of East 3rd Street and South Washington Street. The park includes a softball/youth baseball field, playground and park shelter with restrooms.

Existing Facilities:

- Softball/youth baseball field (with dugouts, bleachers, scorers booth & scoreboard)
- Soccer
- Shelter with restrooms
- Picnic tables (6)
- Play structure (2-12 year old)
- Swings (2 standard, 1 tot, 1 seat)
- Benches (2)
- Trash & recycling receptacles
- Regulatory signage
- Drinking fountain

Existing Facilities (Continued):

- Open space
- Concrete path
- Parking on S Lincoln St
- Park sign
- Kimberly welcome sign
- Little Free Library

Issues:

- Playground age group conflict
- No ADA approved picnic tables
- No bike rack

Programs, Events & Revenue Generators:

- Youth baseball (Monday-Thursday)
- Learning Time (Baseball & soccer)
- Shelter rentals
- Baseball field rentals

Maintenance Program:

- Field prep
- Mowing
- Play surface monitoring/replacement
- Trash collection
- Tree planting/trimming

Improvement Options & Estimate:

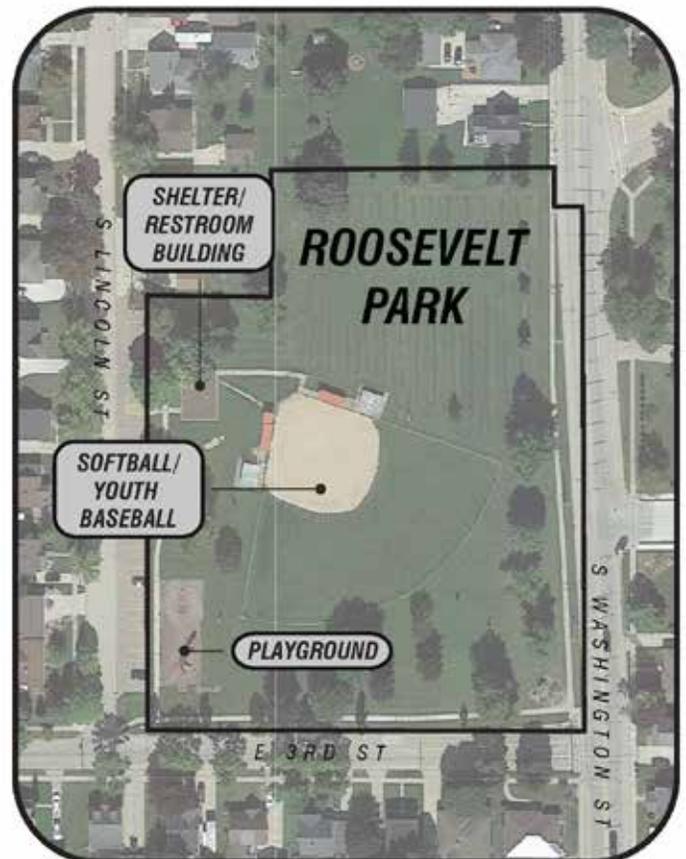
2024-2028

- Install 5 to 12 and 2 to 5-year old play structures with poured-in-place surfacing \$65,000 (CIP)
- Install ADA approved picnic tables at shelter\$4,500
- Install bike rack on concrete pad\$1,500

TOTAL \$71,000

2029-2033

- Structural maintenance on shelter



Roosevelt Park

Site Photos:





Treaty Park

Treaty Park is a recently developed, 2.6-acre neighborhood park on East Maes Avenue between Red Cedar Parkway and White Cedar Parkway. The park contains a trail network, playground and gazebo. Artifacts from the former paper mill are placed throughout the park.

Existing Facilities:

- Gazebo
- Concrete path with bollard lighting
- Play structure (2-12 year old)
- Climbing structure
- Swings (2 standard, 2 tot, 2 seat)
- Ice skating rink
- Landscaping beds
- Paper mill artifacts
- Adirondack chairs (4)
- Open space
- Benches (5)
- Plaza area with lighting
- Trash receptacles
- Park sign

Issues:

- No restrooms
- No drinking fountain
- No bike rack



Programs, Events & Revenue Generators:

- Annual Touch-a-Truck event
- Craft Fair and Car Show

Maintenance Program:

- Mowing
- Trash collection
- Tree planting/trimming
- Ice rink maintenance

Improvement Options & Estimate:

2024-2028

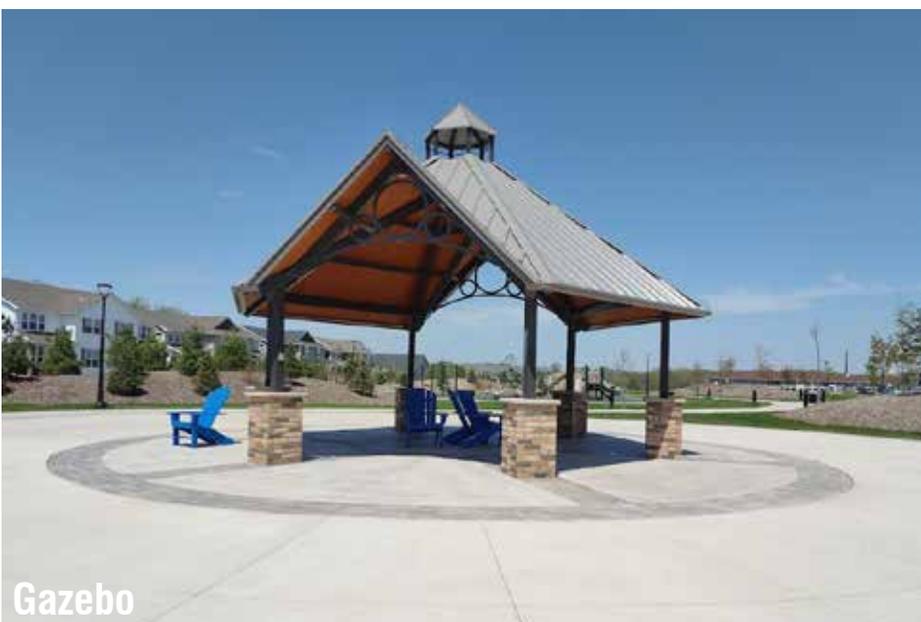
- Install restroom building. Part of the Historic Overlook Shelter project planned for 2024 per the Village CIP \$753,000 (CIP)
- Install ADA approved drinking fountain on concrete surface..\$10,000
- Install bike rack on concrete surface\$1,500

TOTAL \$764,500



Treaty Park

Site Photos:





Verhagen Park

Verhagen Park is a 4.4-acre neighborhood park on West 3rd Street across from Westside Elementary. The park consists of a playground, a pickleball court and a soccer field.

Existing Facilities:

- Pickleball courts
- Soccer field with bleachers
- Park shelter with restrooms
- Swings (4 standard, 2 tot)
- Slide
- Climbing structure
- Merry-go-round
- Spring riders
- Asphalt path
- Picnic tables (7)
- Benches (2)
- Trash receptacle
- Park sign
- Parking lot

Issues:

- Shelter is aging
- Play equipment is aging
- No ADA access to some facilities
- No ADA approved picnic tables
- No bike rack
- No drinking fountain
- Merry-go-round may be a safety issue
- Cracks in pickleball court surface
- Ash trees



Programs, Events & Revenue Generators:

- Shelter and field rental

Maintenance Program:

- Mowing
- Play surface monitoring/replacement
- Trash collection
- Tree planting/trimming

Improvement Options & Estimate:

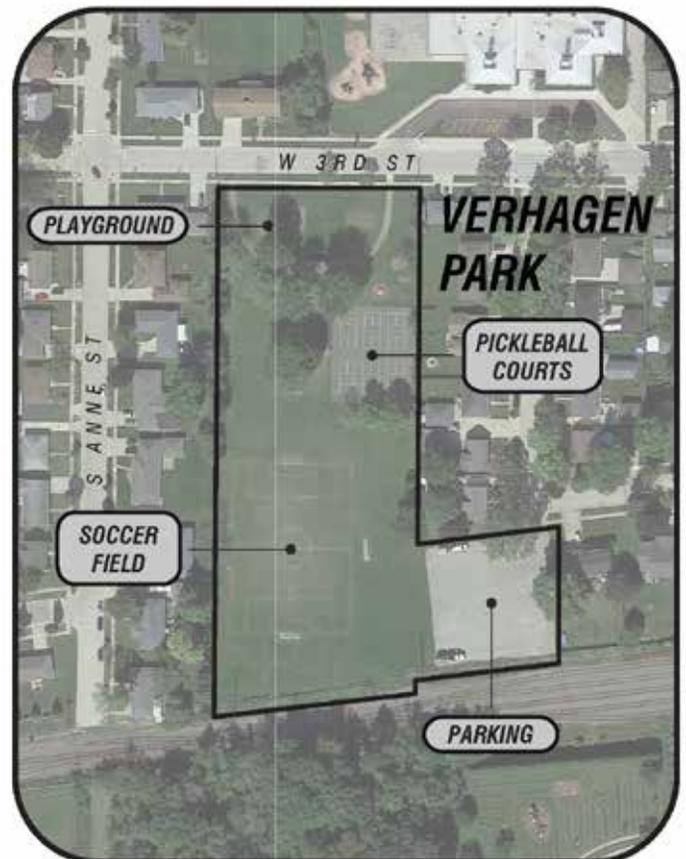
2024-2028

- Renovation of shelter and playground equipment per Village CIP ... \$90,000
- Install concrete or asphalt path from parking lot to park facilities and path to W 3rd St sidewalk.....\$50,000
- Install drinking fountain on concrete pad\$10,000
- Install ADA approved picnic tables at shelter \$4,500
- Install bike rack on concrete pad\$1,500

TOTAL \$156,000

2029-2033

- Reesurface pickleball court



Verhagen Park

Site Photos:



Shelter



Slide



Merry-Go-Round



Soccer



Asphalt Path



Cracks in Pickleball Court



COMMUNITY PARKS





Sunset Park

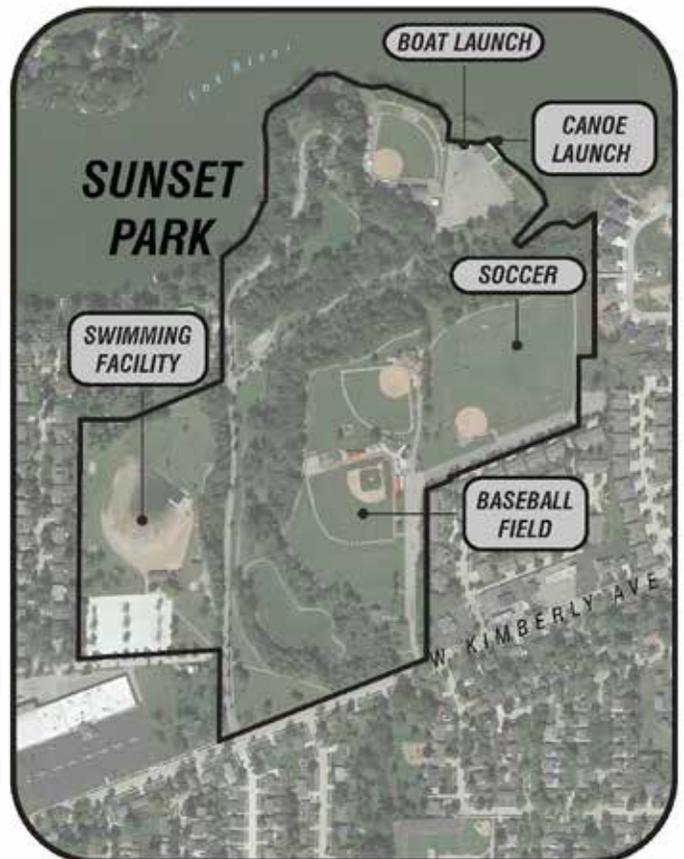
Sunset Park is a 72.4-acre community park on West Kimberly Avenue adjacent to the Fox River. Sunset is the largest Village park with some of the most used facilities in the Village park system. Facilities include the Sunset Beach Swimming Facility, park shelters, baseball, a boat launch and many other amenities.

Existing Facilities:

- | | |
|---|--|
| <ul style="list-style-type: none"> Swimming facility Amphitheater with restrooms Baseball field (with lighting, dugouts & bleachers) Concession/restroom/press-box buildings 3 - Softball/youth baseball fields Softball concession and restroom buildings Play structure (2-12 year old) North Playground <ul style="list-style-type: none"> Play structure (2-5 year old) Swings (4 standard, 3 tot, 1 seat) Merry-go-round Climber Slide Monkey bars Spring riders Fishing pier | <ul style="list-style-type: none"> Canoe/kayak launch Boat launch Boat launch fee station Canoe/kayak rack Park shelters with and without restrooms Asphalt paths Equipment storage shed Observation deck Picnic tables Gazebos Storage buildings Picnic tables Benches Parking lots Drinking fountains Open space Bike racks Trash & recycling receptacles Pet waste stations Detention pond Park sign Regulatory signage |
|---|--|

Issues:

- ADA picnic tables needed
- No ADA access to some park facilities
- Some asphalt/concrete is aging in parking lots, trails and other areas
- Drinking fountains damages/aging
- Merry-go-round may be a safety issue
- Spring rider footings exposed
- Play structure not installed to recommended column depth
- Some field lights are not functioning consistently



Sunset Park

Programs, Events & Revenue Generators

- Paper Fest
- Firefighters for Fireworks
- Swimming Facility
- Baseball
- Softball
- Concerts (Sunday at the Amphitheater)
- Soccer, shelter, and boat launch fees

Maintenance Program

- Ballfield maintenance
- Mowing
- Play surface monitoring/replacement
- Trash collection
- Tree planting/trimming
- Annual volunteer cleanup and tree planting events

Improvement Options & Estimate

2024-2028

CIP Items

- Construction of a storm water pond north of Sunset Beach. The pond would fulfill storm water management goals and provide an opportunity to save costs by reducing the size of the swimming pond by eliminating unused areas. \$850,000 (CIP)
- Construct splashpad at Sunset Swimming Facility \$305,000 (CIP)
- Replace upper diamond field lighting with LED fixtures, replacement poles and infrastructure \$250,000 (CIP)
- Replace lower diamond field lighting with LED fixtures, replacement poles and infrastructure \$215,000 (CIP)
- Replace baseball field lighting with LED fixtures, replacement poles and infrastructure \$200,000 (CIP)
- Replacement of the playground equipment and fencing adjacent to Shelter 1 with new ADA accessible facilities and poured in place surfacing \$160,000 (CIP)
- Replacement, patching, sealing and lining of identified problem areas of park trails, roadways and parking lots \$75,000 (CIP)
- Replace youth diamond bleachers with ADA/code compliant bleachers \$15,000 (CIP)

Other Items

- Install ADA approved picnic tables (10)..... \$15,000
- Replace damaged/aging drinking fountains with ADA approved models \$15,000

TOTAL \$2,100,000

Sunset Park

Site Photos:



Sunset Park

Site Photos:



Asphalt Path



Canoe/Kayak Launch



Shelter/Restrooms



Swimming Facility



Play Structure Post



Athletic Shed



SPECIAL-USE PARKS





Memorial Park

Memorial Park is a 6.2-acre special-use park south Treaty Park on East Kimberly Avenue. Park facilities include a walking trail, gazebo and pond.

Existing Facilities:

- Gazebo
- Picnic table
- Pond with water features
- Asphalt path
- Lighted bollards
- Benches
- Park sign
- Landscaping beds
- Trash receptacles
- Dog waste stations
- Flagpole

Issues:

- No drinking fountain
- Goose droppings



Programs, Events & Revenue Generators:

- Christmas at the Pond
- Pumpkin Walk
- Costume Event

Maintenance Program:

- Mowing
- Trash collection
- Tree planting/trimming
- Pond maintenance

Improvement Options & Estimate:

- Install drinking fountain \$10,000
- Explore goose prevention options \$0

TOTAL \$10,000



Memorial Park

Site Photos:





CONSERVANCY





Stonegate Conservancy

Stonegate Conservancy is a 1.0-acre conservancy on Eisenhower Drive north of West Kennedy Avenue. The park contains natural areas and hiking trails.

Existing Facilities:

- Natural area
- Natural surface trails
- Park sign

Issues:

- Pedestrian bridge displaced during storm water events
- Ash trees



Programs, Events & Revenue Generators:

- None

Maintenance Program:

- Annual volunteer cleanup

Improvement Options & Estimate:

2024-2028

- Ash tree removal \$15,000
- Secure pedestrian bridge to remain in-place during storm water events \$5,000

TOTAL \$20,000



Stonegate Conservancy

Site Photos:





4 IMPLEMENTATION

The previous chapter of this report detailed a number of specific improvement options. This chapter provides the mechanism for implementing them. It includes a compilation of capital improvements, park development mechanisms and funding sources. The chapter also includes the process for adopting, monitoring and updating this plan.

4.1 Plan Approval and Amendments

Introduction

A prerequisite to participation in outdoor recreation grant programs is the adoption and subsequent Department of Natural Resources acceptance of a local comprehensive outdoor recreation plan.

Comprehensive planning is an overall survey of the existing facilities within a given jurisdiction that gives recommendations for future improvements. A comprehensive outdoor recreation plan (CORP) is only the first step in the development of a recreational park site or system.

Master planning, which follows the recommendations of the comprehensive plan, is an overall view and analysis of an existing or proposed park area. The purpose is to guide the orderly development of a park or recreational facility. Site planning, is the detailed plan of how an area within a park or recreation area will be developed. Site plans supply the construction details needed to develop a facility recommended in the master plan. It is anticipated that master planning for proposed parks and park improvement projects is a high priority and should be featured prominently when budgets are determined over the life of this plan.

Formal Plan Approval

This CORP should be approved by the Village Board after thorough review by the Park and Recreation Department. The Village should follow all rules and procedures established in the citizen participation plan adopted as part of the comprehensive planning process (per State Statute 66.1001) when adopting this plan.

Amending the Plan

Plan amendments are common and should be considered part of the planning process. They frequently represent good implementation or plan usage and should be acceptable for consideration by local decision-makers. Amendments must follow the same process as the original plan and should be developed in coordination with the Park and Recreation Department before they are presented to the Village Board for approval. Amendments generally prolong the effectiveness of the parent plan.

The Kimberly Comprehensive Outdoor Recreation Plan will make the Village eligible for funding by the Wisconsin Department of Natural Resources through the year 2028. Since this plan was developed with a five-year time frame, it should be amended in 2028 to ensure grant eligibility and to reflect progress made over time.

4.2 Park Acquisition and Development Mechanisms

4.2.1 Parkland Dedication

Many communities have developer exactions for parkland acquisition. These exactions are designed to help a growing community acquire new park land to keep pace with new residential development. As residents move into a new subdivision, they place additional stress on existing park facilities. Developer exactions, agreed upon during the subdivision review and approval period, provide land, cash or a combination of both to be used for the provision of park facilities that serve the new neighborhood.

The Village has adopted the policy of collecting park impact fees for the creation of new subdivisions. This policy can be found in Chapter 514.38 of the Village of Kimberly Municipal Code of Ordinances. The Village collects \$500 per dwelling unit with collected park impact fees placed in a segregated account. These fees are to *“be dispersed for land acquisition and development of adequate park, playground, and recreation open space to meet the needs according to the Open Space and Recreation Plan.”*



4.2.2 User Groups

The Village should coordinate with potential user groups when planning new facilities to see if cost-sharing, donation or outright purchase options exist. Groups that could potentially be involved include youth sports groups, private organizations and school districts.

4.2.3 Planned Giving

In many communities, parkland development occurs with the availability of land. Donations of private land for a public purpose is not uncommon, and criteria for accepting these lands is needed. A formal procedure should be in place for how the land will be planned and used in the best interest of the community. An established planned giving program through the Village would allow prospective patrons to dedicate land in a legal manner that provides a legacy for how the land will be utilized over time.

4.2.4 Grant Funding

Implementation dollars are available for acquisition and development of recreation spaces and facilities. Linear parks and trails can be funded through the Wisconsin Department of Natural Resources (WDNR) or the Department of Transportation (WDOT). The WDNR also provides funds for the acquisition of lands, the stabilization of shorelands and the protection of environmentally sensitive areas. A complete list of grant opportunities is provided in Section 4.3.

4.3 Grant Information for Park Acquisition and Development

The state and federal government provide grants to local governments for the acquisition and development of parks. Many of these programs require that a local government submit an approved park and open space plan or master plan to the Wisconsin DNR as a condition for eligibility. By adopting this plan, by ordinance, the Village will have met the eligibility requirement for these grant programs until 2028.

4.3.1 Projects that Require Grant Funding

The high cost of park improvement projects necessitates the acquisition of outside funding to enable development. Grant funding provides seed money and crucial capital for leveraging additional community dollars and support. While many projects identified in this plan would benefit from the acquisition of outside funding sources, some projects will require grant funding if they are to be realized. Grant programs are discussed in the following section (4.3.2).

4.3.2 Grant Programs

This section provides general information and details for many of the grant programs that may be used to acquire and develop local park and recreation facilities. Categories, by authorization agency, include:

- Wisconsin Department of Natural Resources
- Wisconsin Department of Transportation
- Wisconsin Department of Administration
- Other Programs (Various Agencies)

Wisconsin Department of Natural Resources (DNR)

Knowles-Nelson Stewardship Program: Named for two of Wisconsin’s most revered conservation leaders, Governor Warren Knowles and Senator Gaylord Nelson, the Wisconsin Legislature created this innovative program in 1989 to preserve valuable natural areas and wildlife habitat, protect water quality and fisheries, and expand opportunities for outdoor recreation.

All grant program awards cover up to 50% of eligible project costs. Projects eligible for Stewardship grant programs require that all land acquisition and development projects provide public access for “nature-based outdoor recreation” purposes. DNR decisions as to whether a particular project activity is “nature-based outdoor recreation” are made on a case-by-case basis. Please note that purchase and installation of playground equipment and the purchase of land for recreation areas not related to nature-based outdoor recreation (dedicated sports fields, swimming pools, etc.) are not eligible.

For more information and to submit applications contact the Northeast Region representative (listed below). All applications are due May 1.

Jessica Terrien

Telephone: (920)461-2680

Email: jessica.terrien@wisconsin.gov

The Stewardship Program includes the four funds described below (A – D).

A. Acquisition and Development of Local Parks (ADLP)

Description: Stewardship sets aside 50% of funds for projects that improve community parks and acquire land for public outdoor recreation. Applicants compete against other applicants from their region. Funds may be used for both land acquisition projects and development projects for nature-based outdoor recreation such as fishing piers, hiking trails and picnic facilities. Funds are not available for non-nature based activities such as baseball and soccer fields. Costs associated with operation and maintenance of parks and other outdoor recreation facilities are not eligible for Stewardship funds.

Eligible Project Examples:

1. Land acquisition projects that will provide opportunities for nature-based outdoor recreation.
2. Property with frontage on rivers, streams, lakes, estuaries and reservoirs that will provide water-based outdoor recreation.
3. Property that provides special recreation opportunities in areas adjacent to floodplains, wetlands and scenic highways.
4. Natural areas and outstanding scenic areas where the objective is to preserve the scenic or natural values, including areas of physical or biological importance and wildlife areas. These areas shall be open to the general public for outdoor recreation use to the extent that the natural attributes of the areas will not be seriously impaired or lost.
5. Land within urban areas for day-use picnic areas.
6. Land for nature-based outdoor recreation trails.

Ineligible Project Examples:

1. Projects that are not supported by a local comprehensive outdoor recreational plan.
2. Land to be used for non-nature based outdoor recreation such as athletic facilities.
3. Acquisition and development of golf courses.

B. Urban Rivers (UR)

Description: Stewardship allocates 20% of funds annually to restore or preserve the character of urban riverways through the acquisition of land or easements adjacent to rivers. Funding will be provided for projects that are part of a plan to enhance the quality of a river corridor. Applicants compete against other applicants statewide. The purposes of the program are:

1. To provide for economic revitalization through the restoration or preservation of urban rivers or riverfronts;
2. To improve outdoor recreational opportunities by increasing access to urban rivers for a variety of public uses, including but not limited to fishing, wildlife observation, enjoyment of scenic beauty, canoing, boating, hiking and bicycling;
3. To preserve or restore significant historical, cultural or natural areas along urban rivers.

Funding Priorities: Priority is given to projects that have one or more of the following characteristics:

1. Acquires land or land rights that preserve or restore natural values, including aesthetic values, and enhance environmental quality along urban waterways.
2. Provides new or expanded diverse recreational opportunities to all segments of urban populations.
3. Provides new or expanded access to urban waterways.
4. Acquires blighted lands that will be restored to complement riverfront redevelopment activities.
5. Encourages comprehensive riverway planning within and between municipalities and other agencies.
6. Provides opportunities for increasing tourism.
7. Acquires lands that through proper management will improve or protect water quality.

C. Urban Green Space (UGS)

Description: The intent of the Urban Green Space Program (UGS) is to provide open natural space within or in proximity to urban areas; to protect from urban development areas that have scenic, ecological or other natural value and are within or in proximity to urban areas; and to provide land for noncommercial gardening for the residents of an urbanized area.

Funding Priorities: Priority is given to projects that have one or more of the following characteristics:

- a. Planning considerations, including:
 - Specifically implementing a priority of the Statewide Comprehensive Outdoor Recreation Plan
 - Implementing the approved master plans of 2 or more units of government or regional planning agencies
 - Preserving land that is listed on the natural heritage inventory database
 - Implementing elements of water quality plans or initiatives
- b. Project considerations, including:
 - Serving the greatest population centers
 - Serving areas of rapidly increasing populations
 - Providing accessibility
 - Having unique natural features, threatened/endangered species or significant ecological value
 - Providing open natural linear corridors connecting open natural areas
 - Having water frontage
 - Containing or restoring wetlands
 - Protecting sensitive wildlife habitat
 - Protecting an area threatened by development
 - Preserving a natural community or one that could be restored
 - Having regional or statewide significance
 - Relating to brownfield redevelopment
- c. Administrative considerations, including:
 - Projects that are ready to be implemented and/or to continue previously started projects

D. Acquisition of Development Rights (ADR)

Description: The purpose of the Acquisition of Development Rights Program is to protect natural, agricultural or forest lands that enhance nature-based outdoor recreation. "Development Rights" are the rights of a landowner to develop their property to the greatest extent allowed under state and local laws. The goals of the program are achieved through the purchase of those development rights and compensating landowners for limited future development on their land.

Funding Priorities: Priority is given to projects that have one or more of the following characteristics:

- Property with frontage on rivers, streams, lakes or estuaries
- Property that creates a buffer between land that has been permanently protected for natural resource and conservation purposes and potential or existing residential, commercial or industrial development
- Property that is within the boundaries of an acquisition project established by the DNR, a government unit or a non-profit conservation organization where the uses of the property will complement the goals of the project and the stewardship program
- Property that is within an environmental corridor that connects two or more established resource protection areas

Federal Programs Related to the Stewardship Program: The Land and Water Conservation Fund (LWCF) and the Recreational Trails Program (RTP) fund projects that are similar to the Stewardship programs. One primary difference is that LWCF and RTP are not restricted to nature-based outdoor recreation projects. In these programs, nature-based outdoor recreation projects compete against projects with non-nature based recreation elements for LWCF funds. Another difference is that federal programs have additional requirements that must be satisfied – for example, compliance with the National Environmental Policy Act, the Historic Preservation Act, etc. Federal programs administered through the DNR include the two funds described below (E, F).

E. Land and Water Conservation Fund (LWCF)

Description: This program was established to encourage nationwide creation and interpretation of high quality outdoor recreational opportunities. The program funds both state and local outdoor recreation activities.

Funding Priorities: Priority is given to projects that have one or more of the following characteristics:

- Relationship to the Statewide Comprehensive Outdoor Recreation Plan; activities must be in locally approved plans
- Regional or statewide in nature
- Acquires land where a plan supports need
- Provides or enhances water-based activity
- Serves the greatest populations
- Involves other local government cooperation, volunteers, local donations
- First time applicants
- Sponsor has completed past projects
- Provides multi-season, multi activity use
- Basic, over elaborate, facilities
- Participant over spectator facilities
- “Nature based” restriction does not apply

Eligible Project Examples:

- Land acquisition
- Development of outdoor recreation facilities, including active sports facilities

F. Recreational Trails Program (RTP)

Description: These funds are used to develop and maintain recreational trails and trail-related facilities for both motorized and non-motorized recreational trail uses. RTP funds may only be used on trails which have been identified in or which further a specific goal of a local, County or state trail plan included or referenced in a statewide comprehensive outdoor recreation plan. 30% of funds must be used on motorized trail uses, 30% on non-motorized trail uses and 40% on diversified (multiple) trail uses.

Funding Priorities: Priority is given to projects that have one or more of the following characteristics:

- Maintenance and restoration of existing trails.
- Development and rehabilitation of trailside and trailhead facilities and trail linkages.
- Construction of new trails (with certain restrictions on Federal lands).
- Acquisition of easement or property for trails.

Wisconsin Department of Transportation (WisDOT)

The Wisconsin Department of Transportation offers a variety of programs that can provide financial assistance to local governments, along with other public and private entities, to make improvements to highways, airports, harbors, bike, rail and pedestrian facilities. The use of these funds in Kimberly would be most closely tied to developing trails to link parks to places of employment, residence and commerce.

G. Surface Transportation Program – Urban (STP-U)

Description: This program allocates federal funds to complete a variety of improvements to federal-aid-eligible roads and streets in urban areas. Projects must meet federal and state requirements. Communities are eligible for funding on roads functionally classified as major collector or higher. The WisDOT requires that pedestrian and on-street bicycle accommodations be part of all STP projects within or in the vicinity of population centers, unless extraordinary circumstances can be demonstrated to WisDOT for not providing these accommodations.

Contact: Alex Dums, Northeast Region at (920)492-5711 or alex.dums@dot.wi.gov

H. Surface Transportation Program – Rural (STP-R)

Description: This program allocates federal funds to complete a variety of improvements to rural highways. Projects must meet federal and state requirements. Communities are eligible for funding on roads classified as major collectors or higher.

Contact: Alex Dums, Northeast Region at (920)492-5711 or alex.dums@dot.wi.gov

I. Transportation Alternatives Program (TAP)

Description: The Transportation Alternatives Program (TAP) allocates federal funds to transportation improvement projects that “expand travel choice, strengthen the local economy, improve the quality of life, and protect the environment.” TAP is a legislative program that was authorized in 2012 by the federal transportation legislation, Moving Ahead for Progress in the 21st Century Act (MAP-21). The Transportation Alternatives Program was authorized as part of the Fixing America’s Surface Transportation Act (FAST Act) in 2015. The program provides for the implementation of a variety of non-traditional projects, with examples ranging from the restoration of historic transportation facilities, to bike and pedestrian facilities, to landscaping and scenic beautification, and to the mitigation of water pollution from highway runoff. Examples of bicycle and pedestrian projects that TAP will likely fund include: multi-use trails, paved shoulders, bike lanes, bicycle route signage, bicycle parking, overpasses/underpasses, bridges, sidewalks and pedestrian crossings. Local municipalities contribute 20% of the project costs. Federal regulations restrict the use of funds on trails that allow motorized users, except snowmobiles.

Contact: Kelsey Lorenz, Northeast Region at (920)492-0142 or kelsey.lorenz@dot.wi.gov

Wisconsin Department of Administration

J. Community Development Block Grant – Public Facilities (CDBG-PF)

Description: Available through the Wisconsin Department of Administration (DOA), communities receiving CDBG funds from the State may use the funds for many kinds of community development activities including, but not limited to:

- Acquisition of property for public purposes
- Construction or reconstruction of streets, water and sewer facilities, neighborhood centers, recreation facilities and other public works
- Demolition
- Rehabilitation of public and private buildings
- Public services
- Planning activities
- Assistance to nonprofit entities for community development activities
- Assistance to private, for profit entities to carry out economic development activities (including assistance to micro-enterprises)

Contact: BCD Director at (608)333-8047 or email DOACDBG@wisconsin.gov

Other Programs

L. KaBOOM! Grants

Description: KaBOOM! is a non-profit partnered with national organizations and businesses that awards grants for playground development. KaBOOM! accepts applications for grants on a rolling basis from child serving non-profit organizations, schools and municipalities.

Applicants with the best chance of receiving grants will:

- Serve children from a low-income area, serve children with special needs or serve children in a disaster impacted area
- Demonstrate the need for a playground
- Have a space that does not currently have a playground or have a playground that needs to be replaced
- Will implement a community-build model to engage the larger community in all aspects of project planning and playground build execution

Contact: Grant applications can be filled out at the KaBOOM! website; kaboom.org

M. Foundation Grants

Elevance Health Foundation (formerly Anthem Foundation) – Provide grants to communities to support health related programs.

Clif Family Foundation – Provides grants for projects that increase opportunities for outdoor activity, reduce environmental health hazards and build stronger communities.

National Environmental Education Foundation – Awards grants for the promotion of a safer and healthier environment.

The Skatepark Project – Grants provided for the creation of skateparks. Grants have been postponed until January 2024.

U.S. Bank Community Possible Grant Program – Grant support for play spaces for K-12 students in low to moderate income areas.

N. Online Grant Provider Lists

- FundsNet Services
- The SPARK Grant Finder
- The Grant Helpers
- Afterschool Alliance Funding Database
- Federal Grants Wire
- Grantmakers in Aging
- NPRA Grant Resources
- Grants.gov
- American Therapeutic Recreation Association

O. Purchasing Partnerships

Description: Some equipment suppliers will allow multiple municipalities to make group purchases of equipment. Details of this type of agreement vary between manufacturers, but the result will often be a reduced cost to the purchasing municipalities. Examples include US Communities (omniapartners.com) and Buy Board (<https://www.buyboard.com/>).

4.4 Capital Improvements Plan

Capital improvements to a park are the addition of labor and materials that improve the overall value and usefulness of that park. Capital improvements are designated and funded individually through segregated municipal funds. Routine maintenance, on the other hand, is considered to be the repair and upkeep of existing park facilities, such as painting a shelter building. Routine maintenance of park facilities does not appreciably increase the value or usefulness of the park, and is traditionally funded through the park department's operations budget. Non-routine maintenance of park facilities, such as upgrading a restroom facility to be barrier-free, is usually considered to be a capital improvement.

Most projects can be easily identified and categorized, but some are difficult. When a project falls on the borderline between a capital improvement and maintenance, the overall cost becomes the determinant. Projects with a high cost, such as that for seal coating roads or parking lots, are categorized as capital improvements.

The capital improvements program for each park is a combination of several types of projects. These projects are ranked according to their importance and priority in the overall development of the park and the value of the project to the overall Village park system. Capital improvements for this plan are ranked in the following manner:

- a. Improvements to existing facilities that will:
 - i. Correct health and safety hazards
 - ii. Upgrade deficient facilities
 - iii. Modernize adequate but outdated facilities
 - iv. Are scheduled improvements in the current Village CIP
- b. Installation of facilities as deemed appropriate and necessary through public demand (public meetings, park committee input, Village budgeting)
- c. Development of new facilities as deemed necessary through level of service, population projection and age cohort analyses

Generally, improvements to existing facilities rank the highest in the capital improvements program. New facilities are usually ranked lower, according to their relative need in each park location. Improvements that correct health and safety hazards are always given the highest priority. Improvements that are deemed necessary through empirical analyses are usually ranked the lowest.

Parks have been divided by classifications established by the National Recreation and Park Association (NRPA) including Mini, Neighborhood, Community, Conservancy, and Special-Use parks. Improvement costs are shown by year (2024-2028) which establishes a priority ranking – higher priority improvements would occur sooner in the schedule. In some cases a capital improvement may utilize a special fund. Depending on the fund, it may or may not be reflected in the subtotal for each park type.

Potential costs for site master plans have not been included in the Capital Improvement Plan (CIP) table but should be accounted for the budget planning. Depending on the level of public involvement and final deliverables, the Village should anticipate a cost of \$15,000-\$25,000 for each site Master Plan. It should also be noted that if the Village acquires new park lands, the required maintenance for these new facilities will also carry a long-term cost implication. A basic mini-park for example will require at minimum, weekly mowing. Neighborhood and Community parks will require mowing, snow removal, playground maintenance and potentially other monthly or annual upkeep depending on the level of facility development.

The total improvement cost by park classification and by year is assembled in **Table 4.1**. Costs associated with each park improvement option are based upon recent regional project construction costs and may be spread out over many years.

Table 4.1: Total Improvement Costs by Year and Park Classification

	2024	2025	2026	2027	2028	Grand Total
MINI PARKS						
Subtotal	\$3,100	\$0	\$0	\$8,400	\$6,450	\$17,950
NEIGHBORHOOD PARKS						
Subtotal	\$843,000	\$0	\$0	\$135,450	\$76,325	\$1,054,775
COMMUNITY PARKS						
Subtotal	\$570,000	\$1,125,000	\$384,375	\$31,500	\$0	\$2,110,875
SPECIAL USE PARKS						
Subtotal	\$0	\$0	\$0	\$0	\$10,750	\$10,750
CONSERVANCY PARKS						
Subtotal	\$0	\$0	\$0	\$0	\$21,500	\$21,500
ALL PARKS						
Subtotal	\$1,416,100	\$1,125,000	\$384,375	\$175,350	\$115,025	\$3,215,850

Detailed CIP tables by individual park can be found on the following pages.

	2024	2025	2026	2027	2028	Grand Total
MINI PARKS						
Centennial Park						
Install ADA approved picnic table				\$1,500		
Install trash and recycling receptacles				\$1,000		
Subtotals	\$0	\$0	\$0	\$2,500	\$0	\$2,500
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ -	\$ -	\$ -	\$ 2,625	\$ -	\$ 2,625
John Street Park						
Remove hazard tree	\$1,000					
Install trash and recycling receptacles				\$1,000		
Subtotals	\$1,000	\$0	\$0	\$1,000	\$0	\$2,000
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ 1,000	\$ -	\$ -	\$ 1,050	\$ -	\$ 2,050
Stonegate Park						
Repair "Little Free Library"	\$100					
Subtotals	\$100	\$0	\$0	\$0	\$0	\$100
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ 100	\$ -	\$ -	\$ -	\$ -	\$ 100
Triangle Park						
Increase shade canopy with tree planting					\$3,000	
Replace picnic table with an ADA approved model				\$1,500		
Repair or replace cracked slide on play structure	\$1,500					
Remove graffiti from gazebo	\$500					
Subtotals	\$2,000	\$0	\$0	\$1,500	\$3,000	\$6,500
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ 2,000	\$ -	\$ -	\$ 1,575	\$ 3,225	\$ 6,800
Van Daalwyk Park						
Install benches at play structure				\$3,000		
Plant trees					\$3,000	
Subtotals	\$0	\$0	\$0	\$3,000	\$3,000	\$6,000
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ -	\$ -	\$ -	\$ 3,150	\$ 3,225	\$ 6,375
MINI PARKS						
Subtotal	\$3,100	\$0	\$0	\$8,400	\$6,450	\$17,950

	2024	2025	2026	2027	2028	Grand Total
NEIGHBORHOOD PARKS						
Liberty Park						
Install trail lighting				\$40,000		
Install ADA approved drinking fountain on a concrete pad adjacent to path				\$10,000		
Install bike rack on concrete pad adjacent to path				\$1,500		
Subtotals	\$0	\$0	\$0	\$51,500	\$0	\$51,500
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ -	\$ -	\$ -	\$ 54,075	\$ -	\$ 54,075
Roosevelt Park						
Install 5 to 12 and 2 to 5-year old play structures with poured-in-place surfacing					\$65,000	
Install ADA approved picnic tables at shelter					\$4,500	
Install bike rack on concrete pad					\$1,500	
Subtotals	\$0	\$0	\$0	\$0	\$71,000	\$71,000
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ -	\$ -	\$ -	\$ -	\$ 76,325	\$ 76,325
Treaty Park						
Install restroom building. Part of the Historic Overlook Shelter project planned for 2024 per the Village CIP	\$753,000					
Install ADA approved drinking fountain on concrete surface				\$10,000		
Install bike rack on concrete surface				\$1,500		
Subtotals	\$753,000	\$0	\$0	\$11,500	\$0	\$764,500
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ 753,000	\$ -	\$ -	\$ 12,075	\$ -	\$ 765,075
Verhagen Park						
Renovation of shelter and playground equipment per Village CIP	\$90,000					
Install concrete or asphalt path from parking lot to park facilities and path to W 3rd St sidewalk				\$50,000		
Install drinking fountain on concrete pad				\$10,000		
Install ADA approved picnic tables at shelter				\$4,500		
Install bike rack on concrete pad				\$1,500		
Subtotals	\$90,000	\$0	\$0	\$66,000	\$0	\$156,000
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ 90,000	\$ -	\$ -	\$ 69,300	\$ -	\$ 159,300
NEIGHBORHOOD PARKS						
Subtotal	\$843,000	\$0	\$0	\$135,450	\$76,325	\$1,054,775
<i>* Bold text indicates that the item is included in the Village CIP</i>						

	2024	2025	2026	2027	2028	Grand Total
COMMUNITY PARKS						
Sunset Park						
Construction of a storm water pond north of Sunset Beach. The pond would fulfill storm water management goals and provide an opportunity to save costs in reducing the size of the swimming pond by eliminating unused areas.		\$850,000				
Construct splashpad at Sunset Swimming Facility	\$305,000					
Replace upper diamond field lighting with LED fixtures, replacement poles and infrastructure	\$250,000					
Replace lower diamond field lighting with LED fixtures, replacement poles and infrastructure			\$215,000			
Replace baseball field lighting with LED fixtures, replacement poles and infrastructure		\$200,000				
Replacement of the playground equipment and fencing adjacent to Shelter 1 with new ADA accessible facilities and poured in place surfacing			\$160,000			
Replacement, patching, sealing and lining of identified problem areas of park trails, roadways and parking lots		\$75,000				
Replace youth diamond bleachers with ADA/code compliant bleachers	\$15,000					
Install ADA approved picnic tables (10)				\$15,000		
Replace damaged/aging drinking fountains with ADA approved models				\$15,000		
Subtotals	\$570,000	\$1,125,000	\$375,000	\$30,000	\$0	\$2,100,000
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ 570,000	\$ 1,125,000	\$ 384,375	\$ 31,500	\$ -	\$ 2,110,875
COMMUNITY PARKS						
Subtotal	\$570,000	\$1,125,000	\$384,375	\$31,500	\$0	\$2,110,875
<i>* Bold text indicates that the item is included in the Village CIP</i>						

	2024	2025	2026	2027	2028	Grand Total
SPECIAL-USE PARKS						
Memorial Park						
Install drinking fountain					\$10,000	
Explore goose prevention options					\$0	
Subtotals	\$0	\$0	\$0	\$0	\$10,000	\$10,000
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ -	\$ -	\$ -	\$ -	\$ 10,750	\$ 10,750
SPECIAL USE PARKS						
Subtotal	\$0	\$0	\$0	\$0	\$10,750	\$10,750

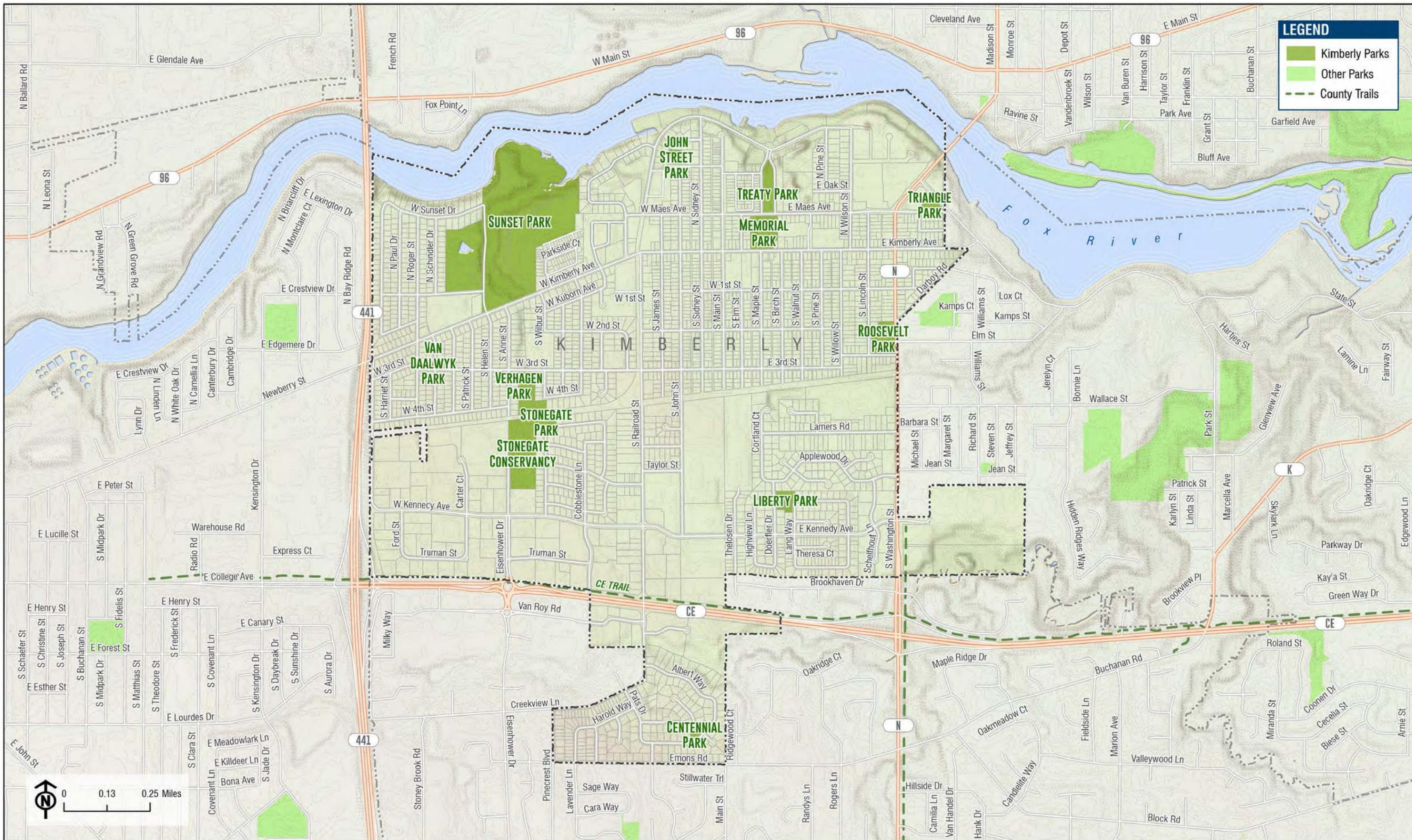
	2024	2025	2026	2027	2028	Grand Total
CONSERVANCY						
Stonegate Conservancy						
Ash tree removal					\$15,000	
Secure pedestrian bridge to remain in-place during storm water events					\$5,000	
Subtotals	\$0	\$0	\$0	\$0	\$20,000	\$20,000
Inflation	0.0%	0.0%	2.5%	5.0%	7.5%	
Totals	\$ -	\$ -	\$ -	\$ -	\$ 21,500	\$ 21,500
CONSERVANCY						
Subtotal	\$0	\$0	\$0	\$0	\$21,500	\$21,500

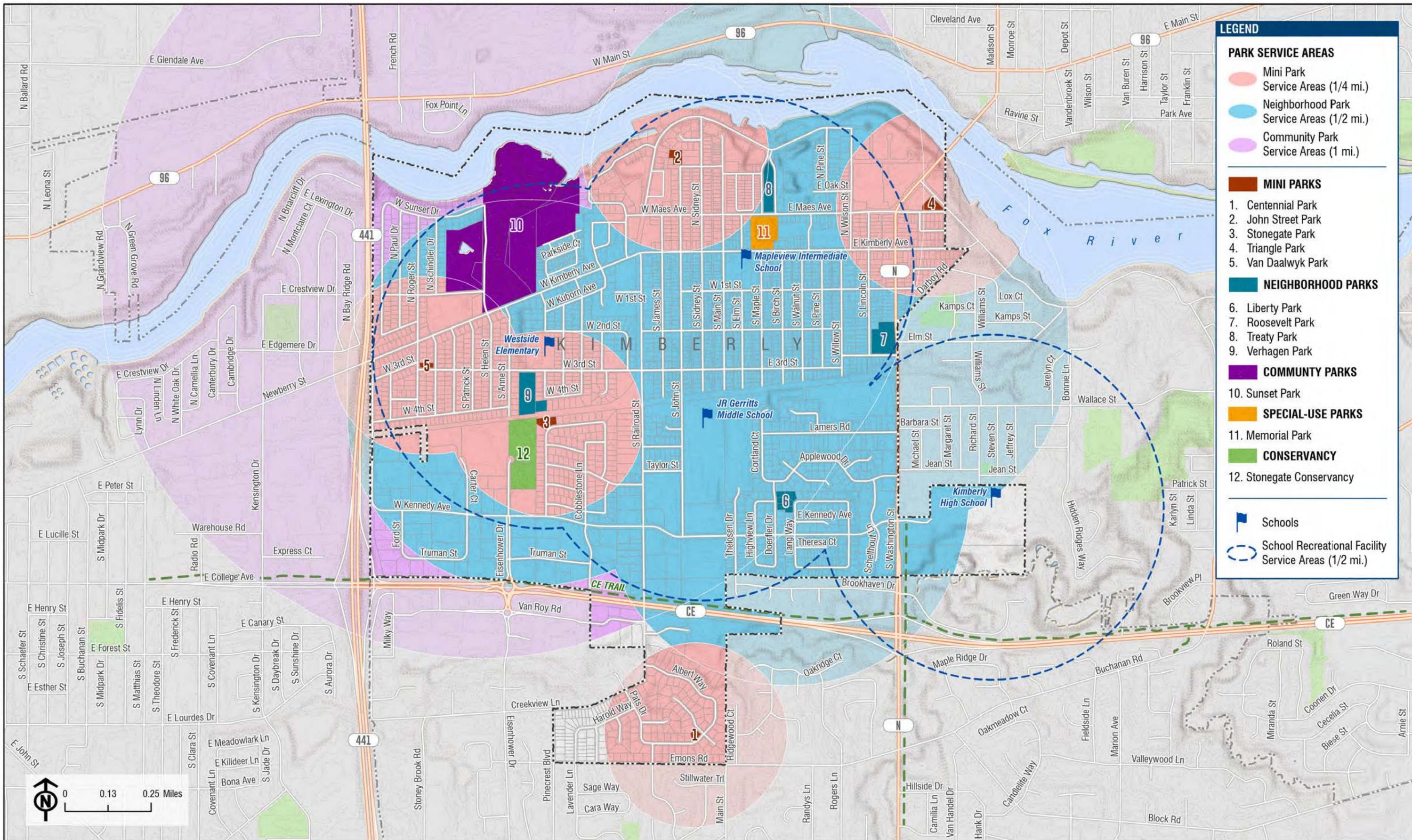
Appendix A:

Facilities Matrix

Appendix B:

Maps





LEGEND

PARK SERVICE AREAS

- Mini Park Service Areas (1/4 mi.)
- Neighborhood Park Service Areas (1/2 mi.)
- Community Park Service Areas (1 mi.)

MINI PARKS

- Centennial Park
- John Street Park
- Stonegate Park
- Triangle Park
- Van Daalwyk Park

NEIGHBORHOOD PARKS

- Liberty Park
- Roosevelt Park
- Treaty Park
- Verhagen Park

COMMUNITY PARKS

- Sunset Park

SPECIAL-USE PARKS

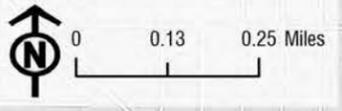
- Memorial Park

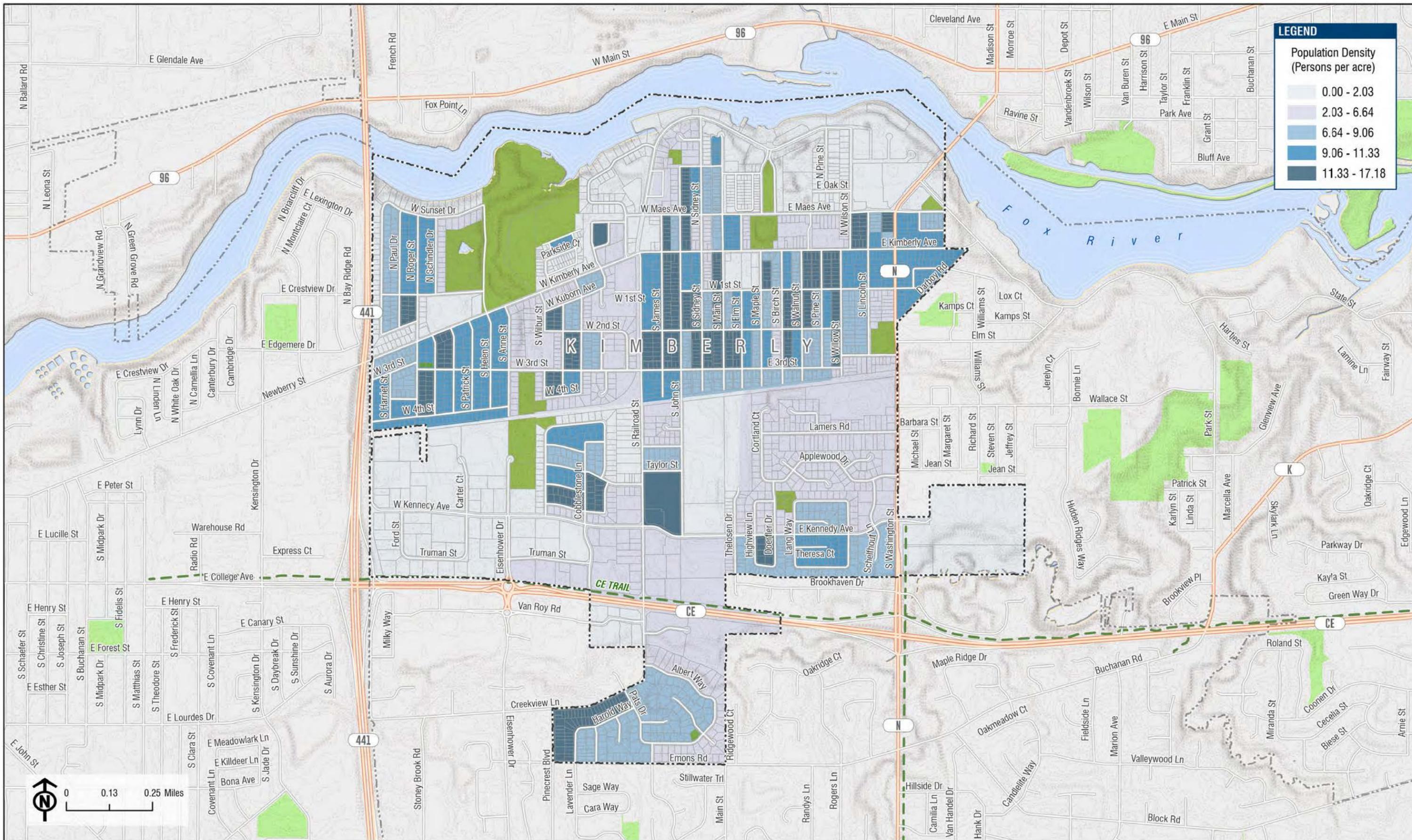
CONSERVANCY

- Stonegate Conservancy

Schools

- Schools
- School Recreational Facility Service Areas (1/2 mi.)





LEGEND	
Population Density (Persons per acre)	
0.00 - 2.03	(Lightest shade)
2.03 - 6.64	(Light shade)
6.64 - 9.06	(Medium-light shade)
9.06 - 11.33	(Medium-dark shade)
11.33 - 17.18	(Darkest shade)

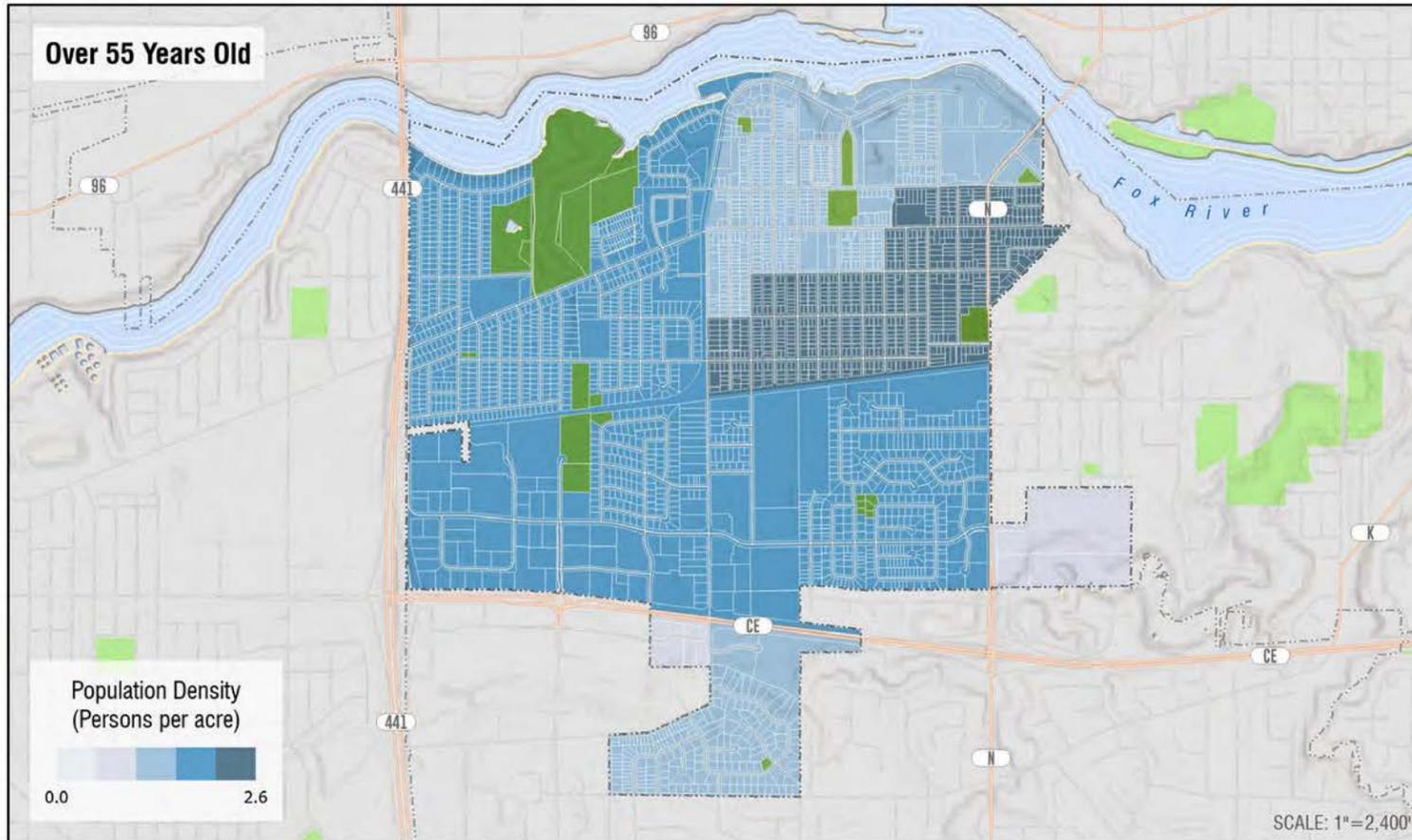
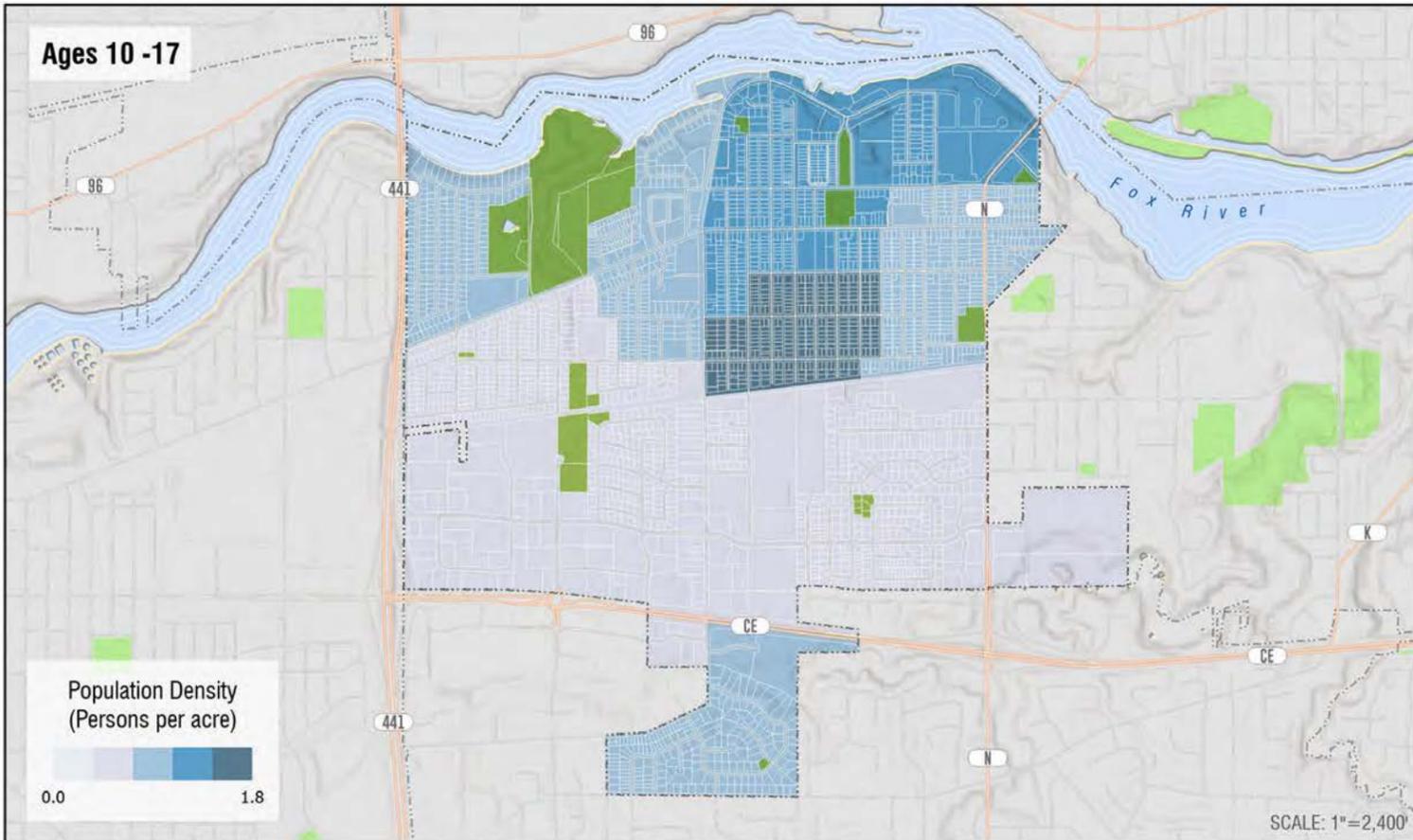
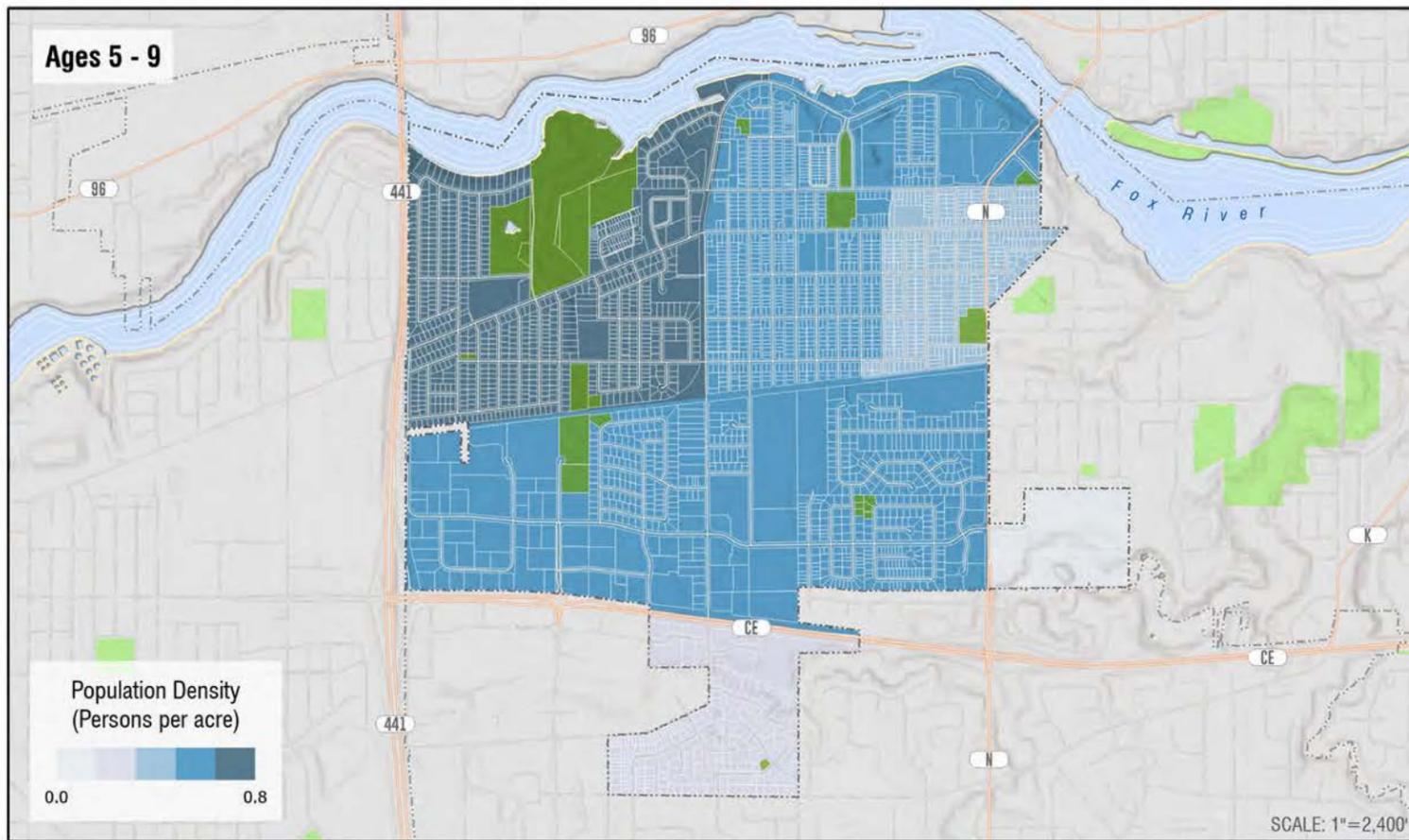
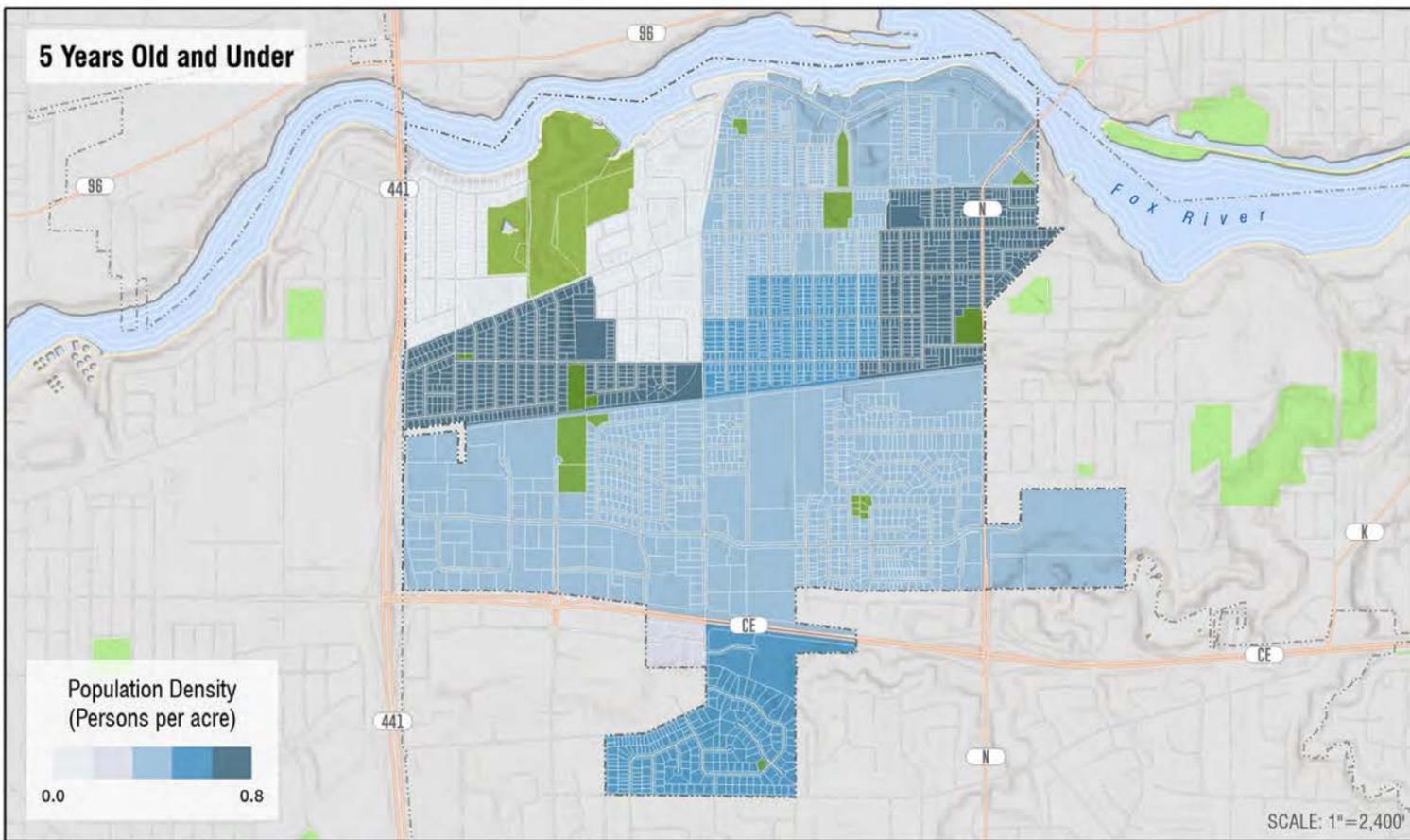


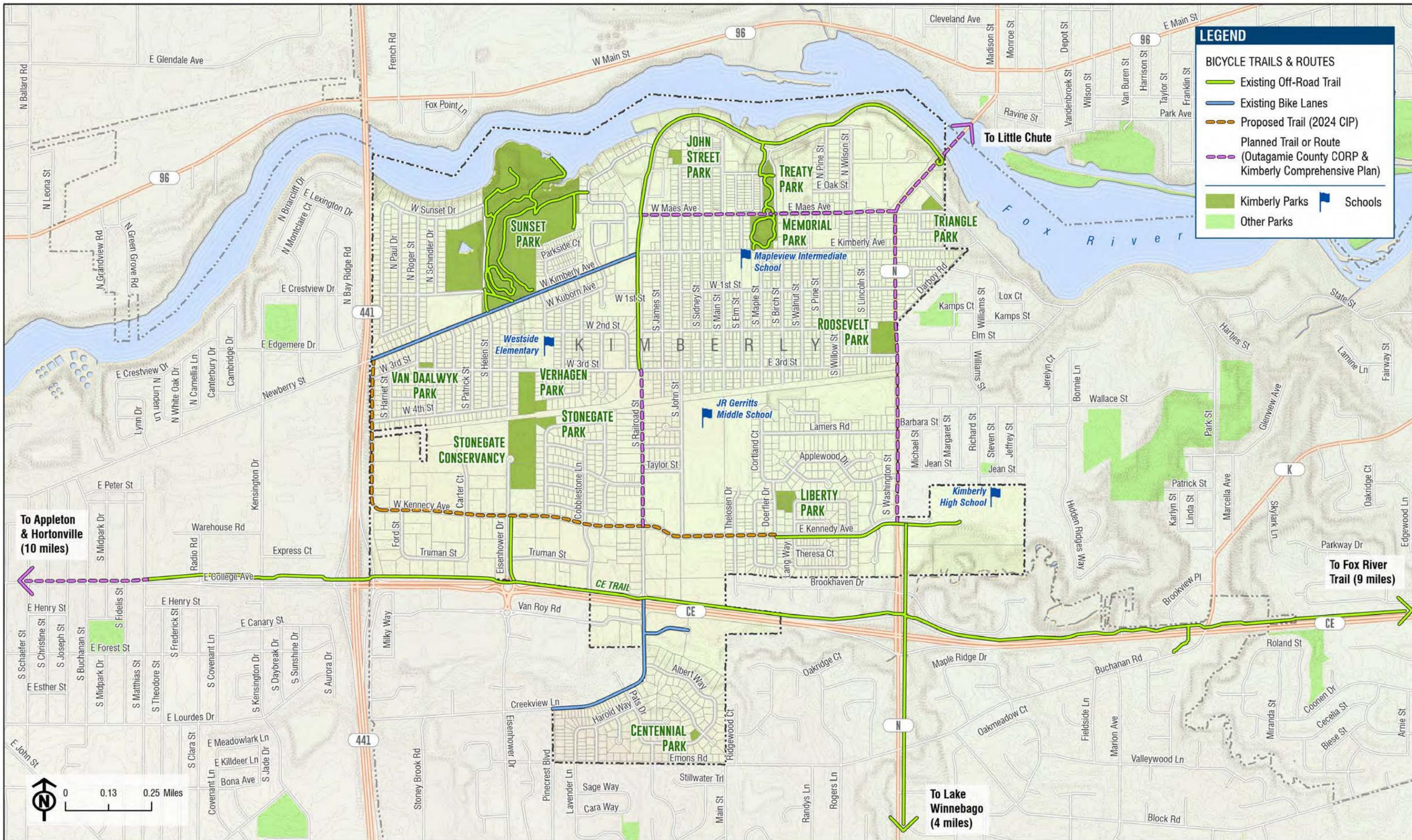
Population Density
 Kimberly Comprehensive Outdoor Recreation Plan • Kimberly, Wisconsin



VILLAGE OF KIMBERLY
 515 West Kimberly Avenue
 Kimberly, Wisconsin 54136
 Project 52-0834 • 6.15.2023

MAP 3





LEGEND

BICYCLE TRAILS & ROUTES

- Existing Off-Road Trail
- Existing Bike Lanes
- Proposed Trail (2024 CIP)
- Planned Trail or Route (Outagamie County CORP & Kimberly Comprehensive Plan)

Kimberly Parks **Schools**

Other Parks

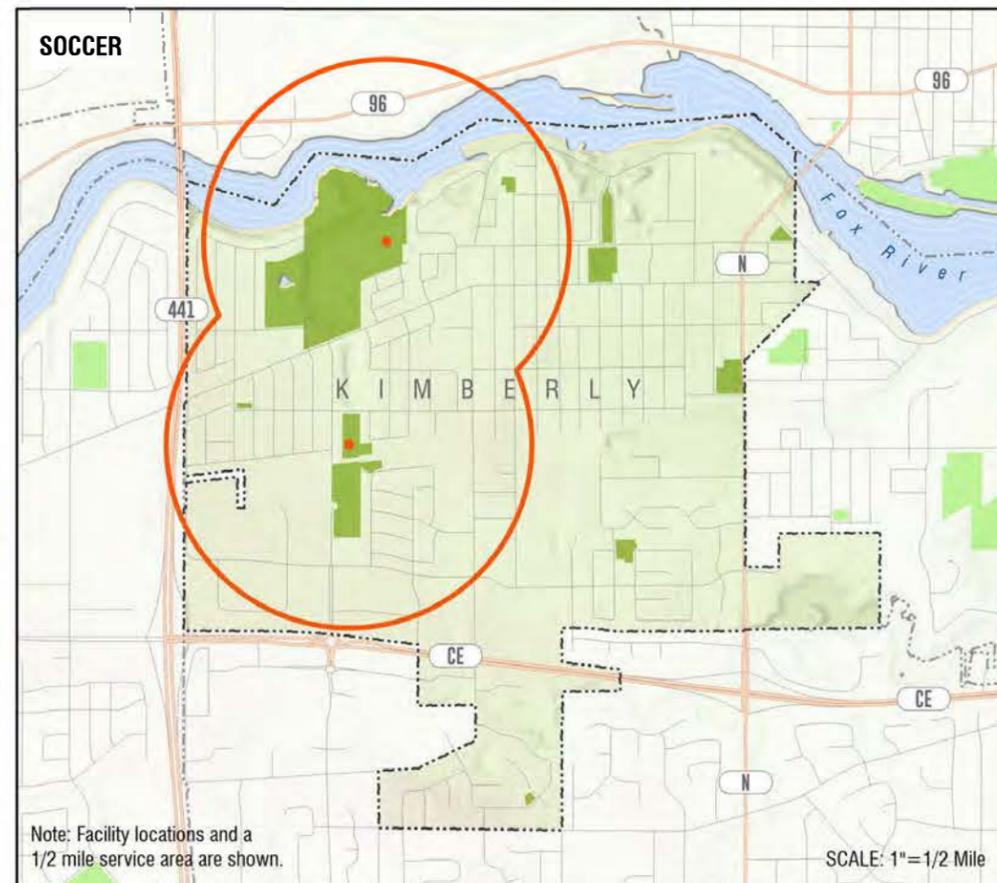
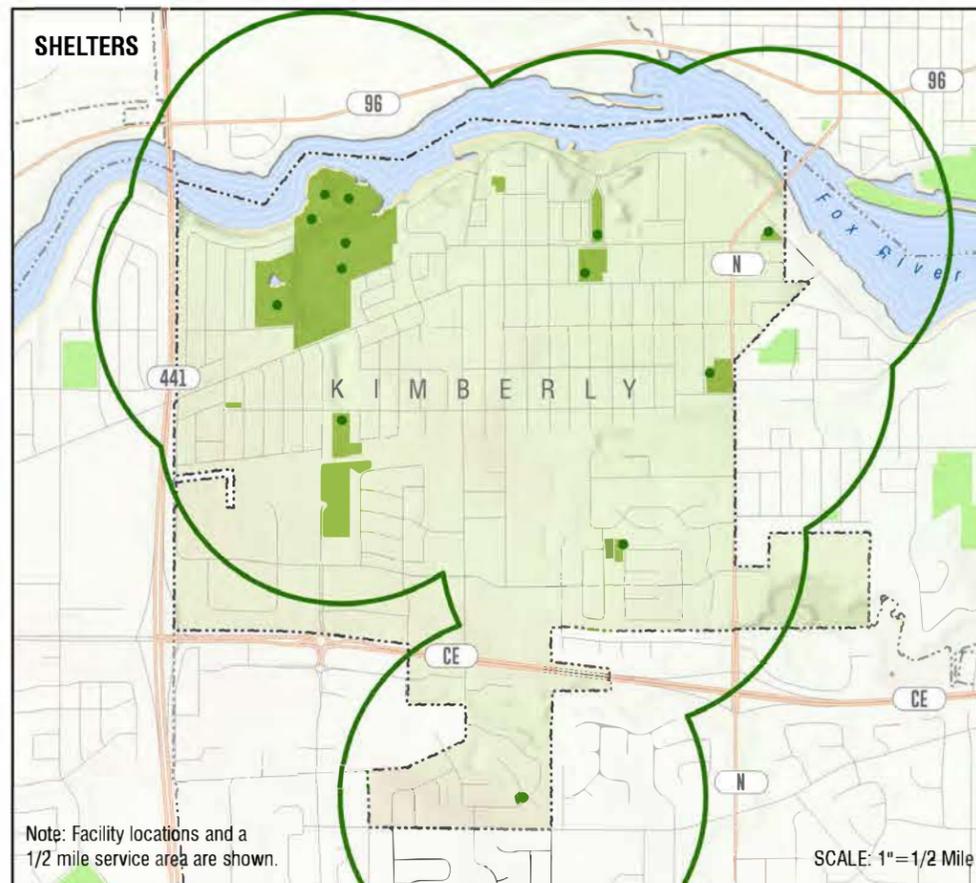
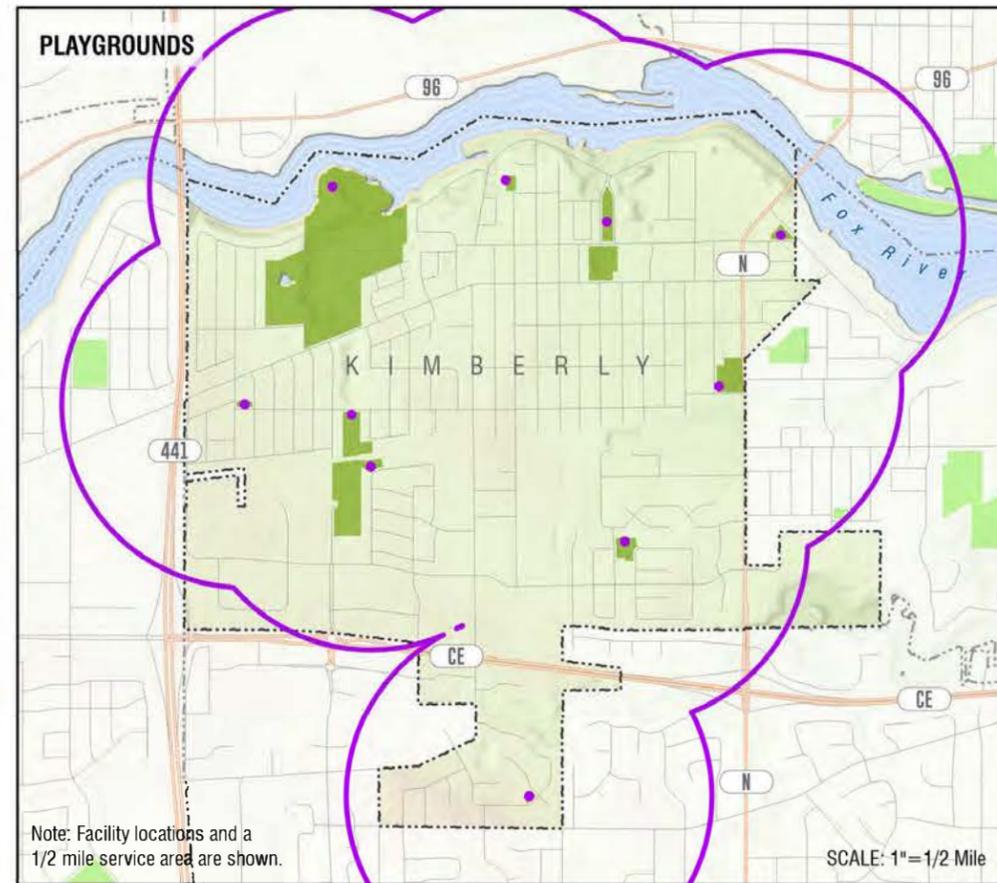
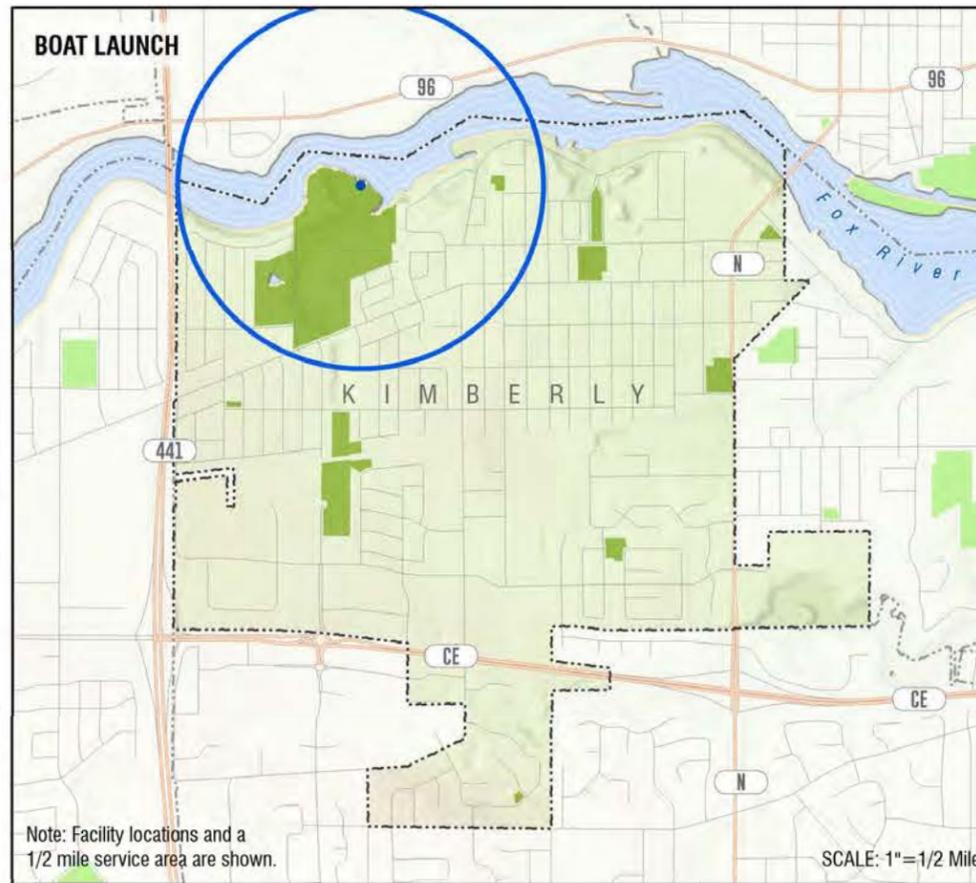


Recreational Routes & Trails
 Kimberly Comprehensive Outdoor Recreation Plan • Kimberly, Wisconsin



VILLAGE OF KIMBERLY
 515 West Kimberly Avenue
 Kimberly, Wisconsin 54136
 Project 52-0834 • 12.12.2023

MAP 5



5 Years Old and Under

LEGEND

Facilities for 2 to 5-Year Olds

- Facility locations (for 2 to 5-year olds)
- Quarter-mile radius from 2 to 5-year old facilities
- Half-mile radius from 2 to 5-year old facilities

NOTE: 2 to 5-year old facilities include equipment such as tot slides, spring riders, tilt cups and sandboxes.

Population Density (2 to 5-year olds per acre)

0.0 0.8

SCALE: 1"=2,400'

Ages 5 - 9

LEGEND

Facilities for 5 to 9-Year Olds

- Facility locations (for 5 to 9-year olds)
- Quarter-mile radius from 5 to 9-year old facilities
- Half-mile radius from 5 to 9-year old facilities

NOTE: 5 to 9-year old facilities include equipment such as climbing structures, standard slides, monkey bars and swings.

Population Density (5 to 9-year olds per acre)

0.0 0.8

SCALE: 1"=2,400'

Ages 10 -17

LEGEND

Facilities for 10 to 17-Year Olds

- Facility locations (for 10 to 17-year olds)
- Quarter-mile radius from 10 to 17-year old facilities
- Half-mile radius from 10 to 17-year old facilities

NOTE: 10 to 17-year old facilities include those such as baseball fields, basketball courts, skate parks and ice rinks.

Population Density (10 to 17-year olds per acre)

0.0 0.8

SCALE: 1"=2,400'

Over 55 Years Old

LEGEND

Facilities for age 55 and over

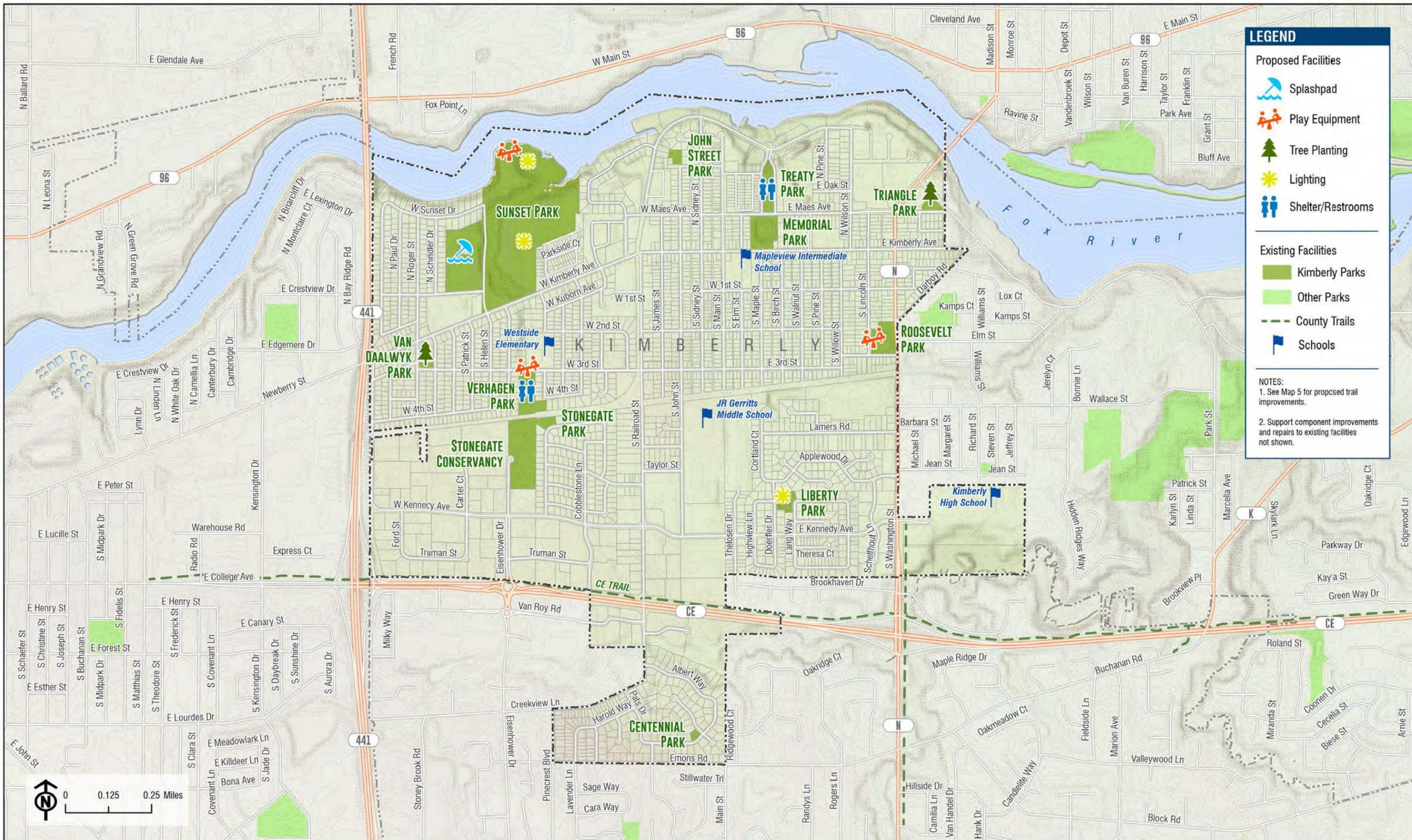
- Facility locations (for ages 55 and over)
- Quarter-mile radius from 55 and over facilities
- Half-mile radius from 55 and over facilities

NOTE: Facilities for ages 55 and over include hiking trails, outdoor fitness stations, boat launches and pickleball courts.

Population Density (Age 55 and over per acre)

0.0 0.8

SCALE: 1"=2,400'



LEGEND

Proposed Facilities

- Splashpad
- Play Equipment
- Tree Planting
- Lighting
- Shelter/Restrooms

Existing Facilities

- Kimberly Parks
- Other Parks
- County Trails
- Schools

NOTES:

1. See Map 5 for proposed trail improvements.
2. Support component improvements and repairs to existing facilities not shown.



Proposed Improvements
 Kimberly Comprehensive Outdoor Recreation Plan • Kimberly, Wisconsin



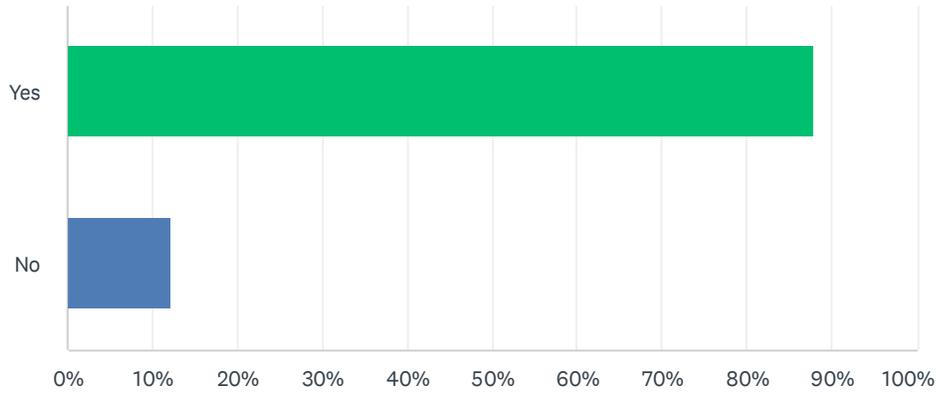
VILLAGE OF KIMBERLY
 515 West Kimberly Avenue
 Kimberly, Wisconsin 54136
 Project 52-0834 • 9.7.2023

Appendix C:

Parks and Open Space Survey

Q1 Question 1 of 11 - Do you reside in Kimberly?

Answered: 141 Skipped: 0

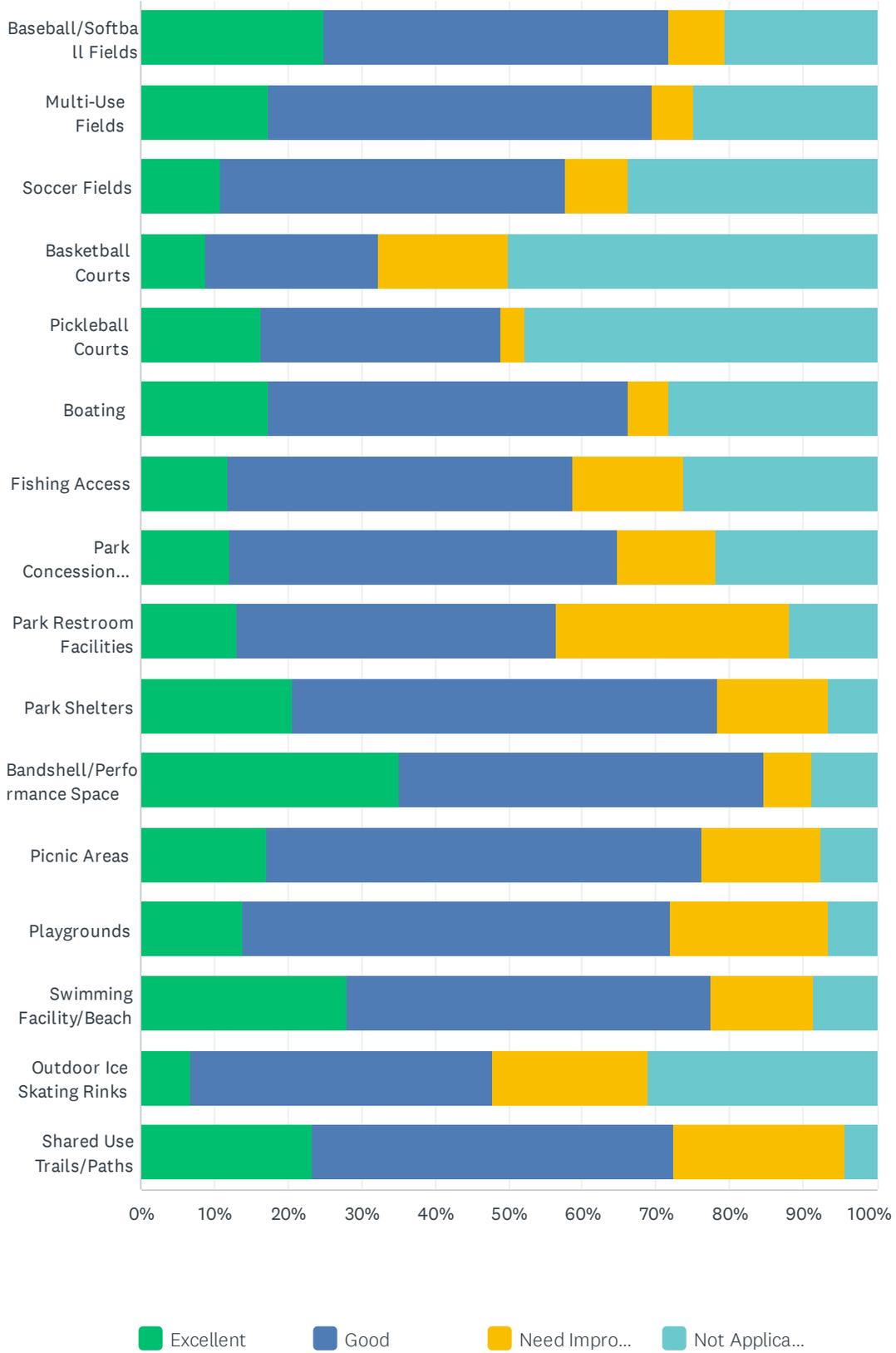


ANSWER CHOICES	RESPONSES	
Yes	87.94%	124
No	12.06%	17
TOTAL		141

Q2 Question 2 of 11 - Please indicate the overall condition of each type of recreational facility managed by the Village.

Answered: 97 Skipped: 44

Village of Kimberly Comprehensive Outdoor Recreation Plan



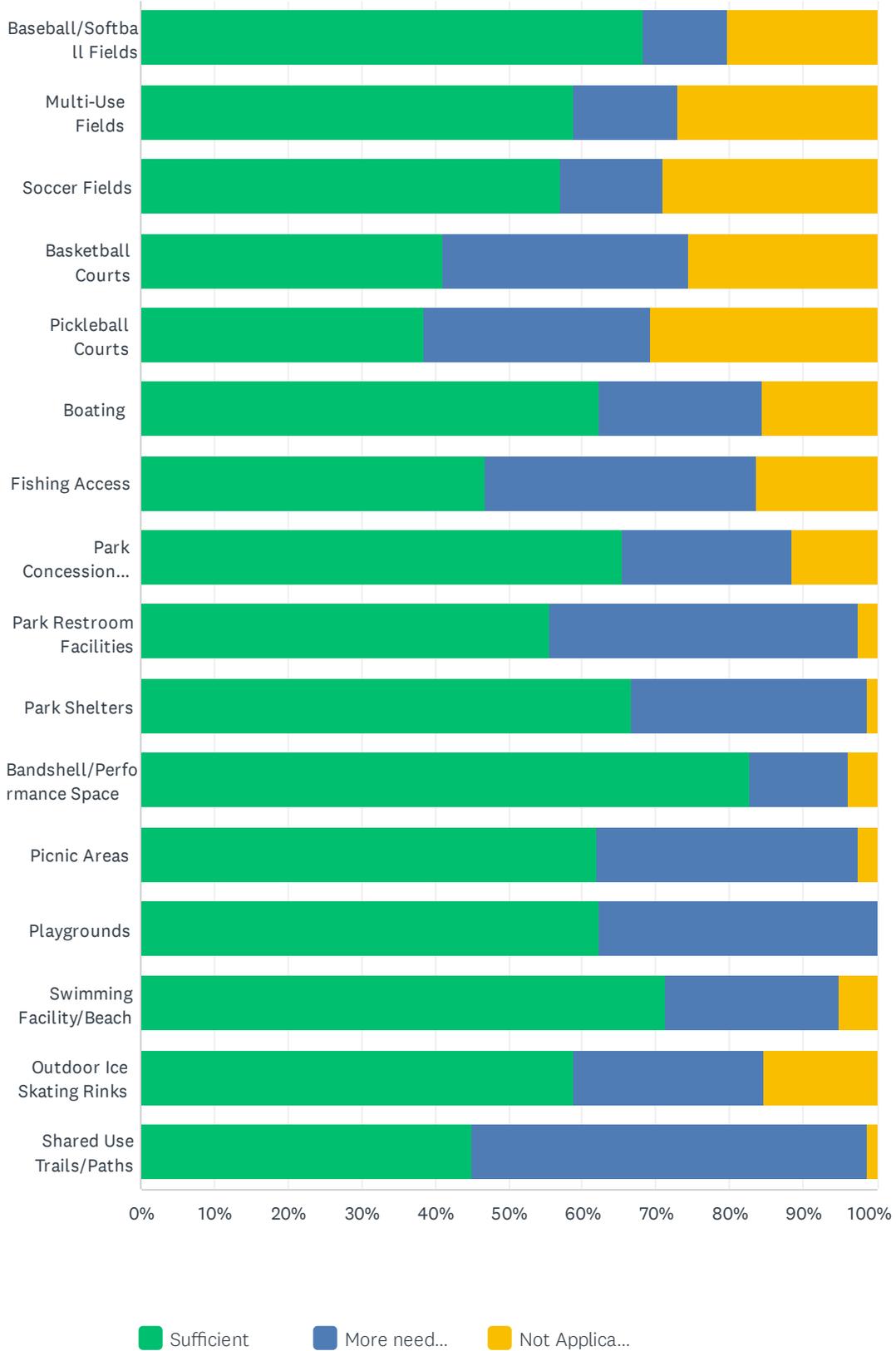
Village of Kimberly Comprehensive Outdoor Recreation Plan

	EXCELLENT	GOOD	NEED IMPROVEMENT/POOR	NOT APPLICABLE	TOTAL
Baseball/Softball Fields	25.00% 23	46.74% 43	7.61% 7	20.65% 19	92
Multi-Use Fields	17.39% 16	52.17% 48	5.43% 5	25.00% 23	92
Soccer Fields	10.87% 10	46.74% 43	8.70% 8	33.70% 31	92
Basketball Courts	8.89% 8	23.33% 21	17.78% 16	50.00% 45	90
Pickleball Courts	16.30% 15	32.61% 30	3.26% 3	47.83% 44	92
Boating	17.39% 16	48.91% 45	5.43% 5	28.26% 26	92
Fishing Access	11.96% 11	46.74% 43	15.22% 14	26.09% 24	92
Park Concession Facilities	12.09% 11	52.75% 48	13.19% 12	21.98% 20	91
Park Restroom Facilities	13.04% 12	43.48% 40	31.52% 29	11.96% 11	92
Park Shelters	20.65% 19	57.61% 53	15.22% 14	6.52% 6	92
Bandshell/Performance Space	35.16% 32	49.45% 45	6.59% 6	8.79% 8	91
Picnic Areas	17.20% 16	59.14% 55	16.13% 15	7.53% 7	93
Playgrounds	13.98% 13	58.06% 54	21.51% 20	6.45% 6	93
Swimming Facility/Beach	27.96% 26	49.46% 46	13.98% 13	8.60% 8	93
Outdoor Ice Skating Rinks	6.67% 6	41.11% 37	21.11% 19	31.11% 28	90
Shared Use Trails/Paths	23.40% 22	48.94% 46	23.40% 22	4.26% 4	94

Q3 Question 3 of 11 - Considering the same group of facilities, please indicate whether or not Kimberly has sufficient quantities for each type to meet the demand.

Answered: 82 Skipped: 59

Village of Kimberly Comprehensive Outdoor Recreation Plan

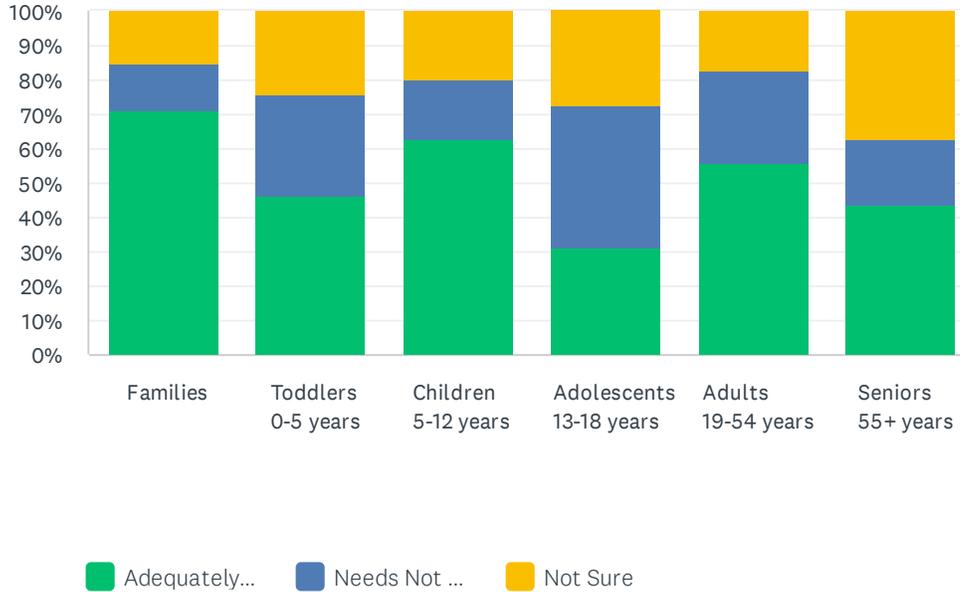


Village of Kimberly Comprehensive Outdoor Recreation Plan

	SUFFICIENT	MORE NEEDED IN THE FUTURE	NOT APPLICABLE	TOTAL
Baseball/Softball Fields	68.35% 54	11.39% 9	20.25% 16	79
Multi-Use Fields	58.97% 46	14.10% 11	26.92% 21	78
Soccer Fields	56.96% 45	13.92% 11	29.11% 23	79
Basketball Courts	41.03% 32	33.33% 26	25.64% 20	78
Pickleball Courts	38.46% 30	30.77% 24	30.77% 24	78
Boating	62.34% 48	22.08% 17	15.58% 12	77
Fishing Access	46.84% 37	36.71% 29	16.46% 13	79
Park Concession Facilities	65.38% 51	23.08% 18	11.54% 9	78
Park Restroom Facilities	55.70% 44	41.77% 33	2.53% 2	79
Park Shelters	66.67% 52	32.05% 25	1.28% 1	78
Bandshell/Performance Space	82.89% 63	13.16% 10	3.95% 3	76
Picnic Areas	62.03% 49	35.44% 28	2.53% 2	79
Playgrounds	62.34% 48	37.66% 29	0.00% 0	77
Swimming Facility/Beach	71.43% 55	23.38% 18	5.19% 4	77
Outdoor Ice Skating Rinks	58.97% 46	25.64% 20	15.38% 12	78
Shared Use Trails/Paths	45.00% 36	53.75% 43	1.25% 1	80

Q4 Question 4 of 11 - Considering the various age groups in Kimberly, please indicate whether the existing facilities adequately meet their needs.

Answered: 84 Skipped: 57



	ADEQUATELY SERVICED	NEEDS NOT CURRENTLY MET	NOT SURE	TOTAL
Families	71.25% 57	13.75% 11	15.00% 12	80
Toddlers 0-5 years	46.34% 38	29.27% 24	24.39% 20	82
Children 5-12 years	62.50% 50	17.50% 14	20.00% 16	80
Adolescents 13-18 years	31.25% 25	41.25% 33	27.50% 22	80
Adults 19-54 years	55.56% 45	27.16% 22	17.28% 14	81
Seniors 55+ years	43.75% 35	18.75% 15	37.50% 30	80

Q5 Question 5 of 11 - In your opinion, what is the most popular park facility/amenity currently provided by the Village?

Answered: 59 Skipped: 82

#	RESPONSES	DATE
1	Pickleball	7/19/2023 12:47 PM
2	Baseball & THAT's It! The Village's Rec Program is non-existent beyond baseball for a specific age group & an occasional day paint craft. (Sense swim lessons have signups through summer school- I'm not considering that as Rec program!)	7/15/2023 6:59 PM
3	Sunset Beach	7/11/2023 10:00 AM
4	Ball diamonds and swim beach	7/11/2023 9:09 AM
5	Sunset	7/11/2023 8:55 AM
6	Sunset	7/11/2023 8:44 AM
7	I think there is more than one.	7/11/2023 8:38 AM
8	Sunset Park	7/11/2023 8:28 AM
9	Trails, amphitheater	7/11/2023 8:21 AM
10	Kitchen at sunset shelter	7/9/2023 11:25 AM
11	Sunset Beach	7/7/2023 8:59 PM
12	Sunset Park	7/7/2023 5:44 PM
13	Swimming	7/7/2023 3:36 PM
14	Sunset	7/7/2023 2:52 PM
15	Sunset park	7/7/2023 1:44 PM
16	Sunset Park	7/7/2023 12:16 PM
17	sunset park	7/7/2023 9:43 AM
18	Sunset swim lake	7/7/2023 8:22 AM
19	Sports	7/7/2023 7:22 AM
20	sidewalks	7/6/2023 11:08 PM
21	Sunset	7/6/2023 10:35 PM
22	Sunset	7/6/2023 10:24 PM
23	Most popular park facility is probably the sporting fields (baseball and soccer) or the trail system in Sunset Park.	7/6/2023 10:05 PM
24	Treaty Park with the rubberized surface	7/6/2023 9:38 PM
25	Sunset	7/6/2023 5:14 PM
26	Beach	7/6/2023 4:59 PM
27	Sunset	7/6/2023 4:38 PM
28	Sunset	7/6/2023 4:36 PM
29	Sunset park, love!	7/6/2023 4:32 PM
30	Sunset Beach	7/6/2023 4:16 PM

Village of Kimberly Comprehensive Outdoor Recreation Plan

31	Civic center area	7/6/2023 4:10 PM
32	Sunset	7/6/2023 3:47 PM
33	Sunset upper shelters	7/6/2023 3:27 PM
34	Sunset beach	7/6/2023 2:55 PM
35	Amphitheatre & baseball fields	7/6/2023 2:20 PM
36	Treaty Park always has families playing on the equipment. Restrooms are needed at this park	7/6/2023 2:20 PM
37	Sunset beach	7/6/2023 2:15 PM
38	Sunset beach	7/6/2023 2:06 PM
39	Sunset beach	7/6/2023 1:40 PM
40	Sunset	7/6/2023 1:25 PM
41	Sunset	7/6/2023 1:25 PM
42	Sunset	7/6/2023 1:12 PM
43	Sunset park	7/6/2023 1:11 PM
44	Sunset beach	7/6/2023 1:08 PM
45	Amphitheater	7/6/2023 12:59 PM
46	Sunset & its facilities	7/6/2023 12:53 PM
47	The usage at sunset, paperfest, fireworks for firefighters, definitely helps in the community	7/6/2023 12:50 PM
48	Sunset	7/6/2023 12:42 PM
49	Sunset park and beach	7/6/2023 12:35 PM
50	Sunset Park	7/6/2023 11:06 AM
51	Sunset	7/4/2023 8:29 AM
52	Waterfront walking paths	7/3/2023 10:25 AM
53	Sunset	6/30/2023 10:21 PM
54	Treaty park or Roosevelt	6/29/2023 7:26 AM
55	Sunset Beach	6/29/2023 6:01 AM
56	Shelters	6/28/2023 10:45 PM
57	Sunset park	6/28/2023 8:06 PM
58	Memorial Park/Pond & adjacent Treaty Park	6/28/2023 6:07 PM
59	Trails	6/28/2023 2:03 PM

Q6 Question 6 of 11 - Are there park facilities/amenities you or your family would use that are not currently provided in the Village park system?

Answered: 54 Skipped: 87

#	RESPONSES	DATE
1	Splash pad, baby playground	7/19/2023 12:47 PM
2	Where are the pickle ball & basketball courts in Village Parks? Is Darboy & Combined Locks being included? What happened to the Boardwalk & River overlook, Nature trails from the development? Better bathrooms! Skate park. Universal & all accessibility playground equipment!!!	7/15/2023 6:59 PM
3	We would love a splash pad, even if small lol. We often drive to Sherwood to use theirs. We would also love to see an accessible playground. I also find that when we go to the park, the bathrooms are locked. It's very hard to utilize a park with a potty training toddler without the ability to use the restroom. Especially when they see the facilities. We have had meltdowns because we aren't able to get into the restrooms, during the daylight hours, weekends, etc. not at night. Working water fountains as well. The one at Roosevelt park is also not operational currently.	7/11/2023 10:00 AM
4	No	7/11/2023 8:55 AM
5	Disc golf	7/11/2023 8:48 AM
6	Yes	7/11/2023 8:44 AM
7	See #8	7/11/2023 8:38 AM
8	More dog friendly areas	7/11/2023 8:28 AM
9	More trails	7/11/2023 8:21 AM
10	Soccer Fields	7/7/2023 8:59 PM
11	Na	7/7/2023 5:44 PM
12	Yes. A swimming pool!!!!	7/7/2023 3:36 PM
13	Splash pad and/or more toddler friendly park equipment. Would also love more spring/fall youth programming, like offered in summer. Adding dance or tumbling would be a big plus too!	7/7/2023 2:52 PM
14	No	7/7/2023 1:44 PM
15	Splash Pad - No fee to use.	7/7/2023 12:16 PM
16	yes	7/7/2023 9:43 AM
17	Basketball court	7/7/2023 8:22 AM
18	More walking trails and easier access by the boat landing	7/7/2023 7:22 AM
19	Splash pad	7/6/2023 10:35 PM
20	Splash pad	7/6/2023 10:24 PM
21	A pavilion near the Amphitheater.	7/6/2023 10:05 PM
22	No	7/6/2023 9:38 PM
23	Splash pad, swimming pool.	7/6/2023 5:14 PM
24	No	7/6/2023 4:59 PM
25	No	7/6/2023 4:38 PM
26	Dog park/run	7/6/2023 4:36 PM

Village of Kimberly Comprehensive Outdoor Recreation Plan

27	Better boat ramp, longer for pontoons	7/6/2023 4:32 PM
28	Splash pad	7/6/2023 4:16 PM
29	Splash pad	7/6/2023 3:47 PM
30	Sunset basketball courts	7/6/2023 3:27 PM
31	Basketball courts at sunset by the park and lookout deck to river.	7/6/2023 3:16 PM
32	Free splash pad	7/6/2023 2:55 PM
33	Playgrounds are horrid. Look to Memorial Park in Appleton. Any special needs are sorely under served.	7/6/2023 2:20 PM
34	Not sure	7/6/2023 2:20 PM
35	Splash pad, 4 square, gaga ball pit	7/6/2023 2:15 PM
36	Splash pad	7/6/2023 2:06 PM
37	More trails for running/walking	7/6/2023 1:40 PM
38	Yes	7/6/2023 1:25 PM
39	Na	7/6/2023 1:12 PM
40	Day-use picnic areas, designated	7/6/2023 1:11 PM
41	Inclusive park	7/6/2023 1:08 PM
42	No	7/6/2023 12:59 PM
43	Warming shelter at ice rink, more trails and sidewalks in all sides of the street. Too many busy streets without trails or sidewalks in both sides.	7/6/2023 12:53 PM
44	Splash pad, or a chlorinated pool. The beach is nice for something's just not my families preference	7/6/2023 12:50 PM
45	No	7/6/2023 12:42 PM
46	No	7/6/2023 12:35 PM
47	No	7/6/2023 11:06 AM
48	Dog park!! Restaurants on the water!	7/3/2023 10:25 AM
49	?	6/30/2023 10:21 PM
50	A splash pad would be nice and we would like more biking trails; we would also like flashing lights on Kimberly avenue leading to Memorial park and flashing lights leading from memorial park to treaty park so that children can safely stop traffic since almost no one stops for children on these roads	6/29/2023 7:26 AM
51	Outdoor workout equipment along the trails	6/29/2023 6:01 AM
52	No	6/28/2023 8:06 PM
53	Small bathrooms, Warming Shelter, & Concessions at Treaty Park	6/28/2023 6:07 PM
54	More concerts for younger generation	6/28/2023 2:03 PM

Q7 Question 7 of 11 - Are there facilities that the Village provides that you are not interested in using?

Answered: 43 Skipped: 98

#	RESPONSES	DATE
1	No	7/19/2023 12:47 PM
2	The baseball fields 🏟️ but others do. We don't use the "dog park" because there isn't a fence or distinct area.	7/15/2023 6:59 PM
3	Currently we don't use ballfields but will as our children grow	7/11/2023 10:00 AM
4	Yes - soccer	7/11/2023 9:09 AM
5	No	7/11/2023 8:55 AM
6	No	7/11/2023 8:44 AM
7	I'm interested but don't use.	7/11/2023 8:38 AM
8	N/A	7/11/2023 8:28 AM
9	? Others might need all	7/11/2023 8:21 AM
10	No	7/7/2023 8:59 PM
11	Sunset beach.	7/7/2023 3:36 PM
12	Triangle park is not well maintained and feels a little dangerous.	7/7/2023 2:52 PM
13	yes	7/7/2023 9:43 AM
14	Pickle ball court	7/7/2023 8:22 AM
15	As our children get older I would assume they would utilize more of the facilities	7/6/2023 10:35 PM
16	No	7/6/2023 10:24 PM
17	Pickleball Courts	7/6/2023 10:05 PM
18	It will depend on the ages of my kids	7/6/2023 9:38 PM
19	No	7/6/2023 5:14 PM
20	No	7/6/2023 4:38 PM
21	N/a	7/6/2023 4:32 PM
22	Pickle ball	7/6/2023 4:16 PM
23	Roosevelt	7/6/2023 4:10 PM
24	Not that I'm aware	7/6/2023 2:55 PM
25	Fishing	7/6/2023 2:20 PM
26	No	7/6/2023 2:20 PM
27	No	7/6/2023 2:15 PM
28	I don't care about baseball/soccer/sports fields	7/6/2023 1:40 PM
29	Unsure	7/6/2023 1:25 PM
30	Na	7/6/2023 1:12 PM
31	Na	7/6/2023 1:11 PM

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32	Yes	7/6/2023 1:08 PM
33	N/a	7/6/2023 12:53 PM
34	No. 2 Shelter	7/6/2023 12:42 PM
35	No	7/6/2023 12:35 PM
36	No	7/6/2023 11:06 AM
37	Ice rink	7/3/2023 10:25 AM
38	Roosevelt	6/30/2023 10:21 PM
39	Basketball courts, boat and fishing, kayak launch	6/29/2023 7:26 AM
40	Fields	6/28/2023 10:45 PM
41	No	6/28/2023 8:06 PM
42	We enjoy as many as possible	6/28/2023 6:07 PM
43	Pickleball courts	6/28/2023 2:03 PM

Q8 Question 8 of 11 - What facilities/amenities would you like and in which Village park would you like to see them provided?

Answered: 45 Skipped: 96

#	RESPONSES	DATE
1	I'd like to see the downtown area become something - the community is growing, lets make the downtown someplace to go!	7/19/2023 12:47 PM
2	Pickle ball & basketball at triangle. A misting machine at treaty & triangle. Volleyball net at Triangle.	7/15/2023 6:59 PM
3	Water bottle filling stations around on the trails, especially the new trail system going in and on the CE trail, by the high school possibly, or by the library/fire station. There is one by the YMCA but it's currently turned off or broken. That's all I know of and I can't even use it. We live near Liberty Park and it's been carved in, painted on, etc. lately a lot of unpleasant things which is really a bummer. Not sure if we should be calling to report when we see high schoolers lounging in the equipment on early/late dismissal days but the vandalism seems to come after those days with their lunch wrappers and bottles left behind.	7/11/2023 10:00 AM
4	?	7/11/2023 8:55 AM
5	Senior activities	7/11/2023 8:44 AM
6	Senior exercise equipment outdoors	7/11/2023 8:38 AM
7	Water stations	7/11/2023 8:28 AM
8	?	7/11/2023 8:21 AM
9	Cornhole, more kitchen shelters	7/9/2023 11:25 AM
10	More soccer fields	7/7/2023 8:59 PM
11	Splash pad	7/7/2023 5:44 PM
12	Pool at sunset park by the soccer field	7/7/2023 3:36 PM
13	More swings, restrooms, pickle ball court - Liberty Park	7/7/2023 12:16 PM
14	top of sunset park, shelters	7/7/2023 9:43 AM
15	Basketball court in liberty park, nicer pavillion Liberty Park,	7/7/2023 8:22 AM
16	Easier access to the boat landing at Sunset Park	7/7/2023 7:22 AM
17	Safe bicycle lanes and paths to traverse the Village. This survey seems to miss the mark and is focused on park recreation rather than non-park modes.	7/6/2023 11:08 PM
18	Update play grounds at sunset. Summer programs for younger kids; swimming lessons!	7/6/2023 10:35 PM
19	Updated ample	7/6/2023 10:24 PM
20	SUNSET PARK MODIFICATIONS: A) Amphitheater - consider expanding the stage outwards (reorganizing the bricks), enhance the platforms for speakers and lighting trusses, add method to hang rear trussing from roof, replace the roof. B) Consider regrading the bowl or filling in the dead space behind the berm. C) Add a power panel extended from the Amphitheater to the baseball diamond outfield fence for use during events. D) Build an open pavilion, possibly with the addition of some restrooms. E) upgrade concession facilities. F) rotate the softball diamond (home plate where 3rd base foul pole is), allowing for a central location for a larger concession building with more restrooms). G) upgrade the lighting on the baseball/softball diamonds and add lights to the youth diamonds. When making these modifications, add power capabilities off the light poles. H) parking lot modifications to add additional stalls along the west side of the entrance and remove some of the trees to connect the lot. I) Add street lights around the corner where the lighting ends. J) Upgrade street lights to led and add filters/screen	7/6/2023 10:05 PM

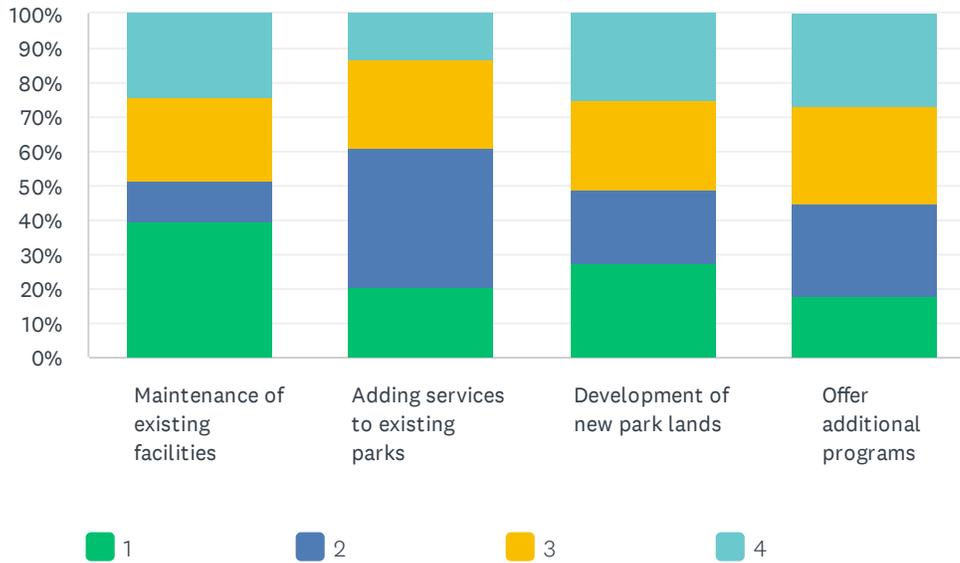
Village of Kimberly Comprehensive Outdoor Recreation Plan

to block light pollution into the residents property/windows. K) Repave the trail, possibly matching the railroad street trail with a wider trail made from concrete. L) possibly relocate the transformer behind the amphitheater. M) Electrical - increase power to amphitheater to then run a sub panel for the grass area, with saved power from new lights on the baseball fields, add power to the storage shed for use in the open grass space. Add power to the shelter near the soccer fields. N) Internet - consider bringing in internet services to Sunset Park for sporting events as well as to add cameras to protect the facilities.

21	Splash pad and swimming pool.	7/6/2023 5:14 PM
22	Pickle ball in Treaty park	7/6/2023 4:59 PM
23	Splash pad	7/6/2023 4:38 PM
24	n/a	7/6/2023 4:32 PM
25	Splash pad, park play for older kids	7/6/2023 4:16 PM
26	Roosevelt and sunset park	7/6/2023 4:10 PM
27	Trails, especially Sunset park, need maintenance.	7/6/2023 3:27 PM
28	Splash pad. Anywhere. But would have been smart in the newly renovated park off darboy rd. Treaty park could use a portapotty or some facility. Also some more inclusive playground things that wheelchairs and able bodied children can both use	7/6/2023 2:55 PM
29	Playgrounds	7/6/2023 2:20 PM
30	Pickle Ball and more playground equipment at treaty park	7/6/2023 2:20 PM
31	Splash pad in treaty park	7/6/2023 2:06 PM
32	A portapotty at treaty park might make sense	7/6/2023 1:40 PM
33	Splash pad, updated playgrounds, bike/walking trails	7/6/2023 1:25 PM
34	Outdoor restroom ymca and memorial park	7/6/2023 1:12 PM
35	Na	7/6/2023 1:11 PM
36	Larger park	7/6/2023 1:08 PM
37	More walking biking trails (wooded)	7/6/2023 12:51 PM
38	Dog park in treaty park - even a small one is better than nothing, restaurants along the water. Grocery store in old shopko location!!	7/3/2023 10:25 AM
39	New playground equipment at Roosevelt, bathrooms at Treaty Park	6/30/2023 10:21 PM
40	I wish there were bathrooms at treaty park and that the bathrooms were open at the parks during the day time just in case. Better bubblers would also nice.	6/29/2023 7:26 AM
41	Sunset Park	6/29/2023 6:01 AM
42	Splash pad	6/28/2023 10:45 PM
43	N/a	6/28/2023 8:06 PM
44	Bathrooms at/near Treaty Park	6/28/2023 6:07 PM
45	Restrooms at Treaty Park	6/28/2023 2:03 PM

Q9 Question 9 of 11 - Consider the following list of improvement categories and rate the them in order of importance with 1 being the most urgent and 4 being the least urgent.

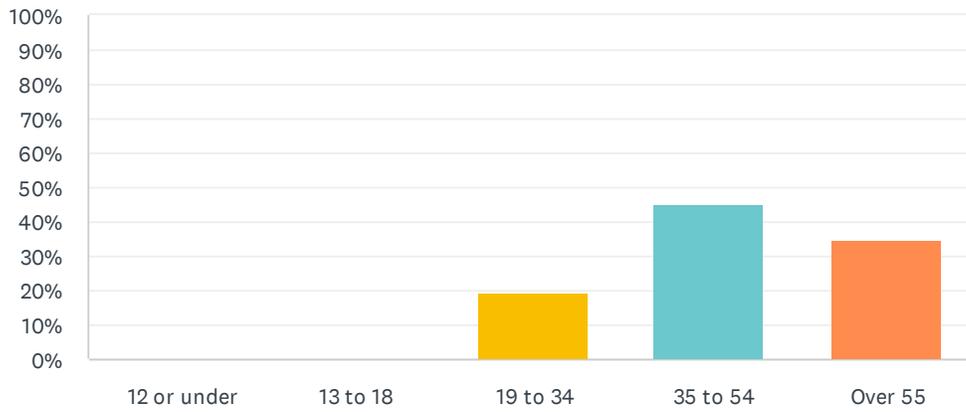
Answered: 64 Skipped: 77



	1	2	3	4	TOTAL
Maintenance of existing facilities	39.66% 23	12.07% 7	24.14% 14	24.14% 14	58
Adding services to existing parks	20.37% 11	40.74% 22	25.93% 14	12.96% 7	54
Development of new park lands	27.27% 15	21.82% 12	25.45% 14	25.45% 14	55
Offer additional programs	17.86% 10	26.79% 15	28.57% 16	26.79% 15	56

Q10 Question 10 of 11 - Please select the age group to which you belong.

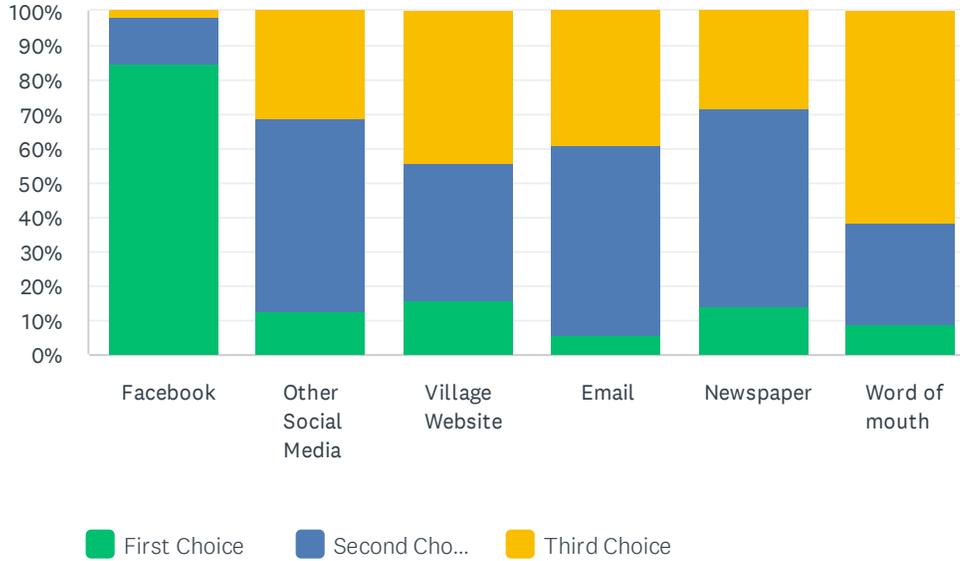
Answered: 66 Skipped: 75



ANSWER CHOICES	RESPONSES	
12 or under	0.00%	0
13 to 18	0.00%	0
19 to 34	19.70%	13
35 to 54	45.45%	30
Over 55	34.85%	23
TOTAL		66

Q11 Question 11 of 11 - What are the top three ways you find out about Village Park & Recreation events, activities and news.

Answered: 65 Skipped: 76



	FIRST CHOICE	SECOND CHOICE	THIRD CHOICE	TOTAL
Facebook	85.00% 51	13.33% 8	1.67% 1	60
Other Social Media	12.50% 2	56.25% 9	31.25% 5	16
Village Website	15.56% 7	40.00% 18	44.44% 20	45
Email	5.56% 1	55.56% 10	38.89% 7	18
Newspaper	14.29% 1	57.14% 4	28.57% 2	7
Word of mouth	8.82% 3	29.41% 10	61.76% 21	34

Appendix D:

Adoption

**REGULAR MEETING OF THE KIMBERLY VILLAGE BOARD
MINUTES
JANUARY 8, 2024**

President Kuen called the meeting to order at 6:00 pm. Appearing in person were President Kuen, Trustees Gaffney, Trentlage, Karner, Hietpas, Hruzek, Hammen. Also present were Administrator/Community Development Director Mahoney, Clerk-Treasurer Weyenberg, Director of Public Works/Zoning Administrator Ulman, Community Enrichment Director Femal, Library Director Selwitschka, FVMPD Chief Meister, Brad Werner with McMahon & Associates, a member of the media and residents in the audience.

President's Remarks

Welcome back from the holidays!

Approval of Minutes from the 12-11-2023 Meeting

Trustee Hammen moved, Trustee Trentlage seconded the motion to approve the Village Board minutes from 12-11-2023. The motion carried by unanimous vote of the board.

Unfinished Business:

None

New Business:

Claim of Injury in Sunset Park on 12/11/22

Ms. Janssen submitted a final claim of \$6,296.23 related to an injury in the park back on 12/11/2022. CVMIC issued a recommendation to deny. Trustee Trentlage moved, Trustee Hammen seconded the motion to deny the claim of injury. The motion to deny carried by unanimous vote of the board.

Pay Request #2 to Town of Buchanan- amount of \$46,036.63 for Emons Rd Project

Trustee Hammen moved, Trustee Karner seconded the motion to pay the Town of Buchanan \$46,036.63 for the Emons Road Project. Administrator Mahoney stated that this should be the last payment. The motion carried by unanimous vote of the board.

2024-2029 Comprehensive Outdoor Recreation Plan

Trustee Hammen moved, Trustee Trentlage seconded the motion to approve the 2024-2029 Comprehensive Outdoor Recreation Plan. This plan was reviewed by the Plan Commission and recommended for approval. There was some discussion regarding restrooms in Treaty and Memorial parks. The motion carried by unanimous vote of the board.

WE Energies LED Street Lighting Conversion Work Request for 2024

Trustee Trentlage moved, Trustee Hammen seconded the motion to approve the WE Energies LED Street Lighting Conversion work request for 2024 in the Applewood Dr area in the amount of \$28,840. The motion carried by unanimous vote of the board.

Award Asbestos Removal Contract

Trustee Hammen moved, Trustee Karner seconded the motion to award the Asbestos Removal Contract to Asbestos Removal, Inc. in the amount of \$19,785 for the current Street and Parks building. There was no discussion on this item. The motion carried by unanimous vote of the board.

Certificate of Payment #4 to MCC, Inc., in the amount of \$171,279.63 for the 2023 Grading and Graveling for the Blue Development

Trustee Karner moved, Trustee Trentlage seconded the motion to approve the certificate of payment to MCC, Inc. in the amount of \$171,279.63 for the 2023 Grading and Graveling for the Blue Development. There was no discussion on this item. The motion carried by unanimous vote of the board.

Certificate of Payment #4 to Vinton Construction in the amount of \$163,552.74 for the 2023 Sunset Drive street construction

Trustee Karner moved, Trustee Gaffney seconded the motion to approve the certificate of payment to Vinton Construction in the amount of \$163,552.74 for the Sunset Drive street construction. There was no discussion on this item. The motion carried by unanimous vote of the board.

Sanitary Sewer Repairs

Director Ulman reports on a backup issue on Linda St. No action was taken on this item; will continue to monitor the area and come back with information as provided.

Bills/Claims and Financial Statements for November 2023

Trustee Hammen moved, Trustee Karner seconded the motion to approve the Bills/Claims and Financial Statements for November 2023. There was no discussion on this item. The motion carried by unanimous vote of the board.

Reports:

Chief of Police

Chief Meister spoke regarding a slight increase in calls over the last 3 years which is typical. The county is changing how they handle certain types of transports, so now each agency is responsible for their own transports moving forward. The full impact of this change is still unknown at this time.

Director of Public Works/Zoning Administrator

Director Ulman noted that the village now has full staff of CDL operators for this upcoming winter season. The village was awarded \$57,802.64 in LRIP funding for the Kennedy Ave diamond grinding and dowel bar retro fit project. Progress is being made with the street/parks building, the admin staff is now located in Village Hall for the duration of the construction project.

Community Enrichment Director

Director Femal noted in addition to her report, the fundraiser for Verhagen Park playground has secured a couple larger donations. We're looking for any and all new ideas for the parks/rec programs and have continued to grow in programs we offer.

Library Director

Director Selwitschka stated that the library partnered up with the school district for the Monster Makers project. There's currently an immigration traveling exhibit created by Wisconsin Humanities on display at the library.

Community Development Director / Administrator

Director Mahoney indicated that we are moving forward with the site plan review at the Blue at the Trail Development, the design is heading to the next Plan Commission meeting for approval. The complex generator is in its permanent location, we are waiting for it to be hooked up and that should happen in the near future.

Clerk – Treasurer

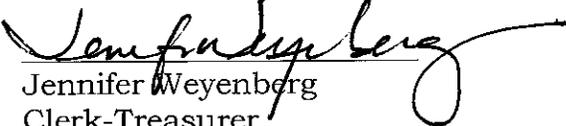
Clerk Weyenberg stated that we have been busy accepting tax bill payments in the office as well as mailed in payments. There has also been some training of staff in the office to fill some gaps. There will be no primary in the Village as the three trustee seats and president are running unopposed.

Public Participation

None

Adjournment

Trustee Trentlage moved, Trustee Hammen seconded the motion to adjourn. The motion carried by unanimous vote at 6:43 pm.


Jennifer Weyenberg
Clerk-Treasurer

Dated 01/18/2024

Drafted by ELZ

Approved by Village Board 1-22-24